

**Jurisdiction:** 

**South Africa** 

# 2015 IMN Survey of National Progress in the Implementation of G20/FSB Recommendations

- I. Hedge funds
- II. Securitisation
- III. Enhancing supervision
- IV. Building and implementing macroprudential frameworks and tools
- V. Improving oversight of credit rating agencies (CRAs)
- VI. Enhancing and aligning accounting standards
- VII. Enhancing risk management
- VIII. Strengthening deposit insurance
  - IX. Safeguarding the integrity and efficiency of financial markets
  - X. Enhancing financial consumer protection
- XI. Reference to source of recommendations
- **XII.** List of Abbreviations



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
I.	Hedge funds				
		We also firmly recommitted to work in an internationally consistent and non-discriminatory manner to strengthen regulation and supervision on hedge funds. (Seoul)  Hedge funds or their managers will be registered and will be required to disclose appropriate information on an ongoing basis to supervisors or regulators, including on their leverage, necessary for assessment of the systemic	Jurisdictions should indicate the progress made in implementing the high level principles contained in IOSCO's <i>Report on Hedge Fund Oversight (Jun 2009)</i> .  In particular, jurisdictions should specify whether:  - Hedge Funds (HFs) and/or HF managers are subject to mandatory registration  - Registered HF managers are subject to appropriate ongoing requirements	□ Not applicable □ Applicable but no action envisaged at the moment □ Implementation ongoing:  Status of progress: □ Draft in preparation, expected publication by: □ Draft published as of: □ Final rule or legislation approved and will come into force on: □ Final rule (for part of the reform) in force since:	If this recommendation has not yet been fully implemented, please provide reasons for delayed implementation:  Planned actions (if any) and expected commencement date:  Web-links to relevant documents:
		risks they pose individually or collectively. Where appropriate registration should be subject to a minimum size. They will be subject to oversight to ensure that they have adequate risk management. (London)	regarding:  Organisational and operational standards;  Conflicts of interest and other conduct of business rules;  Disclosure to investors; and Prudential regulation.	<ul> <li>☑ Implementation completed as of: 1         April 2015</li> <li>Issue is being addressed through:         ☑ Primary / Secondary legislation         ☑ Regulation /Guidelines         ☐ Other actions (such as supervisory actions), please specify:         Short description of the content of the legislation/ regulation/guideline:         A regulatory framework for the regulation and supervision of hedge funds has been developed and has become law with effect from 01 April 2015 The framework proposes two types of funds (1) Retail Hedge Funds (2) Qualified Investor Hedge Funds. Retail</li> </ul>	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				hedge funds are nowsubject to a	
				stringent regulatory system, for example	
				on leverage limits, marketing, and capital	
				and liquidity requirements. Qualified	
				Investor Hedge Funds are subject to a	
				lighter form of regulation and mainly on	
				reporting for monitoring of systemic risk	
				and limited marketing to the general	
				public. The framework will follow the	
				IOSOC's guidelines and principles. The	
				regulation of Hedge Funds in South	
				Africa became effective on 01 April	
				2015. The regulations require that Hedge	
				Funds be registered with the Financial	
				Services Board as a declared scheme,	
				under Collective Investment Schemes	
				Control Act. The regulations also provide	
				for disclosure measures	
				Highlight main developments since last year's survey:	
				On 16 April 2014, the NT released for	
				public comment the draft Regulations	
				and a related Explanatory memorandum	
				for hedge funds. These draft Regulations	
				propose a framework for regulating	
				hedge funds in South Africa. Based on	
				comments, final amendments were made	
				to the regulations. Meetings with the	
				Receiver of Revenue and National	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				Treasury were also concluded for	
				necessary amendments to be made to the	
				Income Tax Legislation to facilitate the	
				conversion and implementation of Hedge	
				Funds as Collective Investment Schemes.	
				The Finance Minister declared Hedge	
				Funds a Collective Investment Scheme	
				on 25 February 2015. On 06 March 2015,	
				the regulator, the Financial Services	
				Board released the final regulations to be	
				effective on 01 April 2015.	
				Web-links to relevant documents:	
				ftp://ftp.fsb.co.za/public/Collective_Inves tments_Schemes/Press%20Release%20H edge%20fund%20regulation.pdf. http://www.treasury.gov.za/comm_media/press/2012/ANNEXURE%20A%20-Regulation%20of%20Hedge%20Funds%20in%20South%20Africa-%20A%20proposed%20framework%20%20September%202012.pdf Board notice issued by FSB for Fit and Proper Requirements is available on ftp://ftp.fsb.co.za/public/Faisdep/BoardNotice87.pdf https://www.fsb.co.za/Departments/cis/Pages/docComments.aspx# Latest links http://ntintranet/legislation/acts/2002/Gazette%2038503%20-	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				%20Declaration%20of%20hedge%20fun	
				ds.pdf	
				http://ntintranet/legislation/acts/2002/Gaz	
				ette%2038540%20-	
				%20Hedge%20fund%20notice%20and%	
				20others.pdf Retirement funds	
				https://www.fsb.co.za/Departments/retire	
				mentFund/Documents/Draft%20Notice%	
				20Hedge%20Fund%20Investments%203	
				0%2010%202013.pdf	
				http://ntintranet/comm_media/press/2014	
				/2014041601%20-	
				%20Press%20Release%20-	
				%20Release%20of%20Draft%20Hedge	
				%20Fund%20Regulations.pdf	
				http://ntintranet/public%20comments/He	
				dge%20Fund/2014041601%20-	
				%20Draft%20Hedge%20Fund%20Regul	
				ations.pdf	
				http://ntintranet/public%20comments/He	
				dge%20Fund/2014041601%20-	
				%20Hedge%20Fund%20Regs%20EM.p	
				df	
				http://ntintranet/public%20comments/He	
				dge%20Fund/2014041601%20-	
				%20Hedge%20Fund%20Structures.pdf	
				https://www.fsb.co.za/Departments/cis/P	
				ages/docComments.aspx# Latest links	
				on Hedge funds	
				http://ntintranet/comm_media/press/2015	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				/2015030601%20-	
				%20Hedge%20Funds%20Final%20Regs	
				%20and%20Notice.pdf Ministerial	
				declaration	
				http://ntintranet/legislation/acts/2002/Gaz	
				ette%2038503%20-	
				%20Declaration%20of%20hedge%20fun	
				ds.pdf Gazetted through the Financial	
				Services Board	
				http://ntintranet/legislation/acts/2002/Gaz	
				ette%2038540%20-	
				%20Hedge%20fund%20notice%20and%	
				20others.pdf	
				http://www.fsb.co.za/Departments/cis/Do	
				cuments/CIS%20Frequently%20Asked%	
				20Questions.pdf	
				Additional questions:	
				1. Please indicate whether Hedge Funds (HFs) are domiciled locally and, if available, the size of the industry in terms of Assets under Management and number of HFs.	
				The South African Hedge Fund industry	
				has R57bn(USD 4.56 billion) in assets	
				under management These assets are	
				invested in 113 funds and managed by 55	
				investment managers. Before the Hedge	
				Funds regulations became effective on 01	
				April 2015, all South African Hedge	
				Funds were domiciled locally. However,	
				the new regulations make provisions for	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				foreign domiciled Hedge Funds	
				2. Please specify the main criteria and numerical thresholds (if applicable) for subjecting HFs and/or HF managers to mandatory registration.	
				With effect from 1 April 2015, hedge funds must be operated by a manager of a collective investment scheme in hedge funds in terms of the Collective Investment Schemes Control Act, 2002. Existing hedge funds will be converted into portfolios of hedge fund collective investment schemes operated by a manager. Existing investment managers that do not wish to establish collective investment schemes may operate their respective hedge funds as portfolios on the platform of another collective investment scheme in hedge funds. These existing hedge fund investment managers are currently registered under the FAIS Act as category IIA financial services providers and will continue to be so regulated. Only their conduct will be regulated under the FAIS Act, while their hedge fund portfolio will be regulated by the Registrar of Collective Investment Schemes. In order to be approved and	
				issued with a category IIA licence under	
				the FAIS Act, hedge fund investment	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				managers must comply with the Fit and	
				Proper criteria/requirements. These	
				requirements include inter alia, the	
				following elements: • Personal qualities	
				of honesty and integrity • Competence	
				(experience, qualifications and regulatory	
				examinations) • Operational ability •	
				Financial soundness • Continuous	
				professional development The Fit and	
				Proper criteria are applied consistently at	
				the registration/approval stage of hedge	
				fund investment managers and on a	
				continuous/on-going basis thereafter.	
				Each hedge fund investment manager	
				and its key individual (responsible for	
				management and oversight of the	
				business), are required to provide	
				comprehensive evidence to prove	
				compliance with the Fit and Proper	
				requirements upon approval. The	
				Registrar prescribes the relevant	
				application form (FSP 15) that must be	
				completed by hedge fund investment	
				managers and specifies the information	
				that must be provided to the Registrar's	
				Office at the registration/authorization	
				stage. Other sections of the application	
				form include, inter alia, request for	
				information on the key individual	
				responsible for management of the hedge	



