

Jurisdiction: Turkey

# 2019 IMN Survey of National/Regional **Progress in the** Implementation of G20/FSB Recommendations

### Contact information

- I. Hedge funds
- II. Securitisation
- III. Enhancing supervision
- IV. Building and implementing macroprudential frameworks and tools
- V. Improving oversight of credit rating agencies (CRAs)
- VI. Enhancing and aligning accounting standards
- VII. Enhancing risk management
- VIII. Strengthening deposit insurance
- IX. Safeguarding the integrity and efficiency of financial markets
- X. Enhancing financial consumer protection

List of abbreviations used

Sources of recommendations

List of contact persons from the FSB and standard-setting bodies

National authorities from FSB member jurisdictions should complete the survey and submit it to the FSB Secretariat (imn@fsb.org) by Friday, 12 July (representing the most recent status at that time). The Secretariat is available to answer any questions or clarifications that may be needed on the survey. Please also provide your contact details for the person(s) completing the survey and an index of abbreviations used in the response.

National authorities are expected to submit the information to the FSB Secretariat using the Adobe Acrobat version of the survey. The Microsoft Word version of the survey is also being circulated to facilitate the preparation/collection of survey responses by relevant authorities within each jurisdiction.

Jurisdictions that previously reported implementation as completed in a particular recommendation are not required to include information about progress to date, main developments since last year's survey or future plans. Revisions to previously included text or descriptions of relevant developments and new reforms to enhance the existing framework in that area can be made as needed, but this is optional and should not lead to a downgrade from implementation completed to ongoing, unless these reverse previously implemented reforms. Jurisdictions that do not report implementation as completed are required to include full information both in the "Progress to date" and "Update and next steps" tables.

As with previous IMN surveys, the contents of this survey for each national jurisdiction will be published on the FSB's website. Such publication is planned at around the time of the October 2019 G20 Finance Ministers and Central Bank Governors meeting. The FSB Secretariat will contact member jurisdictions in advance to check for any updates or amendments to submitted responses before they are published.



### I. Hedge funds

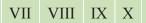












# 1. Registration, appropriate disclosures and oversight of hedge funds

### **G20/FSB Recommendations**

We also firmly recommitted to work in an internationally consistent and nondiscriminatory manner to strengthen regulation and supervision on hedge funds. (Seoul)

Hedge funds or their managers will be registered and will be required to disclose appropriate information on an ongoing basis to supervisors or regulators, including on their leverage, necessary for assessment of the systemic risks they pose individually or collectively. Where appropriate registration should be subject to a minimum size. They will be subject to oversight to ensure that they have adequate risk management. (London)

Implementation of this recommendation was reported to be completed by all FSB jurisdictions in the 2016 IMN survey. Given this, the reporting of progress with respect to this recommendation will not be collected in the 2019 survey.



# I. Hedge funds II III IV V VI VII VIII IX X

## 2. Establishment of international information sharing framework

### **G20/FSB Recommendations**

We ask the FSB to develop mechanisms for cooperation and information sharing between relevant authorities in order to ensure effective oversight is maintained when a fund is located in a different jurisdiction from the manager. We will, cooperating through the FSB, develop measures that implement these principles by the end of 2009. (London)

### Remarks

Jurisdictions should indicate the progress made in implementing recommendation 6 in IOSCO's *Report on Hedge Fund Oversight (Jun 2009)* on sharing information to facilitate the oversight of globally active fund managers.

In addition, jurisdictions should state whether they are:

- Signatory to the IOSCO MMoU in relation to cooperation in enforcement
- Signatory to bilateral agreements for supervisory cooperation that cover hedge funds and are aligned to the 2010 IOSCO <u>Principles Regarding</u> <u>Cross-border Supervisory Cooperation</u>.

Jurisdictions can also refer to Principle 28 of the 2017 IOSCO Objectives and Principles of Securities Regulation, and take into account the outcomes of any recent FSAP/ROSC assessment against those Principles.

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<ul><li>Not applicable</li><li>Applicable but no action envisage</li><li>Implementation ongoing</li></ul>		
• Implementation completed as of	29.08.2013	
If "Not applicable" or "Applicable bu justification	t no action envisaged"	has been selected, please provide a brief
If "Implementation ongoing" has been	selected, please specify	
Oraft in preparation, expected public	lication by	
Draft published as of		
Final rule or legislation approved a		n
Final rule (for part of the reform) in	n force since	

Progress to date



	I. Hedge funds	II	III	IV	V	VI	VII	VIII	IX	X	
2.	Establishment of international information sharing framework										

Progress to date	
Issue is being addressed through  □ Primary / Secondary legislation  Regulation / Guidelines  □ Other actions (such as supervisory actions)	
Short description of the content of the legislation/regulation/guideline/other actions	If this recommendation has not
In Turkey, the fund itself and the manager have to be located in the same Jurisdiction. Capital Markets Board of Turkey (CMB) is fully cooperating with other jurisdictions in case of any information requested by other authorities or vice versa. Additionally, the fund managers have to provide relevant information about their activities, if any, in other jurisdictions.	yet been fully implemented, please provide reasons for delayed implementation
The IOSCO MMoU concerning the cooperation and exchange of information among the member countries was approved by all IOSCO members at the 2002 Annual Conference held in Istanbul. CMB is among the first institutions signing the IOSCO MMoU.  CMB is fully cooperating with other jurisdictions in case of any information requested by other authorities or vice versa. CMB has signed MOUs with authorities of 15 European Union countries (Bulgaria, Czech Republic, Denmark, Greece, Hungary, Italy, Lithuania, Latvia, Luxembourg, Malta, Romania, Slovakia, Sweden, Netherlands, United Kingdom) as well as Iceland, Norway and Liechtenstein with respect to cooperation and exchange of information for the supervision of Alternative Investment Fund Managers. In addition, The CMB has collaborative arrangements with foreign regulatory and supervisory authorities and still continues its efforts to sign MoUs concerning the cooperation and sharing of information with foreign counterparts. CMB signed MoUs with authorities from 36 countries in this regard.	
Other actions: MOUs.	



# I. Hedge funds II III IV V VI VII VIII IX X 2. Establishment of international information sharing framework

Update and next steps	
Highlight main developments since last year's survey	Planned actions (if any) and expected commencement date
Developments mentioned above are still in effect.	Trained actions (if any) and expected confinencement date

Relevant web-links	
Web-links to relevant documents	http://cmb.gov.tr/indexpage.aspx?pageid=71&submenuheader=4



# I. Hedge funds II III IV V VI VII VIII IX X

### 3. Enhancing counterparty risk management

### **G20/FSB Recommendations**

Supervisors should require that institutions which have hedge funds as their counterparties have effective risk management, including mechanisms to monitor the funds' leverage and set limits for single counterparty exposures. (London)

Supervisors will strengthen their existing guidance on the management of exposures to leveraged counterparties. (Rec. II.17, FSF 2008)

Implementation of this recommendation was reported to be completed by all FSB jurisdictions in the 2018 IMN survey. Given this, the reporting of progress with respect to this recommendation will not be collected in the 2019 survey.





# 4. Strengthening of regulatory and capital framework for monolines

### **G20/FSB Recommendations**

Insurance supervisors should strengthen the regulatory and capital framework for monoline insurers in relation to structured credit. (Rec II.8, FSF 2008)

Implementation of this recommendation was reported to be completed by all FSB jurisdictions in the 2016 IMN survey. Given this, the reporting of progress with respect to this recommendation will not be collected in the 2019 survey.





### 5. Strengthening of supervisory requirements or best practices for investment in structured products

### **G20/FSB Recommendations**

Regulators of institutional investors should strengthen the requirements or best practices for firms' processes for investment in structured products. (Rec II.18, FSF 2008)

### Remarks

Jurisdictions should indicate the due diligence policies, procedures and practices applicable for investment managers when investing in structured finance instruments and other policy measures taken for strengthening best practices for investment in structured finance products.

Jurisdictions may reference IOSCO's report on <u>Good Practices in Relation to Investment Managers' Due Diligence When Investing in Structured Finance Instruments</u> (Jul 2009).

Jurisdictions may also refer to the Joint Forum report on <u>Credit Risk Transfer-Developments from 2005-2007 (Jul 2008)</u>.

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Implementation completed as of	01.07.2014
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II. Securitisation III IV V VI VII VIII IX X

# 5. Strengthening of supervisory requirements or best practices for investment in structured products

Progress to date	
Issue is being addressed through  Primary / Secondary legislation Regulation / Guidelines Other actions (such as supervisory actions)	
Short description of the content of the legislation/regulation/guideline/other actions	If this recommendation has not yet been fully implemented,
According to "Communiqué on Principles of Investment Funds" and "Guideline on Investment Funds" that came into force on 01.07.2014, all the issuers of structured products that funds invest in have to be investment-grade rated. Also funds investing in structured products have to make daily VAR calculations, which are reported daily to supervisors of risk management unit and weekly to Board of Directors of the management firm.	yet been fully implemented, please provide reasons for delayed implementation





# 5. Strengthening of supervisory requirements or best practices for investment in structured products

Update and next steps	
Highlight main developments since last year's survey	Planned actions (if any) and expected commencement date

# Relevant web-links Web-links to relevant documents http://www.spk.gov.tr/sayfa/dosya/1087 http://mevzuat.spk.gov.tr/PrinterFriendly.aspx?nid=134521





## 6. Enhanced disclosure of securitised products

### **G20/FSB Recommendations**

Securities market regulators should work with market participants to expand information on securitised products and their underlying assets. (Rec. III.10-III.13, FSF 2008)

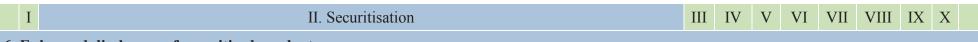
### Remarks

Jurisdictions should indicate the policy measures and other initiatives taken in relation to enhancing disclosure of securitised products, including working with industry and other authorities to continue to standardise disclosure templates and considering measures to improve the type of information that investors receive.

