

FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

#		G20/FSB RECOMMENDATIONS	DEAD-LINE	<p align="center">PROGRESS TO DATE</p> <p>Explanatory notes:</p> <p>In addition to information on progress to date, specifying steps taken, please address the following questions:</p> <p>1. Have there been any material differences from relevant international principles, guidelines or recommendations in the steps that have been taken so far in your jurisdiction?</p> <p>2. Have the measures implemented in your jurisdiction achieved, or are they likely to achieve, their intended results?</p> <p>Also, please provide links to the relevant documents that are published.</p>	<p align="center">PLANNED NEXT STEPS</p> <p>Explanatory notes:</p> <p>Timeline, main steps to be taken and key mileposts (Do the planned next steps require legislation?)</p> <p>Are there any material differences from relevant international principles, guidelines or recommendations that are planned in the next steps?</p> <p>What are the key challenges that your jurisdiction faces in implementing the recommendations?</p>	
I. Building high quality capital and mitigating procyclicality						
1	(Pitts)	Basel II Adoption	All major G20 financial centres commit to have adopted the Basel II Capital Framework by 2011.	By 2011	MAS' Basel II rules came into effect on 1 Jan 2008. They apply to all locally-incorporated banks. As part of our review of banks' Internal Capital Adequacy Assessment Process (ICAAPs), we will also assess whether the banks' capital planning processes have incorporated forward-looking elements and measures to take into account uncertainties associated with models, stress tests and concentration risks.	Implemented.

FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

4	(FSF 2009)	Basel II – Pillar 2 enhancement	1.4 Supervisors should use the BCBS enhanced stress testing practices as a critical part of the Pillar 2 supervisory review process to validate the adequacy of banks' capital buffers above the minimum regulatory capital requirement.	End-2009 and ongoing	Under the Pillar 2 supervisory review process, MAS assesses banks' internal capital planning and capital stress testing frameworks and practices against the relevant practices in the Pillar 2 and stress testing guidance.	Part of on-going policy and supervision work.
5	(Lon)	Supplementation of Basel II by simple, transparent, non-risk based measure	Supplement risk-based capital requirements with a simple, transparent, non-risk based measure which is internationally comparable, properly takes into account off-balance sheet exposures, and can help contain the build-up of leverage in the banking system.	Ongoing	<p>MAS is currently monitoring the leverage ratio of financial institutions, and using it as a supervisory tool (where significant or unusual movements trigger supervisory discussions).</p> <p>MAS supports the work by BCBS to supplement the risk based capital requirement with a non-risk based measure, and will adopt the recommendations appropriately when these are finalised.</p>	<p>Under Basel III, supervisory monitoring will start 1 January 2011 and parallel run between 1 January 2013 to 1 January 2017 before final calibration in 2017 and possibly a Pillar 1 approach on 1 January 2018.</p> <p>To be implemented when the BCBS proposals are finalised</p>

FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

7	(FSF 2008)	Monitoring of banks' implementation of the updated guidance	II.10 National supervisors should closely check banks' implementation of the updated guidance on the management and supervision of liquidity as part of their regular supervision. If banks' implementation of the guidance is inadequate, supervisors will take more prescriptive action to improve practices.	Ongoing	<p>MAS has circulated the latest BCBS liquidity risk management guidance to the banks to help them strengthen their liquidity risk management practices.</p> <p>MAS has also revised and updated its Notice to banks on Liquidity Management.</p> <p>MAS conducts regular inspections and supervisory visits of banks. Where the banks' implementation of the guideline is found to be inadequate, we have directed them to improve their practices in accordance to the guidelines.</p>	Part of ongoing supervisory work.
8	(Lon)	Development of liquidity framework	The BCBS and national authorities should develop and agree by 2010 a global framework for promoting stronger liquidity buffers at financial institutions, including cross-border institutions.	By 2010	<p>MAS is represented on the BCBS Working Group on Liquidity which is looking into these issues. We will be reviewing our liquidity framework in line with recommendations from the Working Group on Liquidity.</p>	To be implemented when the BCBS proposals are finalised.
9	(FSB 2009)	Enhancement of supervision of banks' operation in foreign currency funding markets	Regulators and supervisors in emerging markets will enhance their supervision of banks' operation in foreign currency funding markets.	Ongoing	<p>MAS conducts regular inspections and supervisory visits of banks. We expect banks to measure, monitor and control all material foreign currency liquidity risk. On a business-as-usual basis, we expect banks to ensure that their funding mismatches are kept within their funding capacities. In stress scenarios, we expect banks to have adequate contingent funding sources and detailed plans in place. Where the banks fall short of our expectations, we have directed them to improve their practices.</p>	Part of ongoing supervisory work.

FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

10	(FSF 2008)	Strengthening of regulatory and capital framework for monolines	II.8 Insurance supervisors should strengthen the regulatory and capital framework for monoline insurers in relation to structured credit.	Ongoing	<p>MAS' existing rules on financial guarantee ("FG") business are aligned with those adopted by other jurisdictions that have well-established FG insurance markets. Under MAS' FG regulatory framework, FG insurers are required to maintain contingency reserves to buffer extraordinary surges in claims during cyclical downturns.</p> <p>MAS' Insurance Regulations are accessible via: http://www.mas.gov.sg/legislation_guidelines/insurance/sub_legislation/Insurance_Financial_Guarantee_Insurance_Regulations.html and http://www.mas.gov.sg/resource/legislation_guidelines/insurance/sub_legislation/FG(Amdtm)Regs.pdf</p>	<p>MAS is monitoring international regulatory developments on FG business with a view of to update and align our FG regulatory framework where necessary.</p> <p>MAS currently has the powers under the Insurance Act to impose additional conditions to address risks areas not covered under the existing FG Regulations</p>
II. Strengthening accounting standards						
11	(WAP)	Consistent application of high-quality accounting standards	Regulators, supervisors, and accounting standard setters, as appropriate, should work with each other and the private sector on an ongoing basis to ensure consistent application and enforcement of high-quality accounting standards.	Ongoing	<p>MAS works closely with the Singapore Accounting Standards Council (ASC) and interacts with the private sector, to ensure consistent application and enforcement of high-quality accounting standards.</p>	Ongoing

FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

12	(FSF 2009)	The use of valuation reserves or adjustments by accounting standard setters and supervisors	3.4 Accounting standard setters and prudential supervisors should examine the use of valuation reserves or adjustments for fair valued financial instruments when data or modelling needed to support their valuation is weak.	End-2009	The Singapore Accounting Standards Council (ASC), which MAS is a member, has provided comments to the exposure draft on fair value measurement issued by IASB in May 2009. In particular, the ASC has recommended that IASB draws more extensively from the report of the IASB Expert Advisory Panel issued in Oct 2008 which dealt with fair value measurement of financial instruments in markets that are no longer active, including when valuation adjustments might be appropriate.	ASC will consider implications on the Singapore Financial Reporting Standards (SFRS) following the finalisation of the fair value measurement standard by IASB.
13	(FSF 2009)	Dampening of dynamics associated with FVA.	3.5 Accounting standard setters and prudential supervisors should examine possible changes to relevant standards to dampen adverse dynamics potentially associated with fair value accounting. Possible ways to reduce this potential impact include the following: (1) Enhancing the accounting model so that the use of fair value accounting is carefully examined for financial instruments of credit intermediaries; (ii) Transfers between financial asset categories; (iii) Simplifying hedge accounting requirements.	End-2009	<p>The ASC has provided comments to the exposure draft on classification and measurement of financial instruments issued by the IASB in July 2009 as part of its IAS 39 replacement project. IASB has since finalised the accounting requirements on classification and measurement of financial instruments via the issuance of IFRS 9. The ASC deliberated on the adoption of IFRS 9, and has decided to defer its adoption in Singapore.</p> <p>In arriving at this decision, the ASC took into account the fact that this standard, which deals with classification & measurement of financial instruments, is the first phase of the IAS 39 replacement project and the full impact of the other phases covering issues such as Impairment and Hedging has not been finalised. There is also the possibility of further changes to the standard due to the global convergence efforts as well as that arising from feedback received on other phases of the project.</p>	The ASC will continue to participate in the technical and global developments of the standard and re-deliberate its decision as IFRS 9 is finalised in 2011.

FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

14	(FSF 2008)	Enhanced disclosure of securitised products	III.10-III.13 Securities market regulators should work with market participants to expand information on securitised products and their underlying assets.	Ongoing	<p>Under the Securities and Futures Act (SFA), any offer of securities, including securitised products, to retail investors must be accompanied by a prospectus, which would need to contain information such as the type of assets to be securitised, the credit quality of the obligors and the geographic distribution or other concentration which is material to the asset type. All information on the underlying assets (including in the case of a structured credit product, the names of the underlying reference entities) is to be disclosed in the prospectus.</p> <p>MAS is of the view that investors in unlisted investment products should receive timely and meaningful ongoing disclosures. On 21 Oct 2010, MAS issued the Guidelines on Ongoing Disclosure Requirements for Unlisted Debentures to implement ongoing disclosure obligations such as the requirement for issuers to notify investors of material changes that may affect the risks and returns of their investments and to make available semi-annual and annual reports to investors. Issuers are to also make available, publicly and regularly, bid or redemption prices of unlisted investment products.</p>	MAS will effect its proposals through legislative amendments.
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FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

16	(Pitts)	Supervisory review of firms' compensation policies etc.	Supervisors should have the responsibility to review firms' compensation policies and structures with institutional and systemic risk in mind and, if necessary to offset additional risks, apply corrective measures, such as higher capital requirements, to those firms that fail to implement sound compensation policies and practices. Supervisors should have the ability to modify compensation structures in the case of firms that fail or require extraordinary public intervention.	Ongoing	As above.	As above.
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FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

