

**Jurisdiction:** Germany

# 2019 IMN Survey of National/Regional Progress in the Implementation of G20/FSB Recommendations

## Contact information

- I. Hedge funds
- II. Securitisation
- III. Enhancing supervision
- IV. Building and implementing macroprudential frameworks and tools
- V. Improving oversight of credit rating agencies (CRAs)
- VI. Enhancing and aligning accounting standards
- VII. Enhancing risk management
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- IX. Safeguarding the integrity and efficiency of financial markets
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List of abbreviations used

Sources of recommendations

List of contact persons from the FSB and standard-setting bodies

National authorities from FSB member jurisdictions should complete the survey and submit it to the FSB Secretariat ([imn@fsb.org](mailto:imn@fsb.org)) by **Friday, 12 July** (*representing the most recent status at that time*). The Secretariat is available to answer any questions or clarifications that may be needed on the survey. Please also provide your contact details for the person(s) completing the survey and an index of abbreviations used in the response.

National authorities are expected to submit the information to the FSB Secretariat using the Adobe Acrobat version of the survey. The Microsoft Word version of the survey is also being circulated to facilitate the preparation/collection of survey responses by relevant authorities within each jurisdiction.

Jurisdictions that previously reported implementation as completed in a particular recommendation are not required to include information about progress to date, main developments since last year's survey or future plans. Revisions to previously included text or descriptions of relevant developments and new reforms to enhance the existing framework in that area can be made as needed, but this is optional and should not lead to a downgrade from implementation completed to ongoing, unless these reverse previously implemented reforms. Jurisdictions that do not report implementation as completed are required to include full information both in the "Progress to date" and "Update and next steps" tables.

As with previous IMN surveys, the contents of this survey for each national jurisdiction will be published on the [FSB's website](#). Such publication is planned at around the time of the October 2019 G20 Finance Ministers and Central Bank Governors meeting. The FSB Secretariat will contact member jurisdictions in advance to check for any updates or amendments to submitted responses before they are published.

I. Hedge funds

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1. Registration, appropriate disclosures and oversight of hedge funds

**G20/FSB Recommendations**

*We also firmly recommitted to work in an internationally consistent and non-discriminatory manner to strengthen regulation and supervision on hedge funds.*  
(Seoul)

*Hedge funds or their managers will be registered and will be required to disclose appropriate information on an ongoing basis to supervisors or regulators, including on their leverage, necessary for assessment of the systemic risks they pose individually or collectively. Where appropriate registration should be subject to a minimum size. They will be subject to oversight to ensure that they have adequate risk management.*  
(London)

Implementation of this recommendation was reported to be completed by all FSB jurisdictions in the 2016 IMN survey. Given this, the reporting of progress with respect to this recommendation will not be collected in the 2019 survey.

I. Hedge funds

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2. Establishment of international information sharing framework

**G20/FSB Recommendations**

We ask the FSB to develop mechanisms for cooperation and information sharing between relevant authorities in order to ensure effective oversight is maintained when a fund is located in a different jurisdiction from the manager. We will, cooperating through the FSB, develop measures that implement these principles by the end of 2009. (London)

**Remarks**

Jurisdictions should indicate the progress made in implementing recommendation 6 in IOSCO's [Report on Hedge Fund Oversight \(Jun 2009\)](#) on sharing information to facilitate the oversight of globally active fund managers.

In addition, jurisdictions should state whether they are:

- Signatory to the IOSCO MMoU in relation to cooperation in enforcement
- Signatory to bilateral agreements for supervisory cooperation that cover hedge funds and are aligned to the 2010 IOSCO [Principles Regarding Cross-border Supervisory Cooperation](#).

Jurisdictions can also refer to Principle 28 of the 2017 IOSCO Objectives and Principles of Securities Regulation, and take into account the outcomes of any recent FSAP/ROSC assessment against those Principles.

Progress to date	
<input type="radio"/> Not applicable <input type="radio"/> Applicable but no action envisaged at the moment <input type="radio"/> Implementation ongoing <input checked="" type="radio"/> Implementation completed as of	<input type="text" value="22.07.2013"/>
If "Not applicable" or "Applicable but no action envisaged..." has been selected, please provide a brief justification <div style="background-color: #cccccc; height: 200px; width: 100%;"></div>	
If "Implementation ongoing" has been selected, please specify <input type="radio"/> Draft in preparation, expected publication by <input type="text"/>	
<input type="radio"/> Draft published as of <input type="text"/>	
<input type="radio"/> Final rule or legislation approved and will come into force on <input type="text"/>	
<input type="radio"/> Final rule (for part of the reform) in force since <input type="text"/>	

I. Hedge funds

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2. Establishment of international information sharing framework

Progress to date	
<p><b>Issue is being addressed through</b></p> <p><input type="checkbox"/> Primary / Secondary legislation</p> <p><input type="checkbox"/> Regulation / Guidelines</p> <p><input checked="" type="checkbox"/> Other actions (such as supervisory actions)</p> <p><b>Short description of the content of the legislation/regulation/guideline/other actions</b></p> <p>Guidelines on the model Memoranda of Understanding (MoU) concerning consultation, cooperation, and the exchange of information related to the supervision of Alternative Investment Fund Managers Directive (AIFMD) entities.</p> <p>Other actions: BaFin cooperates and shares information with authorities on the basis of relevant IOSCO and ESMA MoU. Besides that, the AIFM Directive demands the closure of cooperation agreements (MoUs) in case of existing Alternative Investment Funds (AIF) business with third country National Competent Authorities (NCAs). The content of the MoU is regulated by an ESMA Guideline. The purpose of these agreements is to enable the signatories to exchange information on a regulated basis. It covers all AIFs including hedge funds. So far, the BaFin has entered 20 AIFMD MoU agreements. The full list of all signatories is available on: <a href="http://www.bafin.de/SharedDocs/Veroeffentlichungen/EN/Merkblatt/WA/mb_130722_internat_koopvereinbarungen_kagb_en.html">http://www.bafin.de/SharedDocs/Veroeffentlichungen/EN/Merkblatt/WA/mb_130722_internat_koopvereinbarungen_kagb_en.html</a></p>	<p>If this recommendation has not yet been fully implemented, please provide <b>reasons for delayed implementation</b></p>

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**2. Establishment of international information sharing framework**

Update and next steps	
<p>Highlight <b>main developments since last year's survey</b></p> <div style="background-color: #d3d3d3; height: 400px; width: 100%;"></div>	<p><b>Planned actions</b> (if any) and expected commencement date</p> <div style="background-color: #d3d3d3; height: 400px; width: 100%;"></div>

Relevant web-links	
<p><b>Web-links to relevant documents</b></p>	<p>The content of the ESMA AIFMD Model MoU is available at: <a href="https://www.esma.europa.eu/sites/default/files/library/2015/11/2013-998_guidelines_on_the_model_mous_concerning_aifmd.pdf">https://www.esma.europa.eu/sites/default/files/library/2015/11/2013-998_guidelines_on_the_model_mous_concerning_aifmd.pdf</a></p> <div style="background-color: #d3d3d3; height: 100px; width: 100%;"></div>

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**3. Enhancing counterparty risk management**

**G20/FSB Recommendations**

*Supervisors should require that institutions which have hedge funds as their counterparties have effective risk management, including mechanisms to monitor the funds' leverage and set limits for single counterparty exposures. (London)*

*Supervisors will strengthen their existing guidance on the management of exposures to leveraged counterparties. (Rec. II.17, FSF 2008)*

Implementation of this recommendation was reported to be completed by all FSB jurisdictions in the 2018 IMN survey. Given this, the reporting of progress with respect to this recommendation will not be collected in the 2019 survey.

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<b>4. Strengthening of regulatory and capital framework for monolines</b>									

**G20/FSB Recommendations**

*Insurance supervisors should strengthen the regulatory and capital framework for monoline insurers in relation to structured credit. (Rec II.8, FSF 2008)*

Implementation of this recommendation was reported to be completed by all FSB jurisdictions in the 2016 IMN survey. Given this, the reporting of progress with respect to this recommendation will not be collected in the 2019 survey.

5. Strengthening of supervisory requirements or best practices for investment in structured products

**G20/FSB Recommendations**

Regulators of institutional investors should strengthen the requirements or best practices for firms' processes for investment in structured products. (Rec II.18, FSF 2008)

**Remarks**

Jurisdictions should indicate the due diligence policies, procedures and practices applicable for investment managers when investing in structured finance instruments and other policy measures taken for strengthening best practices for investment in structured finance products.

Jurisdictions may reference IOSCO's report on [Good Practices in Relation to Investment Managers' Due Diligence When Investing in Structured Finance Instruments \(Jul 2009\)](#).

Jurisdictions may also refer to the Joint Forum report on [Credit Risk Transfer-Developments from 2005-2007 \(Jul 2008\)](#).

**Progress to date**

Not applicable  
 Applicable but no action envisaged at the moment  
 Implementation ongoing  
 Implementation completed as of 31.12.2010

If "Not applicable" or "Applicable but no action envisaged..." has been selected, please provide a brief justification

If "Implementation ongoing" has been selected, please specify

Draft in preparation, expected publication by [redacted]  
 Draft published as of [redacted]  
 Final rule or legislation approved and will come into force on [redacted]  
 Final rule (for part of the reform) in force since [redacted]



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<b>5. Strengthening of supervisory requirements or best practices for investment in structured products</b>									

Progress to date	
<p><b>Issue is being addressed through</b></p> <ul style="list-style-type: none"> <li><input checked="" type="checkbox"/> Primary / Secondary legislation</li> <li><input type="checkbox"/> Regulation / Guidelines</li> <li><input type="checkbox"/> Other actions (such as supervisory actions)</li> </ul> <p><b>Short description of the content of the legislation/regulation/guideline/other actions</b></p> <div style="background-color: #e0e0e0; padding: 10px;"> <p>For financial institutions (esp. banks) the requirements in Germany for risk management, including the new product process, have been enhanced. Financial institutions must have a clear understanding of the products and the risk profile of all investments. Investment products have to be examined adequately in the internal risk management processes (risk measurement, limit system, stress testing, etc.) and the internal capital adequacy assessment process. Furthermore, the investment in structured products has to be in line with the strategy of the institution. The respective enhancements of EU legislation (CRD) had been transposed into German law, e.g., the strengthened management requirements for structured investment products and further due diligence requirements, especially for re-securitisations. These due diligence requirements had with effect from 01.01.2014 been replaced by the almost identical rules of Article 406 of Regulation (EU) No 575/2013, which have with effect from 01.01.2019 been replaced by the very similar requirements of Article 5 of Regulation (EU) 2017/2402 (Securitisation Regulation).</p> </div>	<p>If this recommendation has not yet been fully implemented, please provide <b>reasons for delayed implementation</b></p>

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**5. Strengthening of supervisory requirements or best practices for investment in structured products**

**Update and next steps**

**Highlight main developments since last year's survey**

As of 01.01.2019, the rules of Article 406 of Regulation (EU) No 575/2013 (CRR) have been replaced by the requirements of Article 5 of a new Securitisation Regulation (Regulation (EU) 2017/2402). The Securitisation Regulation entered into force at the beginning of 2018 and applies to all securitisations across regulated financial sectors and includes due diligence, risk retention and transparency rules together with the criteria for Simple, Transparent and Standardised ("STS") Securitisations (see: <https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=CELEX%3A32017R2402>)

**Planned actions (if any) and expected commencement date**

**Relevant web-links**

**Web-links to relevant documents**

<https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=CELEX%3A32017R2402>

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**6. Enhanced disclosure of securitised products**

**G20/FSB Recommendations**

Securities market regulators should work with market participants to expand information on securitised products and their underlying assets. (Rec. III.10-III.13, FSF 2008)

**Remarks**

Jurisdictions should indicate the policy measures and other initiatives taken in relation to enhancing disclosure of securitised products, including working with industry and other authorities to continue to standardise disclosure templates and considering measures to improve the type of information that investors receive.