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				fund including qualifications, experience,	
				honesty and integrity vetting; operational	
				ability of the hedge fund investment	
				manager; and the types of clients and	
				market value of assets under	
				management. Other specific	
				requirements contained in the application	
				form include, inter alia, specimen	
				mandate used for hedge fund investment	
				management, copy of the latest audited	
				financial statements, risk management	
				processes employed in the business, and	
				details of the parties responsible for the	
				risk management function,	
				administration function and valuation of	
				hedge fund portfolios. As part of our	
				supervisory risk based mandate, on-site	
				inspections are conducted prior to the	
				license being granted to verify the	
				information supplied in the application	
				form.	
				3. Please specify whether registered HF managers are subject to ongoing requirements regarding organisational and operational standards; conflicts of interest and other conduct of business rules; disclosure to investors; and prudential regulation. If any of these requirements are not applicable, please explain.  When it comes to organisational and	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				operational conduct, hedge fund	
				managers are obliged to treat customers	
				fairly and are also required to always or	
				at all times act honestly, fairly, with due	
				skill, care and diligence and in the best	
				interests of the client and the broader	
				financial services industry.	
				As regards organisational and operational	
				standards, hedge fund managers are	
				obliged to have processes and systems in	
				place for protection and separation of	
				clients' funds and assets. They must also	
				demonstrate compliance with the	
				provisions of the operational ability, and	
				in particular must have in place a fixed	
				business address, adequate access to	
				communication facilities, filing and	
				record keeping systems and a banking	
				account. They are also required to have	
				relevant processes, procedures and	
				systems in place, to ensure inter alia;	
				Segregation of duties, roles and	
				responsibilities from an operational	
				perspective	
				Application of logical access	
				security of logical access	
				Access rights and data security	
				Physical security of assets and	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				records	
				• Documented business processes,	
				policies and technical requirements	
				Disaster recovery and backup	
				procedures on electronic data	
				1	
				Systems testing	
				Appropriate training to key	
				individuals and representatives on the	
				requirements of the FAIS Act and	
				regarding the rendering of financial	
				services.	
				They are further obliged to maintain a	
				suitable guarantee or professional	
				indemnity insurance and a fidelity	
				insurance cover. They must have general	
				administration processing, accounting transactions and risk control	
				transactions and risk control measurements to ensure accurate,	
				complete and timeous processing of data,	
				reporting and assurance of data integrity.	
				As part of the operational ability	
				requirements, where some of the functions are outsourced, the hedge fund	
				manager must provide specific	
				information regarding what these	
				outsourced functions entail, whether the	
				outsourced entity is an approved FSP, the	
				name of the outsourced entity and	

No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				whether the entity is an independent	
				party, a related party or both.	
				Furthermore the hedge fund manager	
				must ensure that a written service level	
				agreement is in place for outsourced	
				functions.	
				Hedge fund managers are obliged to fully	
				disclose any actual or potential conflict	
				of interest before the conclusion of any	
				transaction and on an on-going basis but	
				not less than annually. They are further	
				required to have a comprehensive	
				conflict of interest management policy	
				that is approved by the board of directors	
				or senior management and reviewed on	
				an annual basis.	
				In addition, compliance officers of hedge	
				fund managers are required to monitor	
				compliance with the conflict of interest	
				provisions and must submit a report to	
				the Registrar's Office on an annual basis	
				on the implementation, monitoring and	
				compliance with, and the accessibility of	
				such policy.	
				reserve	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				As regards disclosure to investors, this	
				requirement is fully addressed in the	
				Hedge Fund Notice (Board Notice 52 of	
				2015) as well as the Disclosute Notice	
				Board Notice 92 of 2014 which applies	
				to all collective investment schemes	
				including hedge funds.	
				Hedge Fund managers are required to	
				disclose to potential investors the name	
				of the fund, the board, the strategy of the	
				fund, the leverage to be employed,	
				management of conflict of interest, and	
				any other specifics of the fund, including	
				investment restrictions of the fund.	
				Managers are also required to report	
				monthly to existing investors in Retail	
				Hedge Funds and quarterly to existing	
				investors in Qualified Investor Hedge	
				Funds. Reporting to existing investors	
				will include performance reporting,	
				leverage used, liquidity changes, etc.	
				The Registrar also prescribes specific	
				risk disclosures for hedge fund managers	
				relating to, inter alia: trading strategies,	
				unlisted instruments, exchange rates,	
				counterparty default, fees, transaction	
				costs etc.	
				Hedge fund managers are required to	

