2018 IMN Survey of National/Regional Progress in the Implementation of G20/FSB Recommendations

Jurisdiction: Singapore

National authorities from FSB member jurisdictions should complete the survey and submit it to the FSB Secretariat (imn@fsb.org) by Friday, 8 June 2018 (representing the most recent status at that time). The Secretariat is available to answer any questions or clarifications that may be needed on the survey. Please also provide your contact details for the person(s) completing the survey and an index of abbreviations used in the response.

National authorities are expected to submit the information to the FSB Secretariat using the Adobe Acrobat version of the survey. The Microsoft Word version of the survey is also being circulated to facilitate the preparation/collection of survey responses by relevant authorities within each jurisdiction.

Jurisdictions that previously reported implementation as completed in a particular recommendation are only required to include information about main developments since last year’s survey and future plans (if applicable) (“Update and next steps” table). New reforms to enhance the existing framework in that area should be described, but should not lead to a downgrade from implementation completed to ongoing. Jurisdictions that do not report implementation as completed are required to include full information both in the “Progress to date” and “Update and next steps” tables.

As with previous IMN surveys, the contents of this survey for each national jurisdiction will be published on the FSB’s website at around the time of the 2018 G20 Summit in Buenos Aires. The FSB Secretariat will contact member jurisdictions ahead of the Summit to check for any updates or amendments to submitted responses before they are published.
G20/FSB Recommendations

We also firmly recommitted to work in an internationally consistent and non-discriminatory manner to strengthen regulation and supervision on hedge funds. (Seoul)

Hedge funds or their managers will be registered and will be required to disclose appropriate information on an ongoing basis to supervisors or regulators, including on their leverage, necessary for assessment of the systemic risks they pose individually or collectively. Where appropriate registration should be subject to a minimum size. They will be subject to oversight to ensure that they have adequate risk management. (London)

Implementation of this recommendation was reported to be completed by all FSB jurisdictions in the 2016 IMN survey. Given this, the reporting of progress with respect to this recommendation will take place every 2-3 years henceforth (i.e. in 2019 or 2020).
2. Establishment of international information sharing framework

G20/FSB Recommendations

We ask the FSB to develop mechanisms for cooperation and information sharing between relevant authorities in order to ensure effective oversight is maintained when a fund is located in a different jurisdiction from the manager. We will, cooperating through the FSB, develop measures that implement these principles by the end of 2009.

(London)

Remarks

Jurisdictions should indicate the progress made in implementing recommendation 6 in IOSCO’s *Report on Hedge Fund Oversight (Jun 2009)* on sharing information to facilitate the oversight of globally active fund managers.

In addition, jurisdictions should state whether they are:

- Signatory to the IOSCO MMoU in relation to cooperation in enforcement
- Signatory to bilateral agreements for supervisory cooperation that cover hedge funds and are aligned to the 2010 IOSCO *Principles Regarding Cross-border Supervisory Cooperation*.

Jurisdictions can also refer to Principle 28 of the 2017 IOSCO Objectives and Principles of Securities Regulation, and take into account the outcomes of any recent FSAP/ROSC assessment against those Principles.

Progress to date

- Not applicable
- Applicable but no action envisaged at the moment
- Implementation ongoing
- Implementation completed as of November 2005

If “Not applicable” or “Applicable but no action envisaged…” has been selected, please provide a brief justification

Draft in preparation, expected publication by

Draft published as of

Final rule or legislation approved and will come into force on

Final rule (for part of the reform) in force since
## 2. Establishment of international information sharing framework

### Progress to date

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<td>MAS is a member of the IOSCO Committee on Investment Management (IOSCO C5) and participates in the IOSCO co-ordinated global survey of hedge funds. MAS has also engaged in information sharing with other relevant authorities. MAS is also an IOSCO MMoU signatory and has signed MoUs with the regulators of 27 European Union or European Economic Area countries for supervisory cooperation under the Alternative Investment Fund Managers Directive. Other actions: MOUs for supervisory co-operation, participation in FSB and IOSCO fora.</td>
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If this recommendation has not yet been fully implemented, please provide reasons for delayed implementation.
2. Establishment of international information sharing framework

Update and next steps

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### 3. Enhancing counterparty risk management

#### G20/FSB Recommendations

Supervisors should require that institutions which have hedge funds as their counterparties have effective risk management, including mechanisms to monitor the funds’ leverage and set limits for single counterparty exposures. (London)

Supervisors will strengthen their existing guidance on the management of exposures to leveraged counterparties. (Rec. II.17, FSF 2008)

#### Remarks

Jurisdictions should indicate specific policy measures taken for enhancing counterparty risk management and strengthening their existing guidance on the management of exposure to leveraged counterparties.

In particular, jurisdictions should indicate whether they have implemented recommendation 3 of the IOSCO *Report on Hedge Fund Oversight (Jun 2009)*.

In their responses, jurisdictions should not provide information on the portion of this recommendation that pertains to Basel III capital requirements for counterparty risk, since it is monitored separately by the BCBS.

Jurisdictions can also refer to Principle 28 of the 2017 IOSCO *Objectives and Principles of Securities Regulation*, and take into account the outcomes of any recent FSAP/ROSC assessment against those Principles.

#### Progress to date

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- Draft in preparation, expected publication by [ ]
- Draft published as of [ ]
- Final rule or legislation approved and will come into force on [ ]
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### 3. Enhancing counterparty risk management

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#### Short description of the content of the legislation/regulation/guideline/other actions

Requirements are in existing risk management guidelines for financial institutions including fund management companies. Specifically, hedge fund managers should set exposure limits for counterparty and monitor such limits on a regular basis. In addition, for prime brokers who operate in Singapore and provide funding to hedge funds, they are subject to mandatory regulation either as banks or capital markets intermediaries. They are required to meet business conduct and capital requirements, which cover (inter-alia) risk management. Other actions: Licensing, ongoing supervision and inspections of hedge fund managers and prime brokers.

If this recommendation has not yet been fully implemented, please provide reasons for delayed implementation.
## 3. Enhancing counterparty risk management

### Update and next steps

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### Relevant web-links

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### II. Securitisation

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#### 4. Strengthening of regulatory and capital framework for monolines

**G20/FSB Recommendations**

*Insurance supervisors should strengthen the regulatory and capital framework for monoline insurers in relation to structured credit.* (Rec II.8, FSB 2008)

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Implementation of this recommendation was reported to be completed by all FSB jurisdictions in the 2016 IMN survey. Given this, the reporting of progress with respect to this recommendation will take place every 2-3 years henceforth (i.e. in 2019 or 2020).
5. Strengthening of supervisory requirements or best practices for investment in structured products

G20/FSB Recommendations

Regulators of institutional investors should strengthen the requirements or best practices for firms’ processes for investment in structured products. (Rec II.18, FSF 2008)

Remarks

Jurisdictions should indicate the due diligence policies, procedures and practices applicable for investment managers when investing in structured finance instruments and other policy measures taken for strengthening best practices for investment in structured finance products.

