

Jurisdiction: Russia

2019 IMN Survey of National/Regional Progress in the Implementation of G20/FSB Recommendations

Contac	et information
I.	Hedge funds
II.	Securitisation
III.	Enhancing supervision
IV.	Building and implementing macroprudential frameworks and tools
V.	Improving oversight of credit rating agencies (CRAs)
VI.	Enhancing and aligning accounting standards
VII.	Enhancing risk management
VIII.	Strengthening deposit insurance
IX.	Safeguarding the integrity and efficiency of financial markets
Х.	Enhancing financial consumer protection
List of	abbreviations used
Source	es of recommendations
List of	contact persons from the FSB and standard-setting bodies

National authorities from FSB member jurisdictions should complete the survey and submit it to the FSB Secretariat (<u>imn@fsb.org</u>) by **Friday**, **12 July** (*representing the most recent status at that time*). The Secretariat is available to answer any questions or clarifications that may be needed on the survey. Please also provide your contact details for the person(s) completing the survey and an index of abbreviations used in the response.

National authorities are expected to submit the information to the FSB Secretariat using the Adobe Acrobat version of the survey. The Microsoft Word version of the survey is also being circulated to facilitate the preparation/collection of survey responses by relevant authorities within each jurisdiction.

Jurisdictions that previously reported implementation as completed in a particular recommendation are <u>not</u> required to include information about progress to date, main developments since last year's survey or future plans. Revisions to previously included text or descriptions of relevant developments and new reforms to enhance the existing framework in that area can be made as needed, but this is optional and should not lead to a downgrade from implementation completed to ongoing, unless these reverse previously implemented reforms. Jurisdictions that do not report implementation as completed are required to include full information both in the "Progress to date" and "Update and next steps" tables.

As with previous IMN surveys, the contents of this survey for each national jurisdiction will be published on the <u>FSB's website</u>. Such publication is planned at around the time of the October 2019 G20 Finance Ministers and Central Bank Governors meeting. The FSB Secretariat will contact member jurisdictions in advance to check for any updates or amendments to submitted responses before they are published.

I. Hedge funds

II III IV V VI VII VIII IX X

1. Registration, appropriate disclosures and oversight of hedge funds

G20/FSB Recommendations

We also firmly recommitted to work in an internationally consistent and nondiscriminatory manner to strengthen regulation and supervision on hedge funds. (Seoul)

Hedge funds or their managers will be registered and will be required to disclose appropriate information on an ongoing basis to supervisors or regulators, including on their leverage, necessary for assessment of the systemic risks they pose individually or collectively. Where appropriate registration should be subject to a minimum size. They will be subject to oversight to ensure that they have adequate risk management. (London) Implementation of this recommendation was reported to be completed by all FSB jurisdictions in the 2016 IMN survey. Given this, the reporting of progress with respect to this recommendation will not be collected in the 2019 survey.

I. Hedge funds

II III IV V VI VII VIII IX X

2. Establishment of international information sharing framework

G20/FSB Recommendations

We ask the FSB to develop mechanisms for cooperation and information sharing between relevant authorities in order to ensure effective oversight is maintained when a fund is located in a different jurisdiction from the manager. We will, cooperating through the FSB, develop measures that implement these principles by the end of 2009.

(London) Remarks

Jurisdictions should indicate the progress made in implementing recommendation 6 in IOSCO's <u>Report on Hedge Fund Oversight (Jun 2009)</u> on sharing information to facilitate the oversight of globally active fund managers.

In addition, jurisdictions should state whether they are:

- Signatory to the IOSCO MMoU in relation to cooperation in enforcement
- Signatory to bilateral agreements for supervisory cooperation that cover hedge funds and are aligned to the 2010 IOSCO <u>Principles Regarding</u> <u>Cross-border Supervisory Cooperation</u>.

Jurisdictions can also refer to Principle 28 of the 2017 IOSCO Objectives and Principles of Securities Regulation, and take into account the outcomes of any recent FSAP/ROSC assessment against those Principles.

 Applicable but no action envisage Implementation ongoing 	d at the moment	
Implementation completed as of	16.02.2015	
If " Not applicable " or " Applicable but justification	no action envisaged	" has been selected, please provide a brief

If "Implementation ongoing" has been selected, please specify

O Draft in preparation, expected publication by

O Draft published as of

Final rule or legislation approved and will come into force on

Final rule (for part of the reform) in force since

Progress to date

O Not applicable

I. Hedge funds

II III IV V VI VII VIII IX X

2. Establishment of international information sharing framework

Progress to date	-
Issue is being addressed through Image: Primary / Secondary legislation Image: Primary / Secondary legislation <	If this recommendation has not yet been fully implemented,
The Bank of Russia can share information with foreign regulators according to Article 51.1 of the Federal Law No. 86-FZ "On the Central Bank of the Russian Federation (Bank of Russia)" of 10/07/2002. The Bank of Russia can share information on the basis of international treaties, bilateral agreements and IOSCO MMoU. The Bank of Russia has become a signatory to the IOSCO MMoU on 16/02/2015. Currently the Bank of Russia has a comprehensive system of bilateral MoUs with financial market authorities from different countries.	please provide reasons for delayed implementation

II III IV V VI VII VIII IX X

2. Establishment of international information sharing framework

I. Hedge funds

Update and next steps	
Highlight main developments since last year's survey	Planned actions (if any) and expected commencement date
In 2018 the Bank of Russia signed bilateral memoranda of understanding with Financial Services Commission Mauritus and Non-bank Financial Institutions Regulatory Authority of the Republic of Botswana. The MoUs cover cooperation and information sharing on both securities and insurance markets. The Bank of Russia also signed bilateral memorandum of understanding with the Republic of Serbia Securities Commission, which covers cooperation and information sharing on securities markets. In 2019 the Bank of Russia concluded a bilateral agreement on cooperation and exchange of supervisory information with the Central Bank of Armenia, which covers, i.a., cooperation and information sharing on both securities and insurance markets.	

Relevant web-links	
Web-links to relevant documents	http://www.cbr.ru/eng/press/PR.aspx?file=17022015_184700eng_sbrfr2015-02-17T18_39_22.htm



I. Hedge funds II III IV V VI VII VIII IX X

3. Enhancing counterparty risk management

G20/FSB Recommendations

Supervisors should require that institutions which have hedge funds as their counterparties have effective risk management, including mechanisms to monitor the funds' leverage and set limits for single counterparty exposures. (London)

Supervisors will strengthen their existing guidance on the management of exposures to leveraged counterparties. (Rec. II.17, FSF 2008)

Implementation of this recommendation was reported to be completed by all FSB jurisdictions in the 2018 IMN survey. Given this, the reporting of progress with respect to this recommendation will not be collected in the 2019 survey.

FSB	FINANCIAL STABILITY BOARD
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Ι	II. Securitisation	III	IV	V	VI	VII	VIII	IX	Х	
4. Strengt	thening of regulatory and capital framework for monolines									

G20/FSB Recommendations

Insurance supervisors should strengthen the regulatory and capital framework for monoline insurers in relation to structured credit. (Rec II.8, FSF 2008)

Implementation of this recommendation was reported to be completed by all FSB jurisdictions in the 2016 IMN survey. Given this, the reporting of progress with respect to this recommendation will not be collected in the 2019 survey.

FSB	FINANCIAL STABILITY BOARD
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Ι	II. Securitisa	tion		III I	V V	VI	VII	VIII	IX	Х
5. Strengthening	g of supervisory requirements or best pra	ctices for investment in st	tructured product	ts						
G20/FSB Recommend	ations	Progress to date								
practices for firms' pro 2008) Remarks Jurisdictions should in applicable for investme and other policy measus structured finance prod Jurisdictions may refe <u>Investment Managers' I</u> (Jul 2009).	rence IOSCO's report on <u>Good Practices in Relatio</u> Due Diligence When Investing in Structured Finance Instrum refer to the Joint Forum report on <u>Credit Risk Tran</u>	FSF O Not applicable O Applicable but no act O Implementation ongo Implementation complete If "Not applicable" or "A justification	pleted as of 01.11	1.2014	1 " has b	een sele	cted, ple	ase provi	de a brie	⊁f
		If " Implementation ongo O Draft in preparation, o O Draft published as of Final rule or legislatio Final rule (for part of	expected publication by	ne into for						

II. Securitisation

IV V

III

VI VII VIII IX X

5. Strengthening of supervisory requirements or best practices for investment in structured products

Progress to date

Issue is being addressed through

✓ Primary / Secondary legislation Regulation / Guidelines Other actions (such as supervisory actions)

Short description of the content of the legislation/regulation/guideline/other actions

Requirements to the structure and composition of joint-stock investment funds and unit investment funds assets are imposed by Federal Law No. 156-FZ ^On Investment Funds' of 29/11/2001 and normative acts of the Bank of Russia. Securities listing rules and the procedure for public offering and trading of securities issued by foreign issuers in the Russian Federation are set by the Federal Law No. 39-FZ ^On the Securities Market' of 22/04/1996 - as amended. Regulation of the Bank of Russia No. 534-P 'Regulation on Admission of Securities to the Organized Trading' of 24/02/2016 (in force from 15/05/2016) stipulates rules of the admission to the organized securities market. Federal Law No. 46-FZ ^On the Protection of Rights and Legitimate Interests of Investors on the Securities Market' of 05/03/1999 sets restrictions on securities trading. Federal Law No. 335-FZ On the Investment Partnership' of 28/11/2011 stipulates rules on joint investments. Federal Law No. 111- FZ ^On Investment of Funds to Finance the Accumulative Pension in the Russian Federation' of 24/07/2002 sets a list of permitted assets for investing (investment objects). The Bank of Russia issued the following normative acts: - Direction No. 3289-U ^On the Requirements to the Procedure for Accounting of Claims Being Securities' Collateral and Cash Flows Credited to a Collateral Account' of 20/06/2014; Direction No. 4298-U 'On the Procedure for the Insurer's Own Funds (Capital) Investment and a List of the Eligible Assets' of 22/02/2017; - Regulation No. 451-P on establishment extra restrictions for investments of non-government pension funds (pension funds are restricted to pool retirement resources into assets that have certain long-term investment grade) of 25/12/2014 was abrogated by Regulation No. 580-P of 01/03/2017 (as amended) as well on establishment extra restrictions for investments of non-government pension funds (pension funds are restricted to pool retirement resources into assets that have certain long-term investment grade). Regulation of the Bank of Russia No. 482-P On Uniform Requirements for the Rules on Conducting Portfolio Management, for the Procedure for Disclosure of Information by an Asset Manager and on the Requirements Aimed at Avoidance of Conflict of Interest of an Asset Manager' of 03/08/2015 (in force from 03.01.2016) sets requirements for portfolio management and fund management for cases when securities and funds can be used in transactions with securities and/or meant for entering into derivative contracts. Bank of Russia Ordinance No.4129-U of 05/09/2016 (in force from 18/12/2016) laid down new requirements to asset composition and asset structure of joint-stock investment funds and unit investment funds and was amended by Bank of Russia Ordinance No. 4346-U of 06/04/2017 and Bank of Russia Ordinance No. 5143-U of 15/05/2019 (in force from 02/09/2019).

If this recommendation has not yet been fully implemented please provide reasons for delayed implementation

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Ι			II. Sec	curitisation	ı				III	IV	V	VI	VII	VIII	IX	Х	
5. Strengthening	III. SecuritisationIIIIVVVIVIIIXXengthening of supervisory requirements or best practices for investment in structured productsengthening of supervisory requirements or best practices for investment in structured productsengthening of supervisory requirements or best practices for investment in structured productsengthening of supervisory requirements or best practices for investment in structured productsengthening of supervisory requirements or best practices for investment in structured productsPlanet action 100 Banks' Required Ratios' of 28/06/2017 (amended with the Basel III Standard vork «Capital requirements for equiry investment in funds» (came into force 16/12/2017). Federal Law No. 75-FZ18/04/2018 entered into force as of 16/10/2018, except for particular provisions. The Federal Law amended Federal Law we credit risk calculation requirement (Basel III) for securitization exposures based on the standardized approach has pnplemented since October 26, 2018 (the Bank of Russia issued the Regulation No. 647-P of 04/07/2018) with yoonding amendments to Instruction No. 180-1 of 28/06/2017 «On Banks' Required Ratios».																
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Update and next steps	IS																
Highlight main develo	opments since las	t year's survey]	Planned action	ons (if a	ny) an	d expec	cted com	menceme	ent date	2	
framework «Capital re dated 18/04/2018 ente No. 39-FZ 'On the Sec The new credit risk ca been implemented sinc	equirements for eq ered into force as o ecurities Market' w alculation requiren nce October 26, 20	uity investment of 16/10/2018, ex- vith new provisionent (Basel III) f 18 (the Bank of	in funds» (can accept for partic ons concerning for securitization Russia issued t	me into force 1 cular provision g structured no on exposures b the Regulation	16/12/2017). ns. The Federa otes issuing an based on the s n No. 647-P o	Federal La al Law amer ad circulation standardized of 04/07/2013	w No. 75-FZ nded Federal La n. approach has	w									

Relevant web-links	
Web-links to relevant documents	

II. Securitisation

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6. Enhanced disclosure of securitised products

G20/FSB Recommendations

Securities market regulators should work with market participants to expand information on securitised products and their underlying assets. (Rec. III.10-III.13, FSF 2008)

Remarks

Jurisdictions should indicate the policy measures and other initiatives taken in relation to enhancing disclosure of securitised products, including working with industry and other authorities to continue to standardise disclosure templates and considering measures to improve the type of information that investors receive.