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				confirm and in certain instances provide	
				at application stage the above-mentioned	
				information regarding their internal	
				organisational and operational controls,	
				disclosure requirements and management	
				of conflict of interests. The supervision	
				and ongoing monitoring of compliance	
				with the above requirements is achieved	
				by performing offsite review of annual	
				compliance reports submitted to the	
				Registrar's Office, perfoming onsite	
				inspections of hedge fund managers, and	
				conducting investigations to probe any	
				suspected breaches.	
				4. Please describe the main challenges (where relevant) and any lessons learned in implementing this reform.	
				The consultation of the private sector	
				from the commencement of the reform	
				process was useful in ensuring a smooth	
				and successful process.	
				5. Are you monitoring the effects of this reform in your jurisdiction? If yes, please share the main findings and any related policy initiatives in response to those findings.	
				The Hedge fund regulations became	1
				effective on the 1 April 2015, hence	
				more time needs to be given to review	
				and assess hedge funds through the	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				regular monitoring processes in place to have a meaningful findings.	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
No 2 (3)	Description  Establishment of international information sharing framework	G20/FSB Recommendations  We ask the FSB to develop mechanisms for cooperation and information sharing between relevant authorities in order to ensure effective oversight is maintained when a fund is located in a different jurisdiction from the manager. We will, cooperating through the FSB, develop measures that implement these principles by the end of 2009. (London)	Remarks  Jurisdictions should indicate the progress made in implementing the high level principles in IOSCO's Report on Hedge Fund Oversight (Jun 2009) on sharing information to facilitate the oversight of globally active fund managers.  In addition, jurisdictions should state whether they are:  - Signatory to the IOSCO MMoU  - Signatory to bilateral agreements for supervisory cooperation that cover hedge funds and are aligned to the 2010 IOSCO Principles Regarding Cross-border Supervisory  Cooperation.	□ Not applicable □ Applicable but no action envisaged at the moment □ Implementation ongoing:  Status of progress: □ Draft in preparation, expected publication by: □ Draft published as of: □ Final rule or legislation approved and will come into force on: □ Final rule (for part of the reform) in force since : ☑ Implementation completed as of:     March 2014: MoUs concluded in accordance with the Financial Services Board Act. 2015-MoUs included in accordance with Final regulations issued on 2015 with a Ministerial (Minister of Finance) declaration of Hedge funds as Collective Investment Schemes. The Financial Services is a signatory to the IOSCO MMoU.  Issue is being addressed through:	Next steps  If this recommendation has not yet been fully implemented, please provide reasons for delayed implementation:  Planned actions (if any) and expected commencement date:  Web-links to relevant documents:  Signatory to bilateral agreements for supervisory cooperation that cover hedge funds and are aligned to the 2010 IOSCO Principles Regarding Cross-border Supervisory Cooperation. MoU with FSB-ESMA-Europa http://www.esma.europa.eu/system/files/201487_mou_with_fsb_south_africa.pd



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				Board Act. 2015-MoUs included in	
				accordance with Final regulations issued	
				on 2015 with a Ministerial (Minister of	
				Finance) declaration of Hedge funds as	
				Collective Investment Schemes South	
				Africa cooperates fully with international	
				institutions, such as the Financial	
				Stability Board, and awaits any further	
				guidance on issues relating to the	
				regulation of cross-border institutions	
				and groups.	
				Highlight main developments since last year's survey:	
				March 2014: The MoUs were concluded	
				in accordance with the Financial Services	
				Board Act, which permits disclosure of	
				information obtained in performance of	
				any act/power in terms of the Acts	
				administered by the FSB. To afford the	
				necessary protection to the information	
				exchanged in terms of the MoUs,	
				provision has been made to ensure that	
				the use of the information is restricted to	
				achieving the supervisory and regulatory	
				objectives of the regulators and that	
				confidentiality is maintained at all times	
				Web-links to relevant documents:	
				Signatory to bilateral agreements for	
				supervisory cooperation that cover hedge	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				funds and are aligned to the 2010 IOSCO	
				Principles Regarding Cross-border	
				Supervisory Cooperation. MoU with	
				FSB-ESMA-Europa	
				http://www.esma.europa.eu/system/files/	
				201487_mou_with_fsb_south_africa.pdf	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
No 3 (4)	Description Enhancing counterparty risk management	G20/FSB Recommendations  Supervisors should require that institutions which have hedge funds as their counterparties have effective risk management, including mechanisms to monitor the funds' leverage and set limits for single counterparty exposures.  (London)	Remarks  Jurisdictions should indicate specific policy measures taken for enhancing counterparty risk management and strengthening their existing guidance on the management of exposure to leveraged counterparties.  In particular, jurisdictions should indicate whether they have implemented principle 2.iii of IOSCO Report on Hedge Fund Oversight (Jun 2009). Jurisdictions should also indicate the steps they are taking to implement the new standards on equity exposures (Capital requirements for banks' equity investments in funds, Dec 2013) by 1	□ Not applicable □ Applicable but no action envisaged at the moment □ Implementation ongoing:  Status of progress: □ Draft in preparation, expected publication by: □ Draft published as of: □ Final rule or legislation approved and will come into force on: □ Final rule (for part of the reform) in force since : ☑ Implementation completed as of: 1 April 2015: Counterparty risk management requirements are	Next steps  Planned actions (if any) and expected commencement date:  Web-links to relevant documents:
		Supervisors will strengthen their existing guidance on the management of exposures to leveraged counterparties. (Rec. II.17, FSF 2008)	Investments in funds, Dec 2013) by I January 2017.  For further reference, see also the following documents:  • BCBS Sound Practices for Banks' Interactions with Highly Leveraged Institutions (Jan 1999)  • BCBS Banks' Interactions with Highly Leveraged Institutions (Jan 1999)	imposed through the Hedge Funds regulations.  Issue is being addressed through:  □ Primary / Secondary legislation □ Regulation / Guidelines □ Other actions (such as supervisory actions), please specify:  Short description of the content of the legislation/regulation/guideline:  Enhancing counter party risk management for Hedge Funds has been included in the Hedge Funds regulations that are now law from 01 April 2015.  From a bank sector perspective, banking institutions with exposures to Hedge	