Jurisdictions may reference IOSCO’s report on *Good Practices in Relation to Investment Managers’ Due Diligence When Investing in Structured Finance Instruments (Jul 2009).*

Jurisdictions may also refer to the Joint Forum report on *Credit Risk Transfer-Developments from 2005-2007 (Jul 2008).*

Progress to date

- Not applicable
- Applicable but no action envisaged at the moment
- Implementation ongoing
- Implementation completed as of March 2013

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5. Strengthening of supervisory requirements or best practices for investment in structured products

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Short description of the content of the legislation/regulation/guideline/other actions

Requirements are in existing risk management guidelines for financial institutions including fund management companies. Specifically, fund managers are required to put in place a risk management framework to identify, address and monitor the risks associated with assets that they manage. MAS reviews the risk management processes of financial institutions as part of its supervisory process. Other actions: Ongoing supervision and inspections.

If this recommendation has not yet been fully implemented, please provide reasons for delayed implementation.
## II. Securitisation

### 5. Strengthening of supervisory requirements or best practices for investment in structured products

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6. Enhanced disclosure of securitised products

G20/FSB Recommendations
Securities market regulators should work with market participants to expand information on securitised products and their underlying assets. (Rec. III.10-III.13, FSB 2008)

Remarks
Jurisdictions should indicate the policy measures and other initiatives taken in relation to enhancing disclosure of securitised products, including working with industry and other authorities to continue to standardise disclosure templates and considering measures to improve the type of information that investors receive.


Progress to date
- Not applicable
- Applicable but no action envisaged at the moment
- Implementation ongoing
- Implementation completed as of 21.10.2010 (Guideline)

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II. Securitisation

6. Enhanced disclosure of securitised products

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**Short description of the content of the legislation/regulation/guideline/other actions**

Singapore’s regulatory regime for offers of securities requires the issuers of asset-backed securities to disclose asset-level information in the prospectus for the offer, and material changes relating to the underlying assets in semi-annual reports on an ongoing basis. This allows investors to make informed investment decisions. Specifically, the prospectus needs to contain information on the underlying assets of the asset-backed security such as: - the type of assets to be securitised; - material terms and conditions that apply in respect of each type of assets; - the underwriting criteria used to originate or purchase the assets; - the method and criteria by which the assets are selected; - the credit quality of the obligors; - legal or regulatory provisions which may materially affect the performance of the assets; - the maturity dates, principal and interest payments of the assets; and - credit enhancements. Under our primary legislation, the issuers of debentures that have a tenure of more than 12 months are required to immediately disclose any material changes which may affect the risks and returns, or the price or value of the unlisted debentures. These issuers are also expected to make semi-annual reports, as well as semi-annual and annual financial statements, available to their investors. The expected content of semi-annual reports are set out under the Guidelines on Ongoing Disclosure Requirements for Unlisted Debentures.
## 6. Enhanced disclosure of securitised products

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### Relevant web-links

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### III. Enhancing supervision

#### 7. Consistent, consolidated supervision and regulation of SIFIs

**G20/FSB Recommendations**

*All firms whose failure could pose a risk to financial stability must be subject to consistent, consolidated supervision and regulation with high standards.* (Pittsburgh)

**Remarks**

Jurisdictions should indicate: (1) whether they have identified domestic SIFIs and, if so, in which sectors (banks, insurers, other etc.); (2) whether the names of the identified SIFIs have been publicly disclosed; and (3) the types of policy measures taken for implementing consistent, consolidated supervision and regulation of the identified SIFIs.

Jurisdictions should not provide details on policy measures that pertain to higher loss absorbency requirements for G/D-SIBs, since these are monitored separately by the BCBS.

See, for reference, the following documents:

- **BCBS**
  - Framework for G-SIBs (Jul 2013)
  - Framework for D-SIBs (Oct 2012)

- **IAIS**
  - Global Systemically Important Insurers: Policy Measures (Jul 2013) and revised assessment methodology (updated in June 2016)
  - IAIS SRMP guidance - FINAL (Dec 2013)
  - Guidance on Liquidity management and planning (Oct 2014)

- **FSB**
  - Framework for addressing SIFIs (Nov 2011)

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Singapore / IMN Survey 2018
### 7. Consistent, consolidated supervision and regulation of SIFIs

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#### Short description of the content of the legislation/regulation/guideline/other actions

The Banking (Amendment) Bill of 2016 provides for MAS to impose measures on banks identified as Domestic Systemically Important Banks, such as local incorporation and enhanced disclosure requirements. “Framework for Identifying and Supervising Domestic Systemically Important Banks” in the monograph “MAS’ Framework for Impact and Risk Assessment of Financial Institutions” provide details on the scope of assessment, assessment methodology and policy measures that apply to DSIBs. Other actions: Measures taken to support consolidated supervision of local banking groups include the following: (i) MAS organised supervisory colleges which involved relevant counterparts; (ii) regular dialogues and meetings across various levels of seniority between MAS and foreign supervisors; and (iii) examinations and supervisory visits of overseas operations of Singapore banking groups. For foreign SIBs, MAS actively engages and cooperates with the home supervisors through our bilateral exchanges and participation in supervisory college and CMG meetings hosted by respective home supervisors. MAS has also established MOUs with foreign supervisors for information sharing and mutual cooperation. These arrangements have strengthened the effectiveness of MAS’ consolidated supervision of local banking groups and oversight of large international players that are systemic in our banking system.
### III. Enhancing supervision

#### 7. Consistent, consolidated supervision and regulation of SIFIs

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<td><strong>Highlight main developments since last year’s survey</strong>&lt;br&gt;MAS has completed our fourth D-SIB verification exercise and the list of DSIBs have remained unchanged since the first announcement.</td>
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8. Establishing supervisory colleges and conducting risk assessments

G20/FSB Recommendations

To establish the remaining supervisory colleges for significant cross-border firms by June 2009. (London)

We agreed to conduct rigorous risk assessment on these firms [G-SIFIs] through international supervisory colleges. (Seoul)

Implementation of this recommendation was reported to be completed by all FSB jurisdictions in the 2017 IMN survey. The BCBS and IAIS will be monitoring implementation progress in this area with respect to banks and insurers respectively.
9. Supervisory exchange of information and coordination

### G20/FSB Recommendations

To quicken supervisory responsiveness to developments that have a common effect across a number of institutions, supervisory exchange of information and coordination in the development of best practice benchmarks should be improved at both national and international levels. (Rec V.7, FSB 2008)

Enhance the effectiveness of core supervisory colleges. (FSB 2012)

### Remarks

Jurisdictions should include any feedback received from recent FSAPs/ROSC assessments on the September 2012 BCP 3 (Cooperation and collaboration) and BCP 14 (Home-host relationships). Jurisdictions should also indicate any steps taken since the last assessment in this area, particularly in response to relevant FSAP/ROSC recommendations.

Jurisdictions should describe any recent or planned regulatory, supervisory or legislative changes that contribute to the sharing of supervisory information (e.g. within supervisory colleges or via bilateral or multilateral MoUs).