See, for reference, IOSCO's <u>Report on Principles for Ongoing Disclosure for Asset-Backed Securities (Nov 2012), Disclosure Principles for Public Offerings and Listings</u> of <u>Asset-Backed Securities (Apr 2010)</u> and <u>report on Global Developments in</u> <u>Securitisation Regulations (November 2012)</u>, in particular recommendations 4 and 5.

P	ro	gr	ess	to	da	ite

O Not applicable

O Applicable but no action envisaged at the moment

• Implementation ongoing

O Implementation completed as of

If "**Not applicable**" or "**Applicable but no action envisaged...**" has been selected, please provide a brief justification

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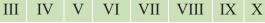
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II. Securitisation



6. Enhanced disclosure of securitised products

Progress to date

Issue is being addressed through

Primary / Secondary legislation
 Regulation / Guidelines
 Other actions (such as supervisory actions)

Short description of the content of the legislation/regulation/guideline/other actions

The Federal Law No. 39-FZ ^On the Securities Market' of 22/04/1996 stipulates conditions for securitization. The law contains provisions on two types of special-purpose companies (analogues to SPVs): special-purpose financial company and special-purpose project financing company, which buy and securitize claims. The Law envisages procedures for establishment, functioning and bankruptcy of such companies. The Federal Law No.39-FZ ^On the Securities Market' also prescribes that the original creditors (i.e. originating banks) should retain at least 20% of risk of the underlying assets when originating securitization (10% for similar operations with the participation of a special-purpose project financing company). According to the Federal Law No. 152-FZ ^On the Mortgage-Backed Securities' of 11/11/2003 the Bank of Russia is entitled to set requirements for credit institutions issuing mortgage-backed securities to disclose information on their activities in addition to the requirements set by other federal laws. According to Federal Law No. 395-1 ^On Banks and Banking activities' of 02/12/1990 a credit organization is required to disclose information on the factoring transactions (including if the ceded claims are encumbered) carried out with mortgage agents and special-purpose companies.

The composition of the information, as well as the procedure for and timeframe for its disclosure were prescribed on a bank level under the Bank of Russia Ordinance No. 4638-U ^On the Form, Procedure, and Terms for the Disclosure by Credit Institutions of Information on Their Activities' of 06/12/2017 which was abrogated and replaced by the Bank of Russia Ordinance No. 4983-U ^On the Form, Procedure, and Terms for the Disclosure by Credit Institutions of Information on Their Activities' of 27/11/2018, and on a parent level under the Bank of Russia Ordinance No. 4481-U, dated 07/08/2017, ^On the Rules and Timeframe for Parent Credit Institutions of Banking Groups to Disclose Information on Risks Assumed, Risk Assessment Procedures, Risk and Capital Management Procedures and on Financial Instruments Included in the Calculation of a Banking Group's Equity Capital' (effective from 01/01/2018).

Bank of Russia Regulation No. 454-P ^On the Disclosure of Information by Issuers of Registrable Securities' of 30/12/2014 establishes the features of information disclosure by issuers of mortgage-backed bonds.

If this recommendation has not yet been fully implemented, please provide **reasons for delayed implementation**

The securitization market in Russia is still developing. We address the developments basing on the best international practices.

II. Securitisation

III IV V VI VII VIII IX X

6. Enhanced disclosure of securitised products

Update and next steps	
Highlight main developments since last year's survey	Planned actions (if any) and expected commencement date
The final rules on the disclosure requirements which were published in November 2017 and came into force on January 2018 (the Ordinance No. 4482-U "On the Form and Procedure for a Credit Institution (Parent Credit Institution of a Banking Group) to Disclose Information on Risks Assumed, Risk Assessment Procedures and Risk and Capital Management Procedures" and on a parent level – the Ordinance No. 4481-U "On the Rules and Timeframe for Parent Credit Institutions of Banking Groups to Disclose Information on Risks Assumed, Risk Assessment Procedures, Risk and Capital Management Procedures and on Financial Instruments Included in the Calculation of a Banking Group's Equity Capital") were further complemented by the revised requirements on the disclosure of the information about the securitized products to be disclosed according to the BCBS document "Revised Pillar 3 Disclosure Requirements" (January, 2015) which came into force in March 2019. Credit institutions (banking groups) published their first Pillar 3 report under the revised framework concurrently with their Q1 2018 intermediate financial report. The first disclosure of the information about the exposures to securitization risk according to Pillar 3 will be made by credit institutions with their Q2 2019 semi-annual financial report. The Bank of Russia completed implementation of the phase II of the Pillar 3 disclosure requirements in March 2019 and started working on the implementation of the Pillar 3 disclosure requirements.	

Relevant web-links

Web-links to relevant documents

III. Enhancing supervision



7. Consistent, consolidated supervision and regulation of SIFIs

G20/FSB Recommendations

All firms whose failure could pose a risk to financial stability must be subject to consistent, consolidated supervision and regulation with high standards. (Pittsburgh)

Remarks

Jurisdictions should indicate: (1) whether they have identified domestic SIFIs and, if so, in which sectors (banks, insurers, other etc.); (2) whether the names of the identified SIFIs have been publicly disclosed; and (3) the types of policy measures taken for implementing consistent, consolidated supervision and regulation of the identified SIFIs.

Jurisdictions should not provide details on policy measures that pertain to higher loss absorbency requirements for G/D-SIBs, since these are <u>monitored separately</u> by the BCBS.

See, for reference, the following documents:

BCBS

- Framework for G-SIBs (Jul 2018)
- Framework for D-SIBs (Oct 2012)

IAIS

- <u>Global Systemically Important Insurers: Policy Measures (Jul 2013)</u> and <u>revised assessment methodology (updated in June 2016)</u>
- IAIS SRMP guidance FINAL (Dec 2013)
- Guidance on Liquidity management and planning (Oct 2014)

FSB

• Framework for addressing SIFIs (Nov 2011)

Progress to date

O Not applicable

- O Applicable but no action envisaged at the moment
- **O** Implementation ongoing
- Implementation completed as of

If "**Not applicable**" or "**Applicable but no action envisaged**..." has been selected, please provide a brief justification

If "Implementation ongoing" has been selected, please specify

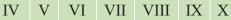
O Draft in preparation, expected publication by

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Final rule or legislation approved and will come into force on

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III. Enhancing supervision



7. Consistent, consolidated supervision and regulation of SIFIs

Progress to date

Issue is being addressed through

Primary / Secondary legislationRegulation / Guidelines

Other actions (such as supervisory actions)

Short description of the content of the legislation/regulation/guideline/other actions

Regulation on Russian systemically important banks (D-SIBs): - Bank of Russia Ordinance No. 3737-U 'On Methodology for Defining Systemically Important Credit Financial Institutions' of 22/07/2015 stipulates methodology for D-SIBs determination which is based on BCBS framework and takes into account peculiarities of national financial markets. Under this Ordinance, the Bank of Russia once a year identifies Russian D-SIBs. List of D-SIBs approved by the Bank of Russia in 2018 was disclosed on the official web-site of the Bank of Russia on 05/10/2018. The list includes eleven credit institutions which account for over 60% of total assets of Russian banking sector. The following policy measures has been taken: - creation of Systemically Important Banks Supervision Department which is in charge of direct supervision of D-SIBs; - additional prudential requirements on consolidated level are applied, - full application of Basel III for Russian D-SIBs - additional prudential requirements (capital adequacy surcharge for systemic importance, liquidity coverage ratio - LCR, net stable funding ratio - NSFR). Under the Bank of Russia Regulation No. 510-P dated 03/12/2015 'On the Procedure for Calculating the Liquidity Coverage Ratio (Basel III) by Systemically Important Credit Institutions' systemically important credit institutions are subject to the LCR requirements on a consolidated basis in line with BCBS's documents 'Basel III: The Liquidity Coverage Ratio and liquidity risk monitoring tools (January 2013)' and 'Principles for Sound Liquidity Risk Management and Supervision (September 2008)'. The methodology of the LCR under Regulation No. 510-P is based on Regulation No. 421-P with an additional specification of the consolidation, alternative options and supervisory issues. It introduces the LCR on a consolidated basis for banking groups of systemically important banks and on a standalone basis for those systemically important banks, which do not have a banking group to be met on an ongoing basis. The minimum LCR requirements (phase-in arrangements) are consistent with the Basel's ones and are as follows: 70% - starting from 01/01/2016; 80% - from 01/01/2017; 90% - from 01/01/2018; 100% - from 01/01/2019. Regulation No. 510-P includes 'Principles of Liquidity Risk Management' with requirements to the systemically important credit institutions to arrange their internal liquidity risk management in order to reduce possible liquidity risks. Supervisory reporting on the LCR by the systemically important credit institutions is performed on monthly basis, or in the event of non-compliance with the minimum requirements (actual or expected) is made upon request of the Bank of Russia. The Bank of Russia issued Ordinance No. 5164-U of 06/06/2019 (in force from 06/10/2019) amending the methodology of the LCR calculation in order to align the methodology of the LCR calculation with the corresponding changes in the federal legislation (with regard to term savings certificates with no early withdrawal and the deposit insurance system coverage for legal entities that are treated as small business) and with FAQs, issued by the BCBS (e.g. with regard to the definition of secured funding). Under the Bank of Russia Regulation No. 596-P, dated 26/07/2017, 'On the Procedure for Systemically Important Credit Institutions to Calculate Structural Liquidity Ratio (Net Stable Funding Ratio) ('Basel III')' systemically important credit institutions are subject to the NSFR requirements on a consolidated basis in line with BCBS's documents 'Basel III: The Net Stable Funding Ratio (October 2014)'. The NSFR is introduced on a consolidated basis for banking groups of systemically important banks and on a standalone basis for those systemically important banks, which do not have a banking group to be met on an ongoing basis. The minimum NSFR requirement is consistent with the Basel's one and is set at 100%. Supervisory +

If this recommendation has not yet been fully implemented, please provide **reasons for delayed implementation**

III. Enhancing supervision

IV V VI VII VIII IX X

7. Consistent, consolidated supervision and regulation of SIFIs

Highlight main developments since last year's survey	Planned actions (if any) and expected commencement date
The Bank of Russia issued Ordinances No. 5164-U and No. 5165-U of 06/06/2019 (in force from 06/10/2019) amending the methodology of the LCR calculation with the corresponding changes in the federal legislation (with regard to term savings certificates with no early withdrawal and the deposit insurance system coverage for legal entities that are treated as small business) and with FAQs, issued by the BCBS (e.g. with regard to the definition of secured funding). The final rules on the disclosure requirements which were published in November 2017 and came into force on January 2018 (the Ordinance No. 4482-U "On the Form and Procedure for a Credit Institution (Parent Credit Institution of a Banking Group) to Disclose Information on Risks Assumed, Risk Assessment Procedures and Risk and Capital Management Procedures" and on a parent level – the Ordinance No. 4481-U "On the Rules and Timeframe for Parent Credit Institutions of Banking Groups to Disclose Information on Risks Assumed, Risk Assessment Procedures, Risk and Capital Management Procedures and on Financial Instruments Included in the Calculation of a Banking Group's Equity Capital") were further complemented by NSFR ratio disclosure requirements according to Pillar 3 (phase II) for D-SIBs which came into force in July 2018. In March 2019 the Bank of Russia implemented the disclosure requirements of the information about G-SIB indicators, countercyclical buffer according to Pillar 3 (phase II). Bank of Russia Regulation No. 653-P dated 04/10/2018 set requirements on the content, the procedure and the terms for submission of recovery plans by credit institutions (including D-SIBs) to the Bank of Russia.	The draft regulation on the interest rate risk in the banking book (IRRBB) was published on 29 October 2018 and it is expected to be finalised and adopted in 2019. At the first stage the new methodology of the IRRBB measure (under the standardised framework) will be applied as recommendations for the largest banks. The updated reporting form on the IRRBB and corresponding changes in the supervisory assessment with outliers identification based on the new IRRBB standard will be introduced in 2020.