See, for reference, IOSCO's <u>Report on Principles for Ongoing Disclosure for Asset-Backed Securities (Nov 2012)</u>, <u>Disclosure Principles for Public Offerings and Listings of Asset-Backed Securities (Apr 2010)</u> and <u>report on Global Developments in Securitisation Regulations (November 2012)</u>, in particular recommendations 4 and 5.

Progress to date
<ul> <li>Not applicable</li> <li>Applicable but no action envisaged at the moment</li> <li>Implementation ongoing</li> <li>Implementation completed as of</li> </ul>
If "Not applicable" or "Applicable but no action envisaged" has been selected, please provide a brief justification
There is no public issuance of ABS in Turkey. On the other hand there is regulation regarding ABS in Turkey which is "Communique on Asset-Backed and Mortgage-Backed Securities (III-58.1)" and there is also private issuance of ABS.
If "Implementation ongoing" has been selected, please specify
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Oraft published as of
Final rule or legislation approved and will come into force on
Final rule (for part of the reform) in force since

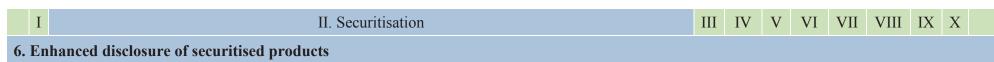




# 6. Enhanced disclosure of securitised products

Progress to date	
Issue is being addressed through  Primary / Secondary legislation  Regulation / Guidelines  Other actions (such as supervisory actions)	
Short description of the content of the legislation/regulation/guideline/other actions	If this recommendation has not yet been fully implemented, please provide reasons for delayed implementation





Update and next steps	
Highlight main developments since last year's survey	Planned actions (if any) and expected commencement date

# | Web-links to relevant documents | http://www.cmb.gov.tr/SiteApps/Teblig/File/494





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### 7. Consistent, consolidated supervision and regulation of SIFIs

### **G20/FSB Recommendations**

All firms whose failure could pose a risk to financial stability must be subject to consistent, consolidated supervision and regulation with high standards. (Pittsburgh)

### Remarks

Jurisdictions should indicate: (1) whether they have identified domestic SIFIs and, if so, in which sectors (banks, insurers, other etc.); (2) whether the names of the identified SIFIs have been publicly disclosed; and (3) the types of policy measures taken for implementing consistent, consolidated supervision and regulation of the identified SIFIs.

Jurisdictions should not provide details on policy measures that pertain to higher loss absorbency requirements for G/D-SIBs, since these are monitored separately by the BCBS.

See, for reference, the following documents:

### **BCBS**

- Framework for G-SIBs (Jul 2018)
- Framework for D-SIBs (Oct 2012)

### IAIS

- Global Systemically Important Insurers: Policy Measures (Jul 2013) and revised assessment methodology (updated in June 2016)
- IAIS SRMP guidance FINAL (Dec 2013)
- Guidance on Liquidity management and planning (Oct 2014)

### FSB

Framework for addressing SIFIs (Nov 2011)

rogress to date
Not applicable  Applicable but no action envisaged at the moment  Implementation ongoing
Implementation completed as of 23.02.2016
9 implementation completed as of 25.02.2010
f "Not applicable" or "Applicable but no action envisaged" has been selected, please provide a brief ustification
f "Implementation ongoing" has been selected, please specify
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O Draft published as of
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# III. Enhancing supervision

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# 7. Consistent, consolidated supervision and regulation of SIFIs

Progress to date	
Issue is being addressed through    Primary / Secondary legislation     Regulation / Guidelines     Other actions (such as supervisory actions)    Short description of the content of the legislation/regulation/guideline/other actions    BRSA: A secondary regulation has been issued on 23.02.2016 regarding the identification and additional capital requirements for D-SIBs in line with BCBS	If this recommendation has not yet been fully implemented, please provide reasons for delayed implementation
CMB: According to the Assessment Methodologies for Identifying NBNI GSIFIs, Turkish investment funds, asset management companies and investment firms are not considered as SIFIs. Regarding these, CMB has no action on regulation and supervision of NBNI GSIFIs.	





# 7. Consistent, consolidated supervision and regulation of SIFIs

Update and next steps						
Highlight main developments since last year's survey	Planned actions (if any) and expected commencement date					

# Relevant web-links Web-links to relevant documents http://www.mevzuat.gov.tr/Metin.Aspx?MevzuatKod=7.5.21425&MevzuatIliski=0&sourceXmlSearch=sistemik















# 8. Establishing supervisory colleges and conducting risk assessments

### **G20/FSB Recommendations**

To establish the remaining supervisory colleges for significant cross-border firms by June 2009. (London)

We agreed to conduct rigorous risk assessment on these firms [G-SIFIs] through international supervisory colleges. (Seoul)

Implementation of this recommendation was reported to be completed by all FSB jurisdictions in the 2017 IMN survey. The BCBS and IAIS will be monitoring implementation progress in this area with respect to banks and insurers respectively.













### 9. Supervisory exchange of information and coordination

### **G20/FSB Recommendations**

To quicken supervisory responsiveness to developments that have a common effect across a number of institutions, supervisory exchange of information and coordination in the development of best practice benchmarks should be improved at both national and international levels. (Rec V.7, FSF 2008)

Enhance the effectiveness of core supervisory colleges. (FSB 2012)

### Remarks

Jurisdictions should include any feedback received from recent FSAPs/ROSC assessments on the September 2012 BCP 3 (Cooperation and collaboration) and BCP 14 (Home-host relationships). Jurisdictions should also indicate any steps taken since the last assessment in this area, particularly in response to relevant FSAP/ROSC recommendations.

Jurisdictions should describe any recent or planned regulatory, supervisory or legislative changes that contribute to the sharing of supervisory information (e.g. within supervisory colleges or via bilateral or multilateral MoUs).

Progress to date
Not applicable Applicable but no action envisaged at the moment
O Implementation ongoing
● Implementation completed as of 25.02.2011 (BRSA);
If "Not applicable" or "Applicable but no action envisaged" has been selected, please provide a brief justification
If "Implementation ongoing" has been selected, please specify
Oraft in preparation, expected publication by
O Draft published as of
Final rule or legislation approved and will come into force on
Final rule (for part of the reform) in force since



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# 9. Supervisory exchange of information and coordination

### Progress to date Issue is being addressed through Primary / Secondary legislation Regulation / Guidelines Other actions (such as supervisory actions) Short description of the content of the legislation/regulation/guideline/other actions If this recommendation has not vet been fully implemented please provide reasons for BRSA: An amendment in the Banking Law Nr. 5411 concerning the professional secrecy issue is enacted as of 25.02.2011. In this context, the conflict between delayed implementation Turkish legislation and EU Directives has been eliminated through this amendment. This change in the Law enabled BRSA to enter into Memorandum of Understanding with EU Supervisory Authorities which enhanced the cooperation. BRSA has signed bilateral MoUs with the 37 regulatory and supervisory authorities of other jurisdictions (as of December 2017). Furthermore, the BRSA is legally authorized to cooperate with a foreign supervisory authority even in the absence of a specific agreement. Pursuant to Article 98/3 of the Banking Law, if a MoU is not effective, the information requests of authorities of foreign countries within the context of Article can be fulfilled within the framework of the principle of reciprocity. CMB: Capital Market Law promulgated in 2012, Article No: 128/d: "Cooperating in any manner in relation to capital markets and signing bilateral or multilateral memorandum of understanding in accordance with the principles of reciprocity and the protection of professional confidentiality, with corresponding foreign institutions that are authorized to regulate and supervise capital markets, in order to exchange information, meet requests for document, inspecting the headquarters, branch offices or subsidiaries or affiliates located in Turkey of institutions performing activities in the capital markets of foreign countries as well as in the bodies from which they outsource within the framework of a written contract and to take the necessary administrative measures, share the expenditures related to the activities to be carried out in this context" is defined within the duties of the CMB. THE MINISTRY: Regulation about supervisory exchange of information and coordination akin to ICP 3 and ICP 25. Insurance Law Article No. 29 is pertinent to

THE MINISTRY: Regulation about supervisory exchange of information and coordination akin to ICP 3 and ICP 25. Insurance Law Article No. 29 is pertinent to information sharing and cooperation among international institutions. Article 32 of Regulation on Monitoring and Supervision Insurance and Pension Sector (amendment date: R.G. 27.07.2013 - 28720) deals with information sharing and collaboration. It enables the Ministry to cooperate with national and international monitoring and supervising authorities, to be a party to agreements on information sharing and joint supervision, and to exchange information within the legal framework of the Insurance Regulations. The Ministry is a signatory of IAIS Multilateral Memorandum of Understanding (IAIS MMoU) as of 28.03.2013.

Other actions: MMoUs: In order to enhance supervisory exchange of information and coordination, the CMB has been signing MoUs with both international financial organizations and national authorities for the purposes of developing bilateral cooperation opportunities, carrying out cross border supervision and enforcement activities effectively. The CMB is one of the first countries signing the IOSCO Multilateral MoU. Additionally, starting from the 1990s, CMB has signed bilateral MoUs with various regulatory and supervisory authorities from 36 jurisdictions.