See, for reference, IOSCO’s [Report on Principles for Ongoing Disclosure for Asset-Backed Securities \(Nov 2012\)](#), [Disclosure Principles for Public Offerings and Listings of Asset-Backed Securities \(Apr 2010\)](#) and [report on Global Developments in Securitisation Regulations \(November 2012\)](#), in particular recommendations 4 and 5.

Progress to date
<p> <input type="radio"/> Not applicable  <input type="radio"/> Applicable but no action envisaged at the moment  <input type="radio"/> Implementation ongoing  <input checked="" type="radio"/> Implementation completed as of <span style="background-color: #cccccc; padding: 2px 10px;">01.01.2019</span> </p> <p>If “Not applicable” or “Applicable but no action envisaged...” has been selected, please provide a brief justification</p> <div style="background-color: #cccccc; height: 200px; width: 100%; margin-top: 10px;"></div>
<p>If “Implementation ongoing” has been selected, please specify</p> <p> <input type="radio"/> Draft in preparation, expected publication by <span style="background-color: #cccccc; padding: 2px 20px;"></span>  <input type="radio"/> Draft published as of <span style="background-color: #cccccc; padding: 2px 20px;"></span>  <input type="radio"/> Final rule or legislation approved and will come into force on <span style="background-color: #cccccc; padding: 2px 20px;"></span>  <input type="radio"/> Final rule (for part of the reform) in force since <span style="background-color: #cccccc; padding: 2px 20px;"></span> </p>

I	II. Securitisation	III	IV	V	VI	VII	VIII	IX	X
<b>6. Enhanced disclosure of securitised products</b>									

Progress to date	
<p><b>Issue is being addressed through</b></p> <ul style="list-style-type: none"> <li><input checked="" type="checkbox"/> Primary / Secondary legislation</li> <li><input type="checkbox"/> Regulation / Guidelines</li> <li><input checked="" type="checkbox"/> Other actions (such as supervisory actions)</li> </ul> <p><b>Short description of the content of the legislation/regulation/guideline/other actions</b></p> <p>As of 01.01.2019, the Securitisation Regulation (EU) 2017/2402 is applicable that entered into force at the beginning of 2018 and applies to all securitisations across regulated financial sectors and includes due diligence, risk retention and transparency rules together with the criteria for Simple, Transparent and Standardised ("STS") Securitisations (see: <a href="https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=CELEX%3A32017R2402">https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=CELEX%3A32017R2402</a>).</p> <p>In addition, for credit institutions the disclosure requirements under Part 7 Title 2 of Regulation (EU) 575/2013 continue to apply.</p>	<p>If this recommendation has not yet been fully implemented, please provide <b>reasons for delayed implementation</b></p>

I	II. Securitisation	III	IV	V	VI	VII	VIII	IX	X
<b>6. Enhanced disclosure of securitised products</b>									

Update and next steps	
<p><b>Highlight main developments since last year's survey</b></p> <p>As of 01.01.2019, the Securitisation Regulation (EU) 2017/2402 is applicable that entered into force at the beginning of 2018 and applies to all securitisations across regulated financial sectors and includes due diligence, risk retention and transparency rules together with the criteria for Simple, Transparent and Standardised ("STS") Securitisations (see: <a href="https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=CELEX%3A32017R2402">https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=CELEX%3A32017R2402</a>). This cross-sectoral Securitisation Regulation essentially replaces the sector-specific regulations and national implementations that have existed since 2010.</p>	<p><b>Planned actions (if any) and expected commencement date</b></p>

Relevant web-links	
<b>Web-links to relevant documents</b>	<p>Regarding securitisations across regulated financial sectors: <a href="https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=CELEX%3A32017R2402">https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=CELEX%3A32017R2402</a></p> <p>Regarding credit institutions: <a href="https://eur-lex.europa.eu/legal-content/En/ALL/?uri=celex:32013R0575">https://eur-lex.europa.eu/legal-content/En/ALL/?uri=celex:32013R0575</a></p>

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7. Consistent, consolidated supervision and regulation of SIFIs

**G20/FSB Recommendations**

All firms whose failure could pose a risk to financial stability must be subject to consistent, consolidated supervision and regulation with high standards. (Pittsburgh)

**Remarks**

Jurisdictions should indicate: (1) whether they have identified domestic SIFIs and, if so, in which sectors (banks, insurers, other etc.); (2) whether the names of the identified SIFIs have been publicly disclosed; and (3) the types of policy measures taken for implementing consistent, consolidated supervision and regulation of the identified SIFIs.

Jurisdictions should not provide details on policy measures that pertain to higher loss absorbency requirements for G/D-SIFIs, since these are monitored separately by the BCBS.

See, for reference, the following documents:

BCBS

- [Framework for G-SIFIs \(Jul 2018\)](#)
- [Framework for D-SIFIs \(Oct 2012\)](#)

IAIS

- [Global Systemically Important Insurers: Policy Measures \(Jul 2013\) and revised assessment methodology \(updated in June 2016\)](#)
- [IAIS SRMP guidance - FINAL \(Dec 2013\)](#)
- [Guidance on Liquidity management and planning \(Oct 2014\)](#)

FSB

- [Framework for addressing SIFIs \(Nov 2011\)](#)

**Progress to date**

Not applicable  
 Applicable but no action envisaged at the moment  
 Implementation ongoing  
 Implementation completed as of 01.01.2011 (entry into force)

If “Not applicable” or “Applicable but no action envisaged...” has been selected, please provide a brief justification

If “Implementation ongoing” has been selected, please specify

Draft in preparation, expected publication by [redacted]  
 Draft published as of [redacted]  
 Final rule or legislation approved and will come into force on [redacted]  
 Final rule (for part of the reform) in force since [redacted]

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<b>7. Consistent, consolidated supervision and regulation of SIFIs</b>									

Progress to date	
<p><b>Issue is being addressed through</b></p> <p><input type="checkbox"/> Primary / Secondary legislation</p> <p><input type="checkbox"/> Regulation / Guidelines</p> <p><input checked="" type="checkbox"/> Other actions (such as supervisory actions)</p> <p><b>Short description of the content of the legislation/regulation/guideline/other actions</b></p> <p>Under EMIR and the relevant RTS the CCPs are under continuous supervision of BaFin ("Bundesanstalt für Finanzdienstleistungsaufsicht") as competent authority and Deutsche Bundesbank in its oversight function. Insurance: Mirroring the banking regulations insurance groups as well have to regularly submit to BaFin the calculation of the group solvency margin (Article 218 sec. of the Solvency II Directive), the system of governance (Article 246 of the Solvency II Directive) and a report about risk concentration (Article 244 of the Solvency II Directive), important intragroup transactions and a report about risk concentration (Article 244 of the Solvency II Directive). Within the relevant scope, financial firms have been asked to provide BaFin with a draft contingency and de-risking plan in early 2010. The results were already discussed and further work has been initiated to refine the planning.</p> <p>Banking sector: On 1 January 2011 the "Bank Restructuring Act" came into effect. The EU Directive 2014/59/EU (BRRD) and its implementation in national German law (by way of the German Act on the Recovery and Resolution of Institutions and Financial Groups (Gesetz zur Sanierung und Abwicklung von Instituten und Finanzgruppen, SAG)) are an important part of supervision and regulation of SIFIs. The BRRD contains requirements for recovery and resolution of credit institutions and investment firms. Thereby, the Directive ensures a harmonisation of the procedures for resolving institutions at Union Level. The SAG entered into force on 1 January 2015. At the European level, the Single Resolution Mechanism Regulation has entered into force on 1 January 2016. Consequently, the Single Resolution Board (SRB) is the European resolution authority and responsible for the resolution of significant institutions as well as less-significant cross-border groups in the Eurozone, while the national resolution authority is responsible for national (non-cross-border) less significant institutions (LSIs).</p> <p>With effect from 1 January 2018, the function of the national resolution authority of the Financial Market Stabilisation Agency (Bundesanstalt für Finanzmarktstabilisierung - FMSA), was incorporated into the Federal Financial Supervisory Authority (BaFin). Since that date, BaFin is the national resolution authority as well as national supervisory authority, whereby the resolution directorate is organizationally separated from the supervisory directorate of the BaFin. The supervisory directorate is responsible for the ongoing supervision (regarding SIs in its role as part of the Single Supervisory Mechanism), including the assessment of recovery plans (according the national implementation of the BRRD, in agreement with the Deutsche Bundesbank). The resolution directorate is responsible for drawing up of the resolution plans as well as the assessment of the resolvability of the respective banks, in this context, the resolution directorate consults the supervisory directorate. Moreover, usually the responsible supervisory authority determines whether an institution is failing or likely to fail after consulting the responsible resolution authority. Finally, provided that all conditions for resolution are fulfilled, the resolution authority applies the resolution tools to the respective institutions.</p>	<p>If this recommendation has not yet been fully implemented, please provide <b>reasons for delayed implementation</b></p> <div style="background-color: #cccccc; height: 150px; width: 100%;"></div>

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<b>7. Consistent, consolidated supervision and regulation of SIFIs</b>									

<b>Update and next steps</b>	
<p><b>Highlight main developments since last year's survey</b></p> <p>The revisions to the EU Banking Package legislation entered into force in June 2019:</p> <ul style="list-style-type: none"> <li>- CRR 2 includes the Total Loss-Absorbing Capacity (TLAC)/internal TLAC provisions for G-SIFIs.</li> <li>- The national transpositions of the BRRD2 and the SRMR2 will be applicable from Q4/2020. The BRRD2/SRMR2 introduce a new category of “top-tier banks” (with consolidated total assets of the resolution group above EUR 100 bn). These banks will have a higher harmonized subordination requirement for their MREL (Minimum requirement for own funds and eligible liabilities).</li> <li>- CRR2 and BRRD2/SRMR2 introduce reporting and disclosure requirements for TLAC and MREL.</li> <li>- CRR 2 and CRD V include minimum requirements relating to Leverage Ratio and Net Stable Funding Ratio</li> </ul> <p>Types of policy measures taken for implementing consistent, consolidated supervision and regulation of the identified SIFIs in the Banking Union:</p> <ul style="list-style-type: none"> <li>- EBA and the SRB provided public guidance on the important topic of valuation in resolution.</li> <li>- The SRB refined its policy regarding resolution related financial requirements on individual entities or sub-groups of a banking group.</li> <li>- Another area of activity of the SRB was the further development of internal rules to ensure the consistent application of the legal requirements including standards for resolution data collection and the assessment of critical functions.</li> </ul>	<p><b>Planned actions</b> (if any) and expected commencement date</p> <p>Central Counterparties (CCPs) / Central Security Depository (CSD): BaFin is contributing to the respective policy work, has started the resolution planning for the major CCP and the CSD incorporated in Germany.</p> <p>Insurance sector: BaFin is examining whether the currently available instruments for recovery and resolution are sufficient for the national insurance sector or if additional ones are needed. According to primary estimations, preventive recovery plans appear to be a sensible instrument for which § 26 of the Insurance Supervision Act (Versicherungsaufsichtsgesetz) provides a sufficient legal basis.</p>

<b>Relevant web-links</b>	
<b>Web-links to relevant documents</b>	<p>BRRD Umsetzungsgesetz: <a href="http://www.bundesfinanzministerium.de/Content/DE/Downloads/Gesetze/2014-12-18-BRRD-Umsetzungsgesetz.pdf?__blob=publicationFile&amp;v=5">http://www.bundesfinanzministerium.de/Content/DE/Downloads/Gesetze/2014-12-18-BRRD-Umsetzungsgesetz.pdf?__blob=publicationFile&amp;v=5</a></p>



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<b>8. Establishing supervisory colleges and conducting risk assessments</b>									

**G20/FSB Recommendations**

*To establish the remaining supervisory colleges for significant cross-border firms by June 2009. (London)*

*We agreed to conduct rigorous risk assessment on these firms [G-SIFIs] through international supervisory colleges. (Seoul)*

Implementation of this recommendation was reported to be completed by all FSB jurisdictions in the 2017 IMN survey. The BCBS and IAIS will be monitoring implementation progress in this area with respect to banks and insurers respectively.