Relevant web-links	
Web-links to relevant documents	http://www.cbr.ru/press/PR.aspx?file=20102015_100129ik2015-10-20T10_01_03.htm (in Russian) http://www.cbr.ru/press/PR.aspx?file=15072015_190947ik2015-07-15T19_06_47.htm (in Russian) https://www.cbr.ru/analytics/standart_acts/bank_supervision/151130/09.pdf http://www.cbr.ru/publ/Vestnik/ves150520044.pdf http://www.cbr.ru/publ/Vestnik/ves151118104.pdf https://www.cbr.ru/analytics/standart_acts/bank_supervision/151130/10.pdf

III. Enhancing supervision

IV V VI VII VIII IX X

8. Establishing supervisory colleges and conducting risk assessments

G20/FSB Recommendations

To establish the remaining supervisory colleges for significant cross-border firms by June 2009. (London)

We agreed to conduct rigorous risk assessment on these firms [G-SIFIs] through international supervisory colleges. (Seoul)

Implementation of this recommendation was reported to be completed by all FSB jurisdictions in the 2017 IMN survey. The BCBS and IAIS will be monitoring implementation progress in this area with respect to banks and insurers respectively.

III. Enhancing supervision



9. Supervisory exchange of information and coordination

G20/FSB Recommendations

To quicken supervisory responsiveness to developments that have a common effect across a number of institutions, supervisory exchange of information and coordination in the development of best practice benchmarks should be improved at both national and international levels. (Rec V.7, FSF 2008)

Enhance the effectiveness of core supervisory colleges. (FSB 2012)

Remarks

Jurisdictions should include any feedback received from recent FSAPs/ROSC assessments on the <u>September 2012</u> BCP 3 (Cooperation and collaboration) and BCP 14 (Home-host relationships). Jurisdictions should also indicate any steps taken since the last assessment in this area, particularly in response to relevant FSAP/ROSC recommendations.

Jurisdictions should describe any recent or planned regulatory, supervisory or legislative changes that contribute to the sharing of supervisory information (e.g. within supervisory colleges or via bilateral or multilateral MoUs).

þ	ro	gress	to	date

ONot applicable

O Applicable but no action envisaged at the moment

• Implementation ongoing

Implementation completed as of

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If this recommendation has not yet been fully implemented, please provide **reasons for**

delayed implementation

information sharing and

coordination framework.

We continue developing the

I II

III. Enhancing supervision

IV V VI VII VIII IX X

9. Supervisory exchange of information and coordination

Progress	to date
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Issue is being addressed through

✓ Primary / Secondary legislation

Regulation / Guidelines

✓ Other actions (such as supervisory actions)

Short description of the content of the legislation/regulation/guideline/other actions

The Bank of Russia can share information with foreign banking and financial regulators according to Article 51 and Article 51.1 of the Federal Law No. 86-FZ [^]On the Central Bank of the Russian Federation (Bank of Russia)' of 10/07/2002. Aiming at streamlining cooperation and information sharing, the Bank of Russia signed 40 bilateral agreements (memoranda of understanding - MoUs) for cooperation in banking supervision and information exchange, including the exchange of confidential information with central banks and other supervisory authorities of foreign states (jurisdictions) in charge of banking supervision. The agreements (MoUs) set the framework for cooperation and information sharing between home supervisors of head credit institutions (banks) of banking groups and host supervisors of credit institutions (banks) - participants in banking groups in the following areas: licensing process (issuance and revocation of licenses), compliance of executive managers and board members with established qualification requirements, ownership structure control, off-site supervision, on-site inspections, AML/CFT and cooperation in the course of financial resolution procedures.

The Bank of Russia can share information on the basis of international treaties, bilateral agreements, IOSCO MMoU and IAIS MMoU. The Bank of Russia became a signatory to the IOSCO MMoU on 16/02/2015 and to the IAIS MMoU on 26/01/2018. Currently the Bank of Russia has a comprehensive framework of bilateral MoUs with financial market/insurance authorities.

In particular, the Bank of Russia has bilateral MoUs for financial/insurance market regulators in insurance supervision with: FSMA of Belgium, FMA of Liechtenstein, FSC of the Republic of Korea, CMA of the Sultanate of Oman, BaFin, the State Service for Supervision and Regulation of the Financial Market of the Kyrgyz Republic, the National Association of Insurers Commissioners (NAIC) of the USA, the China Banking and Insurance Regulatory Commission (CBIRC) (successor to the China Insurance Regulation Commission (CIRC)), the Non-Bank Financial Institutions Regulatory Authority (NBFIRA) of the Republic of Botswana, the Financial Services Commission Mauritius, the National Bank of Kazakhstan (successor to the Agency of Kazakhstan on Regulation and Supervision of Financial Market and Financial Organizations), Financial Sector Conduct Authority of the Republic of South Africa (successor to the Financial Services Board of the Republic of South Africa), Financial Services Authority of Seychelles.

Other actions: In the course of BCP assessment for the Russian Federation in the framework of Financial Sector Assessment Program (FSAP) 2016 update BCP 3 (Cooperation and Collaboration) was evaluated as "Compliant", BCP13 (Home-host relationship) - as "Largely Compliant". In respect to Principle 3 it was recommended to establish a formal mechanism of cooperation with the French Supervisory and Resolution Authority (ASPR). Following this recommendation the Bank of Russia in October 2016 forwarded to ASPR a draft MoU in banking supervision. In respect to Principle 13 it was recommended: - to continue to foster college practices and conclude crisis management and recovery and resolution planning for internationally active banking groups; - to consider legislative amendment to remove the requirement for written consent from a bank to permit a foreign supervisory authority to have access to its offices. Following these recommendations: - the Bank of Russia Banking Supervision Department representatives took part on a regular basis in international supervisory colleges on OTP

III. Enhancing supervision

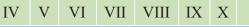
IV V VI VII VIII IX X

9. Supervisory exchange of information and coordination

Update and next steps	
Highlight main developments since last year's survey	Planned actions (if any) and expected commencement date
In 2018 the Bank of Russia signed bilateral memoranda of understanding with Financial Services Commission Mauritus and	
Non-bank Financial Institutions Regulatory Authority of the Republic of Botswana. The MoUs cover cooperation and	
information sharing on both securities and insurance markets. The Bank of Russia also signed bilateral memorandum of	
understanding with the Republic of Serbia Securities Commission, which covers cooperation and information sharing on	
securities markets.	
In 2018 the Bank of Russia and the National Bank of Kazakhstan signed a new Agreement on Cooperation and Information	
Exchange in the field of financial market supervision. This overwhelming Agreement covers key sectors of the financial market	
and seeks to foster the further development of the institutional base for Russian and Kazakhstan's bilateral relations in the	
financial sphere and collaboration between the Bank of Russia and the National Bank of Kazakhstan. The Agreement provides	
for the information exchange on the licensing of supervised entities, supervision over their day-to-day activities, countering	
malpractice in the financial market and execution of insolvency (bankruptcy) and financial rehabilitation procedures. The	
Agreement serves as a framework for the regulators to exchange information on organisational structure, ownership and	
management of supervised entities, and also on countering the legalisation of criminally obtained incomes and the financing of	
terrorism. The Agreement complies with the standards and principles of the Basel Committee on Banking Supervision (BCBS),	
the International Association of Insurance Supervisors (IAIS), the International Organisation of Securities Commissions	
(IOSCO) and FATF recommendations. In 2018 the Bank of Russia entered also into a Memorandum of Understanding (MoU)	
with the Dubai Financial Services Authority (DFSA). The document establishes arrangements for sharing supervisory	
information and enhancing cooperation in the area of banking supervision, anti-money laundering (AML) and counter-terrorist	
financing (CTF).	
In 2019 the Bank of Russia concluded a bilateral agreement on exchange of supervisory information with the Central Bank of ±	

Relevant web-links	
Web-links to relevant documents	http://www.cbr.ru/eng/publ/default.aspx?PrtId=nadzor

III. Enhancing supervision



10. Strengthening resources and effective supervision

G20/FSB Recommendations

We agreed that supervisors should have strong and unambiguous mandates, sufficient independence to act, appropriate resources, and a full suite of tools and powers to proactively identify and address risks, including regular stress testing and early intervention. (Seoul)

Supervisors should see that they have the requisite resources and expertise to oversee the risks associated with financial innovation and to ensure that firms they supervise have the capacity to understand and manage the risks. (FSF 2008)

Supervisory authorities should continually re-assess their resource needs; for example, interacting with and assessing Boards require particular skills, experience and adequate level of seniority. (Rec. 3, FSB 2012)

Remarks

Jurisdictions should indicate any steps taken on recommendations 1, 2, 3, 4 and 7 (i.e. supervisory strategy, engagement with banks, improvements in banks' IT and MIS, data requests, and talent management strategy respectively) in the FSB thematic peer review report on supervisory frameworks and approaches to SIBs (*May 2015*).

Progress to date

O Not applicable

- O Applicable but no action envisaged at the moment
- Implementation ongoing
- Implementation completed as of

If "Not applicable" or "Applicable but no action envisaged..." has been selected, please provide a brief justification

If "Implementation ongoing" has been selected, please specify

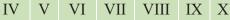
O Draft in preparation, expected publication by

O Draft published as of

Final rule or legislation approved and will come into force on

Final rule (for part of the reform) in force since

III. Enhancing supervision



10. Strengthening resources and effective supervision

Progress to date

Issue is being addressed through

Primary / Secondary legislation
 Regulation / Guidelines
 Other actions (such as supervisory actions)

Short description of the content of the legislation/regulation/guideline/other actions

In the course of performance of the Bank of Russia's mega-regulator functions, supervisory practice acquired new opportunities to receive a broader spectrum of information on the activity of banks, banking groups, and financial conglomerates, concerning, among other things, operations between banks and other financial market participants. In 2016 the Bank of Russia started reorganisation of its supervisory activity to enhance its efficiency. In order to establish an efficient and unified system of ongoing supervision over regional credit institutions, the Bank of Russia develops a unified vertical structure of supervision. It implies that a supervision responsibility centre is created in the Bank of Russia Head Office to provide coordination, methodology, control, and analysis of supervision risks (Banking Supervision Department). It is also assumed that supervisory functions of all the Bank of Russia's regional divisions will be transferred to a newly established division in the Bank of Russia Head Office - the Service for Ongoing Banking Supervision . Thereby, the target model of current supervision includes the Banking Supervision Department - a centre for supervision framework, - the Systematically Important Banks Supervision Department and the Service for Ongoing Banking Supervision. The latter will carry out ongoing supervision of all banks other than systemically important ones. The activities of these departments will rely on the information provided by the Risk Analysis Service. The reorganisation process of banking supervision framework has been completed in 2018. The reorganization includes, inter alia, separating the risk assessment centre from the centre of supervisory decision-making a new unit - the Risk Analysis Service -was set up in the head office to assess assets and transactions of credit institutions (loans, guarantees, securities, letters of credit, shares in closed-end unit investment funds, financial derivatives, etc.) and publish the assessment outcomes in the centralised IT system. These assessments allow the supervisors to conduct a comprehensive analysis of a bank's activity, assess its financial position, and prepare proposals on the supervisory measures (if needed). Given its role as the single financial regulator and supervisor since 2013 and its financial stability mandate, the Bank of Russia has become the macroprudential authority. According to Federal Law No. 86-FZ 'On the Central Bank of the Russian Federation (Bank of Russia)', which includes a chapter entitled "Development of Russian Financial Market and Ensuring its Stability", the Bank of Russia is entitled to: - elaborate and pursue, in collaboration with the government, the policy of developing and ensuring the stable functioning of the Russian financial market; - publish at least twice a year the Financial Stability Report (FSR); - monitor the Russian financial market, including for the purpose of detecting situations endangering financial stability; and - elaborate measures aimed at reducing threats to financial stability. Following the creation of the Financial Stability Department in 2011, the Bank of Russia established an internal Financial Stability Committee (FSCom) in 2014 to play a key coordinating role in macroprudential oversight, crisis management, and other financial stability issues. The Systemically Important Institutions Supervision Department was established in the Bank of Russia in October 2013 and is responsible for direct supervision of the largest Russian credit institutions and banking groups. In July 2013 National Council on Ensuring Financial Stability (FSC) was established by Russian Government as an advisory body on financial stability issues. The Ministry of Finance of the Russian Federation and the Ministry of Economic Development of the Russian Federation are federal governmental bodies responsible for ensuring financial stability. The FSC is an effective platform for inter-agency coordination. +

If this recommendation has not yet been fully implemented, please provide **reasons for delayed implementation**

We indicated the status of recommendation 10 as "implementation ongoing" taking into consideration the following. The Bank of Russia works on adjustment and constantly re-adjustment of regulation in established and new spheres based on the principles of proportionality to risks, with the focus on gradually transition from management guided by rules to management by principles. We are starting to gradually transition towards incentive-based regulation. We pay greater attention to systemic problems and risks, in particular, work on adopting the principle of +



I II	III. Enhancing supervision	IV	V	VI	VII	VIII	IX	Х	

10. Strengthening resources and effective supervision

Update and next steps	
Highlight main developments since last year's survey	Planned actions (if any) and expected commencement date
In 2018 banking supervisory functions of the all Bank of Russia's regional divisions were transferred to the Service for Ongoing Banking Supervision.	The implementation of the project «Complex system of supervisory stress testing» is planned in 2019-2020.