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				Funds are required to manage such	
				exposures in line with sound risk	
				management processes. In addition to	
				regulatory data provided to the	
				supervisor, banking legislation provides	
				sufficient powers for the bank regulator	
				to obtain information relating to such	
				exposures whenever it is deemed	
				necessary. South Africa has finalised the	
				Hedge Fund regulations that capture and	
				strengthen the regulation of hedge fund	
				counterparty risk, especially for Retail	
				Hedge Funds.	
				Highlight main developments since last year's survey:	
				On 16 April 2014, the NT released for	
				public comment the draft Regulations	
				and a related Explanatory memorandum	
				for hedge funds. These draft Regulations	
				propose a framework for regulating	
				hedge funds in South Africa. Based on	
				comments, final amendments were made	
				to the regulations. Meetings with the	
				Receiver of Revenue and National	
				Treasury were also concluded for	
				necessary amendments to be made to the	
				Income Tax Legislation to facilitate the	
				conversion and implementation of Hedge	
				Funds as Collective Investment Schemes	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				The Finance Minister declared Hedge	
				Funds a Collective Investment Scheme	
				on 25 February 2015. On 06 March 2015,	
				the regulator, the Financial Services	
				Board released the final regulations to be	
				effective on 01 April 2015. Also on the 1	
				April 2015: Counterparty risk	
				management requirements are imposed	
				through the Hedge Funds regulations.	
				Web-links to relevant documents:	
				http://ntintranet/legislation/acts/2002/Gaz ette%2038540%20- %20Hedge%20fund%20notice%20and% 20others.pdf	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
II. S	Securitisation				
(6) regul frame	ngthening of latory and capital nework for olines	Insurance supervisors should strengthen the regulatory and capital framework for monoline insurers in relation to structured credit. (Rec II.8, FSF 2008)	Jurisdictions should indicate the policy measures taken for strengthening the regulatory and capital framework for monolines.  See, for reference, the following principles issued by IAIS:  • ICP 13 – Reinsurance and Other Forms of Risk Transfer;  • ICP 15 – Investments; and  • ICP 17 - Capital Adequacy.  Jurisdictions may also refer to:  • IAIS Guidance paper on enterprise risk management for capital adequacy and solvency purposes (Oct 2008).  • Joint Forum document on Mortgage insurance: market structure, underwriting cycle and policy implications (Aug2013).	<ul> <li>☑ Not applicable</li> <li>There are no monoline insurers operating in South Africa</li> <li>☐ Applicable but no action envisaged at the moment</li> <li>☐ Implementation ongoing:</li> <li>Status of progress:</li> <li>☐ Draft in preparation, expected publication by:</li> <li>☐ Draft published as of:</li> <li>☐ Final rule or legislation approved and will come into force on:</li> <li>☐ Final rule (for part of the reform) in force since:</li> <li>☐ Implementation completed as of:</li> <li>Issue is being addressed through:</li> <li>☐ Primary / Secondary legislation</li> <li>☐ Regulation /Guidelines</li> <li>☐ Other actions (such as supervisory actions), please specify:</li> <li>Short description of the content of the legislation/regulation/guideline:</li> </ul>	Planned actions (if any) and expected commencement date:  Web-links to relevant documents:



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
No 5 (7)	Description  Strengthening of supervisory requirements or best practices for investment in structured products	G20/FSB Recommendations  Regulators of institutional investors should strengthen the requirements or best practices for firms' processes for investment in structured products. (Rec II.18, FSF 2008)	Jurisdictions should indicate the due diligence policies, procedures and practices applicable for investment managers when investing in structured finance instruments and other policy measures taken for strengthening best practices for investment in structured finance product.  Jurisdictions may reference IOSCO's report on Good Practices in Relation to Investment Managers' Due Diligence	<ul> <li>□ Not applicable</li> <li>□ Applicable but no action envisaged at the moment</li> <li>☑ Implementation ongoing:</li> <li>Status of progress:</li> <li>☑ Draft in preparation, expected publication by: Solvency Assessment and Management(SAM) will be implemented in Jan 2016.</li> <li>□ Draft published as of:</li> <li>□ Final rule or legislation approved and will come into force on:</li> </ul>	Next steps  If this recommendation has not yet been fully implemented, please provide reasons for delayed implementation:  The FSB will continue with the initiatives highlighted in the previous column. The FSB is continuously monitoring compliance with existing requirements  Planned actions (if any) and expected commencement date:  Solvency Assessment and Management(SAM) will be implemented
			When Investing in Structured Finance Instruments (Jul 2009).  Lurisdictions, may also refer to the Joint.	<ul> <li>✓ Final rule (for part of the reform) in force since: Retirement Funds effective 1 July 2011</li> <li>☐ Implementation completed as of:</li> </ul>	in Jan 2016 Solvency Assessment and Management(SAM) will be implemented in Jan 2016 Timeframe under the twin
			Jurisdictions may also refer to the Joint Forum report on <i>Credit Risk Transfer</i> -	implementation completed as of:	peak framework 2016-18 Includes
			Developments from 2005-2007 (Jul 2008).	Issue is being addressed through:  ☑ Primary / Secondary legislation	implementation of the new market conduct acts (overlapping sectoral law
			2000).	☑ Regulation /Guidelines	repealed), overhaul subordinate
				☐ Other actions (such as supervisory actions), please specify:	regulation. Under the Twin Peak Framework: South African authorities
				Retirement Funds effective as of 1 July	continue to closely monitor the
				2011: Regulation 28 sets the limits and	development of complex financial
				principles for a retirement fund to invest	products. The envisaged new Market
				in alternative investments.	Conduct regulator will take an active
				Short description of the content of the legislation/ regulation/guideline:	interest in this area as part of the mandate to protect consumers and also to
				Insurance: The existing requirements for	contribute towards financial stability
				insurers that originate or invest in	
				structured products are sufficiently	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				robust, but will be reconsidered in	Web-links to relevant documents:
				developing the new Solvency Assessment	
				and Management (SAM) regime. The	
				existing requirements relate to limitations	
				on the type and spreading of assets,	
				limitations on derivatives trading,	
				parameters for the valuation of group	
				undertakings and capital requirements	
				that requires the consideration of market	
				and credit risk. Retirement funds	
				Regulation 28 regulations sets out limits	
				on the amount and the extent to which a	
				retirement fund may invest in particular	
				assets, e.g. equities.	
				Highlight main developments since last year's survey:	
				Web-links to relevant documents:	
				Retirement funds: http://www.treasury.gov.za/public%20co mments/Explanatory%20memorandum% 20to%20draft%20regulation%2028.pdf	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
No 6 (8)	Description Enhanced disclosure of securitised products	G20/FSB Recommendations  Securities market regulators should work with market participants to expand information on securitised products and their underlying assets. (Rec. III.10-III.13, FSF 2008)	Remarks  Jurisdictions should indicate the policy measures taken for enhancing disclosure of securitised products.  See, for reference, IOSCO's Report on Principles for Ongoing Disclosure for Asset-Backed Securities (Nov 2012) and IOSCO's Disclosure Principles for Public Offerings and Listings of Asset-Backed Securities (Apr 2010).	□ Not applicable □ Applicable but no action envisaged at the moment ☑ Implementation ongoing:  Status of progress: ☑ Draft in preparation, expected publication by: Timeframe under the twin peak framework 2016-18 □ Draft published as of: □ Final rule or legislation approved and will come into force on: □ Final rule (for part of the reform) in force since: □ Implementation completed as of:  Issue is being addressed through: □ Primary / Secondary legislation ☑ Regulation /Guidelines ☑ Other actions (such as supervisory actions), please specify:  The Financial Services Board, South Africa's non-bank financial regulator — has implemented a process to strengthen the reporting of information on securitised products and underlying assets as well as improved disclosure of all complex financial products	If this recommendation has not yet been fully implemented, please provide reasons for delayed implementation:  New regulations may be required to enforce the matter and will be developed to this end as part of the move to a twin peaks approach.  Planned actions (if any) and expected commencement date:  Financial Sector Regulation Bill introduced into the legislative process during 2015 Financial sector conduct policy discussion document published by July 2014. 2015 Financial Sector Regulation ("Twin Peaks") Bill submitted to Cabinet for Parliament Financial Sector Conduct Policy Discussion Document published with TP Bill) 2015 Financial Sector Conduct Authority established & operational (enhanced powers) Financial Sector Conduct Policy Document, with draft legislation 2016-18 Implement new conduct act (overlapping sectoral law repealed), overhaul subordinate regulation
				Short description of the content of the legislation/ regulation/guideline:  As part of its implementation of a new	Web-links to relevant documents:



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				outcomes based market conduct	
				regulatory framework entitled "Treating	
				Customers Fairly", the Financial Services	
				Board has set up a multi-stakeholder task	
				group to review product disclosure	
				practices across all regulated financial	
				services sectors and products. From the	
				recommendations included in the IOSCO	
				Report on Principles for On-going	
				Disclosure for Assets backed securities	
				(Nov) 2012, the South African Financial	
				Service Board has benchmarked the JSE	
				listing requirement to the	
				recommendations The SA FSB is	
				engaging with the JSE to address	
				identified gaps. Collective Investment	
				Schemes: Under the new Legislation once	
				the Twin Peak Regulatory Framework is	
				in place, the extent and nature of required	
				disclosure to CIS investors will be	
				determined. The FSB has requested the	
				JSE to have mandated risk retention	
				products to allow for preference by CIS	
				portfolios. These discussions are ongoing.	
				Highlight main developments since last year's survey:	
				Web-links to relevant documents:	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
III.	<b>Enhancing supervision</b>	n			
7	Consistent, consolidated	All firms whose failure could pose a risk to financial stability must be subject to	Jurisdictions should indicate: (1) whether they have identified domestic SIFIs and,	□ Not applicable	Planned actions (if any) and expected commencement date:
(9)	supervision and regulation of SIFIs	consistent, consolidated supervision and regulation with high standards. (Pittsburgh)	if so, in which sectors; (2) whether the names of the identified SIFIs have been publicly disclosed; and (3) the types of policy measures taken for implementing consistent, consolidated supervision and regulation of the identified SIFIs.  See, for reference, the following documents:  BCBS:  • Framework for G-SIBs (Jul 2013)  • Framework for D-SIBs (Oct 2012)	<ul> <li>□ Applicable but no action envisaged at the moment</li> <li>☑ Implementation ongoing:</li> <li>Status of progress:</li> <li>□ Draft in preparation, expected publication by:</li> <li>☑ Draft published as of: 26 April 2013</li> <li>☑ Final rule or legislation approved and will come into force on: 01.01.2016: The SARB issued Directive 5 of 2013, which focuses on the additional capital requirements for systemically important banks, referred to as D-</li> </ul>	SAM as mentioned in previous columns will be implemented in early 2016 The Financial Sector Regulation Bill that gives effect to a twin peaks model of financial regulation will increase the scope of regulatory application to all financial sector product and service providers, and will provide for conduct and prudential standards to be applied on these entities and persons. A revised draft bill due Cabinet and public comment in Q3 of 2014 and continues consultation
			<ul> <li>BCP 12 (Sep 2012)</li> <li>IAIS:</li> <li>Global Systemically Important Insurers: Policy Measures (Jul 2013)</li> </ul>	SIBs. These capital add-ons will come into effect from 1 January 2016.  □ Final rule (for part of the reform) in force since:	remains a priority  Web-links to relevant documents:
			• <i>ICP 23– Group wide supervision</i> FSB:	☐ Implementation completed as of:  Issue is being addressed through:	For D5/2013: http://www.resbank.co.za/Lists/News%20 and%20Publications/Attachments/5686/0
			• Framework for addressing SIFIs (Nov	☐ Primary / Secondary legislation	1%20D5%20of%202013.pdf
			<u>2011)</u>	☑ Regulation /Guidelines	http://www.treasury.gov.za/documents/na
				☑ Other actions (such as supervisory actions), please specify:	tional%20budget/2011/A%20safer%20fin ancial%20sector%20to%20serve%20Sout
				Banks The bank supervisor applies	h%20Africa%20better.pdf
				consolidated supervision processes as	http://www.treasury.gov.za/comm_media
				prescribed by the Core Principles and the Basel II, II.5 and III framework.	/press/2013/2013020102%20- %20Twin%20Peaks%2001%20Feb%202