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9. Supervisory exchange of information and coordination

**G20/FSB Recommendations**

*To quicken supervisory responsiveness to developments that have a common effect across a number of institutions, supervisory exchange of information and coordination in the development of best practice benchmarks should be improved at both national and international levels. (Rec V.7 , FSF 2008)*

*Enhance the effectiveness of core supervisory colleges. (FSB 2012)*

**Remarks**

Jurisdictions should include any feedback received from recent FSAPs/ROSC assessments on the [September 2012](#) BCP 3 (Cooperation and collaboration) and BCP 14 (Home-host relationships). Jurisdictions should also indicate any steps taken since the last assessment in this area, particularly in response to relevant FSAP/ROSC recommendations.

Jurisdictions should describe any recent or planned regulatory, supervisory or legislative changes that contribute to the sharing of supervisory information (e.g. within supervisory colleges or via bilateral or multilateral MoUs).

**Progress to date**

Not applicable  
 Applicable but no action envisaged at the moment  
 Implementation ongoing  
 Implementation completed as of 2011. For CCPs in 2011

If “Not applicable” or “Applicable but no action envisaged...” has been selected, please provide a brief justification

If “Implementation ongoing” has been selected, please specify

Draft in preparation, expected publication by [redacted]  
 Draft published as of [redacted]  
 Final rule or legislation approved and will come into force on [redacted]  
 Final rule (for part of the reform) in force since [redacted]

I	II	III. Enhancing supervision	IV	V	VI	VII	VIII	IX	X
<b>9. Supervisory exchange of information and coordination</b>									

Progress to date	
<p><b>Issue is being addressed through</b></p> <p><input type="checkbox"/> Primary / Secondary legislation</p> <p><input type="checkbox"/> Regulation / Guidelines</p> <p><input checked="" type="checkbox"/> Other actions (such as supervisory actions)</p> <p><b>Short description of the content of the legislation/regulation/guideline/other actions</b></p> <p style="background-color: #e0e0e0; padding: 5px;">Other actions: BaFin has established an internal cross sectoral strategy and risk committee that analyses and monitors cross-sectoral and major sector-specific risks that might pose a threat to financial stability. As well, it constitutes the internal interface between micro- and macroprudential financial supervision with a strategic horizon. The BaFin strategy and risk committee consists of participants of each of BaFin's directorates and high-level representatives from Deutsche Bundesbank. It meets at minimum on a quarterly basis. Within each of BaFin's directorates exist structures that monitor sector-specific risks and transfer relevant information into the cross-sectoral strategy and risk committee: In BaFin's Banking Supervision Directorate there have been implemented structures that are responsible for collecting and analysing information and undertaking best practice studies. As well, it facilitates coordination with the Banking Supervision Directorate of Deutsche Bundesbank (e.g. Committee for the ongoing supervision / GLA, Working Group on risk-oriented supervision). Bundesbank's Risk Analysis Division (as part of the Banking Supervision Directorate) cooperates closely with the BaFin regarding risk analysis projects or banking sector surveys. In BaFin's Insurance Supervision Directorate risk identification, risk-analysis and risk-monitoring are carried out by a special section dealing with the risk orientation of insurance supervision. BaFin's Securities Supervision Directorate has set up a working group to identify, monitor and address systemic risks resulting from the securities markets. The Commission Implementing Regulation 620/2014 and the Commission Delegated Regulation (EU) No. 524/2014 - both coming into effect in the first half of 2014 - contributed to enhanced and more detailed information, communication and cooperation of competent and relevant NCAs with regard to the banking groups foreign activities. In addition to regular bilateral contacts, supervisory colleges, especially core colleges, are also a major tool for the exchange of information and coordination among competent NSAs regarding individual institutions. Overarching issues in contrast are addressed through many multilateral initiatives, for example the European Supervisory Authorities (i.e. EBA, EIOPA and ESMA) the BCBS, FSB working groups, IAIS, etc. Since the implementation of the SSM in November 2014, there is also a steady flow of information between BaFin/Bundesbank and the ECB via the Joint Supervisory Teams and several working groups. At the end of 2014, Germany has signed bilateral MoUs with more than 60 NSAs in the banking sector and some 30 NSAs in the insurance sector and more than 40 in the securities sector. For CCPs: Exchange of CCP related information to College members (including ESMA) and ECB. The College members and the ECB have therefore signed written agreements and bilateral MoUs with BaFin and Deutsche Bundesbank. BaFin liaises with the national Financial Stability Committee (FSC) via its secretariat. The secretariat coordinates all relevant work regarding the national FSC within BaFin and ensures exchange of information on an ongoing basis.</p>	<p>If this recommendation has not yet been fully implemented, please provide <b>reasons for delayed implementation</b></p> <div style="background-color: #e0e0e0; height: 150px; width: 100%;"></div>

I	II	III. Enhancing supervision	IV	V	VI	VII	VIII	IX	X
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**9. Supervisory exchange of information and coordination**

**Update and next steps**

**Highlight main developments since last year's survey**

In January 2019 BaFin as the national AML/CFT supervisor and ECB Banking Supervision signed an agreement on the practical modalities for the exchange of AML-related information. This (multilateral) agreement shall facilitate the exchange of information between the AML/CFT supervisors, established at national level, and ECB Banking Supervision.

**Planned actions (if any) and expected commencement date**

[Empty area for planned actions and expected commencement date]

**Relevant web-links**

**Web-links to relevant documents**

[Empty area for web-links to relevant documents]

10. Strengthening resources and effective supervision

**G20/FSB Recommendations**

*We agreed that supervisors should have strong and unambiguous mandates, sufficient independence to act, appropriate resources, and a full suite of tools and powers to proactively identify and address risks, including regular stress testing and early intervention. (Seoul)*

*Supervisors should see that they have the requisite resources and expertise to oversee the risks associated with financial innovation and to ensure that firms they supervise have the capacity to understand and manage the risks. (FSF 2008)*

*Supervisory authorities should continually re-assess their resource needs; for example, interacting with and assessing Boards require particular skills, experience and adequate level of seniority. (Rec. 3, FSB 2012)*

**Remarks**

Jurisdictions should indicate any steps taken on recommendations 1, 2, 3, 4 and 7 (i.e. supervisory strategy, engagement with banks, improvements in banks' IT and MIS, data requests, and talent management strategy respectively) in the FSB [thematic peer review report on supervisory frameworks and approaches to SIBs \(May 2015\)](#).

**Progress to date**

Not applicable  
 Applicable but no action envisaged at the moment  
 Implementation ongoing  
 Implementation completed as of

If "Not applicable" or "Applicable but no action envisaged..." has been selected, please provide a brief justification

If "Implementation ongoing" has been selected, please specify

Draft in preparation, expected publication by   
 Draft published as of   
 Final rule or legislation approved and will come into force on   
 Final rule (for part of the reform) in force since

I II III. Enhancing supervision IV V VI VII VIII IX X

10. Strengthening resources and effective supervision

Progress to date	
<p><b>Issue is being addressed through</b></p> <p><input type="checkbox"/> Primary / Secondary legislation</p> <p><input type="checkbox"/> Regulation / Guidelines</p> <p><input checked="" type="checkbox"/> Other actions (such as supervisory actions)</p> <p><b>Short description of the content of the legislation/regulation/guideline/other actions</b></p> <p>BaFin has created new FTEs across all relevant sections and has built up a section for financial technological innovations in the department "Strategy and Risk". The duties of this section include inter alia the development of approaches on how to deal with financial innovation and finding appropriate answers for the complex questions affecting this industry, inter alia in the context of big data and artificial intelligence (analyses, algorithms etc.) and distributed ledger technology (tokens, tokenization etc.). Furthermore, this section is the connecting element for the interdisciplinary FinTech-network within BaFin (with colleagues from banking, insurance, securities markets supervision as well as consumer protection, anti-money laundering, unauthorized business, communications, international affairs and strategy and risk). The section for financial technological innovations became operational in 2017 and has already delivered substantial work results of which one will be described in more detail below.</p> <p>On 15 June 2018 BaFin published the report “Big Data meets Artificial Intelligence” which contains the results of a study involving experts from Partnerschaft Deutschland, The Boston Consulting Group and the Fraunhofer Institute for Intelligent Analysis and Information Systems. The aim of the study was to obtain a comprehensive picture that will enable BaFin to identify strategic trends, market developments and newly emerging risks at an early stage and to address them appropriately in terms of effective supervision. The report highlights the implications of technology-driven market developments from a range of regulatory and supervisory perspectives. BaFin liked to engage in discussions about these findings with all the stakeholders concerned and therefore initiated a consultation process. The highly appreciated responses were analyzed and considered and aggregated results were published on 28 February 2019 (BaFinPerspectives Issue 1   2019).</p> <p>Deutsche Bundesbank is helping FinTech firms by answering any inquiries regarding the necessity of obtaining a license for their services. Firms seeking guidance on their business model have always had the opportunity to contact the regional branches of Bundesbank, which are responsible for giving advice on the classification of business models with regards to any necessary regulatory requirements. Additionally Bundesbank is involved in various international and national working groups dealing with FinTech. The international working groups are at the Basel, ECB or ESA level. On the national level several working groups between Bundesbank and BaFin are dealing with questions regarding FinTech in their respective areas. To observe ongoing developments in the area of FinTech, Bundesbank is taking part in many national and international conferences. Other actions: BaFin is about to publish strategic qualification profiles regularly within the wider framework of its annual control circuit. These profiles are derived from the existing skill set and adapted to projected requirements, objectives and emerging supervisory practices over the short- and medium-term. The use of resources is subject to BaFin's strategic prioritization. Key criterion is the expected outlay, which the respective regulation project will cause in the local financial sector. In order to fill the gap between existing and necessary skills and</p>	<p>If this recommendation has not yet been fully implemented, please provide <b>reasons for delayed implementation</b></p>

I	II	III. Enhancing supervision	IV	V	VI	VII	VIII	IX	X
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**10. Strengthening resources and effective supervision**

**Update and next steps**

**Highlight main developments since last year's survey**

Publication and consultation of the report "Big Data meets Artificial Intelligence" (BDAI) to obtain a comprehensive picture that will enable BaFin to identify strategic trends, market developments and newly emerging risks at an early stage and to address them appropriately in terms of effective supervision.

**Planned actions (if any) and expected commencement date**

European CCP Recovery and Resolution Regulation

**Relevant web-links**

**Web-links to relevant documents**

- <https://www.bafin.de/dok/11146788> (BDAI report)
- <https://www.bafin.de/dok/11251536> (BDAI consultation process)
- <https://www.bafin.de/dok/11506544> (BDAI consultation results)

11. Establishing regulatory framework for macro-prudential oversight

**G20/FSB Recommendations**

*Amend our regulatory systems to ensure authorities are able to identify and take account of macro-prudential risks across the financial system including in the case of regulated banks, shadow banks and private pools of capital to limit the build up of systemic risk. (London)*

*Ensure that national regulators possess the powers for gathering relevant information on all material financial institutions, markets and instruments in order to assess the potential for failure or severe stress to contribute to systemic risk. This will be done in close coordination at international level in order to achieve as much consistency as possible across jurisdictions. (London)*

**Remarks**

Please describe major changes in the institutional arrangements for macroprudential policy (structures, mandates, powers, reporting etc.) that have taken place in your jurisdiction since the global financial crisis.

Please indicate whether an assessment has been conducted with respect to the adequacy of powers to collect and share relevant information among national authorities on financial institutions, markets and instruments to assess the potential for systemic risk. If so, please describe identified gaps in the powers to collect information, and whether any follow-up actions have been taken.