Relevant web-links	
Web-links to relevant documents	http://www.cbr.ru/eng/analytics/?PrtId=na_brn http://www.cbr.ru/eng/publ/?PrtId=god http://www.cbr.ru/eng/publ/?PrtId=nadzor

I II III

IV. Building and implementing macroprudential frameworks and tools

V VI VII VIII IX X

11. Establishing regulatory framework for macro-prudential oversight

G20/FSB Recommendations

Progress to date

Amend our regulatory systems to ensure authorities are able to identify and take account of macro-prudential risks across the financial system including in the case of regulated banks, shadow banks and private pools of capital to limit the build up of systemic risk. (London)

Ensure that national regulators possess the powers for gathering relevant information on all material financial institutions, markets and instruments in order to assess the potential for failure or severe stress to contribute to systemic risk. This will be done in close coordination at international level in order to achieve as much consistency as possible across jurisdictions. (London)

Remarks

Please describe major changes in the institutional arrangements for macroprudential policy (structures, mandates, powers, reporting etc.) that have taken place in your jurisdiction since the global financial crisis.

Please indicate whether an assessment has been conducted with respect to the adequacy of powers to collect and share relevant information among national authorities on financial institutions, markets and instruments to assess the potential for systemic risk. If so, please describe identified gaps in the powers to collect information, and whether any follow-up actions have been taken.

O Not applicable

O Applicable but no action envisaged at the moment

O Implementation ongoing

• Implementation completed as of 01.09.2013

If "**Not applicable**" or "**Applicable but no action envisaged...**" has been selected, please provide a brief justification

If "Implementation ongoing" has been selected, please specify

O Draft in preparation, expected publication by

O Draft published as of

Final rule or legislation approved and will come into force on

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I II III

IV. Building and implementing macroprudential frameworks and tools

V VI VII VIII IX X

11. Establishing regulatory framework for macro-prudential oversight

Progress to date	
Issue is being addressed through ✓ Primary / Secondary legislation □ Regulation / Guidelines □ Other actions (such as supervisory actions)	
Short description of the content of the legislation/regulation/guideline/other actions	If this recommendation has not yet been fully implemented, please provide reasons for delayed implementation



I II III	IV. Building and implementing macroprudential frameworks and tools	V	VI	VII	VIII	IX	Х
11. Establishing negulatory from amount for magnetical eventicht							

11. Establishing regulatory framework for macro-prudential oversight

Update and next steps	
Highlight main developments since last year's survey	Planned actions (if any) and expected commencement date

Relevant web-links	
Web-links to relevant documents	http://www.cbr.ru/Eng/today/status_functions/law_cb_e.pdf



I II III IV. Building and implementing macroprudential frameworks and tools VII V VI VIII IX X 12. Enhancing system-wide monitoring and the use of macro-prudential instruments **Progress to date G20/FSB Recommendations** Authorities should use quantitative indicators and/or constraints on leverage and **O** Not applicable margins as macro-prudential tools for supervisory purposes. Authorities should use • Applicable but no action envisaged at the moment quantitative indicators of leverage as guides for policy, both at the institution-specific • Implementation ongoing and at the macro-prudential (system-wide) level. (Rec. 3.1, FSF 2009) We are developing macro-prudential policy frameworks and tools to limit the build-up **O** Implementation completed as of of risks in the financial sector, building on the ongoing work of the FSB-BIS-IMF on this subject. (Cannes) If "Not applicable" or "Applicable but no action envisaged..." has been selected, please provide a brief justification Authorities should monitor substantial changes in asset prices and their implications for the macro economy and the financial system. (Washington) Remarks Please describe at a high level (including by making reference to financial stability or other reports, where available) the types of methodologies, indicators and tools used to assess systemic risks. Please indicate the use of tools for macroprudential purposes over the past year, including: the objective for their use; the process to select, calibrate and apply them; and the approaches used to assess their effectiveness. See, for reference, the following documents: FSB-IMF-BIS progress report to the G20 on Macroprudential policy tools ٠ and frameworks (Oct 2011) CGFS report on Operationalising the selection and application of • macroprudential instruments (Dec 2012) IMF staff papers on Macroprudential policy, an organizing framework ٠ (Mar 2011), Key Aspects of Macroprudential policy (Jun 2013), and Staff *Guidance on Macroprudential Policy (Dec 2014)* IMF-FSB-BIS paper on *Elements of Effective Macroprudential Policies:* • Lessons from International Experience (Aug 2016) CGFS report on Experiences with the ex ante appraisal of macroprudential ٠ instruments (Jul 2016) If "Implementation ongoing" has been selected, please specify CGFS report on **Objective-setting and communication of macroprudential** ٠ O Draft in preparation, expected publication by policies (Nov 2016) O Draft published as of Final rule or legislation approved and will come into force on Final rule (for part of the reform) in force since

I II III



12. Enhancing system-wide monitoring and the use of macro-prudential instruments

Progress to date	
Issue is being addressed through Image: Primary / Secondary legislation Image: Primary / Secondary legislation Regulation / Guidelines Image: Primary / Secondary legislation	If this recommendation has not
The Bank of Russia mandate comprises powers to monitor the financial market of the Russian Federation and identify vulnerabilities threatening financial stability as well as develop measures aimed at addressing threats to financial stability. The Bank of Russia uses various macroprudential instruments, in particular: counter-cyclical capital surcharge for systemically important credit institutions (since 01/01/2016), concentration limit, liquidity coverage ratio - LCR for systemically important credit institutions (since 01/01/2016), one stable funding ratio - NSFR for systemically important credit institutions (since 01/01/2018), other liquidity requirements, limits on open FX positions. In general macroprudential tools calibration is conducted by the Bank of Russia on individual basis (case-by-case approach). The decision on enforcement of macroprudential tools to deal with risks, mainly those stemming from retail lending. CBR has tightened provisioning requirements and increased capital risk weights to curb excessive growth of unsecured consumer lending, usefully helping to increase banks' ability to handle materialized credit risk. For mortgage lending, CBR has preemptively adopted differentiated capital risk weights based on loans' risk characteristics, with a view to containing risks associated with lending while supporting the extension of mortgage loans to creditworthy borrowers. The Bank of Russia uses various quantitative indicators for the purposes of identification and monitoring systemic risks. The Bank of Russia twice a year publishes Financial Stability Review which contains analysis of systemic risks. In March 2018 Federal Law No. 86-FZ "On the Central Bank of the Russian Federation (Bank of Russia)" was amended by the provisions which empowered the Bank of Russia to establish, as a means to reduce threats to financial stability in Russia, risk ratio surcharges for certain types of assets to be established by the Board of Directors of the Bank of Russia. The types of assets to which macroprudent	yet been fully implemented, please provide reasons for delayed implementation We continue developing our system of macroprudential instruments.



SD ROARD						Russia	a / IMN	Survey
I II III IV. Building an	nd implementing macroprudential frameworks and	tools	V	VI	VII	VIII	IX	Х
2. Enhancing system-wide monitoring and	d the use of macro-prudential instruments							
Jpdate and next steps								
Highlight main developments since last year's survey		Planned actions	(if any) a	nd expe	cted com	mencem	ent date	e
concerning the calculation of the debt-service-to-income (The new Bank of Russia Ordinance No. 5072-U dated 12/ Risk Ratios for Certain Types of Assets by Credit Institute	rofinance organizations are obliged to comply with requirements DSTI) ratio. 02/2019 "On the Peculiarities of the Application of Surcharges to ons that Have Assumed the Responsibility to Apply Banking Risk sment Models in order to Calculate Mandatory Ratios" entered into							

Web-links to relevant documents	Relevant web-links	
	Web-links to relevant documents	

I II III IV

V. Improving oversight of credit rating agencies (CRAs)

VI VII VIII IX X

13. Enhancing regulation and supervision of CRAs

G20/FSB Recommendations

All CRAs whose ratings are used for regulatory purposes should be subject to a regulatory oversight regime that includes registration. The regulatory oversight regime should be established by end 2009 and should be consistent with the IOSCO Code of Conduct Fundamentals. (London)

National authorities will enforce compliance and require changes to a rating agency's practices and procedures for managing conflicts of interest and assuring the transparency and quality of the rating process.

CRAs should differentiate ratings for structured products and provide full disclosure of their ratings track record and the information and assumptions that underpin the ratings process.

The oversight framework should be consistent across jurisdictions with appropriate sharing of information between national authorities, including through IOSCO. (London)

Regulators should work together towards appropriate, globally compatible solutions (to conflicting compliance obligations for CRAs) as early as possible in 2010. (FSB 2009)

We encourage further steps to enhance transparency and competition among credit rating agencies. (St Petersburg)

Implementation of this recommendation was reported to be completed by all FSB jurisdictions in the 2018 IMN survey. Given this, the reporting of progress with respect to this recommendation will not be collected in the 2019 survey.

I II III IV

V. Improving oversight of credit rating agencies (CRAs)

VI VII VIII IX X

14. Reducing the reliance on ratings

G20/FSB Recommendations

We also endorsed the FSB's principles on reducing reliance on external credit ratings. Standard setters, market participants, supervisors and central banks should not rely mechanistically on external credit ratings. (Seoul)

Authorities should check that the roles that they have assigned to ratings in regulations and supervisory rules are consistent with the objectives of having investors make independent judgment of risks and perform their own due diligence, and that they do not induce uncritical reliance on credit ratings as a substitute for that independent evaluation. (Rec IV. 8, FSF 2008)

We reaffirm our commitment to reduce authorities' and financial institutions' reliance on external credit ratings, and call on standard setters, market participants, supervisors and central banks to implement the agreed FSB principles and end practices that rely mechanistically on these ratings. (Cannes)

We call for accelerated progress by national authorities and standard setting bodies in ending the mechanistic reliance on credit ratings and encourage steps that would enhance transparency of and competition among credit rating agencies. (Los Cabos)

We call on national authorities and standard setting bodies to accelerate progress in reducing reliance on credit rating agencies, in accordance with the FSB roadmap. (St Petersburg)

Remarks

Jurisdictions should indicate the steps they are taking to address the recommendations of the <u>May 2014 FSB thematic peer review report on the implementation of the FSB</u> <u>Principles for Reducing Reliance on Credit Ratings</u>, including by implementing their <u>agreed action plans</u>. Any revised action plans should be sent to the FSB Secretariat so that it can be posted on the FSB website.

Jurisdictions may refer to the following documents:

- FSB <u>Principles for Reducing Reliance on CRA Ratings (Oct 2010)</u>
- FSB Roadmap for Reducing Reliance on CRA Ratings (Nov 2012)
- BCBS Basel III: Finalising post-crisis reforms (Dec 2017)
- IAIS ICP guidance 16.9 and 17.8.25
- IOSCO <u>Good Practices on Reducing Reliance on CRAs in Asset</u> <u>Management (Jun 2015)</u>
- IOSCO <u>Sound Practices at Large Intermediaries Relating to the</u> <u>Assessment of Creditworthiness and the Use of External Credit Ratings</u> <u>(Dec 2015)</u>.