# III. Enhancing supervision

VI VII VIII IX X

# 9. Supervisory exchange of information and coordination

Update and next steps						
Highlight main developments since last year's survey	Planned actions (if any) and expected commencement date					

### Relevant web-links

Web-links to relevant documents

For the CMB Law: http://mevzuat.spk.gov.tr/PrinterFriendly.aspx?nid=11

For The MOUs Signed by the CMB: http://cmb.gov.tr/indexpage.aspx?pageid=71&submenuheader=4 For the MOUs signed by the BRSA: http://www.bddk.org.tr/AboutUs/International-Relations/15

https://www.hmb.gov.tr/sigortacilik-ve-ozel-emeklilik-mevzuat

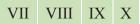


### III. Enhancing supervision









### 10. Strengthening resources and effective supervision

### **G20/FSB Recommendations**

We agreed that supervisors should have strong and unambiguous mandates, sufficient independence to act, appropriate resources, and a full suite of tools and powers to proactively identify and address risks, including regular stress testing and early intervention. (Seoul)

Supervisors should see that they have the requisite resources and expertise to oversee the risks associated with financial innovation and to ensure that firms they supervise have the capacity to understand and manage the risks. (FSF 2008)

Supervisory authorities should continually re-assess their resource needs; for example, interacting with and assessing Boards require particular skills, experience and adequate level of seniority. (Rec. 3, FSB 2012)

### Remarks

Jurisdictions should indicate any steps taken on recommendations 1, 2, 3, 4 and 7 (i.e. supervisory strategy, engagement with banks, improvements in banks' IT and MIS, data requests, and talent management strategy respectively) in the FSB thematic peer review report on supervisory frameworks and approaches to SIBs (May 2015).

Progress to date
<ul> <li>Not applicable</li> <li>Applicable but no action envisaged at the moment</li> <li>Implementation ongoing</li> <li>Implementation completed as of</li> </ul> 23.02.2016 (BRSA); →
If "Not applicable" or "Applicable but no action envisaged" has been selected, please provide a brief justification
If "Implementation ongoing" has been selected, please specify
Oraft in preparation, expected publication by
Oraft published as of
Final rule or legislation approved and will come into force on
Final rule (for part of the reform) in force since



### III. Enhancing supervision

VII VIII IX X

## 10. Strengthening resources and effective supervision

### Progress to date

### Issue is being addressed through

Primary / Secondary legislation

Regulation / Guidelines

Other actions (such as supervisory actions)

### Short description of the content of the legislation/regulation/guideline/other actions

BRSA: A secondary regulation has been issued on 23/02/2016 regarding the identification and additional capital requirements for D-SIBs in line with BCBS Framework. The D-SIBs are identified for 2018. Implementation of this recommendation does not require any change in regulations/guidelines. On the other hand, according to Regulation on Audits that will be conducted by the BRSA, DSIBs are already subject to enhanced/intensified consolidated supervision according to their size, complexity and risk profile.

THE MINISTRY: Insurance Early Warning System (SEUS) has been established by the Ministry. In the context of SEUS, early warning indicators of potential financial distress have been defined out of number of indicators by taking into account of correlations and weights. In addition, insurance sector specific stress testing mechanism has been developing. In the context of stress testing, while a top down approach for the assessment of an earthquake scenario and contagion risk shocks has been used, a bottom up approach is partly considered in the solvency regime for the market risk (only interest rate shock is used). There is also a catastrophic risk monitoring mechanism in place. And The Ministry carries out a project with the Insurance Information and Monitoring Center. The project, which is planned to be completed at the end of 2019, will provide up-to-date data from companies in line with the financial statements, improve the risk assessment system and redefine the supervision processes and shorten its periods.

In order to increase the reliability of insurance data and ensure the integration of different systems, the monitoring capacity of the insurance monitoring system has been enhanced through the utilization of a more sustainable and robust IT infrastructure.

If this recommendation has not vet been fully implemented please provide reasons for delayed implementation



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I	II	III. Enhancing supervision	IV	V	VI	VII	VIII	IX	X	

# 10. Strengthening resources and effective supervision

Update and next steps					
Highlight main developments since last year's survey	Planned actions (if any) and expected commencement date				

# Relevant web-links Web-links to relevant documents http://www.mevzuat.gov.tr/Metin.Aspx?MevzuatKod=7.5.21425&MevzuatIliski=0&sourceXmlSearch=sistemik



### IV. Building and implementing macroprudential frameworks and tools

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# 11. Establishing regulatory framework for macro-prudential oversight

### **G20/FSB Recommendations**

Amend our regulatory systems to ensure authorities are able to identify and take account of macro-prudential risks across the financial system including in the case of regulated banks, shadow banks and private pools of capital to limit the build up of systemic risk. (London)

Ensure that national regulators possess the powers for gathering relevant information on all material financial institutions, markets and instruments in order to assess the potential for failure or severe stress to contribute to systemic risk. This will be done in close coordination at international level in order to achieve as much consistency as possible across jurisdictions. (London)

### Remarks

Please describe major changes in the institutional arrangements for macroprudential policy (structures, mandates, powers, reporting etc.) that have taken place in your jurisdiction since the global financial crisis.

Please indicate whether an assessment has been conducted with respect to the adequacy of powers to collect and share relevant information among national authorities on financial institutions, markets and instruments to assess the potential for systemic risk. If so, please describe identified gaps in the powers to collect information, and whether any follow-up actions have been taken.

Progress to date	
Not applicable Applicable but no action envisaged Implementation ongoing	l at the moment
Implementation completed as of	08.06.2011
If "Not applicable" or "Applicable but justification	no action envisaged" has been selected, please provide a brief
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# IV. Building and implementing macroprudential frameworks and tools

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VI VII VIII IX X

# 11. Establishing regulatory framework for macro-prudential oversight

Progress to date	
Issue is being addressed through    Primary / Secondary legislation     Regulation / Guidelines     Other actions (such as supervisory actions)	
Short description of the content of the legislation/regulation/guideline/other actions	If this recommendation has not
THE MINISTRY: The Financial Stability Committee (FSC) was established on June 8, 2011. However, on January 18, 2019, an amendment to restructure the FSC came into force to authorize the Committee through additional duties for a much more robust macro-prudential policy framework and responsibilities related to strengthen the role of financial system in sustainable development. The name of the Committee has been changed as the Financial Stability and Development Committee (FSDC).  The FSDC monitors and identifies the systemic risks and determines possible necessary macro-prudential measures to manage them. Building on the individual institutions' powers pertaining to their specific areas, Law on Financial Stability and Certain Regulations (Law No: 4059; Article: 1) empowers the FSDC with the mandate to gather the information from all relevant parties, and to coordinate and monitor the policy implementations. There are also MoUs and bilateral sub-protocols between several authorities on information sharing.	If this recommendation has not yet been fully implemented, please provide reasons for delayed implementation



### IV. Building and implementing macroprudential frameworks and tools

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VII VIII IX X

# 11. Establishing regulatory framework for macro-prudential oversight

### Update and next steps

Highlight main developments since last year's survey

THE MINISTRY: On January 18, 2019, an amendment to restructure of the FSC came into force to authorize the Financial Stability Committee for additional duties for much more robust macro-prudential policy framework and responsibilities related to strengthen the role of financial system in sustainable development. The name of the Committee has been changed as the Financial Stability and Development Committee (FSDC).

According to the amended Law, member institutions and procedural guidelines of the FSDC are determined by the Minister of Treasury and Finance by secondary legislation. Draft secondary legislation has been prepared and pending for approval. After approval and publication of this legislation, technical sub groups (i.e. former Systemic Risk Assessment Group) will be restructured by FSDC decisions.

Planned actions (if any) and expected commencement date

Draft secondary legislation is waiting for approval. It is expected to be published as end of September 2019.

### Relevant web-links

Web-links to relevant documents

http://www.mevzuat.gov.tr/MevzuatMetin/1.5.4059.pdf (Translation of the legislation is not available yet.)



### IV. Building and implementing macroprudential frameworks and tools

Progress to date

VI

VII

VIII IX X

### 12. Enhancing system-wide monitoring and the use of macro-prudential instruments

### **G20/FSB Recommendations**

Authorities should use quantitative indicators and/or constraints on leverage and margins as macro-prudential tools for supervisory purposes. Authorities should use quantitative indicators of leverage as guides for policy, both at the institution-specific and at the macro-prudential (system-wide) level. (Rec. 3.1, FSF 2009)

We are developing macro-prudential policy frameworks and tools to limit the build-up of risks in the financial sector, building on the ongoing work of the FSB-BIS-IMF on this subject. (Cannes)

Authorities should monitor substantial changes in asset prices and their implications for the macro economy and the financial system. (Washington)

### Remarks

Please describe at a high level (including by making reference to financial stability or other reports, where available) the types of methodologies, indicators and tools used to assess systemic risks.

Please indicate the use of tools for macroprudential purposes over the past year, including: the objective for their use; the process to select, calibrate and apply them; and the approaches used to assess their effectiveness.