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				Insurance: The SA FSB currently	013.pdf
				requests insurance groups which may be	
				of systemic importance to submit	
				quarterly unaudited returns on a group	
				wide basis. The SA FSB is further	
				refining the reporting requirements for	
				insurance groups.	
				Short description of the content of the legislation/regulation/guideline:	
				Banks The bank supervisor applies	
				consolidated supervision processes as	
				prescribed by the Core Principles and the	
				Basel II, II.5 and III framework.	
				Insurance: The SA FSB currently	
				requests insurance groups which may be	
				of systemic importance to submit	
				quarterly unaudited returns on a group	
				wide basis. The SA FSB is further	
				refining the reporting requirements for	
				insurance groups. The SA FSB and the	
				SARB's Bank Supervision Department	
				(BSD) have made a clear distinction in	
				respect of the respective responsibilities	
				for group wide supervision – in particular	
				those financial conglomerates for which	
				the BSD is the lead regulator and those	
				for which the SA FSB is the lead	
				regulator. Information and findings are	
				also shared on a regular basis and formal	
				meetings between the respective	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				executives take place quarterly. The	
				supervisory powers of the SA FSB will	
				be further enhanced in the legislation that	
				will give effect to the Solvency	
				Assessment and Management (SAM)	
				project in 2016, which also aligns local	
				insurance legislation with the Insurance	
				Core Principles (ICPs) of the	
				International Association of Insurance	
				Supervisors and to specifically address	
				areas for improvement of the legislative	
				framework highlighted in the IMF/World	
				Bank assessment of South Africa's	
				compliance with ICPs in 2014. These	
				proposals, amongst others, provide for	
				measures on governance, risk	
				management, internal controls and group	
				supervision. The proposals further	
				include a clear definition of an insurance	
				group and the approach to calculating the	
				financial condition of the group. The	
				legislation provides that the same	
				remedial action that can be taken against	
				a solo entity will also apply to an	
				insurance group.	
				Highlight main developments since last year's survey:	
				Web-links to relevant documents:	
				For D5/2013: http://www.resbank.co.za/Lists/News%20 and%20Publications/Attachments/5686/0	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				1%20D5%20of%202013.pdf http://www.treasury.gov.za/documents/na tional%20budget/2011/A%20safer%20fin ancial%20sector%20to%20serve%20Sout h%20Africa%20better.pdf http://www.treasury.gov.za/comm_media /press/2013/2013020102%20- %20Twin%20Peaks%	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
8	Establishing	To establish the remaining supervisory	Reporting in this area should be	☑ Not applicable	If this recommendation has not yet
(10)				No G-SIFIs	reasons for delayed implementation:
	supervisory colleges and conducting risk assessments	colleges for significant cross-border firms by June 2009. (London)  We agreed to conduct rigorous risk assessment on these firms [G-SIFIs] through international supervisory colleges. (Seoul)	undertaken solely by home jurisdictions of G-SIBs and G-SIIs.  Please indicate the progress made in establishing and strengthening the functioning of supervisory colleges for G-SIBs and G-SIIs using, as reference, the following documents:  BCBS:  • Principle 13 of the BCBS Core  Principles for Effective Banking Supervision (Sep 2012)  • Principles for effective supervisory colleges (Jun 2014)  IAIS:  • ICP 25 and Guidance 25.1.1 – 25.1.6 on establishment of supervisory colleges  • Guidance 25.6.20 and 25.8.16 on risk assessments by supervisory colleges  • Application paper on supervisory colleges (Oct 2014)	No G-SIFIS  Applicable but no action envisaged at the moment  Implementation ongoing:  Status of progress:  Draft in preparation, expected publication by:  Draft published as of:  Final rule or legislation approved and will come into force on:  Final rule (for part of the reform) in force since:  Implementation completed as of:  Issue is being addressed through:  Primary / Secondary legislation  Regulation / Guidelines  Other actions (such as supervisory actions), please specify:  Short description of the content of the legislation/ regulation/guideline:  Highlight main developments since last year's survey:  Web-links to relevant documents:  Additional questions:  1. Please indicate whether	been fully implemented, please provide
				supervisory colleges for all G-SIBs/G-SIIs headquartered in your jurisdiction have been established. If not, please explain.	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				Not applicable: no G-SIBs are headquartered in South Africa	
				2. Please indicate the structure of the supervisory colleges for G-SIBs/G-SIIs in your jurisdiction (core, universal, other) and the reasons why it may differ across firms.	
				Refer to the response to question 1 above	
				3. Please indicate the frequency of meetings over the past year of the supervisory colleges (core, universal, other) for G-SIBs/G-SIIs in your jurisdiction.	
				Refer to the response to question 1 above	
				4. Please describe the main objectives of supervisory colleges for G-SIBs/G-SIIs in your jurisdiction and the types of issues that have been discussed over the past year. (e.g. specific area(s) of risk, coordinated risk assessments, joint supervisory work, coordinated supervisory plans). In your response, please indicate briefly some of the main challenges in conducting joint risk assessments and steps taken to address them.	
				5. Please describe the main challenges in the functioning of supervisory colleges for G-SIBs/G-SIIs in your jurisdiction and any plans to enhance the effectiveness of colleges.	
				Refer to the response to question 1 above	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
9 (11)	Description  Supervisory exchange of information and coordination	G20/FSB Recommendations  To quicken supervisory responsiveness to developments that have a common effect across a number of institutions, supervisory exchange of information and coordination in the development of best practice benchmarks should be improved at both national and international levels. (Rec V.7, FSF 2008)	Remarks  Jurisdictions should include any feedback received from recent FSAPs/ROSC assessments on the September 2012 BCP 3 (Cooperation and collaboration) and BCP 14 (Home-host relationships).  Jurisdictions should also indicate any steps taken since the last assessment in this area, particularly in response to relevant FSAP/ROSC recommendations.	Progress to date  □ Not applicable □ Applicable but no action envisaged at the moment □ Implementation ongoing:  Status of progress: □ Draft in preparation, expected publication by: □ Draft published as of: □ Final rule or legislation approved and will come into force on:	Planned actions (if any) and expected commencement date:  South Africa will, as part of the twin peaks implementation process, establish the Council for Financial Regulators which will focus on ensuring appropriate regulatory and supervisory co-ordination between domestic financial regulators.  Web-links to relevant documents:
		Enhance the effectiveness of core supervisory colleges. (FSB 2012)	Jurisdictions should describe any recent or planned regulatory, supervisory or legislative changes that contribute to the sharing of supervisory information (e.g. within supervisory colleges or via bilateral or multilateral MoUs).	<ul> <li>☐ Final rule (for part of the reform) in force since :</li> <li>☑ Implementation completed as of: 2010 through MoUs and bilaterals</li> <li>Issue is being addressed through :</li> <li>☐ Primary / Secondary legislation</li> <li>☑ Regulation /Guidelines</li> <li>☑ Other actions (such as supervisory actions), please specify:</li> </ul>	Web-links to relevant documents:
				South Africa fully cooperates with all international initiatives on coordination through the Financial Stability Board, OECD, FATF, IMF, World Bank, IOSCO, IAIS, IOPS, and similar bodies. The South African non-bank regulator has also signed the Multilateral Memoranda of Understanding (e.g. IOSCO) and concluded bilateral MoUs with other domestic regulators for the	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				exchange of information and the	
				enhancement of cooperation between	
				regulators. IOSCO and IAIS have formed	
				task groups mandated to look specifically	
				into the issue of supervisory cooperation	
				by securities regulators. In a similar	
				fashion, the bank supervisor has entered	
				into numerous MoU's with other	
				jurisdictions" regulators. A complete list	
				is available in the Annual Report. South	
				Africa will, as part of the twin peaks	
				implementation process, establish the	
				Council for Financial Regulators which	
				will focus on ensuring appropriate	
				regulatory and supervisory co-ordination	
				between domestic financial regulators.	
				Short description of the content of the legislation/ regulation/guideline:	
				Applied to become a signatory to the	
				IAIS Multilateral Memoranda of	
				Understanding. Insurance: The South	
				African Financial Services Board	
				participated in the IAIS Self-Assessment	
				And Peer Review on ICPS 1,2 and 23 and	
				submitted the report to the FSB in July	
				2012. The Financial Services Laws	
				General Amendment Bill, 2012 already at	
				an advanced stage of being promulgated	
				into legislation, further enhances the	
				general information sharing provisions in	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				existing legislation. The South African	
				Financial Service Board (SA FSB) has	
				submitted legislative proposals to the	
				National Treasury to further enhance	
				insurance legislation in respect of	
				information sharing and cooperation with	
				other regulators. The current quarterly	
				meetings between the two major	
				regulators, viz. the SARB and FSB, are	
				underpinned by a duly signed off MOU.	
				Furthermore, the Financial Sector	
				Regulation Bill (2013) has provisions that	
				deals specifically with cooperation,	
				coordination and exchange of information	
				between regulators and proposes two	
				mechanisms, namely, the FSOC and	
				Council of Financial Regulators, through	
				which to effect this coordination and	
				exchange of information.	
				Highlight main developments since last year's survey:	
				The 2014 ROSC assessment of the FSB-	
				SA's compliance with the IAIS ICPs	
				found the SA FSB observed in respect of	
				ICPs 3 and 25.	
				Web-links to relevant documents:	
				http://ntintranet/legislation/bills/2012/FS L/	