Progress to date
 Not applicable Applicable but no action envisaged at the moment Implementation ongoing Implementation completed as of 13.07.2015
If " Not applicable " or " Applicable but no action envisaged " has been selected, please provide a brief justification
If "Implementation ongoing" has been selected, please specify
O Draft in preparation, expected publication by Draft published as of
O Final rule or legislation approved and will come into force on
O Final rule (for part of the reform) in force since

Russia / IMN Survey 2019

I II III IV

VI VII VIII IX X

14. Reducing the reliance on ratings

Progress to date

Issue is being addressed through

Primary / Secondary legislation
 Regulation / Guidelines
 Other actions (such as supervisory actions)

Short description of the content of the legislation/regulation/guideline/other actions

Federal Law No. 222-FZ of 13/07/2015 'On the Activities of Credit Rating Agencies in the Russian Federation, On the Amendment to Article 76.1 of the Federal Law 'On the Central Bank of the Russian Federation (Bank of Russia)' and the invalidation of certain provisions of legal acts of the Russian Federation'sets the requirements for: CRAs methodology; Rating and methodological committees; CRAs management, internal control, independent members of Board of Directors, rating analysts; Detection and prevention of conflicts of interests and their resolution; CRAs information disclosure. Adding to this the given Federal Law provides for the use of national rating scale in regulative purposes unless otherwise required by the international standards and such use is recognized in Russia. The Bank of Russia actively participates in the implementation of IRB Approach of Basel II in order to develop risk-management technics in banks and reduce the reliance on Credit Rating Agencies. The Bank of Russia issued the following regulations: Direction No. 3453-U 'On Usage Patterns of Credit Ratings Aimed at Application of Regulations of the Bank of Russia' of 25/11/2014; Regulation No. 483-P 'On procedure of credit risk calculation based on internal ratings' of 06/08/2015 (amended by Bank of Russia Ordinance No. 3869-U of 01/12/2015 and by Bank of Russia Ordinance No. 5091-U of 10/03/2019); Bank of Russia Ordinance No. 3752-U 'On provisions on using IRB approach for the calculation of capital adequacy' of 06/08/2015.

If this recommendation has not yet been fully implemented, please provide **reasons for delayed implementation**



	Ι	II III IV	V. Improving oversight of credit rating agencies (CRAs)	VI	VII	VIII	IX	Х		
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14. Reducing the reliance on ratings

Update and next steps	
Highlight main developments since last year's survey	Planned actions (if any) and expected commencement date

Relevant web-links	
Web-links to	
Web-links to relevant documents	

I II III IV V

VI. Enhancing and aligning accounting standards



15. Consistent application of high-quality accounting standards

G20/FSB Recommendations

Regulators, supervisors, and accounting standard setters, as appropriate, should work with each other and the private sector on an ongoing basis to ensure consistent application and enforcement of high-quality accounting standards. (Washington)

Remarks

Jurisdictions should indicate the accounting standards that they follow and whether (and on what basis) they are of a high and internationally acceptable quality (e.g. equivalent to IFRSs as published by the IASB), and provide accurate and relevant information on financial position and performance. They should also explain the system they have for enforcement of consistent application of those standards.

Jurisdictions may want to refer to their jurisdictional profile prepared by the IFRS Foundation, which can be accessed at: <u>http://www.ifrs.org/Use-around-the-world/Pages/Analysis-of-the-G20-IFRS-profiles.aspx</u>.

As part of their response on this recommendation, jurisdictions should indicate the policy measures taken for appropriate application of fair value recognition, measurement and disclosure.

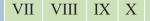
In addition, jurisdictions should set out any steps they intend to take (if appropriate) to foster transparent and consistent implementation of the new accounting requirements for the measurement of expected credit losses on financial assets that are being introduced by the IASB and FASB.

See, for reference, the following BCBS documents:

- <u>Supervisory guidance for assessing banks' financial instrument fair value</u> <u>practices (Apr 2009)</u>
- <u>Guidance on credit risk and accounting for expected credit losses (Dec</u>
 <u>2015)</u>
- <u>Regulatory treatment of accounting provisions interim approach and</u> <u>transitional arrangements (March 2017)</u>

Progress to date
 Not applicable Applicable but no action envisaged at the moment Implementation ongoing Implementation completed as of 01.04.2016
If "Not applicable" or "Applicable but no action envisaged" has been selected, please provide a brief justification
If "Implementation ongoing" has been selected, please specify
O Draft in preparation, expected publication by
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Final rule (for part of the reform) in force since

I II III IV V



15. Consistent application of high-quality accounting standards

Progress to date

Issue is being addressed through

Primary / Secondary legislation
 Regulation / Guidelines
 Other actions (such as supervisory actions)

Short description of the content of the legislation/regulation/guideline/other actions

In Russia the enforcement system of consistent application of internationally recognized high-quality accounting standards (i.e., IFRS) is based on federal laws as well as regulations of the Government of the Russian Federation, the Ministry of Finance of the Russian Federation and the Bank of Russia. The main relevant acts are: Federal Law No. 208-FZ 'On Consolidated Financial Reporting' of 27/07/2010 (hereinafter - Federal Law No. 208-FZ), Federal Law No. 402-FZ 'On Accounting" of 06/12/2011 (hereinafter - Federal Law No. 402-FZ), 'Regulations on the Recognition of the International Financial Reporting Standards for Application on the Territory of the Russian Federation' approved by the Regulation of the Government of the Russian Federation No. 107 of 25/02/2011 (hereinafter - Regulation No. 107), Order of the Ministry of Finance of the Russian Federation No. 440 'On Approval of the Plan of the Ministry of Finance of the Russian Federation for 2012-2015 for the Development of Accounting and Reporting on the Basis of International Financial Reporting Standards in the Russian Federation' of 30/11/2011 (with the amendments by the Order of the Ministry of Finance No. 455 of 30/11/2012). The Ministry of Finance of the Russian Federation is both the official standard-setting body in accounting and financial reporting and the endorsement body for IFRS Standards (in cooperation with the Bank of Russia). Legal basis for the application of IFRS by Russian companies was created by Federal Law No. 208-FZ. According to this Federal Law consolidated financial reporting should be prepared in compliance with IFRS standards by public companies (whose shares are included in the quotation list), credit organisations, insurance organisations (except for insurance medical organisations exercising activities solely in the sphere of obligatory medical insurance), non-governmental pension funds, management companies of investment funds, unit investment funds and non-governmental pension funds, clearing organisations, federal state unitary enterprises whose list is endorsed by the Government of the Russian Federation, joint-stock companies whose stocks are in federal ownership and whose list is endorsed by the Government of the Russian Federation. Credit organisations and insurance organisations prepare consolidated financial statements in compliance with IFRS standards starting from 2012. The procedure of recognition of IFRS is defined according to Regulations No. 107. IFRS documents enter into force by decision of the Ministry of Finance with the approval of the Bank of Russia. Currently, all IFRS standards published by IFRS Foundation and required for the preparation of financial reports in 2014, 2015 and 2016 are recognized and in effect. All IFRS standards are recognized in the form they were originally published by IFRS Foundation. IFRS Standards are part of the Russian accounting and reporting regulation: Federal Laws 208-FZ 'On Consolidated Financial Statements' and 402-FZ 'On Accounting'. Federal Law No. 208-FZ stipulates that IFRS Standards and Interpretations of IFRS Standards issued by the IFRS Foundation and endorsed by the Ministry of Finance of the Russian Federation in consultation with the Central Bank of the Russian Federation shall be applied in Russia. Usually IFRS enter into force in the Russian Federation: in case of voluntary application since a date of its official publication and in case of mandatory application since a term defined in regulation. Federal Law No. 208-FZ contains requirements for the consistent application of IFRS. For instance, consolidated financial statements are subject to mandatory audit. In general, the Bank of Russia supervises submission and publication of consolidated financial statements which reflect adherence of the reporting entities to IFRS. General regulation on reporting for banks was implemented by the Bank of Russia Ordinance No. 3580-U 'On

If this recommendation has not yet been fully implemented, please provide **reasons for delayed implementation**

I II III IV V



15. Consistent application of high-quality accounting standards

Update and next steps		
Highlight main developments since last year's survey	Planned actions (if any) and expected commencement date	
In 2017, the Bank of Russia issued based on the IFRS 9 'Financial Instruments' regulations on the accounting of financial instruments: Bank of Russia Regulation No. 604-P 'On the Procedure for the Recording by Credit institutions of Transactions Involving the Collection of Cash Funds under Bank Deposit Agreements, Loan Agreements, Other Contracts for Raising Funds, Issuing and paying off Bonds, Bills of exchange, Deposit and Savings Certificates' of 02/10/2017; Bank of Russia Regulation No. 605-P 'On the Procedure for the Recording by Credit institutions of Transactions for the Provision (placement) of Funds under Loan Agreements, Other Contracts for the Placement of Funds, Transactions Related to the Acquisition of the Right to Demand from Third Parties the Fulfilment of Obligations in Cash, Operations on Obligations under Issued Bank Guarantees and Provision of Funds' of 02/10/2017; Bank of Russia Regulation No. 606-P 'On the Procedure for the Recording by Credit institutions of Securities Transactions' of 02/10/2017; Bank of Russia Regulation No. 617-P 'On the Procedure for the Recording by Credit institutions of hedge transactions' of 21/11/2017. The above-mentioned regulatory acts of the Bank of Russia come into force from 01/01/2019 and establish for credit institutions the procedure of accounting for financial instruments based on the principles of IFRS, including the accounting for the amount of the allowance for expected credit losses in accordance with IFRS 9 'Financial Instruments'. In 2017 work was carried out to improve the methodological basis for accounting and financial reporting by on-credit financial institutions in accordance with IFRS. A package of documents has been issued that provides for non-credit financial institutions in accordance with IFRS. A package of documents has been issued that provides for non-credit financial Institutions' of October 25/10/2017; Bank of Russia Regulation No. 612-P 'On the Procedure for Grouping of Accounting and financial (Accounting) Statements of Non-Credi		

Relevant web-links

Web-links to relevant documents

VII. Enhancing risk management

VIII IX X

16. Enhancing guidance to strengthen banks' risk management practices, including on liquidity and foreign currency funding risks

G20/FSB Recommendations

Regulators should develop enhanced guidance to strengthen banks' risk management practices, in line with international best practices, and should encourage financial firms to re-examine their internal controls and implement strengthened policies for sound risk management. (Washington)

National supervisors should closely check banks' implementation of the updated guidance on the management and supervision of liquidity as part of their regular supervision. If banks' implementation of the guidance is inadequate, supervisors will take more prescriptive action to improve practices. (Rec. II.10, FSF 2008)

Regulators and supervisors in emerging markets will enhance their supervision of banks' operation in foreign currency funding markets. (FSB 2009)

We commit to conduct robust, transparent stress tests as needed. (Pittsburgh)

Remarks

Jurisdictions should indicate the measures taken in the following areas:

- guidance to strengthen banks' risk management practices, including BCBS good practice documents (<u>Corporate governance principles for banks</u>, External audit of banks, and the Internal audit function in banks);
- measures to monitor and ensure banks' implementation of the BCBS <u>Principles for Sound Liquidity Risk Management and Supervision (Sep</u> <u>2008);</u>
- measures to supervise banks' operations in foreign currency funding markets;¹ and
- extent to which they undertake stress tests and publish their results.

Jurisdictions should not provide any updates on the implementation of Basel III liquidity requirements (and other recent standards such as capital requirements for CCPs), since these are <u>monitored separately by the BCBS</u>.

Only the emerging market jurisdictions that are members of the FSB should respond to this
specific recommendation.