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### 9. Supervisory exchange of information and coordination

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<td>Other actions: MAS participated in an IMF FSAP assessment in 2013, and was graded “Compliant” for both BCP 3 and BCP 13. MAS is an integrated supervisor and the IMF assessors noted the “seamless coordination and information sharing” among the supervisory functions in MAS. MAS has hosted supervisory colleges for the local banking groups and engages in regular dialogue with home and host regulators and head-office management and auditors of foreign bank branches in Singapore. Several of such information exchanges are conducted under MOUs with foreign supervisors. MAS is also a signatory of the IAIS MOU as well as IOSCO MMoU and EMMoU. The IMF assessors noted that MAS is an active participant in supervisory colleges and CMG meetings hosted by the home supervisors of significant cross-border firms, and is actively involved in the work of the FSB and the BCBS.</td>
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10. Strengthening resources and effective supervision

**G20/FSB Recommendations**

We agreed that supervisors should have strong and unambiguous mandates, sufficient independence to act, appropriate resources, and a full suite of tools and powers to proactively identify and address risks, including regular stress testing and early intervention. (Seoul)

Supervisors should see that they have the requisite resources and expertise to oversee the risks associated with financial innovation and to ensure that firms they supervise have the capacity to understand and manage the risks. (FSF 2008)

Supervisory authorities should continually re-assess their resource needs; for example, interacting with and assessing Boards require particular skills, experience and adequate level of seniority. (Rec. 3, FSB 2012)

**Remarks**

Jurisdictions should indicate any steps taken on recommendations 1, 2, 3, 4 and 7 (i.e. supervisory strategy, engagement with banks, improvements in banks’ IT and MIS, data requests, and talent management strategy respectively) in the FSB [thematic peer review report on supervisory frameworks and approaches to SIBs (May 2015)](https://www.financialstabilityboard.org/publications/report/150521 Thompson et al).
### III. Enhancing supervision

#### 10. Strengthening resources and effective supervision

**Issue is being addressed through**
- ✔ Primary / Secondary legislation
- ✔ Regulation / Guidelines
- ✔ Other actions (such as supervisory actions)

**Short description of the content of the legislation/regulation/guideline/other actions**

- **Payments Framework:** MAS is reviewing the current regulations for payments and is proposing to implement an activity-based framework to provide for the licensing, regulation and supervision of all payments services, including stored value facility holders, remittance companies, and virtual currency intermediaries.
- **Regulatory Sandbox Guidelines:** The Regulatory Sandbox was established to encourage and enable experimentation of solutions that utilise technology innovatively to deliver financial products or services.
- **Technology Risk Management Guidelines:** MAS is reviewing the current guidelines and plans to expand the guidance on cyber resilience, as well as current and emerging technology risks that confront FIs. Technology Risk Management Notices define a set of legal requirements relating to technology risk management for FIs. These include requirements for a high level of reliability, availability and recoverability of critical IT systems and for FIs to implement IT controls to protect customer information from unauthorised access or disclosure.
- **Notice on Cyber Hygiene:** MAS is planning to issue a new Notice to require FIs to implement a set of essential cyber security measures to enhance their resilience against cyber security threats.
- **Outsourcing Guidelines (section on cloud technology)** The Outsourcing Guidelines provide expanded guidance to the industry on prudent risk management practices for outsourcing, including cloud services, which have been adopted by a growing number of FIs.

**[Recommendation 1 - Supervisory strategy]** MAS’ Monograph on “Objectives and Principles of Financial Supervision” articulates the supervisory aspects of MAS’ mandate, MAS’ objectives or desired outcomes of supervision, and the principles that guide our supervisory approach.

**[Recommendation 2 - Engagement with Banks]** It has always been MAS’ practice to have close engagement with the board and/or senior management of banks. Supervisors of DSIBs have regular meetings with various levels of management within the SIBs including the Heads of businesses and risk management functions, key appointment holders such as the Chief Risk Officer, Chief Financial Officer, Heads of Internal Auditor and Compliance, as well as the CEO. They also engage the board and/or senior management annually to convey our risk assessment and supervisory concerns. MAS has also instituted a formalised framework to guide supervisors’ engagement with the board members and senior management.

**[Recommendation 3 - Improvement to banks’ IT and MIS]** MAS has been engaging banks on the accuracy, adequacy and timeliness of data and information as part of our supervisory process. As part of the DSIB framework which was implemented in 2015, the DSIBs are expected to work towards complying with the Principles for Effective Risk Data Aggregation and Risk Reporting published by the Basel Committee on Banking Supervision (BCBS) in January 2013, by 1 January 2019. MAS will continue to monitor and review the D-SIBs’ progress in enhancing their management information systems and data aggregation.
## 10. Strengthening resources and effective supervision

### Update and next steps

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<th>Highlight main developments since last year’s survey</th>
<th>Planned actions (if any) and expected commencement date</th>
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<tr>
<td>- Notice on Cyber Hygiene: To issue the public consultation in June-July 2018, and release the Notice by Q4 2018.</td>
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### Relevant web-links

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### 11. Establishing regulatory framework for macro-prudential oversight

#### G20/FSB Recommendations

**Amend our regulatory systems to ensure authorities are able to identify and take account of macro-prudential risks across the financial system including in the case of regulated banks, shadow banks and private pools of capital to limit the build up of systemic risk.** (London)

Ensure that national regulators possess the powers for gathering relevant information on all material financial institutions, markets and instruments in order to assess the potential for failure or severe stress to contribute to systemic risk. This will be done in close coordination at international level in order to achieve as much consistency as possible across jurisdictions. (London)

#### Remarks

Please describe major changes in the institutional arrangements for macroprudential policy (structures, mandates, powers, reporting etc.) that have taken place in your jurisdiction since the global financial crisis.

Please indicate whether an assessment has been conducted with respect to the adequacy of powers to collect and share relevant information among national authorities on financial institutions, markets and instruments to assess the potential for systemic risk. If so, please describe identified gaps in the powers to collect information, and whether any follow-up actions have been taken.

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If “Not applicable” or “Applicable but no action envisaged...” has been selected, please provide a brief justification.

If “Implementation ongoing” has been selected, please specify

- ○ Draft in preparation, expected publication by
- ○ Draft published as of
- ○ Final rule or legislation approved and will come into force on
- ○ Final rule (for part of the reform) in force since
11. Establishing regulatory framework for macro-prudential oversight

**Progress to date**

**Issue is being addressed through**

- ☑ Primary / Secondary legislation
- ☐ Regulation / Guidelines
- ☑ Other actions (such as supervisory actions)

**Short description of the content of the legislation/regulation/guideline/other actions**

The MAS Act has been amended to make explicit financial stability as one of MAS’ principal objectives. Other actions: In 2012, MAS formalised the governance arrangements for its macroprudential mandate, which had already been in place for a number of years. This included formalising the Chairman’s Meeting as the forum responsible for macro-prudential policy, supported by the Financial Stability Committee which is comprised of senior management from departments overseeing a broad range of central bank, supervisory and policy functions. The MAS Act has been amended to make explicit financial stability as one of MAS’ principal objectives. The power to collect information has been in place all this while.
## 11. Establishing regulatory framework for macro-prudential oversight

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### Relevant web-links

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12. Enhancing system-wide monitoring and the use of macro-prudential instruments

G20/FSB Recommendations
Authorities should use quantitative indicators and/or constraints on leverage and margins as macro-prudential tools for supervisory purposes. Authorities should use quantitative indicators of leverage as guides for policy, both at the institution-specific and at the macro-prudential (system-wide) level. (Rec. 3.1, FSF 2009)

We are developing macro-prudential policy frameworks and tools to limit the build-up of risks in the financial sector, building on the ongoing work of the FSB-BIS-IMF on this subject. (Cannes)

Authorities should monitor substantial changes in asset prices and their implications for the macro economy and the financial system. (Washington)

Remarks
Please describe at a high level (including by making reference to financial stability or other reports, where available) the types of methodologies, indicators and tools used to assess systemic risks.