IV. Improving OTC derivatives markets						
17	(Lon)	Development of action plan on the standardization of CDS markets (eg CCP)	We will promote the standardization and resilience of credit derivatives markets, in particular through the establishment of central clearing counterparties subject to effective regulation and supervision. We call on the industry to develop an action plan on standardisation by autumn 2009.	Autumn 2009	<p>As a member of the CPSS-IOSCO WG on the application of Recommendations for Central Counterparties to OTC derivatives clearing, and of the CPSS-IOSCO WG on review of standards for financial market infrastructure, we are supportive of and have contributed to the review of CPSS/IOSCO requirements for OTC derivatives central counterparties (CCP). SGX has launched a CCP for OTC financial derivatives which provides a platform for the increased migration of OTC financial derivatives. The international and regional banks are members of the CCP. MAS will ensure that the CCPs in Singapore will meet the revised CPSS/IOSCO requirements.</p> <p>The OTC Derivatives Supervisors Group (“ODSG”) is actively engaging the OTC derivatives dealers to increase standardisation. MAS is supportive of the work being carried out by the ODSG.</p>	Part of ongoing supervisory work
18	(Pitts)	Trading of all standardized OTC derivatives on exchanges etc.	All standardized OTC derivative contracts should be traded on exchanges or electronic trading platforms, where appropriate, and cleared through central counterparties by end-2012 at the latest. OTC derivative contracts should be reported to trade repositories. Non-centrally cleared contracts should be subject to higher capital requirements.	By end-2012 at the latest	<p>As a member of the IOSCO Task Force on OTC Derivatives, MAS supports the move towards greater transparency in the OTC derivatives market and participates actively in the discussions of the Task Force. .</p> <p>The reports and recommendations by the Task Force will also be guiding principles in Singapore’s implementation considerations.</p>	MAS to continue participating actively in the Task Force discussions with a view to implementing the recommendations when finalised.

FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

V. Addressing cross-border resolutions and systemically important financial institutions						
19	(Pitts)	Consistent, consolidated supervision and regulation of SIFIs	All firms whose failure could pose a risk to financial stability must be subject to consistent, consolidated supervision and regulation with high standards.	Ongoing	MAS has a framework to assess the systemic importance of financial institutions within Singapore’s financial system. Institutions whose failure could pose risk to financial stability would in general be subject to a higher intensity of consolidated supervision.	Part of on-going supervision work.
20	(Pitts)	Development of resolution tools and frameworks for the effective resolution of financial groups to help mitigate the disruption of financial institution failures and reduce moral hazard in the future	We should develop resolution tools and frameworks for the effective resolution of financial groups to help mitigate the disruption of financial institution failures and reduce moral hazard in the future. Our prudential standards for systemically important institutions should be commensurate with the costs of their failure. The FSB should propose by the end of October 2010 possible measures including more intensive supervision and specific additional capital, liquidity, and other prudential requirements.	October 2010	MAS already has wide-ranging powers to resolve a failed or problem bank, and is introducing similar powers to resolve failed or problem insurance companies. MAS already imposes higher minimum regulatory capital requirements than that proposed under Basel II and also imposes additional supervisory capital add-ons, where appropriate. In addition, MAS has also implemented regulatory liquidity requirements for some time. We are monitoring international discussions relating to approaches targeted at systemically important institutions and will assess the appropriateness of such proposals in the local context.	Ongoing.

FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

VI. Strengthening adherence to international supervisory and regulatory standards.					
21	(Lon)	Adherence to international prudential regulatory and supervisory standards			
				Ongoing	
			<p>We call on all jurisdictions to adhere to the international standards in prudential, tax and AML/CFT areas.</p> <p>We are committed to strengthened adherence to international prudential regulatory and supervisory standards.</p>	<p>Singapore underwent its FSAP/ROSC in 2003, achieving Compliant/Fully Implemented gradings under the assessment against most of the BCBS/IAIS/IOSCO standards. As part of our subsequent Article IV consultations, MAS has taken steps to address all the recommended follow-up actions. MAS has also shared its FSAP/ROSC results with the FSB.</p> <p>With regards to international tax standards, Singapore has passed legislation to allow exchange of information on tax matters and has, to date, signed 24 Agreements incorporating the internationally agreed Standard for Exchange of Information. Singapore is also committed to contributing to discussions at the OECD Global Forum in our capacity as Vice Chair of the Peer Review Group (PRG) and is currently undergoing our Phase I review.</p> <p>On AML/CFT standards adherence, Singapore underwent its 3rd Mutual Evaluation on the FATF 40+9 Recommendations in Sep 2007 and received 43 Compliant/Largely Compliant ratings. Singapore had submitted our follow up report to the FATF in Feb 2010 and the FATF had noted Singapore’s enhancements to our AML/CFT regime since our Mutual Evaluation in our follow-up report to the FATF in Feb 2010. Singapore's 2nd follow-up report will be discussed at the FATF in Feb 2011.</p>	Part of ongoing policy and supervision work.

FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

22	(Lon)	Periodic peer reviews	FSB members commit to pursue the maintenance of financial stability, enhance the openness and transparency of the financial sector, implement international financial standards, and agree to undergo periodic peer reviews, using among other evidence IMF / World Bank FSAP reports.	Ongoing	Singapore underwent its FSAP/ROSC in 2003, achieving Compliant/Fully Implemented gradings under the assessment against most of the BCBS/IAIS/IOSCO standards. In-line with the Standing Committee on Standards Implementation's (SCSI) guidelines, Singapore has also shared our FSAP/ROSC results with the FSB and has agreed to undergo periodic peer reviews.	Part of ongoing policy and supervision work.
23	(WAP)	Undertaking of FSAP	All G20 members commit to undertake a Financial Sector Assessment Program (FSAP) report and support the transparent assessment of countries' national regulatory systems.	Ongoing	Singapore underwent a FSAP/ROSC in 2003.	Singapore is in discussions with the IMF to schedule an FSAP update.
24	(FSF 2008)	Additional steps to check the implementation of int'l guidance	V.11 National supervisors will, as part of their regular supervision, take additional steps to check the implementation of guidance issued by international committees.	Ongoing	Checking implementation of guidance issued by international bodies, where appropriate, forms part of MAS' supervision process.	Part of ongoing supervisory work.

FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

VII. Other issues						
Developing macroprudential frameworks and tools, realigning and ensuring an adequate balance between macroprudential and microprudential supervision						
25	(Lon)	Amendment of regulatory systems to take account of macro-prudential risks	Amend our regulatory systems to ensure authorities are able to identify and take account of macro-prudential risks across the financial system including in the case of regulated banks, shadow banks and private pools of capital to limit the build up of systemic risk.	Ongoing	<p>MAS exercises the functions of a central bank as well as an integrated financial services supervisor of banking, insurance and capital markets. Through these functions, MAS gathers data and information for micro-prudential and macro-prudential analysis, and keeps abreast of international developments and discussions on these issues.</p> <p>A Financial Stability Meeting is held regularly to discuss risks and developments which could impact Singapore’s macroeconomic and financial stability. Senior management representation at the meeting includes supervisors and those responsible for macroeconomic surveillance and monetary policy.</p>	MAS is closely monitoring international developments on these issues and risks, and is represented in the FSB’s Standing Committee for Assessment of Vulnerabilities and its analytic subgroup AGV.
26	(Lon)	Powers for gathering relevant information by national regulators	Ensure that national regulators possess the powers for gathering relevant information on all material financial institutions, markets and instruments in order to assess the potential for failure or severe stress to contribute to systemic risk. This will be done in close coordination at international level in order to achieve as much consistency as possible across jurisdictions.	Ongoing	As an integrated supervisor and central bank, MAS already gathers data from financial institutions either through regulatory submissions and/or regular industry surveys, together with macroeconomic and asset markets (e.g. property) data that it collects or obtains from other government agencies.	MAS has sufficient legal powers to obtain the necessary information. MAS is constantly reviewing whether existing data can be improved or new data should be collected for further analysis and understanding of material risks and vulnerabilities in the domestic system.

FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

27	(Lon)	Review of the boundaries of the regulatory framework	We will each review and adapt the boundaries of the regulatory framework to keep pace with developments in the financial system and promote good practices and consistent approaches at an international level.	Ongoing	As in item 25.	Part of ongoing surveillance, policy and supervision work.
28	(FSF 2009)	Use of macro-prudential tools	3.1 Authorities should use quantitative indicators and/or constraints on leverage and margins as macroprudential tools for supervisory purposes. Authorities should use quantitative indicators of leverage as guides for policy, both at the institution-specific and at the macroprudential (system-wide) level. On leverage ratios for banks, work by the BCBS to supplement the risk based capital requirement with a simple, non-risk based leverage measure is welcome. Authorities should review enforcing minimum initial margins and haircuts for OTC derivatives and securities financing transactions.	End-2009 and ongoing	<p>MAS is currently monitoring the leverage ratio of financial institutions, and using it as a supervisory tool (where significant or unusual movements trigger supervisory discussions). For property-related exposures of banks, MAS imposes an overall regulatory limit on such exposures.</p> <p>MAS supports the work by BCBS to supplement the risk based capital requirement with a non-risk based measure, and will align its rules with BCBS's guidelines.</p> <p>MAS requires minimum margin requirements for securities financing in the capital markets.</p>	<p>Under Basel III, supervisory monitoring will start 1 January 2011 and parallel run between 1 January 2013 to 1 January 2017 before final calibration in 2017 and possibly a Pillar 1 approach on 1 January 2018.</p> <p>To be implemented in line with the BCBS proposals and timelines.</p>

FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

29	(WAP)	Monitoring of asset price changes	<p>Authorities should monitor substantial changes in asset prices and their implications for the macro economy and the financial system.</p>	Ongoing	<p>MAS monitors closely and analyses trends and developments in asset markets in Singapore, as well as those in the Asia-Pacific region and in the developed economies, using a combination of forward-looking market indicators, and internal models to assess implications on the macro-economy and the financial system. MAS also maintains close contact with relevant government agencies, the Singapore Exchange and financial sector players to better understand trends in asset prices (e.g. in equity and property markets).</p> <p>MAS has been working closely with relevant government agencies in designing and implementing measures to temper the property market since Sept 2009. The calibrated measures are aimed at pre-empting a property bubble from forming, and ensuring a stable and sustainable property market by tempering sentiments and encouraging financial prudence among property purchasers, There have been several rounds of measures including the latest set of measures on 13 Jan 2011..</p>	<p>Part of MAS' ongoing policy and supervision work.</p> <p>Going forward, MAS will continue our close monitoring of property price levels and transaction activity, and take stock of the impact of the Government's property measures.</p>
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FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