If "Implementation ongoing" has been selected, please specify

• Draft in preparation, expected publication by the end of 2019

O Draft published as of

Final rule or legislation approved and will come into force on

Final rule (for part of the reform) in force since 24/03/2019

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If this recommendation has not

16. Enhancing guidance to strengthen banks' risk management practices, including on liquidity and foreign currency funding risks

Progress to date

Issue is being addressed through

Primary / Secondary legislation Regulation / Guidelines Other actions (such as supervisory actions)

Short description of the content of the legislation/regulation/guideline/other actions

yet been fully implemented Bank of Russia Ordinance No. 3624-U 'On the Requirements to the Risk and Capital Management System of the credit institution and the banking group' of please provide reasons for 15/04/2015 stipulates the requirements for credit institutions' ICAAP. It includes requirements for banks (banking groups) to have risk management procedures, delayed implementation commensurate to the scale and character of their business, to have capital management procedures including maintenance of capital adequacy sufficient to cover We continue our work in the material and potential risks, to conduct stress-tests of material risks, to compile internal ICAAP reporting and develop ICAAP documentation. The compliance with field of risk management the requirements stipulated by the Bank of Russia Ordinance No. 3624-U, should be assessed by the Bank of Russia Ordinance No. 3883-U 'On the Assessment of practices development. Quality of Risk and Capital Management Framework and Capital Adequacy of Credit Institutions and Banking Groups performed by the Bank of Russia' (SREP document) of 07/12/2015. Based on the assessment results the CBR is authorised to prescribe a bank to adjust their ICAAP and/or to impose capital add-ons. 1. Liquidity. In order to control liquidity risk taken by all Russian banks (D-SIBs and non D-SIBs) national liquidity prudential ratios have been in force for more than 20 years. Under the latest version of the Bank of Russia Regulation No. 139-I 'On Required Ratios for Banks' on 03/12/2012, the banks should meet on a daily basis three required liquidity ratios: N2 at 15 percent for instant liquidity (over 1 day), N3 at 50 percent for current liquidity (over the next 30 days), and N4 at 120 percent for long-term liquidity (over more than 365 days). The Bank of Russia performs monitoring of liquidity of the banking sector on an ongoing basis. In particular, the Bank of Russia conducts top-down liquidity stress-testing exercise. Liquidity risk management requirements are stipulated by the Ordinance No. 3624-U. Moreover, the Bank of Russia assesses risk management in credit institutions, including liquidity and liquidity risk management procedures, in terms of supervisory assessment of credit institutions' economic condition assessment in accordance with the Bank of Russia Ordinance No. 4336-U, dated 03/04/2017, 'On Assessing Banks' Economic Situation'. Bank of Russia Regulation No. 510-P 'On the Calculation of the Liquidity Coverage Ratio ('Basel III') by Systemically Important Credit Institutions' of 03/12/2015 includes 'Principles of Liquidity Risk Management' that are based on the BCBS's document 'Principles for Sound Liquidity Risk Management and Supervision (September 2008)' with requirements to the SIBs to arrange their internal liquidity risk management in order to reduce liquidity risk, including foreign currency funding risk. Bank of Russia Regulation No. 596-P, dated 26/07/2017 "On the Procedure for Systemically Important Credit Institutions to Calculate Structural Liquidity Ratio (Net Stable Funding Ratio) (Basel III)" sets the minimum NSFR requirement aimed to maintain robust and sound assets and liabilities structure for systemically important banks. 2. Operational risk. Capital adequacy requirements - as of November 2009 (amended -July 2012). Requirements to operational risk management with regard to organizations providing payment services, June 2012. Recommendations on operational risk management - as of May 2005 and May 2012. Main recommendations regarding bank's stress-testing procedures were published in 2012 and pertain to development of recovery and resolution plans (Recommendation letter No. 193-T of 29/12/2012). First RRP of banks were analysed by supervisors in 2013. Banks were given recommendation to improve their plans. Operational risk management requirements are stipulated by Ordinance No. 3624-U. 3. Credit risk. Bank of Russia Regulation No. 483-P 'On the Procedure of Credit Risk Calculation Based on Internal Ratings' of 06/08/2015 (amended by the Bank of Russia Ordinance

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16. Enhancing guidance to strengthen banks' risk management practices, including on liquidity and foreign currency funding risks

Update and next steps

Highlight main developments since last year's survey	Planned actions (if any)
Bank of Russia Ordinance No. 4969-U, dated 17/11/2018, 'On Amending Bank of Russia Regulation No. 511-P, dated	The draft regulation on
03/12/2015, 'On the Procedure for Calculating Market Risk by Credit Institutions' (became effective 24/03/2019).	(IRRBB) was published
ICAAP reporting form on a solo level was published as an Annex to the Bank of Russia Ordinance No 3624-U on September	be finalised and adopted
5th of 2018. The first ICAAP assessment of all Russian credit institutions was conducted in 2018 - first half of 2019.	methodology of the IRR
The Bank of Russia Regulation No. 180-I 'On Required Ratios for Banks' of 28/06/2017 replaced the Bank of Russia	framework) will be appl
Regulation No. 139-I 'On Required Ratios for Banks', required liquidity ratios N2, N3 and N4 remained unchanged. Banks	banks. The updated repo
with universal licence are to comply with required liquidity ratios N2, N3 and N4, banks with a basic licence are to comply	corresponding changes
with required liquidity ratio N3.	outliers' identification b
Bank of Russia Regulation No. 653-P dated 04/10/2018 set requirements on the content, the procedure and the terms for	introduced in 2020.
submission of recovery plans by credit institutions (including D-SIBs) to the Bank of Russia.	Draft of ICAAP reporting

Planned actions (if any) and expected commencement date

The draft regulation on the interest rate risk in the banking book (IRRBB) was published on 29 October 2018 and it is expected to be finalised and adopted in 2019. At the first stage the new methodology of the IRRBB measure (under the standardised framework) will be applied as recommendations for the largest banks. The updated reporting form on the IRRBB and corresponding changes in the supervisory assessment with outliers' identification based on the new IRRBB standard will be introduced in 2020. Draft of ICAAP reporting form on a group level has been developed and is expected to be published in the 4th quarter of 2019. It is planned to assess ICAAPs of all Russian banking groups in the 4th quarter of 2019. The abovementioned draft also includes: additional specific requirements on stress-testing procedures; step-in risk management requirements.

Relevant web-links

Web-links to relevant documents

Russia / IMN Survey 2019

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VII. Enhancing risk management

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17. Enhanced risk disclosures by financial institutions

G20/FSB Recommendations

Financial institutions should provide enhanced risk disclosures in their reporting and disclose all losses on an ongoing basis, consistent with international best practice, as appropriate. (Washington)

We encourage further efforts by the public and private sector to enhance financial institutions' disclosures of the risks they face, including the ongoing work of the Enhanced Disclosure Task Force. (St. Petersburg)

Remarks

Jurisdictions should indicate the status of implementation of the disclosures requirements of IFRSs (in particular IFRS 7 and 13) or equivalent. Jurisdictions may also use as reference the recommendations of the October 2012 report by the Enhanced Disclosure Task Force on <u>Enhancing the Risk Disclosures of Banks</u> and <u>Implementation Progress Report by the EDTF (Dec 2015)</u>, and set_out any steps they have taken to foster adoption of the EDTF Principles and Recommendations.

In addition, in light of the new IASB and FASB accounting requirements for expected credit loss recognition, jurisdictions should set out any steps they intend to take (if appropriate) to foster disclosures needed to fairly depict a bank's exposure to credit risk, including its expected credit loss estimates, and to provide relevant information on a bank's underwriting practices. Jurisdictions may use as reference the recommendations in the report by the Enhanced Disclosure Task Force on the <u>Impact of Expected Credit Loss Approaches on Bank Risk Disclosures (Nov 2015)</u>, as well as the recommendations in Principle 8 of the BCBS <u>Guidance on credit risk and accounting for expected credit losses (Dec 2015)</u>.

In their responses, jurisdictions should not provide information on the implementation of Basel III Pillar 3 requirements, since this is <u>monitored separately</u> by the BCBS.

Progress to date	
🔘 Not applicable	
Applicable but no action envisage	ed at the moment
Implementation ongoing	
• Implementation completed as of	25.10.2013
If "Not applicable" or "Applicable but	t no action envisaged" has been selected, please provide a brief
justification	in action envisagea has been selected, please provide a biter
If "Implementation ongoing" has been	a selected, please specify
O Draft in preparation, expected publ	lication by
O Draft published as of	
Final rule or legislation approved a	nd will come into force on
\bigcirc Final rule (for part of the reform) in	

VII. Enhancing risk management

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17. Enhanced risk disclosures by financial institutions

Progress to date

Issue is being addressed through

Primary / Secondary legislation
 Regulation / Guidelines
 Other actions (such as supervisory actions)

Short description of the content of the legislation/regulation/guideline/other actions

Federal Law No 395-1 "On Banks and Banking Activities" contains requirements on disclosure of information concerning activities of credit institutions, banking groups and banking holdings, including information about accepted risks, methods of their measurement and management, as well as asset management. The following legislation is in force: - Federal Law 'On Consolidated Financial Reporting' No. 208-FZ of 27/07/2010; - Bank of Russia Ordinance 4645-U 'On Disclosing Procedure and Terms of Consolidated Financial Statements by the Parent Credit Institutions of Banking Groups' of 14/12/2017 which establishes the procedure for disclosing and presenting by the parent credit institutions of banking groups consolidated financial statements compiled under Federal Law No. 208-FZ, dated 27/07/2010, 'On Consolidated Financial Reporting' and requires since 01/01/2018 audit of banking groups consolidated financial statements on guarterly basis; - Bank of Russia Ordinance No. 4481-U of 07/08/2017 which defines the procedure of disclosure of annual and semi-annual information on quarterly basis by head credit organizations of bank groups on the assumed risk, their assessment framework and capital and risk managements systems; - Bank of Russia Ordinance No. 4619-U "On Procedure and Terms of Disclosure and Submission of Consolidated Financial Statements by Bank Holding Groups" of 27/11/2017; - Bank of Russia Ordinance No. 3879-U of 03/12/2015 (amended, inter alia, capital disclosure requirements for banks); Bank of Russia Ordinance No. 4481-U 'On the Rules and Timeframe for Parent Credit Institutions of Banking Groups to Disclose Information on Risks Assumed, Risk Assessment Procedures, Risk and Capital Management Procedures and on Financial Instruments Included in the Calculation of a Banking Group's Equity Capital'" of 7/08/2017 establishes forms, procedure and terms of information disclosure by parent credit institutions on accepted risk, risk evaluation procedures, risk and capital management procedures (incl. disclosure requirements (at consolidated level) for systematically important banks of LCR, NSFR, G-SIB indicators, countercyclical buffer), and Financial Instruments included in regulatory capital according to the Pillar III Basel II and Basel III. - Order of the Ministry of Finance of the Russian Federation No. 98n of 27/06/2016 (in force from 29/07/2016) abrogated the Order of the Ministry of Finance of the Russian Federation No. 133-N 'On implementation and termination international accounting standards in Russian Federation' of 26/08/2015. - Amended by the Bank of Russia Ordinance No. 4236-U of 19/12/2016 the Bank of Russia Ordinance No. 3580-U 'On the Submission of Financial Reporting by Credit Institutions' of 02/03/2015 stipulates the order of reporting to the Bank of Russia the intermediate financial statement with auditor's conclusion on the semi-annual basis by credit organizations which are not participants of the banking groups and parent organizations of banking groups, which is prepared in accordance with Federal Law No. 208-FZ of 27/07/2010. The requirement of reporting the intermediate financial statement on semi-annual basis starts from 01/07/2017. The requirement of reporting the intermediate financial statement with auditor's conclusion on semi-annual basis starts from 01/07/2018. - Amended by the Bank of Russia Ordinance 4983-U of 27/11/2018 following the development of the Ordinance No. 4482-U and bringing the composition of the annual and interim information disclosed by credit institutions into conformance with the international standards. The final rule on the revised requirements on the disclosure of the information on the procedures of risk and capital management and the assessment of capital requirements in accordance with BCBS Document "Revised Pillar 3 Disclosure Requirements" (January, 2015) was published in +

VIII IX X

17. Enhanced risk disclosures by financial institutions

Highlight main developments since last year's survey	Planned actions (if any) and expected commencement date
Bank of Russia Ordinance No. 4619-U "On Procedure and Terms of Disclosure and Submission of Consolidated Financial Statements by Bank Holding Groups" of 27/11/2017. Bank of Russia Ordinance No. 4481-U 'On the Rules and Timeframe for Parent Credit Institutions of Banking Groups to Disclose Information on Risks Assumed, Risk Assessment Procedures, Risk and Capital Management Procedures and on Financial Instruments Included in the Calculation of a Banking Group's Equity Capital" of 07/08/2017 establishes forms, procedure and terms of information disclosure by parent credit institutions on accepted risk, risk evaluation procedures, risk and capital management procedures (incl. LCR disclosure requirements (at consolidated level) for systematically important banks), and Financial Instruments included in regulatory capital according to the Pillar III Basel II and Basel III. The requirement of reporting the intermediate financial statement on semi-annual basis starts from 01/07/2017. The requirement of reporting the intermediate financial statement on semi-annual basis starts from 01/07/2018 Amended by the Bank of Russia Ordinance 4983-U of 27/11/2018 following the development of the Ordinance No. 4482-U and bringing the composition of the annual and interim information disclosed by credit institutions into conformance with the international standards. The final rule on the revised requirements on the disclosure of the information on the procedures of risk and capital management and the assessment of capital requirements in accordance with BCBS Document "Revised Pillar 3 Disclosure Requirements" (January, 2015) was published in December 2017 (Ordinance No. 4983-U of 27/11/2018 "On the Forms, Procedure and Timeframe for Disclosing Information on Activities by Credit Institutions ") and came into force in January 2018.	Additional disclosure requirements related to prudential treatment of problem assets according to the Pillar 3 disclosure requirements (phase III) are expected to be implemented in 2019.