See, for reference, the following documents:

- FSB-IMF-BIS progress report to the G20 on *Macroprudential policy tools* and frameworks (Oct 2011)
- CGFS report on Operationalising the selection and application of macroprudential instruments (Dec 2012)
- IMF staff papers on Macroprudential policy, an organizing framework (Mar 2011), Key Aspects of Macroprudential policy (Jun 2013), and Staff Guidance on Macroprudential Policy (Dec 2014)
- IMF-FSB-BIS paper on *Elements of Effective Macroprudential Policies*: Lessons from International Experience (Aug 2016)
- CGFS report on Experiences with the ex ante appraisal of macroprudential instruments (Jul 2016)
- CGFS report on *Objective-setting and communication of macroprudential* policies (Nov 2016)

Not applicable Applicable but no action envisaged at the moment Implementation ongoing Implementation completed as of	
"Not applicable" or "Applicable but no action envisaged" has been selected, please provide a brief stification	
"Implementation ongoing" has been selected, please specify  Draft in preparation, expected publication by  Draft published as of  Final rule or legislation approved and will come into force on  Final rule (for part of the reform) in force since	



### IV. Building and implementing macroprudential frameworks and tools

V
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VII V

X

# 12. Enhancing system-wide monitoring and the use of macro-prudential instruments

### Progress to date

### Issue is being addressed through

✓ Primary / Secondary legislation

✓ Regulation / Guidelines

✓ Other actions (such as supervisory actions)

### Short description of the content of the legislation/regulation/guideline/other actions

There is not one designated institution for macro prudential policies however in order to orchestrate and enhance cooperation among related parties, the FSC was established on June 8, 2011. On January 18, 2019, an amendment to restructure the FSC came into force to authorize the Committee through additional duties for a much more robust macro-prudential policy framework and responsibilities related to strengthen the role of financial system in sustainable development. The name of the Committee has been changed as the Financial Stability and Development Committee (FSDC).

Since the end of 2010, a variety of macro prudential tools have been used by related authorities. Systemic risk is monitored and analysed by the authorities regularly in both aggregate and granular level within the scope of the duties and powers.

Some of the macro prudential instruments are listed below:

- Loan-to-value (LTV) ceilings on residential mortgage loans, vehicle loans;
- Use of risk weights for by loan type;
- Debt to Income: i.e., credit card limit must be proportional to the income of the card holder
- Use of provisions by loan type;
- Minimum payment to limit ratio for credit card payments and limit to number of installments for credit card transactions;
- Maturity cap for general purpose and vehicle loans;
- Liquidity requirements;
- Measures on Extension of the Maturity of Deposits (Withdrawal before maturity, differentiation of withholding according to maturity of deposits, differentiation of Resource Utilization Support Fund (RUSF) based on Maturity);
- $\hbox{- Differentiation on Deposit Insurance System Premiums (risk based premium system);}\\$

If this recommendation has not yet been fully implemented, please provide reasons for delayed implementation



### IV. Building and implementing macroprudential frameworks and tools



VII VIII IX X

# 12. Enhancing system-wide monitoring and the use of macro-prudential instruments

### Update and next steps

Highlight main developments since last year's survey

The CBRT has developed the technical framework of stress test exercise. New satellite models have been formed to provide better insight for the stress testing module. The BRSA and the CBRT continued to organize meetings and joint workshops during 2018-2019 in order to share their stress-testing experiences. At the CBRT, the studies to improve stress testing framework continue, for this purpose joint working groups have been established both to improve satellite models and scenario generation process. Following the FSAP 2016 BRSA and CBRT teams participated in the technical assistance on solvency and liquidity stress testing organised by IMF in 2018.

Planned actions (if any) and expected commencement date

Related to Commercial Property Price Index, the CBRT is about to finalize the construction of retail property price index and office price index for Turkey using hedonic price method. The aim is to publish the indices until the end of 2019. In the meantime, an IFC report (Mind the data gap: commercial property prices for policy) as a joint work with BIS has been published in March 2019.

Systemic Risk Monitoring System that established by CBRT will provide a company specific dataset where risks can be monitored in detail and a new regulatory framework of FX risk management.

# Relevant web-links

Web-links to relevant documents

http://www.bddk.org.tr/Mevzuat-Kategori/Bankacilik-Kanununa-Iliskin-Duzenlemeler/2



### V. Improving oversight of credit rating agencies (CRAs)

VI

VII

VIII IX X

### 13. Enhancing regulation and supervision of CRAs

### **G20/FSB Recommendations**

All CRAs whose ratings are used for regulatory purposes should be subject to a regulatory oversight regime that includes registration. The regulatory oversight regime should be established by end 2009 and should be consistent with the IOSCO Code of Conduct Fundamentals. (London)

National authorities will enforce compliance and require changes to a rating agency's practices and procedures for managing conflicts of interest and assuring the transparency and quality of the rating process.

CRAs should differentiate ratings for structured products and provide full disclosure of their ratings track record and the information and assumptions that underpin the ratings process.

The oversight framework should be consistent across jurisdictions with appropriate sharing of information between national authorities, including through IOSCO. (London)

Regulators should work together towards appropriate, globally compatible solutions (to conflicting compliance obligations for CRAs) as early as possible in 2010. (FSB 2009)

We encourage further steps to enhance transparency and competition among credit rating agencies. (St Petersburg)

Implementation of this recommendation was reported to be completed by all FSB jurisdictions in the 2018 IMN survey. Given this, the reporting of progress with respect to this recommendation will not be collected in the 2019 survey.



### V. Improving oversight of credit rating agencies (CRAs)

VI

VII

VIII IX X

### 14. Reducing the reliance on ratings

### **G20/FSB Recommendations**

We also endorsed the FSB's principles on reducing reliance on external credit ratings. Standard setters, market participants, supervisors and central banks should not rely mechanistically on external credit ratings. (Seoul)

Authorities should check that the roles that they have assigned to ratings in regulations and supervisory rules are consistent with the objectives of having investors make independent judgment of risks and perform their own due diligence, and that they do not induce uncritical reliance on credit ratings as a substitute for that independent evaluation. (Rec IV. 8, FSF 2008)

We reaffirm our commitment to reduce authorities' and financial institutions' reliance on external credit ratings, and call on standard setters, market participants, supervisors and central banks to implement the agreed FSB principles and end practices that rely mechanistically on these ratings. (Cannes)

We call for accelerated progress by national authorities and standard setting bodies in ending the mechanistic reliance on credit ratings and encourage steps that would enhance transparency of and competition among credit rating agencies. (Los Cabos)

We call on national authorities and standard setting bodies to accelerate progress in reducing reliance on credit rating agencies, in accordance with the FSB roadmap. (St Petersburg)

### Remarks

Jurisdictions should indicate the steps they are taking to address the recommendations of the May 2014 FSB thematic peer review report on the implementation of the FSB Principles for Reducing Reliance on Credit Ratings, including by implementing their agreed action plans. Any revised action plans should be sent to the FSB Secretariat so that it can be posted on the FSB website.

Jurisdictions may refer to the following documents:

- FSB Principles for Reducing Reliance on CRA Ratings (Oct 2010)
- FSB Roadmap for Reducing Reliance on CRA Ratings (Nov 2012)
- BCBS Basel III: Finalising post-crisis reforms (Dec 2017)
- IAIS ICP guidance 16.9 and 17.8.25
- IOSCO Good Practices on Reducing Reliance on CRAs in Asset Management (Jun 2015)
- IOSCO Sound Practices at Large Intermediaries Relating to the Assessment of Creditworthiness and the Use of External Credit Ratings (Dec 2015).

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<ul> <li>○ Not applicable</li> <li>○ Applicable but no action envisaged at the moment</li> <li>○ Implementation ongoing</li> <li>○ Implementation completed as of</li> </ul>
If "Not applicable" or "Applicable but no action envisaged" has been selected, please provide a brief justification
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If "Implementation ongoing" has been selected, please specify  Draft in preparation, expected publication by  Draft published as of
Final rule or legislation approved and will come into force on  Final rule (for part of the reform) in force since 06.09.2014 (BRSA);



# V. Improving oversight of credit rating agencies (CRAs)

VI VII VIII IX X

# 14. Reducing the reliance on ratings

Progress to date	
	If this recommendation has not
BRSA: As stated in the Agreed Action Plan for Reducing Reliance on CRAs, due to the nature of the local market and the BRSA regulations, practically CRA ratings have no effect with regards to banking activities. Basel Committee has finalized its standard regarding credit risk capital requirements under standardised approach in December 2017. This standard allows jurisdictions to significantly reduce their reliance on external credit assessments of the calculation of capital adequacy. BRSA will implement this standard in line with the BCBS timeline. All Turkish banks are obliged to make their own credit assessments before extending credits and not to solely rely on any CRA ratings are not a replacement of internal risk assessment according to BRSA regulations. In order to incentivise market participants to develop internal risk management capabilities, BRSA published regulations on IRB on 06.09.2014. (Currently all banks are using Basel's standard approaches) BRSA has also published a detailed credit risk management guideline on 17.07.2014 in order to improve banks" internal risk assessment capabilities.  CMB: There are references to CRA ratings in regulations regarding debt securities and pension fund-mutual funds.  THE MINISTRY: Reinsurance risk is one of the risk categories that is used to calculate the required capital of insurance, reinsurance and pension companies. Before the amendment of the "Regulation on Measurement and Assessment of Capital Requirements of Insurance, Reinsurance and Pension Companies" on 23.08.2015, for the calculation of the reinsurance risk, the premiums ceded to the "reinsurers rated with the minimum rating by the rating agencies to be determined by the Undersecretariat" were multiplied with the risk factor of 0.03. In order to reduce the reliance on ratings, this provision was amended as follows: the premiums ceded to the "reinsurers included in the list to be published by the Undersecretariat based on the financial and technical competence criteria" shall be multiplied with the ri	yet been fully implemented, please provide reasons for delayed implementation  Regarding the banking regulations of BRSA the main and most important reference to ratings are related to capital requirements and liquidity regulations. These regulations are prepared based on the compliance requirement with Basel Standards. In this respect, the mechanistic reliance on rating agencies will be removed with the implementation of final Basel III standards after 2022. Until then, the implementation current standard will refer to ratings in a mechanistic way.