**Progress to date**

Not applicable  
 Applicable but no action envisaged at the moment  
 Implementation ongoing  
 Implementation completed as of 01.01.2013

If “Not applicable” or “Applicable but no action envisaged...” has been selected, please provide a brief justification

If “Implementation ongoing” has been selected, please specify

Draft in preparation, expected publication by [redacted]  
 Draft published as of [redacted]  
 Final rule or legislation approved and will come into force on [redacted]  
 Final rule (for part of the reform) in force since [redacted]



I	II	III	IV. Building and implementing macroprudential frameworks and tools	V	VI	VII	VIII	IX	X
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## 11. Establishing regulatory framework for macro-prudential oversight

Progress to date	
<p><b>Issue is being addressed through</b></p> <p><input checked="" type="checkbox"/> Primary / Secondary legislation</p> <p><input type="checkbox"/> Regulation / Guidelines</p> <p><input checked="" type="checkbox"/> Other actions (such as supervisory actions)</p> <p><b>Short description of the content of the legislation/regulation/guideline/other actions</b></p> <p>Other actions: Since 1 January 2013, the Act on the Strengthening of German Financial Supervision is in force. It contains the Financial Stability Act (FinStabG): - The Financial Stability Committee has been installed encompassing three voting members of the Ministry of Finance (MOF, Chair), Deutsche Bundesbank and BaFin, each. Since January 2018, the Federal Agency for Financial Market Stabilisation has been integrated into BaFin. The Chief Executive Director of BaFin's resolution directorate is a non-voting member of the Financial Stability Committee. The committee meets quarterly. The committee's tasks resemble those of the ESRB, but with a national focus. The FinStabG confers a financial stability mandate upon the FSC, with a prominent role for Deutsche Bundesbank (incl. right of veto in decisions on warnings and recommendations). The FinStabG establishes reporting requirements and fosters information sharing within and between relevant institutions. The FinStabG responds to experiences gathered in the course of the most recent financial crisis and in particular to Recommendation ESRB/2011/3, Cf. also #12.</p>	<p>If this recommendation has not yet been fully implemented, please provide <b>reasons for delayed implementation</b></p>

**11. Establishing regulatory framework for macro-prudential oversight**

**Update and next steps**

<p><b>Highlight main developments since last year's survey</b></p> <div style="background-color: #e0e0e0; height: 400px;"></div>	<p><b>Planned actions</b> (if any) and expected commencement date</p> <p>Specific amendments to the macroprudential framework following the introduction of CRR II/CRD V in the ESRB Handbook on operationalising macro prudential policy planned by September 2019: SyRB; systemically important institutions buffers, clarification of roles of authorities in use of Art 124/164 CRR;</p> <p>Update for reciprocation and easing of pecking order;</p> <p>Removal of reference to Pillar 2.</p> <div style="background-color: #e0e0e0; height: 200px;"></div>
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**Relevant web-links**

<p><b>Web-links to relevant documents</b></p>	<p>Financial Stability Act: <a href="https://www.bundesbank.de/resource/blob/618350/b457498ceed0fef3498e50d43783d06e/mL/act-monitoring-financial-stability-data.pdf">https://www.bundesbank.de/resource/blob/618350/b457498ceed0fef3498e50d43783d06e/mL/act-monitoring-financial-stability-data.pdf</a></p> <p>ESRB Recommendation ESRB/2011/3: <a href="http://www.esrb.europa.eu/pub/pdf/recommendations/2011/ESRB_2011_3.en.pdf?38c057b902aaa3e860b27c96df848eb3">http://www.esrb.europa.eu/pub/pdf/recommendations/2011/ESRB_2011_3.en.pdf?38c057b902aaa3e860b27c96df848eb3</a></p>
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12. Enhancing system-wide monitoring and the use of macro-prudential instruments

G20/FSB Recommendations

Authorities should use quantitative indicators and/or constraints on leverage and margins as macro-prudential tools for supervisory purposes. Authorities should use quantitative indicators of leverage as guides for policy, both at the institution-specific and at the macro-prudential (system-wide) level. (Rec. 3.1, FSF 2009)

We are developing macro-prudential policy frameworks and tools to limit the build-up of risks in the financial sector, building on the ongoing work of the FSB-BIS-IMF on this subject. (Cannes)

Authorities should monitor substantial changes in asset prices and their implications for the macro economy and the financial system. (Washington)

Remarks

Please describe at a high level (including by making reference to financial stability or other reports, where available) the types of methodologies, indicators and tools used to assess systemic risks.

Please indicate the use of tools for macroprudential purposes over the past year, including: the objective for their use; the process to select, calibrate and apply them; and the approaches used to assess their effectiveness.

See, for reference, the following documents:

- FSB-IMF-BIS progress report to the G20 on [Macroprudential policy tools and frameworks \(Oct 2011\)](#)
- CGFS report on [Operationalising the selection and application of macroprudential instruments \(Dec 2012\)](#)
- IMF staff papers on [Macroprudential policy, an organizing framework \(Mar 2011\)](#), [Key Aspects of Macroprudential policy \(Jun 2013\)](#), and [Staff Guidance on Macroprudential Policy \(Dec 2014\)](#)
- IMF-FSB-BIS paper on [Elements of Effective Macroprudential Policies: Lessons from International Experience \(Aug 2016\)](#)
- CGFS report on [Experiences with the ex ante appraisal of macroprudential instruments \(Jul 2016\)](#)
- CGFS report on [Objective-setting and communication of macroprudential policies \(Nov 2016\)](#)

**Progress to date**

Not applicable  
 Applicable but no action envisaged at the moment  
 Implementation ongoing  
 Implementation completed as of 2013

If “Not applicable” or “Applicable but no action envisaged...” has been selected, please provide a brief justification

If “Implementation ongoing” has been selected, please specify

Draft in preparation, expected publication by [redacted]  
 Draft published as of [redacted]  
 Final rule or legislation approved and will come into force on [redacted]  
 Final rule (for part of the reform) in force since [redacted]

12. Enhancing system-wide monitoring and the use of macro-prudential instruments

Progress to date	
<p><b>Issue is being addressed through</b></p> <ul style="list-style-type: none"> <li><input checked="" type="checkbox"/> Primary / Secondary legislation</li> <li><input type="checkbox"/> Regulation / Guidelines</li> <li><input checked="" type="checkbox"/> Other actions (such as supervisory actions)</li> </ul> <p><b>Short description of the content of the legislation/regulation/guideline/other actions</b></p> <p>The Bundesbank's toolkit for risk assessments includes an early warning model (with subcategories: domestic vulnerabilities, international spillovers), a stress indicator as well as a set of selected risk indicators. These are regularly updated and reported to the FSC (AFS). The national toolkit is complemented by ESRB instruments like the Risk Dashboard and Country Risk Assessment Report. This enables us to not only identify national vulnerabilities but to monitor and identify the potential build-up of risks or patterns of vulnerabilities across the Eurozone. Other actions: Regarding the established high-level Financial Stability Committee, please refer to answer #11 above. Monitoring capital market and asset prices and assessing their implications for the financial system and the macro-economy at large is part of financial macroprudential analyses in relevant German authorities, in particular Deutsche Bundesbank and BaFin in line with their respective mandates. A leverage ratio reporting requirement was introduced into German supervisory law as an indicator under Pillar 2.</p> <p>Legislation enabling BaFin to impose upon lenders certain minimum standards for the granting of new loans for the construction or acquisition of residential property when necessary for financial stability purposes, namely an upper limit for the ratio between all debt resulting from a residential property financing transaction and the market value of the residential property (loan-to-value ratio, LTV) and an amortisation requirement, entered into force in Germany on 10 June 2017.</p> <p>Moreover, BaFin has set a countercyclical capital buffer of 0.25% for Germany for Q3 2019. The countercyclical buffer rate is reviewed regularly. The decision about setting the buffer is based on an analysis of a variety of indicators. The key indicator, the development of the credit-to-GDP gap, i.e., the deviation in the ratio of lending to gross domestic product from its longterm trend, plays a decisive role and is completed by a number of additional indicators, e.g. on credit developments or real estate prices.. Deutsche Bundesbank and BaFin provide a detailed description of the methodology for the German CCyB and the indicator set in a published analytical paper. The decision to increase the CCyB buffer-rate to 0.25% was taken after the FSC addressed BaFin with a recommendation, taking additional indicators to the regular method into account. BaFin implemented the recommendation on 1 July 2019 and published its decision. Credit institutions need to have built up the buffer in full by no later than the third quarter of 2020.</p> <p>In addition, Germany has introduced a buffer for other systemically important institutions (OSII buffer). The buffer is effective from 1 January 2017 onwards and is currently affecting 13 institutions. The decision about setting the buffer is based on an analysis of a variety of factors, which can be separated in the categories size, importance for economy/substitutability, significant cross-border activities, and interconnectedness with the financial system. Thereby, the specific buffer for the single institution is calibrated in relation to all institutions in Germany. <span style="float: right;">+</span></p>	<p>If this recommendation has not yet been fully implemented, please provide <b>reasons for delayed implementation</b></p>

**12. Enhancing system-wide monitoring and the use of macro-prudential instruments**

Update and next steps	
<p><b>Highlight main developments since last year's survey</b></p> <p>Macro-prudential analyses, risk identification processes and macroprudential instruments will be further enhanced - also taking account of discussions in international fora.</p> <p>BaFin set a countercyclical capital buffer of 0.25% for Germany on 1 July 2019.</p>	<p><b>Planned actions</b> (if any) and expected commencement date</p> <p>For actions planned, please refer to the EU-COM answer. The national transposition of the CRD IV entered into force in January 2014. The FSC reviews its macro-prudential toolbox on an on-going basis.</p>

Relevant web-links	
<p><b>Web-links to relevant documents</b></p>	<p><a href="https://www.bundesfinanzministerium.de/Content/EN/Downloads/2015-06-30-FSC-Recommendation.pdf?__blob=publicationFile&amp;v=3">https://www.bundesfinanzministerium.de/Content/EN/Downloads/2015-06-30-FSC-Recommendation.pdf?__blob=publicationFile&amp;v=3</a></p> <p>Decision concerning the countercyclical capital buffer:  <a href="https://www.bafin.de/SharedDocs/Veroeffentlichungen/EN/Meldung/2019/meldung_190628_Antizyklischer_Kapitalpuffer_Allgemeinverfuegung_en.html">https://www.bafin.de/SharedDocs/Veroeffentlichungen/EN/Meldung/2019/meldung_190628_Antizyklischer_Kapitalpuffer_Allgemeinverfuegung_en.html</a></p> <p>Analytical framework of the counter-cyclical capital buffer:  <a href="https://www.bundesbank.de/resource/blob/617868/6a3e844955eb265699751037bc6633a0/mL/the-countercyclical-capital-buffer-data.pdf">https://www.bundesbank.de/resource/blob/617868/6a3e844955eb265699751037bc6633a0/mL/the-countercyclical-capital-buffer-data.pdf</a>;</p> <p><a href="https://www.bafin.de/EN/PublikationenDaten/Datenbanken/ASRI/asri_artikel_en.html">https://www.bafin.de/EN/PublikationenDaten/Datenbanken/ASRI/asri_artikel_en.html</a></p>

I II III IV V. Improving oversight of credit rating agencies (CRAs) VI VII VIII IX X

**13. Enhancing regulation and supervision of CRAs**

**G20/FSB Recommendations**

*All CRAs whose ratings are used for regulatory purposes should be subject to a regulatory oversight regime that includes registration. The regulatory oversight regime should be established by end 2009 and should be consistent with the IOSCO Code of Conduct Fundamentals. (London)*

*National authorities will enforce compliance and require changes to a rating agency's practices and procedures for managing conflicts of interest and assuring the transparency and quality of the rating process.*

*CRAs should differentiate ratings for structured products and provide full disclosure of their ratings track record and the information and assumptions that underpin the ratings process.*

*The oversight framework should be consistent across jurisdictions with appropriate sharing of information between national authorities, including through IOSCO. (London)*

*Regulators should work together towards appropriate, globally compatible solutions (to conflicting compliance obligations for CRAs) as early as possible in 2010. (FSB 2009)*

*We encourage further steps to enhance transparency and competition among credit rating agencies. (St Petersburg)*

Implementation of this recommendation was reported to be completed by all FSB jurisdictions in the 2018 IMN survey. Given this, the reporting of progress with respect to this recommendation will not be collected in the 2019 survey.