Please indicate the use of tools for macroprudential purposes over the past year, including: the objective for their use; the process to select, calibrate and apply them; and the approaches used to assess their effectiveness.

See, for reference, the following documents:
- FSB-IMF-BIS progress report to the G20 on Macroprudential policy tools and frameworks (Oct 2011)
- CGFS report on Operationalising the selection and application of macroprudential instruments (Dec 2012)
- IMF staff papers on Macroprudential policy, an organizing framework (Mar 2011), Key Aspects of Macroprudential policy (Jun 2013), and Staff Guidance on Macroprudential Policy (Dec 2014)
- CGFS report on Experiences with the ex ante appraisal of macroprudential instruments (Jul 2016)
- CGFS report on Objective-setting and communication of macroprudential policies (Nov 2016)

Progress to date

- Not applicable
- Applicable but no action envisaged at the moment
- Implementation ongoing
- Implementation completed as of [ongoing monitoring]

If “Not applicable” or “Applicable but no action envisaged…” has been selected, please provide a brief justification.

If “Implementation ongoing” has been selected, please specify
- Draft in preparation, expected publication by [ ]
- Draft published as of [ ]
- Final rule or legislation approved and will come into force on [ ]
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**12. Enhancing system-wide monitoring and the use of macro-prudential instruments**

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**Short description of the content of the legislation/regulation/guideline/other actions**

- MAS’ use of macroprudential tools has been aimed at (i) promoting a stable and sustainable property market where prices move in line with economic fundamentals; (ii) encouraging greater financial prudence among property purchasers; and (iii) maintaining sound lending standards. - MAS has maintained the loan-to-value (LTV) limits on housing loans granted by financial institutions. - MAS has also maintained the restrictions on loan tenure for residential properties. - The existing Section 35 of the Banking Act limits concentration of banks’ portfolios in property. - MAS introduced a Total Debt Servicing Ratio (TDSR) framework in June 2013. Under this framework, all outstanding debt obligations (property & non-property-related) have to be taken into account when calculating the TDSR of a borrower taking up a property-related loan. - As of Jan 2013, the countercyclical capital buffer (CCyB) framework has been provided for as part of capital adequacy requirements for Singapore-incorporated banks in MAS Notice 637. MAS has implemented the CCyB from 1 Jan 2016, in line with the Basel III timeline.
## 12. Enhancing system-wide monitoring and the use of macro-prudential instruments

### Update and next steps

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### Relevant web-links

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### 13. Enhancing regulation and supervision of CRAs

**G20/FSB Recommendations**

All CRAs whose ratings are used for regulatory purposes should be subject to a regulatory oversight regime that includes registration. The regulatory oversight regime should be established by end 2009 and should be consistent with the IOSCO Code of Conduct Fundamentals. (London)

National authorities will enforce compliance and require changes to a rating agency’s practices and procedures for managing conflicts of interest and assuring the transparency and quality of the rating process.

CRAs should differentiate ratings for structured products and provide full disclosure of their ratings track record and the information and assumptions that underpin the ratings process.

The oversight framework should be consistent across jurisdictions with appropriate sharing of information between national authorities, including through IOSCO. (London)

Regulators should work together towards appropriate, globally compatible solutions (to conflicting compliance obligations for CRAs) as early as possible in 2010. (FSB 2009)

We encourage further steps to enhance transparency and competition among credit rating agencies. (St Petersburg)

**Remarks**

Jurisdictions should indicate the policy measures undertaken for enhancing regulation and supervision of CRAs including registration, oversight and sharing of information between national authorities. They should also indicate their consistency with the following IOSCO document:

- Code of Conduct Fundamentals for Credit Rating Agencies (Mar 2015) (including on governance, training and risk management)

Jurisdictions may also refer to the following IOSCO documents:

- Principle 22 of Principles and Objectives of Securities Regulation (Jun 2010) which calls for registration and oversight programs for CRAs
- Statement of Principles Regarding the Activities of Credit Rating Agencies (Sep 2003)
- Final Report on Supervisory Colleges for Credit Rating Agencies (Jul 2013)

Jurisdictions should take into account the outcomes of any recent FSAP/ROSC assessment against those principles.

### Progress to date

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## 13. Enhancing regulation and supervision of CRAs

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**Short description of the content of the legislation/regulation/guideline/other actions**

Regulatory oversight regime for CRAs is aligned with IOSCO Principle 22. CRAs are required to be licensed under the Securities and Futures Act [SFA] and are required to comply with the MAS Code on Credit Rating Agencies. The requirements are consistent with the Code of Conduct Fundamentals for Credit Rating Agencies issued by IOSCO. As part of our on-going supervision, licensed CRAs are required to complete the annual self-assessment questionnaire. Regular meetings are also held with the CRAs’ senior management, including the Asian/Global Heads of the CRAs’ compliance and audit functions, to discuss key business and market developments as well as any supervisory concerns. MAS had also conducted on-site inspections on the CRAs’ policies and processes.
## V. Improving oversight of credit rating agencies (CRAs)

### 13. Enhancing regulation and supervision of CRAs

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**Relevant web-links**

| Web-links to relevant documents | |
G20/FSB Recommendations

We also endorsed the FSB’s principles on reducing reliance on external credit ratings. Standard setters, market participants, supervisors and central banks should not rely mechanistically on external credit ratings. (Seoul)

Authorities should check that the roles that they have assigned to ratings in regulations and supervisory rules are consistent with the objectives of having investors make independent judgment of risks and perform their own due diligence, and that they do not induce uncritical reliance on credit ratings as a substitute for that independent evaluation. (Rec IV. 8, FSF 2008)

We reaffirm our commitment to reduce authorities’ and financial institutions’ reliance on external credit ratings, and call on standard setters, market participants, supervisors and central banks to implement the agreed FSB principles and end practices that rely mechanistically on these ratings. (Cannes)

We call for accelerated progress by national authorities and standard setting bodies in ending the mechanistic reliance on credit ratings and encourage steps that would enhance transparency of and competition among credit rating agencies. (Los Cabos)

We call on national authorities and standard setting bodies to accelerate progress in reducing reliance on credit rating agencies, in accordance with the FSB roadmap. (St. Petersburg)

Remarks

Jurisdictions should indicate the steps they are taking to address the recommendations of the May 2014 FSB thematic peer review report on the implementation of the FSB Principles for Reducing Reliance on Credit Ratings, including by implementing their agreed action plans. Any revised action plans should be sent to the FSB Secretariat so that it can be posted on the FSB website.

