Key legal, regulatory and supervisory issues under the cross-border payments roadmap programme

Rupert Thorne, Deputy Secretary General, Financial Stability Board LRS task force meeting: Monday 10 July 2023



Potential frictions from regulatory, supervisory and oversight frameworks

Examples

- Differences in supervisory regimes/practices between banks and non-banks, where these are not related to the risks involved
 - Actual or perceived differences in the scope and application of supervision to banks and non-banks (including for AML/CFT) can limit non-banks' access to banks (e.g. "de-risking" by correspondent banks) and to financial market infrastructures
 - Are differences proportional to the risk to the financial system and users?
- Frictions to cross-border payments arising from lack of international standardisation:
 - Differences across jurisdictions in definitions and scope of application
 - Differences across jurisdictions in rules for the types of institutions that can access core payment systems, such as RTGS systems
 - Differences across jurisdictions in licensing requirements across jurisdictions, creating hurdles for new market entrants or new products
- Goal "same business, same risks, same rules" or at least "same regulatory outcome"



Issues affecting processing: AML/CFT and sanctions screening

FATF Work includes:

- Enhancing FATF rules on wire transfers
- Promoting the risk-based approach to FATF standards
- Enhancing approach to beneficial ownership
- Full and consistent implementation of the Travel Rule
- Exploring use of technology in AML/CFT
- What areas does the industry see as most important for reducing frictions?



Issues affecting processing: data management and data sharing

- Challenges arising from restrictions on the flow of data across borders
 - Measures that require data to be stored or processed in-country (data localisation)
- Is there scope for promoting alignment and interoperability across data frameworks?
 - including data privacy; operational resilience; AML/CFT compliance; and regulatory and supervisory access requirements
- What further scope for standardisation of data requirements?
 - For instance LEI or global digital unique identifiers more broadly
- How can we streamline data frameworks while preserving necessary protections?



Topics for discussion

- Which legal, regulatory, and supervisory issues could be the taskforce's primary focus?
- What practical contributions do members believe the taskforce can make?
- In particular, how can the work support the priority actions set for the Roadmap?
 - 1. Payment system interoperability and extension;
 - 2. Legal, regulatory and supervisory frameworks; and
 - 3. Cross-border data exchange and message standards