I II III IV V. Improving oversight of credit rating agencies (CRAs) VI VII VIII IX X

14. Reducing the reliance on ratings

G20/FSB Recommendations

We also endorsed the FSB’s principles on reducing reliance on external credit ratings. Standard setters, market participants, supervisors and central banks should not rely mechanistically on external credit ratings. (Seoul)

Authorities should check that the roles that they have assigned to ratings in regulations and supervisory rules are consistent with the objectives of having investors make independent judgment of risks and perform their own due diligence, and that they do not induce uncritical reliance on credit ratings as a substitute for that independent evaluation. (Rec IV. 8, FSF 2008)

We reaffirm our commitment to reduce authorities’ and financial institutions’ reliance on external credit ratings, and call on standard setters, market participants, supervisors and central banks to implement the agreed FSB principles and end practices that rely mechanistically on these ratings. (Cannes)

We call for accelerated progress by national authorities and standard setting bodies in ending the mechanistic reliance on credit ratings and encourage steps that would enhance transparency of and competition among credit rating agencies. (Los Cabos)

We call on national authorities and standard setting bodies to accelerate progress in reducing reliance on credit rating agencies, in accordance with the FSB roadmap. (St Petersburg)

Remarks

Jurisdictions should indicate the steps they are taking to address the recommendations of the [May 2014 FSB thematic peer review report on the implementation of the FSB Principles for Reducing Reliance on Credit Ratings](#), including by implementing their [agreed action plans](#). Any revised action plans should be sent to the FSB Secretariat so that it can be posted on the FSB website.

Jurisdictions may refer to the following documents:

- FSB [Principles for Reducing Reliance on CRA Ratings \(Oct 2010\)](#)
- FSB [Roadmap for Reducing Reliance on CRA Ratings \(Nov 2012\)](#)
- BCBS [Basel III: Finalising post-crisis reforms \(Dec 2017\)](#)
- IAIS [ICP guidance](#) 16.9 and 17.8.25
- IOSCO [Good Practices on Reducing Reliance on CRAs in Asset Management \(Jun 2015\)](#)
- IOSCO [Sound Practices at Large Intermediaries Relating to the Assessment of Creditworthiness and the Use of External Credit Ratings \(Dec 2015\)](#).

**Progress to date**

Not applicable  
 Applicable but no action envisaged at the moment  
 Implementation ongoing  
 Implementation completed as of 21.12.2014 (supplem

If “Not applicable” or “Applicable but no action envisaged...” has been selected, please provide a brief justification

If “Implementation ongoing” has been selected, please specify

Draft in preparation, expected publication by [redacted]  
 Draft published as of [redacted]  
 Final rule or legislation approved and will come into force on [redacted]  
 Final rule (for part of the reform) in force since [redacted]

I	II	III	IV	V. Improving oversight of credit rating agencies (CRAs)	VI	VII	VIII	IX	X
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**14. Reducing the reliance on ratings**

Progress to date	
<p><b>Issue is being addressed through</b></p> <p><input checked="" type="checkbox"/> Primary / Secondary legislation</p> <p><input type="checkbox"/> Regulation / Guidelines</p> <p><input type="checkbox"/> Other actions (such as supervisory actions)</p> <p><b>Short description of the content of the legislation/regulation/guideline/other actions</b></p> <p>For information on Art. 5a of CRA Regulation (Overreliance on credit ratings by financial institutions), please refer to the EU-COM answer.            German Federal Act to Reduce Overreliance on Ratings: In Germany, the Federal Financial Supervisory Authority (BaFin) is the Sectoral Competent Authority (SCA) within the meaning of Article 25a of Regulation (EC) No 1060/2009 (CRA Regulation). It is set out in Section 29(1) of the Banking Act (Kreditwesengesetz - KWG) and as well in Section 35(1) of the Insurance Supervision Act (Versicherungsaufsichtsgesetz - VAG) and Section 89(1) of the Securities Trading Act (Wertpapierhandelsgesetz - WpHG), that external auditors shall determine whether the credit institutions, the insurance undertakings and the investments firms have fulfilled the requirements of Art. 5a of the CRA Regulation. The audit reports have to be submitted to the BaFin.</p>	<p>If this recommendation has not yet been fully implemented, please provide <b>reasons for delayed implementation</b></p>



I II III IV V. Improving oversight of credit rating agencies (CRAs) VI VII VIII IX X

14. Reducing the reliance on ratings

Update and next steps	
<p><b>Highlight main developments since last year's survey</b></p> <p>n/a</p>	<p><b>Planned actions</b> (if any) and expected commencement date</p> <p>Day-to-day implementation of the Good Supervisory Practices for Reducing Mechanistic Reliance on Credit Ratings (published in 2016 by the Joint Committee of the three European Supervisory Authorities).</p>

Relevant web-links	
<p><b>Web-links to relevant documents</b></p>	<p>German Federal Act to Reduce Overreliance on Ratings, adopted in December 2014: <a href="http://www.bgbl.de/xaver/bgbl/start.xav?startbk=Bundesanzeiger_BGBI&amp;jumpTo=bgbl114s2085.pdf">http://www.bgbl.de/xaver/bgbl/start.xav?startbk=Bundesanzeiger_BGBI&amp;jumpTo=bgbl114s2085.pdf</a></p> <p>Technical Advice on Reducing Sole and Mechanistic Reliance on Credit Ratings. Relevant documents since last year's survey : Good Supervisory Practices for Reducing Mechanistic Reliance on Credit Ratings: <a href="https://esas-joint-committee.europa.eu/Publications/Reports/JC%202016%2071%20Final%20Report%20Good%20Supervisory%20Practices%20for%20Reducing%20Mechanistic%20Reliance%20on%20Credit%20Ratings.pdf">https://esas-joint-committee.europa.eu/Publications/Reports/JC%202016%2071%20Final%20Report%20Good%20Supervisory%20Practices%20for%20Reducing%20Mechanistic%20Reliance%20on%20Credit%20Ratings.pdf</a></p>

15. Consistent application of high-quality accounting standards

G20/FSB Recommendations

Regulators, supervisors, and accounting standard setters, as appropriate, should work with each other and the private sector on an ongoing basis to ensure consistent application and enforcement of high-quality accounting standards. (Washington)

Remarks

Jurisdictions should indicate the accounting standards that they follow and whether (and on what basis) they are of a high and internationally acceptable quality (e.g. equivalent to IFRSs as published by the IASB), and provide accurate and relevant information on financial position and performance. They should also explain the system they have for enforcement of consistent application of those standards.

Jurisdictions may want to refer to their jurisdictional profile prepared by the IFRS Foundation, which can be accessed at: <http://www.ifrs.org/Use-around-the-world/Pages/Analysis-of-the-G20-IFRS-profiles.aspx>.

As part of their response on this recommendation, jurisdictions should indicate the policy measures taken for appropriate application of fair value recognition, measurement and disclosure.

In addition, jurisdictions should set out any steps they intend to take (if appropriate) to foster transparent and consistent implementation of the new accounting requirements for the measurement of expected credit losses on financial assets that are being introduced by the IASB and FASB.

See, for reference, the following BCBS documents:

- [Supervisory guidance for assessing banks' financial instrument fair value practices \(Apr 2009\)](#)
- [Guidance on credit risk and accounting for expected credit losses \(Dec 2015\)](#)
- [Regulatory treatment of accounting provisions - interim approach and transitional arrangements \(March 2017\)](#)

**Progress to date**

Not applicable  
 Applicable but no action envisaged at the moment  
 Implementation ongoing  
 Implementation completed as of 15.12.2004 ("Accounting")

If "Not applicable" or "Applicable but no action envisaged..." has been selected, please provide a brief justification

If "Implementation ongoing" has been selected, please specify

Draft in preparation, expected publication by [redacted]  
 Draft published as of [redacted]  
 Final rule or legislation approved and will come into force on [redacted]  
 Final rule (for part of the reform) in force since [redacted]

**15. Consistent application of high-quality accounting standards**

<b>Progress to date</b>	
<p><b>Issue is being addressed through</b></p> <p><input checked="" type="checkbox"/> Primary / Secondary legislation</p> <p><input type="checkbox"/> Regulation / Guidelines</p> <p><input type="checkbox"/> Other actions (such as supervisory actions)</p> <p><b>Short description of the content of the legislation/regulation/guideline/other actions</b></p> <p>For more information, please refer to the EU-COM answer.</p>	<p>If this recommendation has not yet been fully implemented, please provide <b>reasons for delayed implementation</b></p>

**15. Consistent application of high-quality accounting standards**

Update and next steps	
<p><b>Highlight main developments since last year's survey</b></p> <p>Publication of EBA final guidelines on credit institutions' credit risk management practices and accounting for expected credit losses (EBA/GL/2017/06, May 2017). The ECB notified EBA in January 2018 that it complies with these guidelines for its supervisory tasks.</p> <p>Publication of EBA final guidelines on disclosure requirements of IFRS 9 transitional arrangements (EBA/GL/2018/01, Jan 2018). The ECB notified EBA in February 2018 that it complies with these guidelines for its supervisory tasks.</p> <p>Germany complies with these guidelines to the extend applicable.</p>	<p><b>Planned actions</b> (if any) and expected commencement date</p> <p>For actions planned, please refer to the EU-COM answer.</p>

Relevant web-links	
<b>Web-links to relevant documents</b>	<p>Web-links to relevant documents</p> <p><a href="https://www.eba.europa.eu/documents/10180/1842525/Final+Guidelines+on+Accounting+for+Expected+Credit+Losses+%28EBA-GL-2017-06%29.pdf">https://www.eba.europa.eu/documents/10180/1842525/Final+Guidelines+on+Accounting+for+Expected+Credit+Losses+%28EBA-GL-2017-06%29.pdf</a></p> <p><a href="https://eba.europa.eu/documents/10180/2084796/Final+Report+on+Guidelines+on+uniform+disclosure+of+IFRS9+transitional+arrangements+%28EBA-GL-2018-01%29.pdf">https://eba.europa.eu/documents/10180/2084796/Final+Report+on+Guidelines+on+uniform+disclosure+of+IFRS9+transitional+arrangements+%28EBA-GL-2018-01%29.pdf</a></p> <p><a href="https://www.frep.info/docs/pressemitteilungen/2018/20181115_pm_en.pdf">https://www.frep.info/docs/pressemitteilungen/2018/20181115_pm_en.pdf</a></p>

16. Enhancing guidance to strengthen banks' risk management practices, including on liquidity and foreign currency funding risks

**G20/FSB Recommendations**

Regulators should develop enhanced guidance to strengthen banks' risk management practices, in line with international best practices, and should encourage financial firms to re-examine their internal controls and implement strengthened policies for sound risk management. (Washington)

National supervisors should closely check banks' implementation of the updated guidance on the management and supervision of liquidity as part of their regular supervision. If banks' implementation of the guidance is inadequate, supervisors will take more prescriptive action to improve practices. (Rec. II.10, FSF 2008)

Regulators and supervisors in emerging markets will enhance their supervision of banks' operation in foreign currency funding markets. (FSB 2009)

We commit to conduct robust, transparent stress tests as needed. (Pittsburgh)

**Remarks**

Jurisdictions should indicate the measures taken in the following areas:

- guidance to strengthen banks' risk management practices, including BCBS good practice documents ([Corporate governance principles for banks](#), [External audit of banks](#), and the [Internal audit function in banks](#));
- measures to monitor and ensure banks' implementation of the BCBS [Principles for Sound Liquidity Risk Management and Supervision \(Sep 2008\)](#);
- measures to supervise banks' operations in foreign currency funding markets;<sup>1</sup> and
- extent to which they undertake stress tests and publish their results.

Jurisdictions should not provide any updates on the implementation of Basel III liquidity requirements (and other recent standards such as capital requirements for CCPs), since these are [monitored separately by the BCBS](#).