No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
10	Strengthening resources	We agreed that supervisors should have	No information on this recommendation		
(12)	and effective	strong and unambiguous mandates,	will be collected in the current IMN		
(12)	supervision	sufficient independence to act,	survey due to the recent publication of the		
		appropriate resources, and a full suite of	FSB thematic peer review report on		
		tools and powers to proactively identify	supervisory frameworks and approaches		
		and address risks, including regular stress	to SIBs.		
		testing and early intervention. (Seoul)			
		Supervisors should see that they have the			
		requisite resources and expertise to			
		oversee the risks associated with financial			
		innovation and to ensure that firms they			
		supervise have the capacity to understand			
		and manage the risks. (FSF 2008)			
		Supervisory authorities should			
		continually re-assess their resource needs;			
		for example, interacting with and			
		assessing Boards require particular skills,			
		experience and adequate level of			
		seniority. (Rec. 3, FSB 2012)			
		Semonty. (Rec. 3, 1 3D 2012)			



				B (1)	NY /
No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
IV.	Building and implemen	nting macroprudential frameworks an	d tools		
11	Establishing regulatory	Amend our regulatory systems to ensure	Please describe major changes in the	☐ Not applicable	Planned actions (if any) and expected
(13)	framework for macro-	authorities are able to identify and take	institutional arrangements for	☐ Applicable but no action envisaged	commencement date:
	prudential oversight	account of macro-prudential risks across	macroprudential policy (structures,	at the moment	A regulators roundtable was formed in
		the financial system including in the case	mandates, powers, reporting etc.) that	☑ Implementation ongoing:	2008 to improve regulatory coordination.
		of regulated banks, shadow banks <sup>1</sup> and	have taken place since the financial crisis,	Status of progress :	Government is considering a proposal to
		private pools of capital to limit the build	including over the past year.	✓ Draft in preparation, expected	formalise the roundtable into a Council of
		up of systemic risk. (London)		☑ Draft in preparation, expected publication by: 10/12/2016	Financial Regulators. Insurance The SA
				☐ Draft published as of:	FSB made an application to become a
		Ensure that national regulators possess	Please indicate whether an assessment	☐ Final rule or legislation approved and will come into force on:	signatory to the IAIS MMoU in January
		the powers for gathering relevant	has been conducted with respect to the	and will come into force on:	2013.
		information on all material financial	adequacy of powers to collect and share	☐ Final rule (for part of the reform) in	
		institutions, markets and instruments in	relevant information among different	force since:	Web-links to relevant documents:
		order to assess the potential for failure or	authorities on financial institutions,	☐ Implementation completed as of:	
		severe stress to contribute to systemic	markets and instruments to assess the	Issue is being addressed through:	
		risk. This will be done in close	potential for systemic risk. If so, please	☑ Primary / Secondary legislation	
		coordination at international level in	describe identified gaps in the powers to collect information, and whether any	☑ Regulation /Guidelines	
		order to achieve as much consistency as possible across jurisdictions. (London)	follow-up actions have been taken.	☑ Other actions (such as supervisory	
		possible across jurisdictions. (London)	Tollow-up actions have been taken.	actions), please specify:	
				South Africa is currently reviewing	
				legislation on information gathering. The	
				preliminary outcome of the review	
				indicates that the Banking Supervisor has	
				sufficient powers to gather relevant	
				information. However, legislation	

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<sup>1</sup> The recommendation as applicable to shadow banks will be retained until the monitoring framework for shadow banking, which is one of the designated priority areas under the CFIM, is established.



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				compels the Supervisor to keep this	
				information confidential, as it should be.	
				Consideration is being given to whether	
				or not these powers should be extended to	
				other regulators, or if the information	
				sharing responsibilities of the supervisor	
				should be increased, under certain	
				circumstances. The Financial Services	
				Board can request any information from	
				its regulated entities. In respect of	
				securities, any operational risks that may	
				cause a systemic risk will be addressed by	
				the Financial Sector Contingency Forum	
				(FSCF). This is a forum that is	
				represented by, amongst others, the SA	
				Reserve Bank, Financial Services Board	
				and the SROs. The Financial Stability	
				Oversight Committee also plays a major	
				role in coordinating financial stability	
				related issues. This is an interagency	
				Committee comprising of the SARB,	
				FSB, and SA National Treasury. The FSB	
				has wide powers to secure and share	
				information. South Africa has also	
				recently participated in the IAIS self-	
				assessment and peer review exercise on	
				ICPs 1 And 2: Mandate and Supervisory	
				Powers. The initial assessment has shown	
				that these ICPs are largely observed.	
				The above developments have been	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				complemented by the release for public	
				comment of the second draft of the	
				Financial Sector Regulation Bill (FSRB).	
				In terms of macro-prudential oversight,	
				the SARB willoversee of macro-	
				prudential oversight of the financial	
				system. The FSRB has provisions in	
				Chapter 2 that provides the SARB with	
				the authority/powers to for gathering	
				relevant information on all material	
				financial institutions, markets and	
				instruments in the domestic financial	
				system in order to execute its macro-	
				prudential oversight and financial	
				stability mandate.	
				Short description of the content of the legislation/ regulation/guideline:	
				Financial Sector Regulation Bill (FSRB)	
				chapter 2	
				Highlight main developments since last year's survey:	
				The FSRB is currently in the legislative	
				or parlimentary process and it is expected	
				the the FSRB will be passed by early	
				2016	
				Web-links to relevant documents:	
				See section 22 of the Financial Services	
				Board Act, 1990 at	
				http://www.fsb.co.za/legislation	