# V. Improving oversight of credit rating agencies (CRAs)

VII VIII IX X

# 14. Reducing the reliance on ratings

Update and next steps	
Highlight main developments since last year's survey	Planned actions (if any) and expected commencement date

### Relevant web-links

### Web-links to relevant documents

IRB Regulation: http://www.mevzuat.gov.tr/Metin.Aspx?MevzuatKod=9.5.21194&MevzuatIliski=0&sourceXmlSearch=kredi%20riskine%20esas

Credit Risk Management Guideline: http://www.bddk.org.tr/ContentBddk/dokuman/mevzuat 0091.pdf

Regulation on Capital Adequacy: http://www.mevzuat.gov.tr/Metin.Aspx?MevzuatKod=7.5.21192&MevzuatIliski=0&sourceXmlSearch=sermaye%20yeterlili%C4%9Fi

https://www.hmb.gov.tr/sigortacilik-ve-ozel-emeklilik-mevzuat http://mevzuat.spk.gov.tr/PrinterFriendly.aspx?nid=129971288





### VI. Enhancing and aligning accounting standards

VII

V

VIII IX X

### 15. Consistent application of high-quality accounting standards

### **G20/FSB Recommendations**

Regulators, supervisors, and accounting standard setters, as appropriate, should work with each other and the private sector on an ongoing basis to ensure consistent application and enforcement of high-quality accounting standards. (Washington)

### Remarks

Jurisdictions should indicate the accounting standards that they follow and whether (and on what basis) they are of a high and internationally acceptable quality (e.g. equivalent to IFRSs as published by the IASB), and provide accurate and relevant information on financial position and performance. They should also explain the system they have for enforcement of consistent application of those standards.

Jurisdictions may want to refer to their jurisdictional profile prepared by the IFRS Foundation, which can be accessed at: <a href="http://www.ifrs.org/Use-around-the-world/Pages/Analysis-of-the-G20-IFRS-profiles.aspx">http://www.ifrs.org/Use-around-the-world/Pages/Analysis-of-the-G20-IFRS-profiles.aspx</a>.

As part of their response on this recommendation, jurisdictions should indicate the policy measures taken for appropriate application of fair value recognition, measurement and disclosure.

In addition, jurisdictions should set out any steps they intend to take (if appropriate) to foster transparent and consistent implementation of the new accounting requirements for the measurement of expected credit losses on financial assets that are being introduced by the IASB and FASB.

See, for reference, the following BCBS documents:

- Supervisory guidance for assessing banks' financial instrument fair value practices (Apr 2009)
- Guidance on credit risk and accounting for expected credit losses (Dec 2015)
- Regulatory treatment of accounting provisions interim approach and transitional arrangements (March 2017)

Progress to date
Not applicable Applicable but no action envisaged at the moment Implementation ongoing Implementation completed as of KGK (2005) 01.11.2
If "Not applicable" or "Applicable but no action envisaged" has been selected, please provide a brief justification
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Final rule or legislation approved and will come into force on
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### VI. Enhancing and aligning accounting standards

VIII IX X

### 15. Consistent application of high-quality accounting standards

### Progress to date

### Issue is being addressed through

Primary / Secondary legislation

Regulation / Guidelines

Other actions (such as supervisory actions)

### Short description of the content of the legislation/regulation/guideline/other actions

KGK: Turkey has already adopted IFRS Standards for the financial statements of all public interest entities. Entities whose securities are traded in a regulated market, intermediary institutions, and portfolio management companies were permitted to use IFRS Standards as of 2003 voluntarily and have been required to use IFRS Standards since 2005. Banks have been required to use IFRS Standards since 2006. Financial lease companies, factoring companies and financing companies have been required to use IFRS Standards since 2007. Insurance, reinsurance and pension companies have been required to use IFRS Standards since 2008. IFRSs are incorporated into Turkish legislation as Turkish Financial Reporting Standards (TFRSs) by the Public Oversight, Accounting and Auditing Standards Authority of Turkey (KGK) and they are in full compliance with the IFRSs issued by the IASB. TFRSs are regularly updated in accordance with the amendments made by the IASB with the effective dates as originally pronounced by the IASB preserved. TFRSs are published in the Official Gazette as Board Decisions by the KGK. Turkey has a formal process for the endorsement/adoption of new and amended IFRS. New and amended standards are continuously updated by the KGK and published in the Official Gazette.

BRSA: Institutions under the supervision of the BRSA have to comply with TFRSs which are in line with IFRSs since 01.11.2006. BRSA has the authority to supervise and regularly supervises the full implementation of TFRSs by the related companies. BRSA regulations regarding fair value considerations in the calculation of capital requirements are in line with Basel III and in force since July 2012. BRSA published a separate best practice guideline on fair value calculations at December 2015.BRSA published a new regulation on classification of assets and provisions set aside for financial assets in June 2016. The regulation requires banks to measure their expected credit losses based on the impairment rules of IFRS 9. The Turkish Accounting and Auditing Standards Authority issued TFRS 9, which has been effective since the beginning of 2018, with early adoption permitted. Almost all banks in Turkey have been implementing IFRS 9. With the publication of TFRS 9, which is fully compliant with IFRS 9, transparent and consistent implementation of the new accounting requirements for the measurement of expected credit losses on financial assets has been ensured.

THE MINISTRY: All norms regarding accounting, financial reporting and valuation of assets are compliant with IFRS since 2007. Insurance, reinsurance and pension companies under the supervision of The Ministry have to comply with TFRSs (Turkish Financial Reporting Standards) which are in line with IFRSs. The Ministry has the authority to supervise regularly the full implementation of TFRSs by the related companies.

CMB: Following Articles 14 and 36 and subparagraph of first paragraph of Article 128 of the Capital Markets Law no. 6362 dated 6.12.2012, Communiqué on Principles of Financial Reporting In Capital Markets was promulgated on 13.06.2013 and Communique on Principles Regarding Financial Reporting of Investment

If this recommendation has not vet been fully implemented please provide reasons for delayed implementation



### VI. Enhancing and aligning accounting standards

VII

VIII IX X

# 15. Consistent application of high-quality accounting standards

### Update and next steps

Highlight main developments since last year's survey

KGK: TFRS 16 Leases was issued by the KGK and published in the Official Gazette on 16 April 2018. TFRS 16 will be mandatorily effective for periods beginning on or after 1 January 2019 with early adoption permitted. TFRS 17 Insurance Contracts was issued by the KGK and published in the Official Gazette on 16 February 2019. TFRS 17 will be mandatorily effective for periods beginning on or after 1 January 2021 with early adoption permitted. The Conceptual Framework for Financial Reporting (New Conceptual Framework) was issued by the KGK and published in the Official Gazette on 27 October 2018. The New Conceptual Framework will be mandatorily effective for periods beginning on or after 1 January 2020 with early adoption permitted.

Planned actions	(if any)	and	expected	commencement	date
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### Relevant web-links

### Web-links to relevant documents

**BRSA** Accounting Rules

 $BRSA\ Accounting\ Rules: http://www.mevzuat.gov.tr/Metin.Aspx?MevzuatKod=7.5.10747\&MevzuatIliski=0\&sourceXmlSearch=bankalar\%C4\%B1n\%20muhasebe$ 

http://www.tsb.org.tr/Document/Yonetmelikler/Finansal Raporlama-SON.pdf

Turkey's jurisdictional profile prepared by the IFRS Foundation can be accessed at:

https://www.ifrs.org/-/media/feature/around-the-world/jurisdiction-profiles/turkey-ifrs-profile.pdf

Link to all TFRSs:





#### VII. Enhancing risk management

VIII IX X



#### 16. Enhancing guidance to strengthen banks' risk management practices, including on liquidity and foreign currency funding risks

#### **G20/FSB Recommendations**

Regulators should develop enhanced guidance to strengthen banks' risk management practices, in line with international best practices, and should encourage financial firms to re-examine their internal controls and implement strengthened policies for sound risk management. (Washington)

National supervisors should closely check banks' implementation of the updated guidance on the management and supervision of liquidity as part of their regular supervision. If banks' implementation of the guidance is inadequate, supervisors will take more prescriptive action to improve practices. (Rec. II.10, FSF 2008)

Regulators and supervisors in emerging markets will enhance their supervision of banks' operation in foreign currency funding markets. (FSB 2009)

We commit to conduct robust, transparent stress tests as needed. (Pittsburgh)

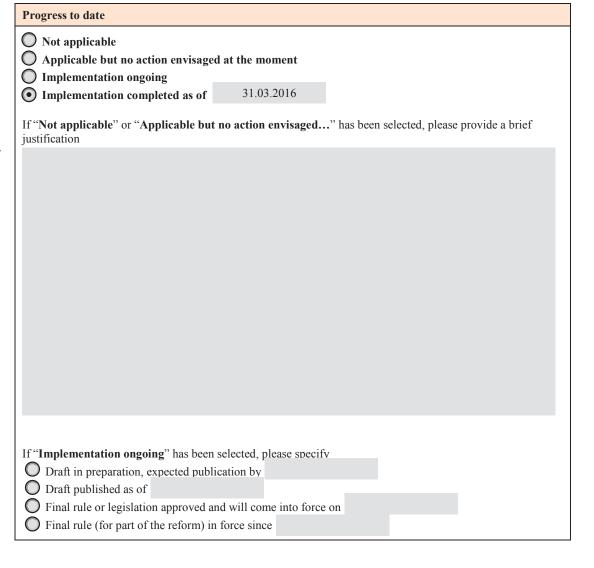
#### Remarks

Jurisdictions should indicate the measures taken in the following areas:

- guidance to strengthen banks' risk management practices, including BCBS good practice documents (Corporate governance principles for banks, External audit of banks, and the Internal audit function in banks);
- measures to monitor and ensure banks' implementation of the BCBS Principles for Sound Liquidity Risk Management and Supervision (Sep
- measures to supervise banks' operations in foreign currency funding markets;1 and
- extent to which they undertake stress tests and publish their results.