<sup>1</sup> Only the emerging market jurisdictions that are members of the FSB should respond to this specific recommendation.

**Progress to date**

- Not applicable
- Applicable but no action envisaged at the moment
- Implementation ongoing
- Implementation completed as of 27.10.2017

If "Not applicable" or "Applicable but no action envisaged..." has been selected, please provide a brief justification

If "Implementation ongoing" has been selected, please specify

- Draft in preparation, expected publication by [redacted]
- Draft published as of [redacted]
- Final rule or legislation approved and will come into force on [redacted]
- Final rule (for part of the reform) in force since [redacted]

16. Enhancing guidance to strengthen banks' risk management practices, including on liquidity and foreign currency funding risks

Progress to date	
<p><b>Issue is being addressed through</b></p> <p><input type="checkbox"/> Primary / Secondary legislation</p> <p><input checked="" type="checkbox"/> Regulation / Guidelines</p> <p><input type="checkbox"/> Other actions (such as supervisory actions)</p> <p><b>Short description of the content of the legislation/regulation/guideline/other actions</b></p> <p>Germany has transposed the FSB and BCBS recommendations in the Minimum Requirements for Risk Management ("Mindestanforderungen an das Risikomanagement", MaRisk; revised version for the banking sector published on 27.10.2017, circular 09/2017 (BA)) for financial institutions. Inter alia, the MaRisk require financial institutions to have sound stress testing practices and funding plans in place. Stress test results must be taken into account as part of the institutions' internal capital adequacy assessment process and internal liquidity adequacy assessment process. Accordingly, bank's stress testing practices form part of BaFin's, Deutsche Bundesbank's and ECB's Supervisory Review and Evaluation Process (SREP). This information allows together with the LCR, NSFR and the additional liquidity monitoring metrics a thorough scrutiny of bank's risk management approaches in the SREP. LCR and NSFR components are also part of the guidance for the regular compilation of the risk profile of an institution and taken into account when judging an institution's liquidity management. In case of inadequate implementation banks are required to take remedial action. The implementation is then closely supervised. Principles for effective risk data aggregation and risk reporting (BCBS 239): BaFin and Bundesbank have transposed the requirements into national requirements and supervisory practice via the above mentioned amendment of the Minimum Requirements for Risk Management (other main issues addressed in the amendment are outsourcing, risk culture, credit- and operational risk management.). With regard to the reporting on Asset Encumbrance, a monitoring framework of the ITS data on Asset Encumbrance covering all German institutions pursuant to Article 100 in conjunction with Article 4 para. 1 no. 1 of Regulation (EU) No 575/2013 and para. 1 of Article 1a of the German Banking Act has been implemented in Q1 2015 to assess the level, evolution and types of asset encumbrance and related sources of encumbrance. In this context, in-depth analyses based on the ITS data have been conducted and will be updated on a regular basis. Data collection based on the EBA guidelines on harmonised definitions and templates for funding plans of credit institutions under Recommendation A4 of ESRB/2012/2 (EBA/GL/2014/04) have been conducted since 2015 on an annual basis and will be repeated on an annual basis in the future (year-end data). Banking sector robust stress testing for institutions is required by the Minimum requirements for risk management. Supervisory stress tests are conducted on a regular basis. Germany participates in the EU stress tests conducted by EBA and ECB.</p>	<p>If this recommendation has not yet been fully implemented, please provide <b>reasons for delayed implementation</b></p>

**16. Enhancing guidance to strengthen banks' risk management practices, including on liquidity and foreign currency funding risks**

Update and next steps	
<p>Highlight <b>main developments since last year's survey</b></p> <div style="background-color: #cccccc; height: 300px; width: 100%;"></div>	<p><b>Planned actions</b> (if any) and expected commencement date</p> <div style="background-color: #cccccc; height: 300px; width: 100%;"></div>

Relevant web-links	
<p><b>Web-links to relevant documents</b></p>	<p><a href="https://www.bafin.de/SharedDocs/Downloads/DE/Rundschreiben/rs_1709_MaRisk_english.html?nn=9866146">https://www.bafin.de/SharedDocs/Downloads/DE/Rundschreiben/rs_1709_MaRisk_english.html?nn=9866146</a></p> <div style="background-color: #cccccc; height: 100px; width: 100%;"></div>

17. Enhanced risk disclosures by financial institutions

G20/FSB Recommendations

Financial institutions should provide enhanced risk disclosures in their reporting and disclose all losses on an ongoing basis, consistent with international best practice, as appropriate. (Washington)

We encourage further efforts by the public and private sector to enhance financial institutions' disclosures of the risks they face, including the ongoing work of the Enhanced Disclosure Task Force. (St. Petersburg)

Remarks

Jurisdictions should indicate the status of implementation of the disclosures requirements of IFRSs (in particular IFRS 7 and 13) or equivalent. Jurisdictions may also use as reference the recommendations of the October 2012 report by the Enhanced Disclosure Task Force on [Enhancing the Risk Disclosures of Banks](#) and [Implementation Progress Report by the EDTF \(Dec 2015\)](#), and set out any steps they have taken to foster adoption of the EDTF Principles and Recommendations.

In addition, in light of the new IASB and FASB accounting requirements for expected credit loss recognition, jurisdictions should set out any steps they intend to take (if appropriate) to foster disclosures needed to fairly depict a bank's exposure to credit risk, including its expected credit loss estimates, and to provide relevant information on a bank's underwriting practices. Jurisdictions may use as reference the recommendations in the report by the Enhanced Disclosure Task Force on the [Impact of Expected Credit Loss Approaches on Bank Risk Disclosures \(Nov 2015\)](#), as well as the recommendations in Principle 8 of the BCBS [Guidance on credit risk and accounting for expected credit losses \(Dec 2015\)](#).

In their responses, jurisdictions should not provide information on the implementation of Basel III Pillar 3 requirements, since this is [monitored separately](#) by the BCBS.

**Progress to date**

Not applicable  
 Applicable but no action envisaged at the moment  
 Implementation ongoing  
 Implementation completed as of January 2007 (Effective)

If "Not applicable" or "Applicable but no action envisaged..." has been selected, please provide a brief justification

If "Implementation ongoing" has been selected, please specify

Draft in preparation, expected publication by [redacted]  
 Draft published as of [redacted]  
 Final rule or legislation approved and will come into force on [redacted]  
 Final rule (for part of the reform) in force since [redacted]



**17. Enhanced risk disclosures by financial institutions**

Progress to date	
<p><b>Issue is being addressed through</b></p> <ul style="list-style-type: none"> <li><input checked="" type="checkbox"/> Primary / Secondary legislation</li> <li><input checked="" type="checkbox"/> Regulation / Guidelines</li> <li><input checked="" type="checkbox"/> Other actions (such as supervisory actions)</li> </ul> <p><b>Short description of the content of the legislation/regulation/guideline/other actions</b></p> <p>Other actions: German supervisory authorities have strongly advised the relevant international banks and insurance companies to adhere to the various recommendations by the EDTF as well as the BCBS and informed industry about upcoming requirements at an early stage. Information from the main financial institutions shows that important banks have significantly improved their respective disclosure practices.</p>	<p>If this recommendation has not yet been fully implemented, please provide <b>reasons for delayed implementation</b></p>

**17. Enhanced risk disclosures by financial institutions**

**Update and next steps**

**Highlight main developments since last year's survey**

Technical amendments complementing the phase II of Pillar 3 requirements are currently being implemented. The amendments will require banks to disclose the transitional arrangements (TA) resulting from the introduction of the expected credit loss (ECL) model of IFRS9. The transitional arrangements will come into effect beginning 1 January 2019, when the TA allows banks to disclose a reduced balance-sheet effect (phase-in) compared to the former accounting treatment.

[As of June 2019, no bank in Germany has indicated to make use of the transitional arrangements.]

On December, 2018 EBA published the final Guidelines on disclosure of non-performing and forborne exposures with banks applying the disclosure requirements from December 31st, 2019.

A circular for the national implementation of the Guideline on LCR by EBA which has been published by EBA on 27 April 2017 has been introduced in Germany for the first time, applying the period-end figures of Q2/2018, i.e. those of 30 June 2018. A template for banks to use was made available on BaFin's website on 20 July 2018.

**Planned actions (if any) and expected commencement date**

On 26 June 2019 the CRR II has been introduced. It includes all disclosure segments which were included in Phase I and II of the Basel 'Pillar 3 disclosure requirements - updated framework'. Phase III (disclosure requirements for asset encumbrance, capital distribution constraints and the prudential treatment of problem assets) will be implemented at a later stage (at Basel level planned implementation is end of 2020). EU implementation will be thereafter.

**Relevant web-links**

**Web-links to relevant documents**

<http://www.bis.org/bcbs/publ/d356.pdf>; EBA-Guidelines: <https://www.eba.europa.eu/documents/10180/1696202/Final+report+on+the+Guidelines+on+disclosure+requirements+under+Part+Eight+of+Regulation+575+2013+%28EBA-GL-2016-11%29.pdf/20370623-9400-4b5e-ae22-08e5baf4b841> Re: CRD IV implementation (= Basel III implementation): CRD IV Implementation Act: [http://www.bgbl.de/xaver/bgbl/start.xav?startbk=Bundesanzeiger\\_BGBI&jumpTo=bgbl113s3395.pdf](http://www.bgbl.de/xaver/bgbl/start.xav?startbk=Bundesanzeiger_BGBI&jumpTo=bgbl113s3395.pdf); Re: Requirements of Pillar 3 of Basel III. <http://www.bis.org/bcbs/publ/d309.pdf> Re: Phase 2 of the Consolidated and Enhanced Framework (consultation paper): <http://www.bis.org/bcbs/publ/d356.pdf> - The latest version (Pillar 3 disclosure requirements - updated framework) can be found under: <https://www.bis.org/bcbs/publ/d455.htm>

18. Strengthening of national deposit insurance arrangements

G20/FSB Recommendations

National deposit insurance arrangements should be reviewed against the agreed international principles, and authorities should strengthen arrangements where needed. (Rec. VI.9, FSF 2008)

Remarks

Jurisdictions that have not yet adopted an explicit national deposit insurance system should describe their plans to introduce such a system.

All other jurisdictions should describe any significant design changes in their national deposit insurance system since the issuance of the revised IADI [Core Principles for Effective Deposit Insurance Systems](#) (November 2014).

In addition, jurisdictions should indicate if they have carried out a self-assessment of compliance (based on IADI's 2016 [Handbook](#)) with the revised Core Principles:

- If so, jurisdictions should highlight the main gaps identified and the steps proposed to address these gaps;
- If not, jurisdictions should indicate any plans to undertake a self-assessment exercise.