Relevant web-links	
Web-links to	https://www.cbr.ru/analytics/?PrtID=na_vr&docid=223
relevant documents	https://www.cbr.ru/analytics/Default.aspx?PrtID=na_vr&docid=219

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VIII. Strengthening deposit insurance

IX X

18. Strengthening of national deposit insurance arrangements

G20/FSB Recommendations

National deposit insurance arrangements should be reviewed against the agreed international principles, and authorities should strengthen arrangements where needed. (Rec. VI.9, FSF 2008)

Remarks

Jurisdictions that have not yet adopted an explicit national deposit insurance system should describe their plans to introduce such a system.

All other jurisdictions should describe any significant design changes in their national deposit insurance system since the issuance of the revised IADI <u>Core Principles for</u> <u>Effective Deposit Insurance Systems</u> (November 2014).

In addition, jurisdictions should indicate if they have carried out a self-assessment of compliance (based on IADI's 2016 <u>Handbook</u>) with the revised Core Principles:

- If so, jurisdictions should highlight the main gaps identified and the steps proposed to address these gaps;
- If not, jurisdictions should indicate any plans to undertake a selfassessment exercise.

Progress to date		
 Not applicable Applicable but no action envisaged Implementation ongoing 	at the moment	
• Implementation completed as of	01.12.2013	
If "Not applicable" or "Applicable but i iustification	no action envisaged	" has been selected, please provide a brief

f "	Implementation	ongoing"	has l	been	selected,	please speci	fy
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O Draft in preparation, expected publication by

O Draft published as of

Final rule or legislation approved and will come into force on

Final rule (for part of the reform) in force since

I II III IV V VI VII

VIII. Strengthening deposit insurance

IX X

18. Strengthening of national deposit insurance arrangements

Progress to date

Issue is being addressed through

Primary / Secondary legislation
 Regulation / Guidelines

Other actions (such as supervisory actions)

Short description of the content of the legislation/regulation/guideline/other actions

The Federal Law No. 177-FZ "On the Insurance of Deposits with Banks of the Russian Federation" of 23/12/2003 (earlier title of this Federal Law - "On the Insurance of Individuals' Deposits with Banks of the Russian Federation"), hereinafter - Federal Law No. 177-FZ establishes legal, financial and institutional foundations of the mandatory insurance system of deposits made with banks in Russia, terms of reference, the procedure of establishment and operation of the organization which fulfills functions related to mandatory insurance of deposits (Deposits Insurance Agency - DIA), the procedure of payout of the compensation on deposits, regulates relations between banks in Russia, DIA, the Bank of Russia and executive bodies of the Russian Federation in the field of mandatory insurance of deposits made with banks in Russia. Under amendment to Federal Law No. 177-FZ by Federal Law No. 432-FZ of 22/12/2014, differentiated rates of banks' mandatory payments to the deposit insurance fund were prescribed. According to Article 36 of the Federal Law No. 177-FZ there are three types of insurance premiums paid by banks to DIA: the basic, additional and enhanced additional rate of insurance premiums. The basic rate of insurance premiums shall be established in an amount which is uniform for all banks and shall be paid by all banks. An additional rate of insurance premiums shall be established in the amount of at most 50 per cent of the basic rate and shall be uniform for all banks. The enhanced additional rate of insurance premiums shall be established in the amount of at most 500 per cent of the basic rate and shall be uniform for all banks. An additional rate of insurance premiums shall be paid by the banks that have attracted at least one deposit within any month of a quarter or have made an agreement on changing the terms of a banking deposit agreement subject to the conditions of profitability of a deposit comprising interest payments and other material gain in the amount exceeding by more than two but at most by three percentage points of annual interest the basic profitability level of deposits determined by the Bank of Russia for an appropriate month in respect of deposits in the currency of the Russian Federation or in foreign currency. An enhanced additional rate of insurance premiums shall be paid by banks in the instance or in the instances when: - they have attracted at least one deposit within any month of a quarter or have made an agreement on changing the terms of a banking deposit agreement subject to the conditions of profitability of a deposit comprising interest payments and other material gain in the amount exceeding by more than three percentage points of annual interest the basic profitability level of deposits determined by the Bank of Russia for an appropriate month in respect of deposits in the currency of the Russian Federation or in foreign currency; - the financial position of banks satisfies the criteria for paying an enhanced additional rate established by a regulatory act of the Bank of Russia (Bank of Russia Ordinance No.3801-U). Bank of Russia Ordinance No. 3801-U "On Admission of Financial Position of a Bank Appropriate for Imposition of Increased Additional Premium Rates" of 17/09/2015 prescribes framework for comprehensive assessment of financial position including equity capital, liquidity position, risk management system and internal control of banks that are members of deposit insurance scheme, the assessment itself is carried out by the Bank of Russia. If certain conditions (cumulative assessment results are higher than 2,35 quality points and/or at least one restriction and/or ban measure is imposed) are met higher premium rates will be applied. The Bank of Russia Ordinance No. 3607-U 'On Determining the Base Level of Profitableness of Deposits' of 23/03/2015 specifies the procedure for the determination of the base level of profitableness of deposits, according to which the base level of profitableness of

I II III IV V VI VII

VIII. Strengthening deposit insurance

IX X

18. Strengthening of national deposit insurance arrangements

Update and next steps				
ighlight main developments since last year's survey	Planned actions (if any) and expected commencement date			
ederal law No. 322-FZ "On Amending the Federal Law "On the Insurance of Individuals' Deposits with Banks of the Russian ederation" and certain legislative acts of the Russian Federation" dated 03/08/2018 entered into force as of 01/01/2019. The ederal Law extended of the deposit insurance framework to funds of small enterprises.				

Relevant web-links	
Web-links to relevant documents	

I II III IV V VI VII VIII

IX. Safeguarding the integrity and efficiency of financial markets

19. Enhancing market integrity and efficiency

G20/FSB Recommendations

We must ensure that markets serve efficient allocation of investments and savings in our economies and do not pose risks to financial stability. To this end, we commit to implement initial recommendations by IOSCO on market integrity and efficiency, including measures to address the risks posed by high frequency trading and dark liquidity, and call for further work by mid-2012. (Cannes)

Remarks

Jurisdictions should indicate whether high frequency trading and dark pools exist in their national markets.

Jurisdictions should indicate the progress made in implementing the recommendations:

- in relation to dark liquidity, as set out in the IOSCO<u>Report on Principles</u> for Dark Liquidity (May 2011).
- on the impact of technological change in the IOSCO <u>Report on Regulatory</u> <u>Issues Raised by the Impact of Technological Changes on Market Integrity</u> <u>and Efficiency (Oct 2011)</u>.
- on market structure made in the IOSCO Report on <u>Regulatory issues raised</u> by changes in market structure (Dec 2013).

Progress to date			

- **O** Not applicable
- O Applicable but no action envisaged at the moment
- **O** Implementation ongoing
- Implementation completed as of 01.10.2014

If "**Not applicable**" or "**Applicable but no action envisaged...**" has been selected, please provide a brief justification

If "Implementation ongoing" has been selected, please specify

O Draft in preparation, expected publication by

O Draft published as of

Final rule or legislation approved and will come into force on

Final rule (for part of the reform) in force since

I II III IV V VI VII VIII

IX. Safeguarding the integrity and efficiency of financial markets

19. Enhancing market integrity and efficiency

Progress to date

Issue is being addressed through

Primary / Secondary legislationRegulation / Guidelines

Other actions (such as supervisory actions)

Short description of the content of the legislation/regulation/guideline/other actions

Federal Law No. 325-FZ ^On Organized Trade' of 21/11/2011 sets legal framework for trade organizers and exchanges. Federal Securities Market Law provides for prudential supervision system for non-bank securities market intermediaries, in particular, sets requirements for non-banks professional market participants, including their securities lending and repos activity. Bank of Russia Ordinance No. 4373-U of 11/05/2017 stipulates equity capital requirements for professional securities market participants other than credit institutions, forex dealers, and professional securities market participants also licensed to provide management companies services. Bank of Russia Regulation No. 437-P 'On Regulation and Requirements for Organized and Regulated Markets' of 17/10/2014 established organizational and operating requirements for stock and commodity exchanges and trading platforms, including disclosure rules and pre- and post-trade transparency requirements, regulation for derivatives traded on exchanges and foreign exchange market. The said regulation provides occasions for a trading halt or suspension in the trading by a trade organizer. The regulation of the Bank of Russia as of 2017 (to amend the existing regulation) envisages broader scope to launch a discretionary auction, which will become possible as from 01/07/2018. Bank of Russia Regulation No. 437-P established an ability of exchanges to trade in different trading conditions, including conditions where quotes are not disclosed to public, so current legislation doesn't set any restrictions on dark liquidity. The legislation does not stipulate for other hidden trade frameworks, except for provisions on trading based on two targeted bids. The framework of anonymous trading does not provide for any restrictions on tendering of "iceberg" bids. The procedure of tendering of such bids is defined by trading rules. Currently there is no "dark pool" trading system at the Russian financial market. There is no specialized regulation of HFT in Russia, but certain requirements to HFT are set by organized trading rules of the Moscow Exchange. The rules are registered by the Bank of Russia in accordance with Article 4 of Federal Law No. 325-FZ ^On Organized Trade' of 21/11/2011. The Bank of Russia conducted a research "Assessing HFT influence on the Russian financial market" (April 2018, a link to the research could be found in Relevant web-links) with the following conclusions: significant number of HFT participants, HFT participants cover substantial share in the volume of trading most liquid assets (from 35% to 50% depending on the type of an asset), HFT participants contribute to the market liquidity, statistically HFT participants (rather than non-HFT participants) tend to quote financial instruments closer to spread. The Bank of Russia is authorized to exchange information (including confidential information) under the IOSCO MMoU and bilateral MoUs pursuant to Federal Law No. 86-FZ dated 10/07/2002 ^On the Central Bank of the Russian Federation (the Bank of Russia)', inter alia in the course of the relevant investigation conducted by the Bank of Russia pursuant to Federal law No. 224-FZ dated 27/07/2010 ^On combating the misuse of insider information and market manipulation (market abuse) and on amendments to certain legislative acts of the Russian Federation'.

I II III IV V VI VII VIII	IX. Safeguarding the integrity and efficiency of financial markets	X		
19. Enhancing market integrity and efficiency				

Update and next steps						
Highlight main developments since last year's survey	Planned actions (if any) and expected commencement date					

Relevant web-links					
Web-links to relevant documents	http://www.cbr.ru/finmarket				

I II III IV V VI VII VIII

IX. Safeguarding the integrity and efficiency of financial markets

20. Regulation and supervision of commodity markets

G20/FSB Recommendations

We need to ensure enhanced market transparency, both on cash and financial commodity markets, including OTC, and achieve appropriate regulation and supervision of participants in these markets. Market regulators and authorities should be granted effective intervention powers to address disorderly markets and prevent market abuses. In particular, market regulators should have, and use formal position management powers, including the power to set ex-ante position limits, particularly in the delivery month where appropriate, among other powers of intervention. We call on IOSCO to report on the implementation of its recommendations by the end of 2012. (Cannes)

We also call on Finance ministers to monitor on a regular basis the proper implementation of IOSCO's principles for the regulation and supervision on commodity derivatives markets and encourage broader publishing and unrestricted access to aggregated open interest data. (St. Petersburg)

Remarks

Jurisdictions should indicate whether commodity markets of any type exist in their national markets.

Jurisdictions should indicate the policy measures taken to implement the principles found in IOSCO's report on <u>Principles for the Regulation and Supervision of</u> <u>Commodity Derivatives Markets (Sep 2011)</u>.

Jurisdictions, in responding to this recommendation, may also make use of the responses contained in the <u>update to the survey</u> published by IOSCO in September 2014 on the principles for the regulation and supervision of commodity derivatives markets.