Jurisdictions may refer to the following documents:

- FSB Principles for Reducing Reliance on CRA Ratings (Oct 2010)
- FSB Roadmap for Reducing Reliance on CRA Ratings (Nov 2012)
- IAIS ICP guidance 16.9 and 17.8.25
- IOSCO Good Practices on Reducing Reliance on CRAs in Asset Management (Jun 2015)
- IOSCO Sound Practices at Large Intermediaries Relating to the Assessment of Creditworthiness and the Use of External Credit Ratings (Dec 2015).

Progress to date

- Not applicable
- Applicable but no action envisaged at the moment
- Implementation ongoing
- Implementation completed as of Jan 2015

If “Not applicable” or “Applicable but no action envisaged...” has been selected, please provide a brief justification.

If “Implementation ongoing” has been selected, please specify
- Draft in preparation, expected publication by
- Draft published as of
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14. Reducing the reliance on ratings

Progress to date

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Short description of the content of the legislation/regulation/guideline/other actions

Other actions: - The Code on Collective Investment Schemes had one provision relating to leverage limits imposed on property funds which relied on external ratings. The provision allowed a property fund to increase its leverage limit from 35% to 60% if it obtained and disclosed an external credit rating. With the objective of moving away from mechanistic reliance on credit ratings, on 1 Jan 2015, MAS streamlined the leverage limit to a single 45% and removed the reference to external credit ratings. From 1 July 2018, CIS managers would be required to provide details of its credit assessment process in the prospectus of the fund. Where the manager relies on ratings issued by credit rating agencies, the manager is required to provide (a) a statement that the manager has established a set of internal credit assessment standards and has put in place a credit assessment process to ensure that its investments are in line with these standards; and (b) a statement that information on the manager’s credit assessment process would be made available to investors upon request. - There is minimal reliance on CRA ratings in central bank operations carried out by MAS. Our liquidity facilities mainly accept Singapore government securities and MAS bills, while our risk management framework for reserves management considers a wide range of inputs for the assessment of credit risk, including market based indicators (e.g. CDS spreads) and qualitative factors (e.g. parental and government support). Supervisors carry out on-site inspections and off-site supervisory reviews of banks’ credit risk assessment processes to ensure they are robust and do not place undue reliance on external credit ratings. These include, among other things, a multi-year credit onsite inspection schedule for major banks covering their credit underwriting standards, credit review and grading, credit models assessment and others. Major banks have developed their own credit models both for meeting regulatory capital and accounting standard requirements. These models are expected to include all relevant drivers affecting the borrower’s creditworthiness and not overly rely on external credit ratings.
## 14. Reducing the reliance on ratings

### Update and next steps

**Highlight main developments since last year’s survey**

MAS has published legislative amendments to the bank capital requirements for securitisation on 1 Jan 2018, adopting the changes in the revised 2014 BCBS capital framework for securitisations which reduce the mechanistic reliance on ratings, in line with the BCBS timelines.

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<td>Going forward, MAS is implementing and contemplating further rule changes to further enhance the quality of information given to investors on the use of credit ratings: - For Shares and Debentures, where a credit rating is disclosed in a prospectus, the prospectus must (i) state how information regarding the rating methodology can be obtained, including the meaning, function and limitations of the credit rating, (ii) state that it is a statement of opinion, (iii) state that the rating is not a recommendation to invest in the securities, and (iv) state that the rating is current as at the date of registration of the prospectus and subject to revision or withdrawal at any time. MAS expects to effect this amendment in 2018</td>
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### Relevant web-links

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VI. Enhancing and aligning accounting standards

15. Consistent application of high-quality accounting standards

G20/FSB Recommendations

Regulators, supervisors, and accounting standard setters, as appropriate, should work with each other and the private sector on an ongoing basis to ensure consistent application and enforcement of high-quality accounting standards. (Washington)

Remarks

Jurisdictions should indicate the accounting standards that they follow and whether (and on what basis) they are of a high and internationally acceptable quality (e.g. equivalent to IFRSs as published by the IASB), and provide accurate and relevant information on financial position and performance. They should also explain the system they have for enforcement of consistent application of those standards.

Jurisdictions may want to refer to their jurisdictional profile prepared by the IFRS Foundation, which can be accessed at: http://www.ifrs.org/Use-around-the-world/Pages/Analysis-of-the-G20-IFRS-profiles.aspx.

As part of their response on this recommendation, jurisdictions should indicate the policy measures taken for appropriate application of fair value recognition, measurement and disclosure.

In addition, jurisdictions should set out any steps they intend to take (if appropriate) to foster transparent and consistent implementation of the new accounting requirements for the measurement of expected credit losses on financial assets that are being introduced by the IASB and FASB.

See, for reference, the following BCBS documents:

- Supervisory guidance for assessing banks’ financial instrument fair value practices (Apr 2009)
- Guidance on credit risk and accounting for expected credit losses (Dec 2015)
- Regulatory treatment of accounting provisions - interim approach and transitional arrangements (March 2017)

Progress to date

- Not applicable
- Applicable but no action envisaged at the moment
- Implementation ongoing
  - Implementation completed as of: 01.01.2018

If “Not applicable” or “Applicable but no action envisaged…” has been selected, please provide a brief justification

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[37]
15. Consistent application of high-quality accounting standards

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Short description of the content of the legislation/regulation/guideline/other actions

In line with its public commitment towards adopting IFRSs as a single set of high quality global accounting standards, Singapore adopts the Singapore Financial Reporting Standards (SFRSs), which are closely modelled after the International Accounting Standards (IAS) and International Financial Reporting Standards (IFRSs) issued by the International Accounting Standards Board (IASB). Please see below on updates on the Singapore Financial Reporting Standards (International). MAS works closely with the Singapore Accounting Standards Council (ASC) and engages the private sector, to ensure consistent application of high-quality accounting standards. The monitoring and enforcement of compliance with accounting standards will remain the prerogative of the Accounting and Corporate Regulatory Authority of Singapore for companies. MAS works closely with the Singapore Accounting Standards Council (ASC) and engages the private sector, to ensure consistent application of high-quality accounting standards. The ASC has published in December 2017 - the Singapore Financial Reporting Standards (International) or SFRS(I)s, a new financial reporting framework that is equivalent of the IFRS for Singapore listed companies. This framework is also available for voluntary application by all non-listed Singapore-incorporated companies at the same time.


MAS Notice 637 on Risk Based Capital Adequacy Requirements for Banks Incorporated in Singapore also makes reference to the BCBS Supervisory Guidance for Assessing Banks’ Financial Instruments Fair Value Practices issued in April 2009, and requires banks to seek guidance from this document when establishing sound valuation policies.

Singapore has therefore achieved full convergence with IFRS for Singapore listed companies for annual periods beginning on or after 1 January 2018.
15. Consistent application of high-quality accounting standards

Update and next steps

Highlight main developments since last year’s survey

This recommendation has been fully implemented by achieving full convergence with the IFRS for Singapore listed companies for annual periods beginning on or after 1 January 2018. Please refer to the “short description of the content of the legislation/regulation/guideline/other actions” section above for details.