Jurisdictions should not provide any updates on the implementation of Basel III liquidity requirements (and other recent standards such as capital requirements for CCPs), since these are monitored separately by the BCBS.

Only the emerging market jurisdictions that are members of the FSB should respond to this specific recommendation.





Ι	II	III	IV	V	VI

# VII. Enhancing risk management

VIII IX X

# 16. Enhancing guidance to strengthen banks' risk management practices, including on liquidity and foreign currency funding risks

Progress to date	
Issue is being addressed through    Primary / Secondary legislation     Regulation / Guidelines     Other actions (such as supervisory actions)    Short description of the content of the legislation/regulation/guideline/other actions	If this recommendation has not
The BRSA published an updated regulation on internal systems and ICAAP for banks on 11.07.2014. Additionally, to address the main G20/FSB recommendations; detailed risk management guidelines on credit risk, market risk, operational risk, counterparty credit risk, liquidity risk (funding and market), interest rate risk in the banking book (yield curve risk, basis risk, optionality risk), concentration risk, country and transfer risk (indirect country risk, sovereign risk, macroeconomic risk and contagion risk) were issued. Moreover, the stress testing framework is regulated more explicitly and the BRSA has also issued the supporting guidelines on stress testing and ICAAP Report preparation.	yet been fully implemented, please provide reasons for delayed implementation



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IV V VI

#### VII. Enhancing risk management

VIII IX X

### 16. Enhancing guidance to strengthen banks' risk management practices, including on liquidity and foreign currency funding risks

Update and next steps	
Highlight main developments since last year's survey	Planned actions (if any) and expected commencement date

# Relevant web-links Web-links to http://www.bddk.org.tr/Mevzuat-Kategori/Bankacilik-Kanununa-Iliskin-Duzenlemeler/2 relevant documents http://www.mevzuat.gov.tr/Metin.Aspx?MevzuatKod=7.5.19864&MevzuatIliski=0&sourceXmlSearch=i%C3%A7%20sistemleri http://www.bddk.org.tr/ContentBddk/dokuman/mevzuat 0088.pdf





#### VII. Enhancing risk management

Progress to date

VIII IX X



#### 17. Enhanced risk disclosures by financial institutions

#### **G20/FSB Recommendations**

Financial institutions should provide enhanced risk disclosures in their reporting and disclose all losses on an ongoing basis, consistent with international best practice, as appropriate. (Washington)

We encourage further efforts by the public and private sector to enhance financial institutions' disclosures of the risks they face, including the ongoing work of the Enhanced Disclosure Task Force. (St. Petersburg)

#### Remarks

Jurisdictions should indicate the status of implementation of the disclosures requirements of IFRSs (in particular IFRS 7 and 13) or equivalent. Jurisdictions may also use as reference the recommendations of the October 2012 report by the Enhanced Disclosure Task Force on Enhancing the Risk Disclosures of Banks and Implementation Progress Report by the EDTF (Dec 2015), and set out any steps they have taken to foster adoption of the EDTF Principles and Recommendations.

In addition, in light of the new IASB and FASB accounting requirements for expected credit loss recognition, jurisdictions should set out any steps they intend to take (if appropriate) to foster disclosures needed to fairly depict a bank's exposure to credit risk, including its expected credit loss estimates, and to provide relevant information on a bank's underwriting practices. Jurisdictions may use as reference the recommendations in the report by the Enhanced Disclosure Task Force on the *Impact* of Expected Credit Loss Approaches on Bank Risk Disclosures (Nov 2015), as well as the recommendations in Principle 8 of the BCBS Guidance on credit risk and accounting for expected credit losses (Dec 2015).

In their responses, jurisdictions should not provide information on the implementation of Basel III Pillar 3 requirements, since this is monitored separately by the BCBS.

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# I II III IV V VI

# VII. Enhancing risk management

VIII IX X



# 17. Enhanced risk disclosures by financial institutions

Progress to date	
Issue is being addressed through  ☐ Primary / Secondary legislation ☐ Regulation / Guidelines ☐ Other actions (such as supervisory actions)	If this assumed this has not
Short description of the content of the legislation/regulation/guideline/other actions  BRSA: Institutions under the supervision of the BRSA have to comply with TFRSs on disclosure requirements which are in line with IFRSs. BRSA has the authority to supervise and regularly supervises the full implementation of these disclosures.  THE MINISTRY: The Ministry monitors the information disclosed by insurers in a timely manner. Article 18 Paragraph 3 of Insurance Law No. 5684 stipulates that the Ministry shall cause to be re-announced such financial statements corrected if any untrue information is discovered in the announced financial statements announced by insurance and reinsurance companies, taking into account generally accepted accounting rules and principles.  CMB: Investment funds have to disclose their "monthly portfolio reports" and also their financial reports in the Public Disclosure Platform, which is easily accessible by all investors.  Regarding risk management disclosures, as Guideline On Investment Funds came into force as of 01.07.2014, investment funds which are going to invest in derivatives and engage in other leveraged transactions, became obligated to disclose; A) Risk calculation methodology, under which circumstances the fund will create leverage, through which channels that leverage will be created (derivatives, etc.) and risks related to those transactions. B) Information about VAR method that is going to be used. C) Leverage limit of the fund and calculation method of leverage, D) Information about reference portfolio (if relative-VAR is chosen for risk calculations) in their prospectus. Also, risks related to the fund's investment strategy and risk rating of the fund on a 1 to 7 scale have to be disclosed in the Key	If this recommendation has not yet been fully implemented, please provide reasons for delayed implementation
Investor Information Document.	





# I II III IV V VI

# VII. Enhancing risk management

VIII IX X

# 17. Enhanced risk disclosures by financial institutions

Update and next steps			
Highlight main developments since last year's survey	Planned actions (if any) and expected commencement date		

# Relevant web-links Web-links to http://www.mevzuat.gov.tr/MevzuatMetin/yonetmelik/9.5.21193-Metin.pdf relevant documents http://www.spk.gov.tr/Sayfa/Dosya/1087 http://mevzuat.spk.gov.tr/PrinterFriendly.aspx?nid=134521





#### VIII. Strengthening deposit insurance

Progress to date

IX X



#### 18. Strengthening of national deposit insurance arrangements

#### **G20/FSB Recommendations**

National deposit insurance arrangements should be reviewed against the agreed international principles, and authorities should strengthen arrangements where needed. (Rec. VI.9, FSF 2008)

#### Remarks

Jurisdictions that have not yet adopted an explicit national deposit insurance system should describe their plans to introduce such a system.

All other jurisdictions should describe any significant design changes in their national deposit insurance system since the issuance of the revised IADI Core Principles for Effective Deposit Insurance Systems (November 2014).

In addition, jurisdictions should indicate if they have carried out a self-assessment of compliance (based on IADI's 2016 Handbook) with the revised Core Principles:

- If so, jurisdictions should highlight the main gaps identified and the steps proposed to address these gaps;
- If not, jurisdictions should indicate any plans to undertake a selfassessment exercise.

<ul> <li>Not applicable</li> <li>○ Applicable but no action envisaged at the moment</li> <li>○ Implementation ongoing</li> <li>○ Implementation completed as of</li> </ul>
If "Not applicable" or "Applicable but no action envisaged" has been selected, please provide a brief justification
If "Implementation ongoing" has been selected, please specify
Oraft in preparation, expected publication by No definite timeframe
Draft published as of
Final rule or legislation approved and will come into force on
Final rule (for part of the reform) in force since



# I II III IV V VI VII

# VIII. Strengthening deposit insurance

IX X



# 18. Strengthening of national deposit insurance arrangements

Progress to date	
Issue is being addressed through  Primary / Secondary legislation  Regulation / Guidelines  Other actions (such as supervisory actions)	
Short description of the content of the legislation/regulation/guideline/other actions	If this recommendation has not
In Turkey, the rules and responsibilities for deposit insurance system are defined in the Banking Law No.5411. Savings Deposit Insurance Fund (SDIF) is authorized to protect the rights of depositors and participation fund owners (namely Islamic deposit owners) and to ensure confidence and financial stability in Turkish financial system. In addition, the SDIF has a role in resolution of failed banks and asset recovery process.  Pursuant to the relevant provisions of the Banking Law, the SDIF is authorized; -to insure deposits and participation funds; -to insure deposits and participation funds; -to strengthen and restructure their financial standing; -to transfer, merge, sell or liquidate these banks; -to execute and conclude the follow-up and collection transactions of the receivables of the SDIF and manage the SDIF's assets and resources.  In this context, the SDIF insures only savings deposit accounts and participation funds opened by real persons, in Turkish Lira, foreign currency, or precious metals. These accounts must be held at domestic branches of credit institutions operating in Turkey. Savings deposits deposited in foreign branches of credit institutions and credit institutions engaged in off'shore banking, among others, are specifically excluded from coverage under Turkish Banking Law and related regulations.  The coverage and amount of insured deposit is determined by the SDIF Board and the SDIF board sets also the tariff, collection time, method and other conditions of the risk-based insurance premium. The rules and procedures with regard to the insurance of savings deposits-participation funds and the premiums collected by the SDIF are laid out in "Regulation on Deposits and Participation Funds Subject to Insurance and Premiums Collected by Savings Deposit Insurance Fund".  The SDIF has a differential risk based premium system and collects risk-based premiums from the banks on an ex-ante basis. As of December 2018, there are 39 deposit taking banks (34 conventional banks + 5 participation banks na	yet been fully implemented, please provide reasons for delayed implementation  Our work on policy proposal for amendments to the Banking Law has been done together with the BRSA. The required amendments on the Law are quite extensive and brings significant changes in both deposit insurance and bank resolution framework. Now, this legislation work has reached its final stage and both SDIF and BRSA reached a mutual understanding on the necessary amendments. However, the subsequent parliamentary process has not started.
The current deposit insurance limit is 100.000 Turkish Liras (approximately USD 18.936) per depositor per bank. As of December 2018, the total amount of	



# I II III IV V VI VII

#### VIII. Strengthening deposit insurance

IX X



#### 18. Strengthening of national deposit insurance arrangements

# Update and next steps Planned actions (if any) and expected commencement date Highlight main developments since last year's survey This ongoing legislation study aims to address various shortcomings in our current deposit insurance (\*) and bank resolution frameworks to comply with the international standards namely FSB keys Attributes, IADI Core Principles, etc. The draft document for the proposed amendments in current legislation has been completed and presented to the Turkish Financial Stability Committee but not submitted to the Parliament yet. \* Required amendments related with our current Deposit Insurance System: - to expand the coverage by including commercial deposits, -To empower the SDIF Board for determining target reserve - To incorporate the Single Customer View System in the text of the legislation, - Empowering the SDIF with onsite examination power for issues related to deposit insurance mandate.