**Progress to date**

Not applicable  
 Applicable but no action envisaged at the moment  
 Implementation ongoing  
 Implementation completed as of 03.07.2015 the new

If "Not applicable" or "Applicable but no action envisaged..." has been selected, please provide a brief justification

If "Implementation ongoing" has been selected, please specify

Draft in preparation, expected publication by

Draft published as of

Final rule or legislation approved and will come into force on

Final rule (for part of the reform) in force since

**18. Strengthening of national deposit insurance arrangements**

Progress to date	
<p><b>Issue is being addressed through</b></p> <ul style="list-style-type: none"> <li><input checked="" type="checkbox"/> Primary / Secondary legislation</li> <li><input checked="" type="checkbox"/> Regulation / Guidelines</li> <li><input type="checkbox"/> Other actions (such as supervisory actions)</li> </ul> <p><b>Short description of the content of the legislation/regulation/guideline/other actions</b></p> <p>According to the Act on Deposit Guarantee Schemes, ongoing supervision of deposit guarantee schemes by BaFin is mandatory. BaFin is empowered to carry out on-site-inspections and counteract irregularities that may impair the proper handling of the compensation or jeopardise the assets accumulated for paying compensation. BaFin also monitors whether national regulation complies with international principles. BaFin also monitors whether national regulation complies with international principles in liaison with the revised IADI Core Principles and the self-assessment of compliance based on IADI's 2016 Handbook. No main gaps were identified. To this end, BaFin and Deutsche Bundesbank regularly receive broad information on the national deposit guarantee schemes (such as: on risk oriented contribution systems, monitoring procedures within the guarantee schemes, financial statements, stresses and strains of the funds).</p>	<p>If this recommendation has not yet been fully implemented, please provide <b>reasons for delayed implementation</b></p>

**18. Strengthening of national deposit insurance arrangements**

**Update and next steps**

Highlight main developments since last year's survey	Planned actions (if any) and expected commencement date
	

**Relevant web-links**

Web-links to relevant documents	
	<p> <a href="http://www.gesetze-im-internet.de/einsig/">http://www.gesetze-im-internet.de/einsig/</a> <a href="http://www.gesetze-im-internet.de/entschfinv/">http://www.gesetze-im-internet.de/entschfinv/</a> <a href="http://www.eba.europa.eu/regulation-and-policy/recovery-and-resolution/guidelines-on-payment-commitments">http://www.eba.europa.eu/regulation-and-policy/recovery-and-resolution/guidelines-on-payment-commitments</a> <a href="http://www.eba.europa.eu/regulation-and-policy/recovery-and-resolution/guidelines-on-methods-for-calculating-contributions-to-deposit-guarantee-schemes-dgss-">http://www.eba.europa.eu/regulation-and-policy/recovery-and-resolution/guidelines-on-methods-for-calculating-contributions-to-deposit-guarantee-schemes-dgss-</a> <a href="https://eba.europa.eu/regulation-and-policy/recovery-and-resolution/guidelines-on-stress-tests-of-deposit-guarantee-schemes">https://eba.europa.eu/regulation-and-policy/recovery-and-resolution/guidelines-on-stress-tests-of-deposit-guarantee-schemes</a> <a href="http://einlagensicherung.de/">http://einlagensicherung.de/</a> </p>

19. Enhancing market integrity and efficiency

G20/FSB Recommendations

We must ensure that markets serve efficient allocation of investments and savings in our economies and do not pose risks to financial stability. To this end, we commit to implement initial recommendations by IOSCO on market integrity and efficiency, including measures to address the risks posed by high frequency trading and dark liquidity, and call for further work by mid-2012. (Cannes)

Remarks

Jurisdictions should indicate whether high frequency trading and dark pools exist in their national markets.

Jurisdictions should indicate the progress made in implementing the recommendations:

- in relation to dark liquidity, as set out in the IOSCO [Report on Principles for Dark Liquidity \(May 2011\)](#).
- on the impact of technological change in the IOSCO [Report on Regulatory Issues Raised by the Impact of Technological Changes on Market Integrity and Efficiency \(Oct 2011\)](#).
- on market structure made in the IOSCO Report on [Regulatory issues raised by changes in market structure \(Dec 2013\)](#).

Progress to date	
<input type="radio"/> Not applicable <input type="radio"/> Applicable but no action envisaged at the moment <input type="radio"/> Implementation ongoing <input checked="" type="radio"/> Implementation completed as of	<div style="border: 1px solid gray; background-color: #e0e0e0; padding: 2px; display: inline-block;">03.01.2018</div>
<p>If “Not applicable” or “Applicable but no action envisaged...” has been selected, please provide a brief justification</p> <div style="background-color: #e0e0e0; height: 200px; width: 100%;"></div>	
<p>If “Implementation ongoing” has been selected, please specify</p> <input type="radio"/> Draft in preparation, expected publication by <div style="background-color: #e0e0e0; width: 100px; height: 15px;"></div> <input type="radio"/> Draft published as of <div style="background-color: #e0e0e0; width: 100px; height: 15px;"></div> <input type="radio"/> Final rule or legislation approved and will come into force on <div style="background-color: #e0e0e0; width: 100px; height: 15px;"></div> <input type="radio"/> Final rule (for part of the reform) in force since <div style="background-color: #e0e0e0; width: 100px; height: 15px;"></div>	

**19. Enhancing market integrity and efficiency**

Progress to date	
<p><b>Issue is being addressed through</b></p> <ul style="list-style-type: none"> <li><input checked="" type="checkbox"/> Primary / Secondary legislation</li> <li><input checked="" type="checkbox"/> Regulation / Guidelines</li> <li><input checked="" type="checkbox"/> Other actions (such as supervisory actions)</li> </ul> <p><b>Short description of the content of the legislation/regulation/guideline/other actions</b></p> <p>Implementation of MiFID 2 rules on algorithmic and high frequency trading into German legislation is completed, rules already implemented by the German High Frequency Trading Act in 2013 have been amended accordingly. The new legislation is applicable as of 3 January 2018. The Guidelines on the calibration, publication and reporting of trading halts, published 27 June 2017, aims to provide guidance on: the calibration of trading halts; the dissemination of information regarding the activation of mechanisms to manage volatility on a specific trading venue; and the procedure and format to submit the reports on trading halts' parameters from National Competent Authorities (NCAs) to ESMA. Germany complies with that Guideline. Other actions: Germany adheres to the international recommendations, e.g. suitable trading control mechanisms to deal with volatile market conditions are well known in the German trading landscape, e.g. so called volatility interruptions and appropriate control mechanisms for order flow are in place, e.g. so called "naked sponsored access" would generally not be permitted. According to MiFIR, the operation of dark pools in the EU (trading venues that provide for exceptions of pretrade transparency requirements) needs a specific permission. This permission, so called "waiver" would only in specific and limited circumstances be granted by NCAs and would be assessed on EU/ESMA level. To ensure that the use of waivers does not unduly harm price formation, trading under certain waivers (namely negotiated transaction waivers) will be suspended for a certain time if specific trading thresholds are reached (double volume cap mechanism). MiFIR provides for deferred publication of post-trade information under discretion of NCAs. In line with that BaFin has granted deferrals till the end of 2019. ESMA has issued a number of Q&amp;As with respect to market structure and transparency issues on the basis of MiFID 2 / MiFIR level 1 and level 2 legislation. In addition BaFin supports in principle all respective initiatives on EU level. For more information on these initiatives, please refer to the EU-COM answer.</p>	<p>If this recommendation has not yet been fully implemented, please provide <b>reasons for delayed implementation</b></p>

**19. Enhancing market integrity and efficiency**

**Update and next steps**

**Highlight main developments since last year's survey**

Work on the implementation of the relevant MiFID 2 rules into national legislation is now completed.

**Planned actions (if any) and expected commencement date**

**Relevant web-links**

**Web-links to relevant documents**

[https://www.esma.europa.eu/sites/default/files/library/esma70-872942901-38\\_qas\\_markets\\_structures\\_issues.pdf](https://www.esma.europa.eu/sites/default/files/library/esma70-872942901-38_qas_markets_structures_issues.pdf)



**20. Regulation and supervision of commodity markets**

**G20/FSB Recommendations**

*We need to ensure enhanced market transparency, both on cash and financial commodity markets, including OTC, and achieve appropriate regulation and supervision of participants in these markets. Market regulators and authorities should be granted effective intervention powers to address disorderly markets and prevent market abuses. In particular, market regulators should have, and use formal position management powers, including the power to set ex-ante position limits, particularly in the delivery month where appropriate, among other powers of intervention. We call on IOSCO to report on the implementation of its recommendations by the end of 2012. (Cannes)*

*We also call on Finance ministers to monitor on a regular basis the proper implementation of IOSCO's principles for the regulation and supervision on commodity derivatives markets and encourage broader publishing and unrestricted access to aggregated open interest data. (St. Petersburg)*

**Remarks**

Jurisdictions should indicate whether commodity markets of any type exist in their national markets.

Jurisdictions should indicate the policy measures taken to implement the principles found in IOSCO's report on [Principles for the Regulation and Supervision of Commodity Derivatives Markets \(Sep 2011\)](#).

Jurisdictions, in responding to this recommendation, may also make use of the responses contained in the [update to the survey](#) published by IOSCO in September 2014 on the principles for the regulation and supervision of commodity derivatives markets.

**Progress to date**

- Not applicable
- Applicable but no action envisaged at the moment
- Implementation ongoing
- Implementation completed as of 03.01.2018

If "Not applicable" or "Applicable but no action envisaged..." has been selected, please provide a brief justification

If "Implementation ongoing" has been selected, please specify

- Draft in preparation, expected publication by [redacted]
- Draft published as of [redacted]
- Final rule or legislation approved and will come into force on [redacted]
- Final rule (for part of the reform) in force since [redacted]

**20. Regulation and supervision of commodity markets**

Progress to date	
<p><b>Issue is being addressed through</b></p> <p><input checked="" type="checkbox"/> Primary / Secondary legislation</p> <p><input type="checkbox"/> Regulation / Guidelines</p> <p><input type="checkbox"/> Other actions (such as supervisory actions)</p> <p><b>Short description of the content of the legislation/regulation/guideline/other actions</b></p> <p>According to current EU-legislation, directly applicable rules for market manipulation (Art. 15 EU-Market Abuse Regulation-MAR) and insider dealing (Art. 14 EU-Market Abuse Regulation-MAR) apply both to commodities and commodity derivatives. Furthermore, rules for disclosing of inside information apply to commodity derivatives (Art. 17, Art. 3 para 1 No. 1 MAR). Further strengthening of the regulatory framework regarding commodities and commodity derivative and European harmonisation has been achieved by the Markets in Financial Instruments Directive and Regulation (MiFID II, MiFIR) that contain rules on position limits. Germany supports the aforementioned regulatory framework and has adjusted its national rules in alignment with MiFID II requirements. The new rules also ensure that large non-financial firms trading a large amount of commodity derivatives are regulated under MiFID II (through the “ancillary activity test”). This “ancillary test” represents a ratio between (i) the capital that would need to be allocated for the firm to engage in speculative derivatives trading versus (ii) the capital employed to conduct a firm’s main business.</p> <p>Germany has implemented the MiFID II rules on position limits by amending the Securities Trading Act (Wertpapierhandelsgesetz - WpHG). According to the new provisions, BaFin shall set position limits on all commodity derivatives contracts that are traded on German trading venues. Furthermore, trading venues and investment firms are required to report individual positions of position holders on a daily basis to BaFin. All holders of positions in commodity derivatives subject to position limits are required to adhere to the position limits. BaFin is to sanction infringements of position limits and failures to submit position reports. For this purpose, the WpHG now contains a schedule of penalties. With regard to the ancillary activity test, respective firms have to notify to BaFin if they are making use of the ancillary activity exemption. Any failure to do so can amount to illegal provision of financial services which is a criminal offence.</p> <p>Parallely, on 3 January 2018 two Delegated Regulations as part of the MiFID II rulebook came into force, based on the draft regulatory technical standards (‘RTS’) of the European Securities and Markets Authority (ESMA). In particular, the RTSs define parameters for competent authorities to determine “position limits”, i.e. the maximum amount of commodity derivatives that can be held by a single trader, and which represent a tool to help to limit commodity speculation, support orderly pricing and prevent market abuse. The rules establish a “baseline” and maximum bands of deviation on either side of the baseline, to be set by the competent regulators in line with observed price volatility in the underlying commodity markets. The standard also contains several chapters to cater for the “illiquid” derivative contracts, i.e. where open interest levels are low. Moreover, the new standards contain an explicit reference to how volatility should be considered by NCAs. In particular, authorities should seek to minimise volatility or at least review their limits more often in cases of excessive volatility.</p>	<p>If this recommendation has not yet been fully implemented, please provide <b>reasons for delayed implementation</b></p> <div style="background-color: #e0e0e0; height: 150px; width: 100%;"></div>

I	II	III	IV	V	VI	VII	VIII	IX. Safeguarding the integrity and efficiency of financial markets	X
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**20. Regulation and supervision of commodity markets**

**Update and next steps**

**Highlight main developments since last year's survey**

Implementation of MIFID II requirements regarding commodity derivatives into national law (in particular Securities Trading Act (WpHG)) is completed.