30	(FSF 2008)	Supervisory resources and expertise to oversee the risks of financial innovation	V.1 Supervisors should see that they have the requisite resources and expertise to oversee the risks associated with financial innovation and to ensure that firms they supervise have the capacity to understand and manage the risks.	Ongoing	<p>There is structured development of professional financial supervisory skills under MAS' competency framework. Training courses on financial products and risk management are regular offerings by the MAS Academy, which is one of MAS' divisions. MAS supervisors also have regular dialogue with industry on risk issues. In addition, there are Peer Groups set up within the MAS to broaden and deepen MAS' specialist expertise and to help in training/development. External training is provided through attachments to foreign regulatory bodies, accounting firms, and major foreign banks as well. MAS also has a dedicated supervisory methodologies unit that is tasked to review and enhance supervisory methods, tools and practices.</p> <p>With respect to financial institutions' capacity to understand and manage risks, MAS assesses competence when approving main appointment holders of financial institutions and require them to pass "fit and proper tests."</p> <p>Additionally, MAS has the following measures in place to enhance the capacity of the private sector :</p> <ul style="list-style-type: none"> • MAS encourages financial institutions to develop competencies in risk management via an industry-wide Financial Industry Competency Standards (FICS) run by the Institute of Banking and Finance. Training grants and scholarship programmes are also available to encourage training in risk-management. • MAS also works closely with the Risk Management Institute (RMI) to advance knowledge in risk management, which serves to bring academic, policymakers and industry practitioners together for knowledge transfer and discussions on risk management issues. <p>MAS, together with the Institute of Banking and Finance (IBF) and the industry, have set financial industry competency standards (FICS) for several sectors including risk management.</p>	Part of MAS' ongoing supervision work.
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FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

31	(FSF 2008)	Supervisory communication with firms' boards and senior management	V.2 Supervisors and regulators should formally communicate to firms' boards and senior management at an early stage their concerns about risk exposures and the quality of risk management and the need for firms to take responsive action. Those supervisors who do not already do so should adopt this practice.	Ongoing	MAS supervisors regularly communicate their concerns from off- and on-site supervision to the financial institutions including the boards of local institutions and Head-Offices of foreign bank branches here. They meet regularly with internal and external auditors of the financial institutions and keep close tab of rectification measures taken by the institutions. MAS also works with systemically-important financial institutions on stress-testing their credit, liquidity and market risks and discuss the results, methodologies and parameters with them. The results of surveys conducted by MAS are also shared and discussed in industry roundtables.	Part of MAS' ongoing supervision work.
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FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

32	(FSF 2008)	Improved cooperation between supervisors and central banks	V.8 Supervisors and central banks should improve cooperation and the exchange of information including in the assessment of financial stability risks. The exchange of information should be rapid during periods of market strain.	Ongoing	<p>At the national level, MAS is an integrated supervisor of financial institutions in Singapore, besides being the central bank. Hence, national co-ordination is carried out in an expedient manner across departments within MAS. A Financial Stability Meeting is held regularly to discuss risks and developments which could impact Singapore’s macroeconomic and financial stability. Senior management representation at the meeting includes supervisors and those responsible for macroeconomic surveillance and monetary policy.</p> <p>MAS regularly publishes a Financial Stability Review on its website, which examines potential risks and vulnerabilities in the financial system, as well as reviews the ability for the system to withstand potential shocks.</p> <p>Foreign regulators can conduct inspections of their bank branches in Singapore and there are joint inspections as well. MAS sends its examination reports of foreign banks to parent supervisory authorities.</p> <p>MAS has regular bilateral dialogue and exchanges with relevant regulators and central banks in addition to participating in regional and international meetings. We have also signed MOUs with various foreign financial supervisory agencies related to information exchange and mutual assistance.</p> <p>Besides exchange of information on stability issues at such fora, MAS regularly publishes a Financial Stability Review on its website, which examines potential risks and vulnerabilities in the financial system, as well as reviews the ability for the system to withstand potential shocks.</p>	Part of ongoing work.
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FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

Hedge funds						
33	(Lon)	Registration of hedge funds	<p>Hedge funds or their managers will be registered and will be required to disclose appropriate information on an ongoing basis to supervisors or regulators, including on their leverage, necessary for assessment of the systemic risks they pose individually or collectively. Where appropriate registration should be subject to a minimum size. They will be subject to oversight to ensure that they have adequate risk management.</p>	End-2009	<p>MAS adopts a risk-focused supervisory regime for fund managers in Singapore. Fund managers and hedge fund managers are subject to fit and proper requirements, MAS inspections, annual and periodic regulatory reporting requirements and regular surveys, including on fund strategies and leverage used.</p> <p>Concurrently, MAS is reviewing the regulatory regime for fund managers. In April 2010, MAS issued a Policy Consultation on Review of the Regulatory Regime For Fund Management Companies and Exempt Financial Intermediaries detailing new proposals aimed at enhancing supervisory oversight over fund managers and raising the quality of new entrants to the industry. In September 2010, MAS issued its response to the industry's feedback.</p> <p>Link to consultation paper: http://www.mas.gov.sg/resource/publications/consult_papers/2010/Policy_Consultation_on_Review_of_the_Regulatory_Regime_for_Fund_Management_Companies_and_Exempt_Financial_Intermediaries_edit.pdf</p> <p>Link to response to feedback: http://www.mas.gov.sg/resource/publications/consult_papers/2010/Response%20to%20policy%20consultation%20on%20fund%20management%20regime_28Sept2010.pdf</p>	<p>MAS will continue to maintain a rigorous approach towards the supervision of fund managers and hedge fund managers. As part of MAS' ongoing supervision, all fund managers are already required to disclose appropriate information if requested, including information needed for assessment of systemic risks.</p> <p>MAS will effect the changes to the regulatory regime through legislative amendments, targeted in 2H2011. These changes include licensing requirements for fund managers (including hedge funds) that manage assets in excess of S\$250 million. This will be on top of existing licensing requirements for fund managers who manage retail monies or have more than 15 qualified investors. In addition, capital and business conduct requirements and fit-and-proper tests for managers and staff would apply to all fund managers.</p>

FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

34	(Lon)	Effective oversight of cross-border funds	We ask the FSB to develop mechanisms for cooperation and information sharing between relevant authorities in order to ensure effective oversight is maintained when a fund is located in a different jurisdiction from the manager. We will, cooperating through the FSB, develop measures that implement these principles by the end of 2009.	End-2009		
35	(Lon)	Effective management of counter-party risk associated with hedge funds	Supervisors should require that institutions which have hedge funds as their counterparties have effective risk management, including mechanisms to monitor the funds' leverage and set limits for single counterparty exposures.	Ongoing	<p>Banks in Singapore do not have significant exposures to hedge funds. As part of MAS' supervisory process, banks are expected to conduct adequate risk assessments before they lend or trade with hedge funds, taking into account the fund's financial position, including their leverage.</p> <p>For all banks in Singapore, MAS requires that their aggregate exposures to a single counterparty group shall not exceed 25 percent of eligible total capital or capital funds. Furthermore, all banks are not permitted to have the aggregate of their exposures arising from investment in any index or investment fund to exceed 2 percent of eligible total capital or capital funds.</p>	Part of ongoing supervisory work

FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

36	(FSF 2008)	Guidance on the management of exposures to leveraged counterparties	II.17 Supervisors will strengthen their existing guidance on the management of exposures to leveraged counterparties	Ongoing	See response to Item 35 – In addition, a bank’s private equity / venture capital investments are also subject to an aggregate limit of 10 percent of capital funds.	Part of ongoing supervisory work
Credit rating agencies						
37	(Lon)	Registration of CRAs etc.	All CRAs whose ratings are used for regulatory purposes should be subject to a regulatory oversight regime that includes registration. The regulatory oversight regime should be established by end 2009 and should be consistent with the IOSCO Code of Conduct Fundamentals.	End-2009	We intend to implement a regulatory regime to regulate credit rating agencies operating in Singapore. Prior to this, we intend to issue a consultation paper on the proposed regulatory regime for CRAs in Singapore.	Part of on-going policy and supervision work, with a view to implement a regulatory regime to regulate credit rating agencies in Singapore by 3Q2011

FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

38	(Lon)	CRA practices and procedures etc.	National authorities will enforce compliance and require changes to a rating agency's practices and procedures for managing conflicts of interest and assuring the transparency and quality of the rating process. CRAs should differentiate ratings for structured products and provide full disclosure of their ratings track record and the information and assumptions that underpin the ratings process. The oversight framework should be consistent across jurisdictions with appropriate sharing of information between national authorities, including through IOSCO.	End-2009	We intend to implement a regulatory regime to regulate credit rating agencies operating in Singapore. Prior to this, we intend to issue a consultation paper on the proposed regulatory regime for CRAs in Singapore.	Part of on-going policy and supervision work, with a view to implement a regulatory regime to regulate credit rating agencies in Singapore by 3Q2011
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FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

39	(FSB 2009)	Globally compatible solutions to conflicting compliance obligations for CRAs	Regulators should work together towards appropriate, globally compatible solutions (to conflicting compliance obligations for CRAs) as early as possible in 2010.	As early as possible in 2010	MAS is a member of the IOSCO Implementation Task Force and has been working together with other Task Force members in revising the IOSCO Principles and Assessment Methodology. This work includes formulating and drafting the commentary and assessment methodology for the new IOSCO Principle 22 on CRA regulation which will serve as the benchmark for regulation of CRAs globally. MAS is at the same time working on implementing a CRA regulatory regime for CRAs in Singapore that will be consistent with the IOSCO Principle 22 and Methodology.	The IOSCO Principles and Methodology is scheduled to be completed and adopted by IOSCO by April 2011. MAS will continue working towards implementing a regulatory regime for CRAs in Singapore that is consistent with the IOSCO Principle 22 and Methodology with a view to implement the regime by 3Q2011.
40	(FSF 2008)	Review of roles of ratings in regulations and supervisory rules	IV. 8 Authorities should check that the roles that they have assigned to ratings in regulations and supervisory rules are consistent with the objectives of having investors make independent judgment of risks and perform their own due diligence, and that they do not induce uncritical reliance on credit ratings as a substitute for that independent evaluation.	Ongoing	MAS has, from the outset of its Basel II implementation, required banks to conduct their own due diligence before relying on external ratings for regulatory capital computation purposes. MAS' credit risk management guidelines emphasise the need for financial institution to conduct comprehensive assessments and monitoring of the creditworthiness of obligors rather than just rely on external credit ratings. An institution should also have a policy to develop, review and implement an internal risk rating system where appropriate. Such a system should be able to assign a credit risk rating to obligors that accurately reflects the obligors' risk profile and likelihood of loss and should be validated periodically. Institutions' implementation of guidelines is examined during inspections.	Implemented.

FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

Supervisory colleges						
41	(Lon)	Supervisory colleges	To establish the remaining supervisory colleges for significant cross-border firms by June 2009.	June 2009	None of the local financial institutions fall into the category. As host supervisor of many of the world's largest global financial institutions. MAS has participated in a number of the supervisory colleges for the significant cross-border firms identified and looks forward to further involvement.	N/A
42	(FSF 2008)	Supervisory exchange of information and coordination	V.7 To quicken supervisory responsiveness to developments that have a common effect across a number of institutions, supervisory exchange of information and coordination in the development of best practice benchmarks should be improved at both national and international levels.	Ongoing	<p>At the national level, MAS is an integrated supervisor of financial institutions in Singapore, besides being the central bank. Hence, national co-ordination is carried out in an expedient manner across departments within MAS.</p> <p>MAS will continue to actively participate in deliberations of the international standard setting groups and contribute to work of the various international working groups and task forces that it is engaged in.</p> <p>MAS conducts regular dialogue with home and host regulators and Head-office auditors of foreign bank branches in Singapore. MAS has also participated in a number of the supervisory colleges for significant cross-border firms .</p>	Ongoing.

FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

Crisis management						
43	(Lon)	Implementation of FSF principles for cross-border crisis management	To implement the FSF principles for cross-border crisis management immediately. Home authorities of each major financial institution should ensure that the group of authorities with a common interest in that financial institution meets at least annually.	Immediate	MAS' crisis management framework already integrates the FSF principles, and there is ongoing work in this area. We welcome greater international dialogue on addressing cross-border issues and challenges at the FSB, BIS and EMEAP Meetings, as well as in the relevant core supervisory colleges.	Implemented.
44	(Pitts)	Development of contingency and resolution plans by SIFIs and the establishment of crisis management groups etc.	Systemically important financial firms should develop internationally-consistent firm-specific contingency and resolution plans. Our authorities should establish crisis management groups for the major cross-border firms and a legal framework for crisis intervention as well as improve information sharing in times of stress.	End-2010	As in item 41.	As in item 41.

FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

46	(FSF 2008)	Review of national deposit insurance arrangements	VI.9 National deposit insurance arrangements should be reviewed against the agreed international principles, and authorities should strengthen arrangements where needed.	Ongoing	<p>In Q1 2010, MAS conducted a public consultation on proposals to enhance the DI scheme, and issued its responses to feedback received in Q3 2010. Among others, we will proceed with proposals to expand the scope of coverage to non-bank depositors in general (not just individuals), and to raise the coverage limit from S\$20,000 to S\$50,000.</p> <p>With these changes, 91% of depositors under the Scheme will be fully insured. This meets our objective of providing adequate coverage for small depositors, while preserving the incentives for large depositors to exercise market discipline, and keeping costs to Scheme members manageable.</p> <p>In reviewing the Scheme, we have taken into consideration the core principles issued by the BCBS and International Association of Deposit Insurers in June 2009.</p>	MAS is currently consulting on proposed legislative amendments (the paper was issued in end-Dec 2010), with a view to implementing the revised Scheme in early 2011.
Risk management						
47	(WAP)	Development of enhanced guidance for banks' risk management practices	Regulators should develop enhanced guidance to strengthen banks' risk management practices, in line with international best practices, and should encourage financial firms to re-examine their internal controls and implement strengthened policies for sound risk management.	Ongoing	<p>MAS has issued sound risk management guidelines covering the spectrum of risks facing financial institutions including credit, market, operational and technology risks. We also highlight or circulate guidance issued by international standard-setters to the financial institutions and encourage them to strengthen their risk management in line with the relevant international best-practices.</p> <p>The revised Corporate Governance Regulations and Guidelines issued in December 2010 also set out further requirements and guidance on governance over risk management.</p>	Implemented.

FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

48	(Pitts)	Robust, transparent stress test	We commit to conduct robust, transparent stress tests as needed.	Ongoing	MAS conducts comprehensive stress tests on banks and insurers on an industry-wide basis at least annually. The results of the stress test form part of our ongoing assessment of Singapore's financial stability, and further complement MAS' supervisory process. Under MAS' Pillar 2 requirements, Singapore-incorporated banking groups are required to conduct firm-wide stress testing within their ICAAPs.	Ongoing.
49	(Pitts)	Efforts to deal with impaired assets and raise additional capital	Our efforts to deal with impaired assets and to encourage the raising of additional capital must continue, where needed.	Ongoing	This is assessed and monitored as part of MAS' on-going supervision work.	Part of ongoing supervision work.

FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

50	(FSB 2009)	Implementation of BCBS/IOSCO measures for securitisation	<p>During 2010, supervisors and regulators will:</p> <ul style="list-style-type: none"> implement the measures decided by the Basel Committee to strengthen the capital requirement of securitisation and establish clear rules for banks' management and disclosure [The implementation deadline for higher risk charges on securitisation exposures has been extended by the Basel Committee to end-2011]; implement IOSCO's proposals to strengthen practices in securitisation markets. 	During 2010	<p>MAS will be implementing the BCBS' July 2009 proposals on trading book and securitisations as well as corresponding enhanced Pillar 3 disclosure requirements by end-2011, in accordance with the BCBS agreement. The draft rules incorporating these proposals have been issued for consultation.</p> <p>MAS has or intends to implement the following:</p> <ul style="list-style-type: none"> Under the Securities and Futures Act (SFA), any offer of securities, including securitised products, to retail investors must be accompanied by a prospectus, which would need to contain information such as the type of assets to be securitised, the credit quality of the obligors and the geographic distribution or other concentration which is material to the asset type. All information on the underlying assets (including in the case of a structured credit product, the names of the underlying reference entities) are to be disclosed in the prospectus. MAS is of the view that investors in unlisted investment products, which include securitized products, should receive timely and meaningful ongoing disclosures. On 21 Oct 2010, MAS issued the Guidelines on Ongoing Disclosure Requirements for Unlisted Debentures to implement ongoing disclosure obligations such as the requirement for issuers to notify investors of material changes that may affect the risks and returns of their investments and to make available semi-annual and annual reports to investors. Issuers are to also make available, publicly and regularly, bid or redemption prices of unlisted investment products. On 28 Jan 2010, MAS issued a consultation paper to seek responses on a proposal to impose an obligation on financial advisers and brokers to formally assess a retail customer's investment knowledge or experience before selling investment products to the customer. Customers who do not have the relevant knowledge or experience in specific unlisted investment products must be given financial advice before being able to purchase the product. In the case of listed investment products, additional safeguards will be required when brokers approve trading accounts for customers who are assessed not to possess the relevant knowledge or experience in derivatives. These new obligations will apply to securitised products sold to retail investors. 	<p>Implemented.</p> <p>MAS will effect its proposals through legislative amendments.</p> <p>The consultation period closed on 12 March 2010. MAS issued its response to the feedback received on 21 Oct 2010 and is looking to effect its proposals through legislative amendments.</p>
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FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