#### Relevant web-links

#### Web-links to relevant documents

(Article 111, Article 63, Article 64 of the Banking Law) https://www.tbb.org.tr/en/banking-legislation/banking-law/14

https://www.tmsf.org.tr/en-us/Tmsf/Info/banking.law.about





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#### 19. Enhancing market integrity and efficiency

#### **G20/FSB Recommendations**

We must ensure that markets serve efficient allocation of investments and savings in our economies and do not pose risks to financial stability. To this end, we commit to implement initial recommendations by IOSCO on market integrity and efficiency, including measures to address the risks posed by high frequency trading and dark liquidity, and call for further work by mid-2012. (Cannes)

#### Remarks

Jurisdictions should indicate whether high frequency trading and dark pools exist in their national markets.

Jurisdictions should indicate the progress made in implementing the recommendations:

- in relation to dark liquidity, as set out in the IOSCO\_Report on Principles for Dark Liquidity (May 2011).
- on the impact of technological change in the IOSCO Report on Regulatory
   <u>Issues Raised by the Impact of Technological Changes on Market Integrity</u>
   and Efficiency (Oct 2011).
- on market structure made in the IOSCO Report on <u>Regulatory issues raised</u> by changes in market structure (Dec 2013).

Not applicable
Applicable but no action envisaged at the moment
( ) Implementation ongoing
• Implementation completed as of 30.12.2016 Dark ord
If "Not applicable" or "Applicable but no action envisaged" has been selected, please provide a brief justification
If "Implementation ongoing" has been selected, please specify
Oraft in preparation, expected publication by
O Draft published as of
Final rule or legislation approved and will come into force on
Final rule (for part of the reform) in force since

Progress to date



 	BOARD

#### I II III IV V VI VII VIII

#### IX. Safeguarding the integrity and efficiency of financial markets

X

#### 19. Enhancing market integrity and efficiency

Progress to date
Issue is being addressed through
Primary / Secondary legislation
Regulation / Guidelines
Other actions (such as supervisory actions)
Short description of the content of the legislation/regulation/guideline/other actions

Borsa Istanbul does not operate a dark pool, but on the equity market there are some dark orders which work similar with dark pool principles. These order types are Mid-Point orders and Trade At Reference orders and they are newly introduced by BIST and regulated by Equity Markets Implementing Procedures and Principles amended in 30.12.2016. Algorithmic and high frequency (algo & HFT) trading are also defined in Borsa Istanbul's General Letter about Pre Trade Risk Management (PTRM) Application Procedures and Principles dated 05.05.2016. With this regulation: - Members have to transmit their HFT clients' orders via a dedicated FIX or OUCH users provided by Borsa Istanbul. (Members of Borsa Istanbul are authorized investment firms. HFT firms are not able to access the market directly, they can only access via Borsa Istanbul members) - Members have to confirm that they have executed tests in their customers' algo & HFT software, results of these software are foreseeable and will not execute trades that will abuse the market. - After putting these software into use, members have to take measures to monitor risks in real time, to limit these risks and to stop order transmission immediately when it is necessary. - Members that own or have customers who use HFT algo softwares, have to use BISTECH PTRM tool (pre trade risk management tool developed by Borsa Istanbul and NASDAQ) which enables them put limits or measures on orders and trades on account basis. - Members have to document how they calculated their or their customers' risks and set limits for them. They have to provide these documents on the same day when Borsa Istanbul asks for. - Members are directly responsible for all the algo software operated under their name in the market even they are owned & operated by their customers. - Users defined by Borsa Istanbul as HFT users are exempt from conventional order cancellation/modification fees, instead they are subject to pricing scheme that is based on order to trade ratio which aims to charge excessive usage mainly. Borsa Istanbul applies base price and price limits in Equity Market. "Base price" is the price which constitutes a base for determining the upper and lower price limits of an equity between which it can be traded during a day. "Base price" is the "closing price" of the previous day. The margin, which is a rate to be applied on the base price in order to determine the price limits are defined as (free margin may be applied at the certain equities and ETFs where necessary): 20% for the equities and exchange traded funds (ETF); 50% for the pre-emptive rights and ISKUR.E; Free margin for warrants and certificates. Besides, a Circuit Breaker System is introduced to the Market at 30.11.2015. In case price change calculated by a certain reference value reaches or exceeds threshold values (rates) determined by the Exchange while transactions in a stock are carried out with continuous trading method in the session, transactions of the related stock will be temporarily halted and carried on to the order collection stage of a call auction. At this stage price is determined in a call auction using single price method in the related stock. Then the related stock is again taken to continuous trading and transactions are continued after processes in single price method are completed. Based on the frequency of circuit breakers triggered within a certain time frame some measures are applied gradually to the trading of that equity like gross settlement and short sell ban each for a certain period of time. Besides; Equity Market transactions are monitored on real time online basis using an electronic surveillance tool called SMARTS, co-developed with Nasdaq and BIST, alongside BISTECH Trading Platform.

If this recommendation has not yet been fully implemented, please provide reasons for delayed implementation





# I II III IV V VI VII VIII

#### IX. Safeguarding the integrity and efficiency of financial markets

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#### 19. Enhancing market integrity and efficiency

Update and next steps	
Highlight main developments since last year's survey	Planned actions (if any) and expected commencement date
	It is planned to follow market implications to determine needed actions if any.

#### Relevant web-links

#### Web-links to relevant documents

https://www.borsaistanbul.com/docs/default-source/uue/pay-piyasasi-proseduru.pdf?sfvrsn=44 http://www.borsaistanbul.com/docs/default-source/nasdaqgenelmektup/news-release-2016-77.pdf?sfvrsn=4 http://www.borsaistanbul.com/docs/default-source/nasdaqgenelmektup/new-release-2016-46.pdf?sfvrsn=4

https://www.borsaistanbul.com/docs/default-source/uue/pay-piyasasinda-algoritmik-islemler-ve-bistech-ptrm-islem-oncesi-risk-yonetimi-proseduru.pdf?sfvrsn=16



# I II III IV V VI VII VIII

#### IX. Safeguarding the integrity and efficiency of financial markets

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#### 20. Regulation and supervision of commodity markets

#### **G20/FSB Recommendations**

We need to ensure enhanced market transparency, both on cash and financial commodity markets, including OTC, and achieve appropriate regulation and supervision of participants in these markets. Market regulators and authorities should be granted effective intervention powers to address disorderly markets and prevent market abuses. In particular, market regulators should have, and use formal position management powers, including the power to set ex-ante position limits, particularly in the delivery month where appropriate, among other powers of intervention. We call on IOSCO to report on the implementation of its recommendations by the end of 2012. (Cannes)

We also call on Finance ministers to monitor on a regular basis the proper implementation of IOSCO's principles for the regulation and supervision on commodity derivatives markets and encourage broader publishing and unrestricted access to aggregated open interest data. (St. Petersburg)

#### Remarks

Jurisdictions should indicate whether commodity markets of any type exist in their national markets.

Jurisdictions should indicate the policy measures taken to implement the principles found in IOSCO's report on <u>Principles for the Regulation and Supervision of Commodity Derivatives Markets (Sep 2011).</u>

Jurisdictions, in responding to this recommendation, may also make use of the responses contained in the <u>update to the survey</u> published by IOSCO in September 2014 on the principles for the regulation and supervision of commodity derivatives markets.

<ul> <li>○ Not applicable</li> <li>○ Applicable but no action envisaged at the moment</li> <li>○ Implementation ongoing</li> <li>○ Implementation completed as of</li> </ul>
If "Not applicable" or "Applicable but no action envisaged" has been selected, please provide a brief justification
If "Implementation ongoing" has been selected, please specify
Draft in preparation, expected publication by
Oraft published as of
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Progress to date



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# 20. Regulation and supervision of commodity markets

Progress to date	
Issue is being addressed through  ☐ Primary / Secondary legislation ☐ Regulation / Guidelines ☐ Other actions (such as supervisory actions)	
Short description of the content of the legislation/regulation/guideline/other actions	If this recommendation has not
After the regulatory framework and institutional structure were completed, Turkish Mercantile Exchange (TME) started operations on 26 July 2019. Currently electronic warehouse receipts representing commodities are traded on the exchange. Although derivatives trading is possible on TME according to the By-laws on the Method and Principles of the Foundation, Activities, Operations and Audit of Commodity Exchange, the policy whether commodity derivatives will be traded on TME has not been decided yet.  Council of Ministers decided to establish the Turkey Commodity Exchange Inc. on 27.02.2017. The Ministerial decision was published in the Official Gazette on 06.04.2017. By-laws on the Method and Principles of the Foundation, Activities, Operations and Audit of Commodity Exchange has entered into force on 10.08.2017. By-laws on the Intermediary Activities and Supervision on Intermediaries of Commodity Exchange has brought into force on 20.04.2019. Detailed regulations regarding the market and trading and clearing&settlement in the market were put into force.  Also, few financial commodity derivative contracts (wheat, cotton and electricity) are traded in Derivatives Market of the Borsa Istanbul. Enhanced market transparency and marked abuse rules are applied to this market.	If this recommendation has not yet been fully implemented, please provide reasons for delayed implementation  Although there are commodity derivatives traded on the derivatives market of Borsa Istanbul, a new Commodity Exchange has started its operations.