Progress to date	
 Not applicable Applicable but no action envisaged Implementation ongoing 	at the moment
Implementation completed as of	01.10.2014
If " Not applicable " or " Applicable but justification	no action envisaged" has been selected, please provide a brief
If "Implementation ongoing" has been	elected, please specify
O Draft in preparation, expected public	cation by
O Draft published as of	
Final rule or legislation approved an	
Final rule (for part of the reform) in	force since

I II III IV V VI VII VIII

IX. Safeguarding the integrity and efficiency of financial markets

20. Regulation and supervision of commodity markets

Progress to date

Issue is being addressed through

Primary / Secondary legislation
 Regulation / Guidelines

Regulation / Guidelines

Other actions (such as supervisory actions)

Short description of the content of the legislation/regulation/guideline/other actions

There are several licensed commodity exchanges working in Russia. They represent regulated markets of such commodity goods as: oil and petroleum products, energy and natural gas, metals, timber, construction materials, agricultural commodities, chemicals, pharmaceuticals. Federal Law No. 325-FZ ^On Organized Trading' of 21/11/2011 regulates relationships on commodities and financial markets, introduces principles for state regulation and control of organized trading on these markets. It also stipulates that all OTC transactions with exchange commodities should be reported to commodity exchange. According to Federal Law No. 224-FZ dated 27/07/2010 "On combating the misuse of insider information and market manipulation (market abuse) and on amendments to certain legislative acts of the Russian Federation", the Bank of Russia counters market abuse on organized trading, inter alia related to financial instruments and commodities, such as insider trading and (or) market manipulation. Bank of Russia Regulation No. 437-P 'On Regulation and Reguirements for Organized and Regulated Markets' of 17/10/2014 sets disclosure rules, trade and post-trade transparency requirements for all types of exchanges. Russia's Government Decree No. 623 on reporting of OTC trades of 23/07/2013 created a mechanism for consolidation of information about most of the trades on OTC markets for such commodities as Coal, Crude oil, Natural gas, LPG, Oil-products and Grain (wheat). This mechanism makes eligible exchange to act as a repository for OTC trades giving it the possibility to calculate representative indices of OTC market (using information about actual deals only). All Russian credit institutions are required to calculate commodities risk capital charge according to Bank of Russia Regulation No. 511-P, dated 03/12/2015 'On the Procedure for Calculating Market Risk by Credit Institutions' for the capital adequacy purposes. Commodities risk should be calculated for positions in commodities, including precious metals (except for gold, which is included in calculation of foreign exchange risk) in accordance with Basel II. Commodity market transparency was enhanced by extension of commodities types that have mandatory data disclosure requirement and deal registration on stock exchange. Currently, OTC deals with transfer of ownership in commodities should be registered on exchange if underlying contracts are covering natural gas or liquefied petroleum gas (LPG) - Government Decree No. 764 of 28/07/2015. In the fall of 2015 Memorandum of cooperation on commodity markets development was signed by three Russian regulators: Bank of Russia, Federal Antimonopoly Service and Federal Tax Service. The main goal was to achieve comprehensive and reliable indicators (indices) of internal commodity markets.

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20. Regulation and supervision of commodity markets

Update and next steps					
Highlight main developments since last year's survey	Planned actions (if any) and expected commencement date				

Relevant web-links	
Web-links to relevant documents	

I II III IV V VI VII VIII

IX. Safeguarding the integrity and efficiency of financial markets

21. Reform of financial benchmarks

G20/FSB Recommendations

We support the establishment of the FSB's Official Sector Steering Group to coordinate work on the necessary reforms of financial benchmarks. We endorse IOSCO's Principles for Financial Benchmarks and look forward to reform as necessary of the benchmarks used internationally in the banking industry and financial markets, consistent with the IOSCO Principles. (St. Petersburg)

Collection of information on this recommendation will continue to be deferred given the ongoing reporting of progress in this area by the FSB Official Sector Steering Group, and ongoing IOSCO work to review the implementation of the IOSCO Principles for Financial Benchmarks.

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X. Enhancing financial consumer protection

22. Enhancing financial consumer protection

G20/FSB Recommendations

We agree that integration of financial consumer protection policies into regulatory and supervisory frameworks contributes to strengthening financial stability, endorse the FSB report on consumer finance protection and the high level principles on financial consumer protection prepared by the OECD together with the FSB. We will pursue the full application of these principles in our jurisdictions. (Cannes)

Remarks

Jurisdictions should describe progress toward implementation of the OECD's <u>*G-20*</u> <u>high-level principles on financial consumer protection (Oct 2011)</u>.

Jurisdictions may refer to OECD's <u>September 2013 and September 2014 reports</u> on effective approaches to support the implementation of the High-level Principles as well as the *G20/OECD Policy Guidance on Financial Consumer Protection in the Digital Age*, which provides additional effective approaches for operating in a digital environment. The effective approaches are of interest across all financial services sectors – banking and credit; securities; insurance and pensions – and consideration should be given to their cross-sectoral character when considering implementation. In the case of private pensions, additional guidance can be found in the <u>Good Practices on the Role of Pension Supervisory Authorities in Consumer Protection Related to Private Pension Systems</u>

Jurisdictions should, where necessary, indicate any changes or additions that have been introduced as a way to support the implementation of the High-level Principles, to address particular national terminology, situations or determinations.

Progress to date

Not applicable

O Applicable but no action envisaged at the moment

O Implementation ongoing

• Implementation completed as of 01.12.2013

If "**Not applicable**" or "**Applicable but no action envisaged...**" has been selected, please provide a brief justification

If "Implementation ongoing" has been selected, please specify

O Draft in preparation, expected publication by

O Draft published as of

Final rule or legislation approved and will come into force on

Final rule (for part of the reform) in force since

I II III IV V VI VII VIII IX

X. Enhancing financial consumer protection

22. Enhancing financial consumer protection

Progress to date	
Issue is being addressed through	
Primary / Secondary legislation	
Regulation / Guidelines	
✓ Other actions (such as supervisory actions)	
Short description of the content of the legislation/regulation/guideline/other actions	If this recommendation has no
1. The Civil Code of the Russia Federation; Federal Law No. 86-FZ of 10 July 2002 (ed. on 03.07.2019) "On the Central Bank of the Russian Federation (Bank of	yet been fully implemented, please provide reasons for
Russia)"; Federal Law N 395-1-FZ of 02.12.1990 (ed. on 06.06.2019) "On Banks and Banking Activities".	delayed implementation
2. Federal Law No. 123-FZ of 04.06.2018 "On the Financial Ombudsman". The law is to build a system for out-of-court dispute settlement between Russian	
citizens and financial institutions.	
3. Federal Law No. 75-FZ of 07.05.1998 (ed. on 03.08.2018) "On Non-Government Pension Funds".	
4. Federal Law No. 353-FZ of 21.12.2013 (ed. on 27.12.2018) 'On Consumer Credit (Loan)' protects retail borrowers in the following:	
- maximum interest rates are limited;	
- maximum fines and charges for overdue payments are limited;	
- scope of information monthly sent to the borrower is defined;	
- stimulating measures for credit institutions to perform their informational obligations are introduced;	
- a period during which a person can withdraw from a credit (loan) contract without paying any fines in addition to charged interest during the period is introduced.	
5. Ordinance of the Bank of Russia No. 3240-U of 23.04.2014 (ed. on 15.05.2018) 'On the Table Form of Individual Terms and Conditions of Consumer Credit	
(Loan) Agreement' that creditors shall present to borrowers to make a decision to enter into agreement.	
6. The Federal Law No. 127-FZ of 26.10.2002 (ed. on 03.07.2019) 'On Insolvency (Bankruptcy)' sets out procedural matters of bankruptcy of a natural person.	
7. Bank of Russia Ordinance No. 5112-U 'On the Procedure of Defining by the Bank of Russia Categories of Consumer Credits (Loans) and on the Procedure of	
Calculation on a Quarterly Basis and Publication of Average Market Effective Interest Rate in Percent per Annum' of 01/04/2019.	
8. Federal Law No. 46-FZ of 05.03.1999 (ed. on 03.07.2016) 'On the Protection of Rights and Legitimate Interests of Investors on the Securities Market' stipulates	
conditions for investor protection of investors, including natural persons and not licenced legal entities.	
9. Federal Law No. 39-FZ of 22.04.1996 (ed. on 17.06.2019) 'On the Securities Market' prohibits front running and establishes segregation of client's and broker's	
assets.	
10. Federal law No. 224-FZ of 27.07.2010 (ed. on 27.12.2018) "On Combating the Misuse of Insider Information and Market Manipulation (Market Abuse) and on	
Amendments to Certain Legislative Acts of the Russian Federation", aimed at fair price formation for financial instruments, foreign currency and (or) commodities,	
equal rights for investors and strengthening investors' trust, stipulates requirements prohibiting market abuse on the organized trading of the aforementioned types	
of assets.	
11. Regulation of the Bank of Russia of 03.08.2015 No. 482-P establishes requirements for the management of client's assets taking into account the client's	

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X. Enhancing financial consumer protection

22. Enhancing financial consumer protection

Update and next steps					
Highlight main developments since last year's survey	Planned actions (if any) and expected commencement date				
1. In June 2018, Russia's President signed into law a bill creating the Institute of the Financial Consumer Ombudsman (Federal					
Law of 04.06.2018 № 123-FZ "On the Financial Ombudsman"). The law is to build a system for out-of-court dispute					
settlement between Russian citizens and financial institutions for claims of up to 500,000 rubles. 2. In 2018, the Bank of Russia approved the basic standards for insurance companies' and insurance brokers', trust managers',					
forex dealers', brokers' customer protection. Each standard lays out key principles of consumer protection and establishes					
requirements with which insurance companies and insurance brokers, trust managers, brokers must comply.					
3. On 1 May 2019 the law, entitling individual borrowers facing difficult circumstances to mortgage payment holidays, was					
adopted (Federal Law No. 76-FZ). The law will come into force on 31 July 2019. In order to protect mortgage borrowers'					
rights the new regulation entitles borrowers facing difficult circumstances to ask lenders to establish a grace period of up to six					
months. During this time, the borrowers, at their own discretion, could either suspend or decrease payments.					
4. On 28.11.2018 the Bank of Russia released the Information letter № IN-01-59/69 "On selling the financial products"					
containing recommendations for all financial institutions when selling financial products and tools to use specific scenarios					
(scripts) for communication with consumers compliant to best practices in the protection of consumers rights and interests. The recommendations envisage creation of standard and individual scripts. Self-regulated organizations should prepare					
standard scripts, that foresee that information on financial products' characteristics and risks provided to consumers is as					
complete as possible. Financial institutions may develop scripts on their own, but the subsequent approval of SRO and					
compliance with the principles of consumer protection are binding.					
5. In 2017 and 2018 the Bank of Russia, inter alia for the purpose of protecting investors, founded two Competency Centers, in					
Krasnodar and Khabarovsk respectively, on countering unlicensed regulated activity in the financial market responsible for					
proactive and reactive detecting and identifying persons that are involved in unlicensed regulated activity (an activity in the 📑					

Relevant web-links

Web-links to relevant documents



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List of abbreviations used

Sources of recommendations

- Buenos Aires: G20 Leaders' Communique (27 November 2018)
- Hamburg: G20 Leaders' Communique (7-8 July 2017)
- Hangzhou: G20 Leaders' Communique (4-5 September 2016)
- Antalya: G20 Leaders' Communique (15-16 November 2015)
- Brisbane: G20 Leaders' Communique (15-16 November 2014)
- <u>St Petersburg: The G20 Leaders' Declaration (5-6 September 2013)</u>
- Los Cabos: The G20 Leaders' Declaration (18-19 June 2012)
- <u>Cannes: The Cannes Summit Final Declaration (3-4 November 2011)</u>
- <u>Seoul: The Seoul Summit Document (11-12 November 2010)</u>
- Toronto: The G-20 Toronto Summit Declaration (26-27 June 2010)
- Pittsburgh: Leaders' Statement at the Pittsburgh Summit (25 September 2009)
- London: The London Summit Declaration on Strengthening the Financial System (2 April 2009)
- Washington: The Washington Summit Action Plan to Implement Principles for Reform (15 November 2008)
- FSF 2008: The FSF Report on Enhancing Market and Institutional Resilience (7 April 2008)
- FSF 2009: The FSF Report on Addressing Procyclicality in the Financial System (2 April 2009)
- FSB 2009: The FSB Report on Improving Financial Regulation (25 September 2009)
- FSB 2012: The FSB Report on Increasing the Intensity and Effectiveness of SIFI Supervision (1 November 2012)