51	(Lon)	Improvement in the risk management of securitisation	The BCBS and authorities should take forward work on improving incentives for risk management of securitisation, including considering due diligence and quantitative retention requirements by 2010.	By 2010	MAS is monitoring discussions relating to this area and will assess the appropriateness of such proposals in the local context.	Ongoing.
52	(Pitts)	Retainment of a part of the risk of the underlying assets by securitisation sponsors or originators	Securitization sponsors or originators should retain a part of the risk of the underlying assets, thus encouraging them to act prudently.	Ongoing	MAS is monitoring discussions relating to this area and will assess the appropriateness of such proposals in the local context.	Ongoing.
53	(WAP)	Enhanced risk disclosures by financial institutions	Financial institutions should provide enhanced risk disclosures in their reporting and disclose all losses on an ongoing basis, consistent with international best practice, as appropriate.	Ongoing	Our financial institutions provide risk disclosures that are consistent with the requirements under the international accounting standards and the Basel II Pillar 3 disclosure requirements.	Implemented.

FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

54	(FSF 2008)	Strengthening of supervisory requirements or best practices for investment in structured products	II.18 Regulators of institutional investors should strengthen the requirements or best practices for firms' processes for investment in structured products.	Ongoing	MAS' credit risk management guidelines emphasise the need for financial industry investors to conduct comprehensive assessments and monitoring of the creditworthiness of obligors rather than just rely on external credit ratings. Our guidelines emphasise the need for institutions to have policies to develop, review and implement an internal risk rating system, which would be validated periodically. Such a system will assign a credit risk rating to obligors that more accurately reflects the obligors' risk profile and likelihood of loss. MAS will look into strengthening the system as part of our periodic review of the guidelines.	Requirements are in existing risk management guidelines for institutional investors in the financial sector.
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FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

Others					
55	(Pitts)	Development of cooperative and coordinated exit strategies	<p>We need to develop a transparent and credible process for withdrawing our extraordinary fiscal, monetary and financial sector support, to be implemented when recovery becomes fully secured. We task our Finance Ministers, working with input from the IMF and FSB, to continue developing cooperative and coordinated exit strategies recognizing that the scale, timing and sequencing of this process will vary across countries or regions and across the type of policy measures.</p>	Ongoing	<p><u>Deposit Guarantees</u> Singapore, along with Hong Kong and Malaysia, which had put in place deposit guarantees in late 2008, had announced that the deposit guarantees would expire in December 2010.</p> <p><u>Business & Trade Financing Schemes</u> To ensure that enterprises in Singapore had sufficient financial resources to continue to operate, invest, trade and internationalize, the Singapore Government significantly enhanced existing business and trade financing schemes in December 2008 and introduced the Special Risk Initiative (SRI), where the Government took on a share of the risk in bank loans made out to enterprises in Feb 2009.</p> <p><u>Deposit Guarantees</u> In order to ensure that the withdrawal of the deposit guarantees will not result in any disruptive impacts on financial markets and banking systems in the three jurisdictions, the Hong Kong Monetary Authority, Bank Negara Malaysia and MAS have decided to establish a tripartite working group to map out a coordinated strategy to promote an orderly exit from the deposit guarantees. The deposit guarantees expired on schedule in December 2010.</p> <p><u>Business & Trade Financing Schemes</u> In view of Singapore's robust economic recovery and the easing of credit conditions, and with the global economy and financial markets now on a firmer footing, the Singapore Government has in some cases ceased, and in others, adjusted the financing schemes under the SRI and the enhancements for existing financing schemes that were introduced at the onset of the global economic crisis as of 1 Feb 2011. The revisions take into account the need to still ensure sufficient financing support for small businesses and to help ease businesses' transition back into pre-crisis conditions.</p>

FSB- G20 - MONITORING PROGRESS – Singapore September 2010 [For Publication in March 2011]

Origin of recommendations:

Pitts: Leaders' Statement at the Pittsburgh Summit (25 September 2009)
Lon: The London Summit Declaration on Strengthening the Financial System (2 April 2009)
Tor: The G-20 Toronto Summit Declaration (26-27 June 2010)
WAP: The Washington Summit Action Plan to Implement Principles for Reform (15 November 2008)
FSF 2008: The FSF Report on Enhancing Market and Institutional Resilience (7 April 2008)
FSF 2009: The FSF Report on Addressing Procyclicality in the Financial System (2 April 2009)
FSB 2009: The FSB Report on Improving Financial Regulation (25 September 2009)