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# 20. Regulation and supervision of commodity markets

Update and next steps			
Highlight main developments since last year's survey	Planned actions (if any) and expected commencement date		
Detailed regulations regarding market and trading and clearing&settlement in the market were completed. Institutional establishment of the exchange was completed. The new commodity exchange (Turkish Mercantile Exchange) started operations on 26 July 2019.			

# Relevant web-links Web-links to relevant documents http://www.resmigazete.gov.tr/eskiler/2017/08/20170810-2.htm



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#### 21. Reform of financial benchmarks

#### **G20/FSB Recommendations**

We support the establishment of the FSB's Official Sector Steering Group to coordinate work on the necessary reforms of financial benchmarks. We endorse IOSCO's Principles for Financial Benchmarks and look forward to reform as necessary of the benchmarks used internationally in the banking industry and financial markets, consistent with the IOSCO Principles. (St. Petersburg)

Collection of information on this recommendation will continue to be deferred given the ongoing reporting of progress in this area by the FSB Official Sector Steering Group, and ongoing IOSCO work to review the implementation of the IOSCO Principles for Financial Benchmarks.





#### X. Enhancing financial consumer protection

#### 22. Enhancing financial consumer protection

#### **G20/FSB Recommendations**

We agree that integration of financial consumer protection policies into regulatory and supervisory frameworks contributes to strengthening financial stability, endorse the FSB report on consumer finance protection and the high level principles on financial consumer protection prepared by the OECD together with the FSB. We will pursue the full application of these principles in our jurisdictions. (Cannes)

#### Remarks

Jurisdictions should describe progress toward implementation of the OECD's <u>G-20</u> <u>high-level principles on financial consumer protection (Oct 2011)</u>.

Jurisdictions may refer to OECD's <u>September 2013 and September 2014 reports</u> on effective approaches to support the implementation of the High-level Principles as well as the <u>G20/OECD Policy Guidance on Financial Consumer Protection in the Digital Age</u>, which provides additional effective approaches for operating in a digital environment. The effective approaches are of interest across all financial services sectors – banking and credit; securities; insurance and pensions – and consideration should be given to their cross-sectoral character when considering implementation. In the case of private pensions, additional guidance can be found in the <u>Good Practices on the Role of Pension Supervisory Authorities in Consumer Protection Related to Private Pension Systems</u>

Jurisdictions should, where necessary, indicate any changes or additions that have been introduced as a way to support the implementation of the High-level Principles, to address particular national terminology, situations or determinations.

Not applicable Applicable but no action envisage	d at the moment
☐ Implementation ongoing	
Implementation completed as of	03.10.2014 (BRSA)
If "Not applicable" or "Applicable but justification	no action envisaged" has been selected, please provide a brief
If "Implementation ongoing" has been	selected, please specify
O Draft in preparation, expected publi	cation by
O Draft published as of	
Final rule or legislation approved as	nd will come into force on
Final rule (for part of the reform) in	

Progress to date



# I II III IV V VI VII VIII IX

#### 22. Enhancing financial consumer protection

# Issue is being addressed through | Primary / Secondary legislation | | Regulation / Guidelines | | Other actions (such as supervisory actions)

#### $Short\ description\ of\ the\ content\ of\ the\ legislation/regulation/guideline/other\ actions$

BRSA: has issued a regulation (Regulation On Principles And Procedures Related To Fees To Be Taken From Financial Consumers) on fees that can be charged on financial consumers and principles and procedures regarding contracts and reimbursement of the fee. Board of BRSA made a decision in 2017 and mandated banks to get credit card holders' request in order to make credit cards available for online use (e-commerce) to protect card holders from fraud. BRSA prepared a format to be used by banks to publish fees on their web-site to ensure transparency and comparability of fees for financial consumers. Board of BRSA made a decision in 2017 and required banks to get credit card holders' request in order to make credit cards available for online use (e-commerce). The aim of this decision is to protect credit card holders from fraud and raise awareness about online credit card use. The Board Decision came into force in January 30, 2018 and it is also applied for credit cards issued before that date. Fees chargeable to financial consumers have been set and listed within the "Regulation On Principles And Procedures Related To Fees To Be Taken From Financial Consumers" and according to this regulation, each bank should announce the fees chargeable – (applicable) to financial consumers on its web-site. Right now, banks are sharing fees chargeable to financial consumers on their web-site in their own format. In 2017, BRSA set a standard format for banks following the wording mentioned in the regulation and shared it with Bank Association. This standard format will make it easier for financial consumers to compare the fees and commission demanded by banks and ensure the transparency. Software of the format has been prepared in cooperation with Bank Association and Credit Register Bureau since 2017. When the technical infrastructure is completed, each bank will use this format to announce fees on its web-site and also each bank will report its formatted list to Bank Association. Bank Association will announce each banks fees o

THE MINISTRY: According to the Article 32 of the Insurance Law: (1)Insurance companies and intermediaries shall not design their brochures, explanatory notices, other documents and their advertisements and commercials in a way that results in an understanding outside the limits and scope of the rights and benefits which they shall provide to the insured, and shall not make statements that are unreal, misleading, deceiving or that give rise to unfair competition. Where violation of this provision is ascertained the matter shall be referred to the Advertising Board that acts upon the Law on Protection of Consumers. (2) Insurance companies, reinsurance companies, intermediaries and loss adjusters are obliged to refrain from acts which may endanger the rights and benefits of the insured, to act in accordance with the legislation and principles of the business plan, and to behave in compliance with the requirements of insurance and the rules of goodwill. (3) Insurance companies shall not delay the payment of insurance claims in violation of the rules of goodwill. (4) The Undersecretariat is authorized to take all the measures in order to ensure that insurance companies, reinsurance companies, intermediaries and loss adjusters comply with the above mentioned rules. (5) Rights of persons to choose an insurance company shall not be restricted. In contracts, where one of the parties are obliged to buy insurance, provisions requiring the conclusion of the insurance contract with a certain company shall be void." According to the Article 30 of the Insurance Law: to settle the disputes arising from the

If this recommendation has not yet been fully implemented, please provide reasons for delayed implementation

X. Enhancing financial consumer protection



# I II III IV V VI VII VIII IX

#### 22. Enhancing financial consumer protection

Update and next steps		
fighlight main developments since last year's survey	Planned actions (if any) and expected commencement date	

X. Enhancing financial consumer protection

# Web-links to relevant documents https://www.bddk.org.tr/ContentBddk/dokuman/mevzuat\_0123.pdf http://tuketici.gtb.gov.tr/ www.tuketiciakademisi.gov.tr Communique on Principles of Establishment and Activities of Investment Firms (III-39.1) http://mevzuat.spk.gov.tr/PrinterFriendly.aspx?nid=133391 Communique on Principles Regarding The Internal Auditing Systems of Brokerage Houses (Serial: V, No: 68) http://mevzuat.spk.gov.tr/Onceki/PrinterFriendly.aspx? nid=14139





The Ministry: Republic of Turkey, The Ministry of Treasury and Finance

BRSA: Banking Regulation and Supervision Agency

CBRT: Central Bank of the Republic of Turkey

CMB: Capital Markets Board of Turkey

SDIF: Savings Deposit Insurance Fund

KGK: Public Oversight, Accounting and Auditing Standards Authority of Turkey

GTB: Republic of Turkey Ministery of Trade



#### **Sources of recommendations**

- Buenos Aires: G20 Leaders' Communique (27 November 2018)
- Hamburg: G20 Leaders' Communique (7-8 July 2017)
- Hangzhou: G20 Leaders' Communique (4-5 September 2016)
- Antalya: G20 Leaders' Communique (15-16 November 2015)
- Brisbane: G20 Leaders' Communique (15-16 November 2014)
- St Petersburg: The G20 Leaders' Declaration (5-6 September 2013)
- Los Cabos: The G20 Leaders' Declaration (18-19 June 2012)
- Cannes: The Cannes Summit Final Declaration (3-4 November 2011)
- Seoul: The Seoul Summit Document (11-12 November 2010)
- Toronto: The G-20 Toronto Summit Declaration (26-27 June 2010)
- Pittsburgh: Leaders' Statement at the Pittsburgh Summit (25 September 2009)
- London: The London Summit Declaration on Strengthening the Financial System (2 April 2009)
- Washington: The Washington Summit Action Plan to Implement Principles for Reform (15 November 2008)
- FSF 2008: The FSF Report on Enhancing Market and Institutional Resilience (7 April 2008)
- FSF 2009: The FSF Report on Addressing Procyclicality in the Financial System (2 April 2009)
- FSB 2009: The FSB Report on Improving Financial Regulation (25 September 2009)
- FSB 2012: The FSB Report on Increasing the Intensity and Effectiveness of SIFI Supervision (1 November 2012)