Planned actions (if any) and expected commencement date

Relevant web-links

Web-links to relevant documents

VII. Enhancing risk management

16. Enhancing guidance to strengthen banks’ risk management practices, including on liquidity and foreign currency funding risks

G20/FSB Recommendations

Regulators should develop enhanced guidance to strengthen banks’ risk management practices, in line with international best practices, and should encourage financial firms to re-examine their internal controls and implement strengthened policies for sound risk management. (Washington)

National supervisors should closely check banks’ implementation of the updated guidance on the management and supervision of liquidity as part of their regular supervision. If banks’ implementation of the guidance is inadequate, supervisors will take more prescriptive action to improve practices. (Rec. II.10, FSF 2008)

Regulators and supervisors in emerging markets will enhance their supervision of banks’ operation in foreign currency funding markets. (FSB 2009)

We commit to conduct robust, transparent stress tests as needed. (Pittsburgh)

Remarks

Jurisdictions should indicate the measures taken in the following areas:

- guidance to strengthen banks’ risk management practices, including BCBS good practice documents (Corporate governance principles for banks, External audit of banks, and the Internal audit function in banks);
- measures to monitor and ensure banks’ implementation of the BCBS Principles for Sound Liquidity Risk Management and Supervision (Sep 2008);
- measures to supervise banks’ operations in foreign currency funding markets,
- extent to which they undertake stress tests and publish their results.

Jurisdictions should not provide any updates on the implementation of Basel III liquidity requirements (and other recent standards such as capital requirements for CCPs), since these are monitored separately by the BCBS.

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Progress to date

- Not applicable
- Applicable but no action envisaged at the moment
- Implementation ongoing
- Implementation completed as of 01.01.2017

If “Not applicable” or “Applicable but no action envisaged…” has been selected, please provide a brief justification

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1 Only the emerging market jurisdictions that are members of the FSB should respond to this specific recommendation.
16. Enhancing guidance to strengthen banks’ risk management practices, including on liquidity and foreign currency funding risks

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**Short description of the content of the legislation/regulation/guideline/other actions**

Other actions: - MAS has issued guidelines on risk management to provide financial institutions with guidance on sound risk management practice, including the implementation of the 2008 Basel Committee’s “Principles for sound liquidity risk management and supervision”. The guidelines are enforced through regular inspections and supervisory visits of banks. Where bank implementation is found to be inadequate, we have directed them to improve their practices in accordance with the guidelines.
- In the area of liquidity risk management, MAS expects banks to measure, monitor and control all material foreign currency liquidity risk. For instance, banks are to monitor and report the Liquidity Coverage Ratio for their significant foreign currencies. On a business-as-usual basis, we expect banks to ensure that their funding mismatches are kept within their funding capacities. In stress scenarios, we expect banks to have adequate contingent funding sources and detailed plans in place. Where the banks fall short of our expectations, we have directed them to improve their practices.
- MAS conducts stress tests of banks, insurers and capital markets intermediaries to assess the resilience of the financial system under plausible, stressed macroeconomic and financial scenarios. Credit, market, liquidity and interbank contagion risks are covered in these stress tests, which are conducted at least annually. As part of the industry-wide stress tests exercise, MAS also shared findings and lessons from the stress tests with participating institutions. We discussed key stress test results, good financial institution practices and emerging risks identified through MAS’ surveillance work and participation in international fora.
## VII. Enhancing risk management

### 16. Enhancing guidance to strengthen banks’ risk management practices, including on liquidity and foreign currency funding risks

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G20/FSB Recommendations

Financial institutions should provide enhanced risk disclosures in their reporting and disclose all losses on an ongoing basis, consistent with international best practice, as appropriate. (Washington)

We encourage further efforts by the public and private sector to enhance financial institutions’ disclosures of the risks they face, including the ongoing work of the Enhanced Disclosure Task Force. (St. Petersburg)

Remarks

Jurisdictions should indicate the status of implementation of the disclosures requirements of IFRSs (in particular IFRS 7 and 13) or equivalent. Jurisdictions may also use as reference the recommendations of the October 2012 report by the Enhanced Disclosure Task Force on Enhancing the Risk Disclosures of Banks and Implementation Progress Report by the EDTF (Dec 2015), and set out any steps they have taken to foster adoption of the EDTF Principles and Recommendations.

In addition, in light of the new IASB and FASB accounting requirements for expected credit loss recognition, jurisdictions should set out any steps they intend to take (if appropriate) to foster disclosures needed to fairly depict a bank’s exposure to credit risk, including its expected credit loss estimates, and to provide relevant information on a bank’s underwriting practices. Jurisdictions may use as reference the recommendations in the report by the Enhanced Disclosure Task Force on the Impact of Expected Credit Loss Approaches on Bank Risk Disclosures (Nov 2015), as well as the recommendations in Principle 8 of the BCBS Guidance on credit risk and accounting for expected credit losses (Dec 2015).

In their responses, jurisdictions should not provide information on the implementation of Basel III Pillar 3 requirements, since this is monitored separately by the BCBS.
17. Enhanced risk disclosures by financial institutions

Singapore has achieved full convergence with IFRS for Singapore listed companies for annual periods beginning on or after 1 January 2018. The ASC has published in December 2017 - the Singapore Financial Reporting Standards (International) or SFRS(I)s, a new financial reporting framework that is equivalent of the IFRS for Singapore listed companies. This framework is also available for voluntary application by all non-listed Singapore-incorporated companies at the same time.

For non-listed entities adopting the SFRS, the SFRS is closely modelled after the International Financial Reporting Standards (IFRSs). Hence, the financial disclosure practices in Singapore are generally in compliance with IFRSs. In particular, the disclosure requirements of IFRS7, IFRS12 and IFRS13 have been adopted through SFRS107, SFRS112 and SFRS113 respectively.

On expected loan loss provisioning - banks are expected to comply with the relevant impairment disclosure requirements under the accounting standards. Singapore has adopted IFRS 9 Financial Instruments issued by IASB in July 2014 as SFRS 109, without modification, in December 2014, while listed entities are expected to comply with SFRS(I) 9. In addition, MAS Notice 612 sets out the expectation that banks should adhere to the principles and guidance set out under the BCBS Guidance on Credit Risk and Accounting for Expected Credit Losses. This includes Principle 8 – that a bank’s public disclosures should promote transparency and comparability by providing timely, relevant and decision-useful information.

MAS continues to work closely with the Singapore Accounting Standards Council (ASC) and engages the private sector, to ensure consistent application/ adoption of the IFRS through the SFRS(I) and SFRSs in Singapore.
**Update and next steps**

<table>
<thead>
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<th>Highlight main developments since last year’s survey</th>
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**Relevant web-links**

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<th>Web-links to relevant documents</th>
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### G20/FSB Recommendations

National deposit insurance arrangements should be reviewed against the agreed international principles, and authorities should strengthen arrangements where needed. (Rec. VI.9, FSF 2008)

### Remarks

Jurisdictions that have not yet adopted an explicit national deposit insurance system should describe their plans to introduce such a system.