BaFin has adopted position limits for all commodity derivatives that are traded on German trading venues. Most position limits apply to derivatives on power which is the most important segment of Germany's leading commodity derivatives trading venue EEX. Moreover, since 3 January 2018 several cases of position limit infringements have occurred. In these cases, BaFin has instituted proceedings against the respective companies.

In order to monitor the positions of position holders BaFin has set up a reporting system in cooperation with the trading venues. BaFin is now able to spot positions of position holders that are engaged in German commodity derivatives.

Furthermore, entities engaged in commodity derivatives notify the ancillary activity exemption to BaFin.

**Planned actions (if any) and expected commencement date**

**Relevant web-links**

**Web-links to relevant documents**

- <https://eur-lex.europa.eu/legal-content/EN/TXT/PDF/?uri=CELEX:32017R0591&from=DE>
- <https://eur-lex.europa.eu/legal-content/EN/TXT/PDF/?uri=CELEX:32017R0592&from=DE>
- <https://www.gesetze-im-internet.de/wphg/>
- [https://www.bafin.de/EN/Aufsicht/BoersenMaerkte/Derivate/PositionslimitsWarenderivate/positionslimits\\_warenderivate\\_node\\_en.html](https://www.bafin.de/EN/Aufsicht/BoersenMaerkte/Derivate/PositionslimitsWarenderivate/positionslimits_warenderivate_node_en.html)

**21. Reform of financial benchmarks**

**G20/FSB Recommendations**

*We support the establishment of the FSB's Official Sector Steering Group to coordinate work on the necessary reforms of financial benchmarks. We endorse IOSCO's Principles for Financial Benchmarks and look forward to reform as necessary of the benchmarks used internationally in the banking industry and financial markets, consistent with the IOSCO Principles. (St. Petersburg)*

Collection of information on this recommendation will continue to be deferred given the ongoing reporting of progress in this area by the FSB Official Sector Steering Group, and ongoing IOSCO work to review the implementation of the IOSCO Principles for Financial Benchmarks.

22. Enhancing financial consumer protection

G20/FSB Recommendations

We agree that integration of financial consumer protection policies into regulatory and supervisory frameworks contributes to strengthening financial stability, endorse the FSB report on consumer finance protection and the high level principles on financial consumer protection prepared by the OECD together with the FSB. We will pursue the full application of these principles in our jurisdictions. (Cannes)

Remarks

Jurisdictions should describe progress toward implementation of the OECD’s [G-20 high-level principles on financial consumer protection \(Oct 2011\)](#).

Jurisdictions may refer to OECD’s [September 2013 and September 2014 reports](#) on effective approaches to support the implementation of the High-level Principles as well as the [G20/OECD Policy Guidance on Financial Consumer Protection in the Digital Age](#), which provides additional effective approaches for operating in a digital environment. The effective approaches are of interest across all financial services sectors – banking and credit; securities; insurance and pensions – and consideration should be given to their cross-sectoral character when considering implementation. In the case of private pensions, additional guidance can be found in the [Good Practices on the Role of Pension Supervisory Authorities in Consumer Protection Related to Private Pension Systems](#)

Jurisdictions should, where necessary, indicate any changes or additions that have been introduced as a way to support the implementation of the High-level Principles, to address particular national terminology, situations or determinations.

Progress to date


- Not applicable
- Applicable but no action envisaged at the moment
- Implementation ongoing
- Implementation completed as of

If “Not applicable” or “Applicable but no action envisaged...” has been selected, please provide a brief justification

If “Implementation ongoing” has been selected, please specify

- Draft in preparation, expected publication by
- Draft published as of
- Final rule or legislation approved and will come into force on
- Final rule (for part of the reform) in force since

22. Enhancing financial consumer protection

Progress to date	
<p><b>Issue is being addressed through</b></p> <ul style="list-style-type: none"> <li><input checked="" type="checkbox"/> Primary / Secondary legislation</li> <li><input checked="" type="checkbox"/> Regulation / Guidelines</li> <li><input checked="" type="checkbox"/> Other actions (such as supervisory actions)</li> </ul> <p><b>Short description of the content of the legislation/regulation/guideline/other actions</b></p> <p>In July 2015 a new act to better protect retail investors (Kleinanlegerschutzgesetz) came into force. BaFin now is in charge of protecting the collective interests of consumers and has the power to ensure compliance of the supervised entities. BaFin is able to ban or restrict certain financial products as well as certain financial practices in case of significant threats to consumers or to the proper functioning of financial markets or to the stability of the financial system.</p> <p>On 1st August 2014 the Act on fee based investment advice on financial instruments (Honoraranlageberatungsgesetz) came into force.</p> <p>On 31st July 2015 the decree for key information documents on products for pension provision was issued. It requires the provision of a KID for such products (as defined by the law on certification of products for pension provision) which makes such products more transparent vis-à-vis the consumer. At the same time, the product information centre for pension provision was established which fulfils important consumer protection duties regarding pension provision.</p> <p>The law implementing Solvency II came into force on 11th April 2015 (part 1) and 1st January 2016 (part 2). The law improves policy-holders claims for contractual services. For more information please see also the respective answer of the EU-COM.</p> <p>On 3rd July 2015 the implementing law on the Directive on deposit guarantee schemes (2014/49/EU) came into force. For further information on national deposit insurance arrangements please refer to No. 18.</p> <p>The law implementing the amended Transparency Directive (2004/109/EU) came into force on 26th November 2015. The law harmonises the transparency requirements regarding information about issuers of securities traded on a regulated market and other continuous disclosure obligations. The law has indirect effects on financial consumer protection by keeping a consistent high level of capital markets transparency and by strengthening financial consumer protection in specific additional situations, e.g. a delisting or downlisting.</p> <p>On 9th December 2015 the Regulation on European long-term investment funds (REGULATION (EU) 2015/760) came into force. The regulation aims at increasing the pool of capital available for long-term investment in the EU economy by creating a new form of fund vehicle. The law contains financial consumer protection rules like information provision requirements, e.g. for costs of the investment.</p> <p>The revision of the UCITS Directive (UCITS V - 2009/65/EU) was published in the official gazette of the EU on 28th August 2014. On 18th March 2016 the German implementation law came into force. The Directive and the implementation law cover various financial consumer protection areas regarding the funds regime. For more information please see also the respective answer of the EU-COM.</p> <p>In July 2016 the First Act Amending Financial Market Regulations (Erstes Finanzmarktnovellierungsgesetz) was published in the German law gazette and thereafter gradually entered into force. The act mainly serves to implement provisions of the Market Abuse Directive and Market Abuse Regulation, the Central Securities Depositories Regulation and the Packaged Retail and Insurance-based Investment Products Regulation into German law.</p> <p>In March 2017 the German Federal Parliament adopted the Second Financial Markets Amendment Act (Zweites Finanzmarktnovellierungsgesetz). Apart from one </p>	<p>If this recommendation has not yet been fully implemented, please provide <b>reasons for delayed implementation</b></p>

**22. Enhancing financial consumer protection**

**Update and next steps**

**Highlight main developments since last year's survey**

In connection with implementing the Directive 2016/97/EU on insurance distribution (IDD) the German legislator also introduced stricter rules in consulting and the sales of residual debt insurances with the aim of enhancing consumer protection. The newly introduced sections 7a para. 5 and 7d of the German Insurance Contract Act (Versicherungsvertragsgesetz – VVG) provide consumers with extended rights of revocation and shall ensure better information. The new rules came into force on 23 February 2018.

Though most parts of the act implementing the revised Payment Services Directive (Zahlungsdiensteumsetzungsgesetz) already came into force on 13 January 2018 the rules dealing with access to accounts by payment initiation service providers and account information service providers as well as the rules dealing with strong customer authentication came into force on 14 September 2019.

The European Parliament and the Council have adopted a regulation on a pan-European Pension Product (PEPP). The Regulation was published in the Official Journal of the European Journal on 25 July 2019 and entered into force 20 days thereafter. It shall apply 12 months after the delegated acts referred to in it have been published in the Official Journal of the European Union. The pan-European pension product (PEPP) is a voluntary personal pension scheme that will offer consumers a new pan-European option to save for retirement. The PEPP Regulation provides for rules ensuring standardisation of the core product features, such as transparency requirements, investment rules, switching right and type of investment options.

The implementation of Directive 2014/92/EU (on rights to a basic bank account, the comparability of fees related to payment accounts, payment account switching) into German law is formally completed. Important parts (basic bank account) of the new Act (Zahlungskontengesetz) came into force in June 2016 (basic bank account) and in September 2016 (payment account switching). The parts relating to the information on and the comparability of fees related to payment accounts, came into force on 31 October 2018. Payment service providers are now obliged to use the standardised terminology and to inform consumers+

**Planned actions (if any) and expected commencement date**

**Relevant web-links**

**Web-links to relevant documents**

I	II	III	IV	V	VI	VII	VIII	IX	X	List of abbreviations used
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AFS	Financial Stability Committee ("Ausschuss für Finanzstabilität")
AML	Anti-Money Laundering
BaFin	Federal Financial Supervisory Authority ("Bundesanstalt für Finanzdienstleistungsaufsicht")
BCBS	Basel Committee on Banking Supervision
BRRD	Bank Recovery and Resolution Directive
CCP	Central Counterparty Clearing
CFT	Combating the Financing of Terrorism
CRA	Credit Rating Agencies
CRD	Capital Requirements Directives
CRR	Capital Requirements Regulation
EBA	European Banking Authority
EC	European Commission
ECB	European Central Bank
EIOPA	European Insurance and Occupational Pensions Authority
EMIR	European Market Infrastructure Regulation
ESCB	European System of Central Banks
ESMA	European Securities and Markets Authority
EU	European Union
EU-COM	European Commission
FSC	Financial Stability Committee
FSI	Financial Stability Institute, Basel
FTE	Full Time Equivalent
GL	Guideline
G-SIFIs	Global Systemically Important Financial Institutions
G-SIIs	Global Systemically Important Institutions
IADI	International Association of Deposit Insurers
IAIS	International Association of Insurance Supervisors
IOSCO	International Organization of Securities Commissions
ITS	Implementing Technical Standards
KID	Key Information Document
LCR	Liquidity Coverage Ratio
MiFID	Markets in Financial Instruments Directive
NCA	National Competent Authority
NCB	National Central Bank
NSA	National Supervisory Authority





## Sources of recommendations

- [Buenos Aires: G20 Leaders' Communique \(27 November 2018\)](#)
- [Hamburg: G20 Leaders' Communique \(7-8 July 2017\)](#)
- [Hangzhou: G20 Leaders' Communique \(4-5 September 2016\)](#)
- [Antalya: G20 Leaders' Communique \(15-16 November 2015\)](#)
- [Brisbane: G20 Leaders' Communique \(15-16 November 2014\)](#)
- [St Petersburg: The G20 Leaders' Declaration \(5-6 September 2013\)](#)
- [Los Cabos: The G20 Leaders' Declaration \(18-19 June 2012\)](#)
- [Cannes: The Cannes Summit Final Declaration \(3-4 November 2011\)](#)
- [Seoul: The Seoul Summit Document \(11-12 November 2010\)](#)
- [Toronto: The G-20 Toronto Summit Declaration \(26-27 June 2010\)](#)
- [Pittsburgh: Leaders' Statement at the Pittsburgh Summit \(25 September 2009\)](#)
- [London: The London Summit Declaration on Strengthening the Financial System \(2 April 2009\)](#)
- [Washington: The Washington Summit Action Plan to Implement Principles for Reform \(15 November 2008\)](#)
- [FSF 2008: The FSF Report on Enhancing Market and Institutional Resilience \(7 April 2008\)](#)
- [FSF 2009: The FSF Report on Addressing Procyclicality in the Financial System \(2 April 2009\)](#)
- [FSB 2009: The FSB Report on Improving Financial Regulation \(25 September 2009\)](#)
- [FSB 2012: The FSB Report on Increasing the Intensity and Effectiveness of SIFI Supervision \(1 November 2012\)](#)