All other jurisdictions should describe any significant design changes in their national deposit insurance system since the issuance of the revised IADI [Core Principles for Effective Deposit Insurance Systems](https://www.iaidi.org) (November 2014).

In addition, jurisdictions should indicate if they have carried out a self-assessment of compliance (based on IADI’s 2016 Handbook) with the revised Core Principles:

- If so, jurisdictions should highlight the main gaps identified and the steps proposed to address these gaps;
- If not, jurisdictions should indicate any plans to undertake a self-assessment exercise.

### Progress to date

If “Not applicable” or “Applicable but no action envisaged…” has been selected, please provide a brief justification

If “Implementation ongoing” has been selected, please specify:

- Draft in preparation, expected publication by [ ]
- Draft published as of [ ]
- Final rule or legislation approved and will come into force on [ ]
- Final rule (for part of the reform) in force since [ ]
18. Strengthening of national deposit insurance arrangements

**Progress to date**

- **Issue is being addressed through**
  - ✔ Primary / Secondary legislation
  - □ Regulation / Guidelines
  - □ Other actions (such as supervisory actions)

**Short description of the content of the legislation/regulation/guideline/other actions**

- Singapore’s deposit insurer ("DI") framework is set out in the Deposit Insurance and Policy Owners’ Protection Schemes Act (“Act”) and its subsidiary legislations and is consistent with the IADI Core Principles.

- MAS completed full implementation of the 2009 IADI Core Principles in 2012. In 2006, MAS embarked on a review of the DI Scheme, taking into consideration the revised IADI Core Principles of November 2014, as well as the Handbook for the Assessment of Compliance with the Core Principles for Effective Deposit Insurance Systems of May 2016. Following the review, MAS amended the Act in 2018 to ensure that depositors continue to have an adequate level of protection and to enhance the operational processes of the DI Scheme.
18. Strengthening of national deposit insurance arrangements

**Update and next steps**

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<tr>
<td>In August 2017, MAS consulted publicly on proposed enhancements to the DI Scheme and corresponding legislative amendments to the Act.&lt;br&gt; In May 2018, MAS’ proposed legislative amendments were introduced in the Parliament, through the Deposit Insurance and Policy Owners’ Protection Schemes (Amendment) Bill 2018. In July 2018, the Parliament approved the legislative amendments to the Act.</td>
<td>The legislative amendments to the Act will take effect on 1 April 2019.</td>
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**Relevant web-links**

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G20/FSB Recommendations

We must ensure that markets serve efficient allocation of investments and savings in our economies and do not pose risks to financial stability. To this end, we commit to implement initial recommendations by IOSCO on market integrity and efficiency, including measures to address the risks posed by high frequency trading and dark liquidity, and call for further work by mid-2012. (Cannes)

Remarks

Jurisdictions should indicate whether high frequency trading and dark pools exist in their national markets.

Jurisdictions should indicate the progress made in implementing the recommendations:

- on the impact of technological change in the IOSCO Report on Regulatory Issues Raised by the Impact of Technological Changes on Market Integrity and Efficiency (Oct 2011).
- on market structure made in the IOSCO Report on Regulatory issues raised by changes in market structure (Dec 2013).

Progress to date

- Not applicable
- Applicable but no action envisaged at the moment
- Implementation ongoing
- Implementation completed as of 2014

If “Not applicable” or “Applicable but no action envisaged…” has been selected, please provide a brief justification

If “Implementation ongoing” has been selected, please specify

- Draft in preparation, expected publication by
- Draft published as of
- Final rule or legislation approved and will come into force on
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## 19. Enhancing market integrity and efficiency

### Progress to date

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<th>Issue is being addressed through</th>
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<th>✔ Regulation / Guidelines</th>
<th>✔ Other actions (such as supervisory actions)</th>
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**Short description of the content of the legislation/regulation/guideline/other actions**

- Singapore Exchange (SGX), which operates Singapore’s only securities exchange and a derivatives exchange (among other trading platforms), has introduced rules mandating that all orders, including orders through direct market access, should undergo pre-execution checks. SGX also has additional trading control mechanisms such as circuit breakers and exchange-level pre-trade risk controls. - Conditions for derogation from transparency of trading in SGX-listed securities are imposed via SGX rules. MAS requires trading venues which offer dark trading in such securities to meet the same conditions as in SGX rules. - Exchanges and trading venues in Singapore are also required to comply with MAS’ Notice on Technology Risk Management. This requires them to put in place a framework and process to identify and maintain high availability for critical systems. Failure to comply with requirements set out in the Notice is an offence. Other actions: MAS regularly assesses the impact of technological developments on market integrity and efficiency, and its arrangements and capabilities for market surveillance. MAS continues to work closely with the exchanges in Singapore to refine trading controls, in line with the recommendations raised. Trading venues in Singapore are already compliant with the principles on dark liquidity and the recommendations in the October 2011 report.

**If this recommendation has not yet been fully implemented, please provide reasons for delayed implementation**
### 19. Enhancing market integrity and efficiency

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<td><strong>Highlight</strong> main developments since last year’s survey</td>
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</table>
G20/FSB Recommendations

We need to ensure enhanced market transparency, both on cash and financial commodity markets, including OTC, and achieve appropriate regulation and supervision of participants in these markets. Market regulators and authorities should be granted effective intervention powers to address disorderly markets and prevent market abuses. In particular, market regulators should have, and use formal position management powers, including the power to set ex-ante position limits, particularly in the delivery month where appropriate, among other powers of intervention. We call on IOSCO to report on the implementation of its recommendations by the end of 2012. (Cannes)

We also call on Finance ministers to monitor on a regular basis the proper implementation of IOSCO’s principles for the regulation and supervision on commodity derivatives markets and encourage broader publishing and unrestricted access to aggregated open interest data. (St. Petersburg)

Remarks

Jurisdictions should indicate whether commodity markets of any type exist in their national markets.

Jurisdictions should indicate the policy measures taken to implement the principles found in IOSCO’s report on Principles for the Regulation and Supervision of Commodity Derivatives Markets (Sep 2011).

Jurisdictions, in responding to this recommendation, may also make use of the responses contained in the update to the survey published by IOSCO in September 2014 on the principles for the regulation and supervision of commodity derivatives markets.

Progress to date

- Not applicable
- Applicable but no action envisaged at the moment
- Implementation ongoing
- Implementation completed as of 8 October 2018

If “Not applicable” or “Applicable but no action envisaged…” has been selected, please provide a brief justification.

If “Implementation ongoing” has been selected, please specify:
- Draft in preparation, expected publication by
- Draft published as of
- Final rule or legislation approved and will come into force on
- Final rule (for part of the reform) in force since

Singapore / IMN Survey 2018
20. Regulation and supervision of commodity markets

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Short description of the content of the legislation/regulation/guideline/other actions

- Commodity futures markets and relevant participants are subject to regulation under the Securities and Futures Act (SFA).
- Under the SFA, commodity derivatives market operators are required to maintain fair, orderly and transparent markets, and have surveillance capabilities, enforcement powers and powers to set position limits, to address and prevent disorderly markets. A clearing house that clears and settles commodity derivative contracts will also have to be licensed by MAS.

If this recommendation has not yet been fully implemented, please provide reasons for delayed implementation.
## 20. Regulation and supervision of commodity markets

### Update and next steps

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<td>In Jan 2017, the Singapore Parliament passed the Securities and Futures (Amendment) Bill (&quot;Bill), which empowered MAS to regulate OTC commodity derivatives. The Bill also provided for the transfer of regulatory oversight of commodity derivatives under the Commodity Trading Act under the regulatory purview of Enterprise Singapore, to the SFA under MAS. This would allow MAS to regulate commodity derivative markets, clearing facilities and intermediaries. The Bill took effect on 8 Oct 2018. Since then, MAS has also required market operators to apply the principles for the regulation and supervision of commodity derivatives markets when listing commodity derivative contracts (e.g. principle of economic utility, checks that the product design conform to the issues identified in the same report).</td>
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21. Reform of financial benchmarks

G20/FSB Recommendations

We support the establishment of the FSB’s Official Sector Steering Group to coordinate work on the necessary reforms of financial benchmarks. We endorse IOSCO’s Principles for Financial Benchmarks and look forward to reform as necessary of the benchmarks used internationally in the banking industry and financial markets, consistent with the IOSCO Principles. (St. Petersburg)

Collection of information on this recommendation will continue to be deferred given the forthcoming FSB progress report on implementation of FSB recommendations in this area, and ongoing IOSCO work to review the implementation of the IOSCO Principles for Financial Benchmarks.
## 22. Enhancing financial consumer protection

### G20/FSB Recommendations

We agree that integration of financial consumer protection policies into regulatory and supervisory frameworks contributes to strengthening financial stability, endorse the FSB report on consumer finance protection and the high level principles on financial consumer protection prepared by the OECD together with the FSB. We will pursue the full application of these principles in our jurisdictions. (Cannes)

### Remarks

Jurisdictions should describe progress toward implementation of the OECD’s G-20 high-level principles on financial consumer protection (Oct 2011). Jurisdictions may also refer to OECD’s September 2013 and September 2014 reports on effective approaches to support the implementation of the High-level Principles. The effective approaches are of interest across all financial services sectors – banking and credit; securities; insurance and pensions – and consideration should be given to their cross-sectoral character when considering implementation.

Jurisdictions should, where necessary, indicate any changes or additions that have been introduced as a way to support the implementation of the High-level Principles, to address particular national terminology, situations or determinations.

### Progress to date

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<tr>
<td>Implementation completed as of</td>
<td>1) 28.07.2011 (Requirement)</td>
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### 22. Enhancing financial consumer protection

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#### Short description of the content of the legislation/regulation/guideline/other actions

MAS issued requirements relating to the sale of more complex products (termed Specified Investment Products or SIPs), which include structured products, on 28 July 2011. Under these measures, intermediaries are required to formally assess a customer’s investment knowledge and experience before selling SIPs to the customer. Where a customer is assessed to not have the relevant investment knowledge and experience, the intermediary has to provide advice to the customer, taking into account the suitability of the product for the customer. In Singapore, the collection, use, disclosure and care of personal data is governed by the Personal Data Protection Act (PDPA), which came into force in phases starting from 2 January 2013. The Act recognises both the rights of individuals to protect their personal data, including rights of access and correction, and the needs of organisations to collect, use or disclose personal data for legitimate and reasonable purposes. The PDPA will work in conjunction with sector-specific requirements, i.e., organisations will have to comply with the PDPA and other relevant laws applicable to the specific industry which they belong to. For financial institutions regulated by MAS, they will also be subject to the laws administered by MAS.
## 22. Enhancing financial consumer protection

### Update and next steps

**Highlight main developments since last year’s survey**

The Securities and Futures (Amendment) Bill 2016 was passed by Parliament on 9 January 2017. Amongst others, the Bill contained legislative amendments aimed at enhancing regulatory safeguards for investors in the capital markets by:

- extending its capital markets regulatory framework to certain non-conventional investment products which are, in substance, no different from traditional regulated capital markets products, namely (i) precious metals buy-back arrangements, and (ii) collectively-managed investment schemes such as land-banking schemes; and
- refining the non-retail investor classes to ensure they remain relevant and appropriately reflect the types of investors that are better able to protect their own interest.

Investors who meet certain wealth thresholds will also be given the choice to be treated as accredited investors (AIs) in subsidiary legislation, having been made aware of the lower level of regulatory protection accorded to AIs. To complement the regulation and supervision of financial services, MAS will continue to extend financial education to help consumers understand the information provided to them and their rights and obligations in respect of financial transactions. In addition, MAS adjusts its financial education offerings to address risk areas such as scams or where consumer trends indicate insufficient public understanding of specific products, transactions or schemes that may be more complex. Our initiatives generally take the form of workplace talks and workshops, info-advertorials, consumer guides, newspaper columns, online articles and blurbs, and media campaigns. While broad-based financial education is delivered to reach the masses, further focus is paid to population segments that exhibit low levels of financial literacy and how MAS should target them based on their needs and preferred channels of communication.

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### Relevant web-links

**Web-links to relevant documents**

- Regulatory regime for sale of complex products:
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**List of abbreviations used**

ASC: Accounting Standards Council  
CAR: Capital Adequacy Ratio  
CCyB: Countercyclical Capital Buffer  
CET1: Common Equity Tier 1  
CHR: Complaints Handling and Resolution  
CIS: Collective Investment Schemes  
CM: Chairman’s Meeting  
CRA: Credit Rating Agency  
FA: Financial Advisory  
FG: Financial Guarantee  
FIDReC: Financial Industry Disputes Resolution Centre  
FMC: Fund Management Company  
LCR: Liquidity Coverage Ratio  
LTV: Loan-to-Value  
MAS: Monetary Authority of Singapore  
MOU: Memorandum of Understanding  
PDPA: Personal Data Protection Act  
SFA: Securities and Futures Act  
SFRS: Singapore Financial Reporting Standards  
SGD: Singapore Dollar  
SGX: Singapore Exchange  
SIP: Specified Investment Products  
TDSR: Total Debt Servicing Ratio
Sources of recommendations

- Hamburg: G20 Leaders’ Communique (7-8 July 2017)
- Hangzhou: G20 Leaders’ Communique (4-5 September 2016)
- Antalya: G20 Leaders’ Communique (15-16 November 2015)
- Brisbane: G20 Leaders’ Communique (15-16 November 2014)
- St Petersburg: The G20 Leaders’ Declaration (5-6 September 2013)
- Los Cabos: The G20 Leaders’ Declaration (18-19 June 2012)
- Cannes: The Cannes Summit Final Declaration (3-4 November 2011)
- Seoul: The Seoul Summit Document (11-12 November 2010)
- Toronto: The G-20 Toronto Summit Declaration (26-27 June 2010)
- Pittsburgh: Leaders’ Statement at the Pittsburgh Summit (25 September 2009)
- London: The London Summit Declaration on Strengthening the Financial System (2 April 2009)
- FSF 2012: The FSB Report on Increasing the Intensity and Effectiveness of SIFI Supervision (1 November 2012)