No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				http://www.treasury.gov.za/public%20co mments/FSR2014/2014%2012%2011%2 0FSRB%20including%20Consequential %20Amendments%20and%20Memo%20 of%20Objects.pdf	
				Additional questions:	
				1. Please describe the institutional arrangements for financial stability and macroprudential policy in your jurisdiction, including whether a macroprudential authority has been explicitly identified and the respective roles and responsibilities of the central bank and other authorities.	
				Before the FSRB, the Minister of Finance	
				delegated the financial stability function to the SARB in terms of a letter dated February 2010	
				2. If a macroprudential authority has been explicitly identified in your jurisdiction, please describe its legal basis, mandate, composition, powers (warnings, recommendations, prudential tools, powers of direction, other) and accountability arrangements. Who provides the resources and analytical support for the authority's activities?	
				The SARB; the proposed powers in the FSRB is broad and includes the SARB having to manage, monitor and mitigate systemic risks and systemic events as	

No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				well as the power to direct other regulators to take specific actions to address these risks	
				3. Is there an inter-agency body on financial stability or macroprudential matters — distinct from the designated macroprudential authority — in your jurisdiction? If so, please describe its legal basis, mandate, composition, powers and accountability arrangements. Who provides the resources and analytical support for its activities?	
				Yes, the FSRB provides for the Financial Stability Oversight Committee (FSOC). The FSOC has met a number of times	
				before the publication of the FSR. The SARB has been earmarked to provide resources for the FSOC.	
				4. Please describe the extent to which the macroprudential authority (or other relevant body) is able to collect information on material financial institutions, markets and instruments in order to assess potential systemic risks. In your response, please indicate whether the authorities involved in systemic risk monitoring have specific legal powers to collect information from financial institutions (whether regulated or not) for financial stability purposes, and whether there exist dedicated information gateways (e.g. Memorandum of Understanding) to share such information among relevant authorities.	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				Currently information on material issues	
				can be collected via the sector regulators,	
				based on sector specific laws. This will	
				be superceded by the FSRB that will	
				provide a legislative mandate to the	
				SARB to collect such information from	
				any firm.	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
12	Enhancing system-wide	Authorities should use quantitative	Please describe at a high level (including	☐ Not applicable	Planned actions (if any) and expected
(14)	monitoring and the use of macro-prudential instruments	indicators and/or constraints on leverage and margins as macro-prudential tools for supervisory purposes. Authorities should use quantitative indicators of leverage as	by making reference to financial stability or other reports, where available) the types of methodologies, indicators and tools used to assess systemic risks.	<ul> <li>□ Applicable but no action envisaged at the moment</li> <li>☑ Implementation ongoing:</li> <li>Status of progress :</li> </ul>	commencement date:  The Financial Sector Regulation Bill, 2015 will enhance the system-wide monitoring and the use of the macro-
		(system-wide) level(Rec. 3.1, FSF 2009)	puides for policy, both at the institution- pecific and at the macro-prudential pystem-wide) level(Rec. 3.1, FSF  macroprudential tools in the past year, including the chicetive for their was and	<ul> <li>□ Draft in preparation, expected publication by:</li> <li>☑ Draft published as of: 2015</li> <li>□ Final rule or legislation approved and will come into force on:</li> </ul>	prudential instruments. The draft ministerial regulations OTC derivatives together with the accompanying registrar's notices were published for a second round of public consultation on
		We are developing macro-prudential policy frameworks and tools to limit the	apply them.	☐ Final rule (for part of the reform) in force since:	the 5th of June 2015
		build-up of risks in the financial sector, building on the ongoing work of the FSB-	See, for reference, the following documents:	☐ Implementation completed as of:  Issue is being addressed through:	Web-links to relevant documents:
		BIS-IMF on this subject. (Cannes)  Authorities should monitor substantial changes in asset prices and their implications for the macro economy and	• CGFS report on <u>Operationalising the selection and application of macroprudential instruments (Dec 2012)</u> • Luthorities should monitor substantial hanges in asset prices and their mplications for the macro economy and  • CGFS report on <u>Operationalising the selection and application of macroprudential instruments (Dec 2012)</u> • FSB-IMF-BIS progress report to the G20 on <u>Macroprudential policy tools and frameworks (Oct 2011)</u> So	<ul> <li>☑ Primary / Secondary legislation</li> <li>☑ Regulation /Guidelines</li> <li>☑ Other actions (such as supervisory</li> </ul>	
				actions), please specify:  The Financial Stability Department of the South African Reserve Bank uses quantitative indicators as part of its	ne
	the infancial system. (washington)	policy, an organizing framework (Mar 2011), Key Aspects of Macroprudential policy (Jun 2013), and Staff Guidance on Macroprudential Policy (Dec 2014)	macroprudential tools to analyse the financial services sector. Improvement of the existing tools and the development of new ones are ongoing. The South African		
			Reserve Bank has also elevated its Financial Stability Committee to a higher level to facilitate the implementation of macroprudential policy tools. The National Treasury and Financial Services		



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				Board are currently investigating ways to	
				regulate OTC derivatives. To this end, a	
				number of provisions have been enabled	
				in the Financial Markets Act. Further, a	
				Working Group consisting of SARB,	
				BASA, NT, JSE, FSB has agreed to a	
				phased approach and has drafted a	
				consultative paper for Phase 1 to seek	
				market participants' views in this regard.	
				Phase 1 is at an advance stage at this	
				point. In the meantime the Pensions	
				department at the FSB in consultation	
				with National Treasury has drafted	
				guidelines for retirement funds regarding	
				the use of derivatives under Regulation	
				28. The guideline is in the form of a draft	
				Notice to Regulation 28 that will be	
				issued for public comment. The Financial	
				Stability Department of the SARB is	
				investigating a list of possible	
				macroprudential instruments. The list of	
				policy instruments and potential	
				indicators are adopted from the BIS	
				report on "Operationalising the Selection	
				and Application of Macroprudential	
				Instruments (December 2012)". The	
				instruments are classified as capital-based	
				instruments, (countercyclical capital	
				buffer, sectoral capital requirements and	
				dynamic provisions); Liquidity-based	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				instruments (countercyclical liquidity	
				requirements, margins and haircuts in the	
				markets) Asset-side instruments (LTVs	
				and DTIs). The Department is also	
				studying a number of indicators using	
				South African data to assess the	
				information content of these indicators in	
				identifying build-ups of imbalances in the	
				financial system.	
				Short description of the content of the legislation/regulation/guideline:	
				South African banks' leverage ratios are	
				well within the prescribed Basel III	
				requirements. South African authorities	
				are undertaking work on its legislative	
				framework to address leverage ratios and	
				capital requirements, in line with BCBS	
				proposals. The Financial Stability Unit of	
				the Bank Supervision Department of the	
				South African Reserve Bank uses	
				quantitative indicators as part of its	
				macroprudential tools to analyse the	
				financial services sector. Improvement of	
				the existing tools and the development of	
				new ones are ongoing. The South African	
				Reserve Bank has also elevated its	
				Financial Stability Committee to a level	
				commensurate with the Monetary Policy	
				Committee, to facilitate the	
				implementation of macroprudential	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				policy tools. On 3 June 2013, the FMA,	
				which repealed the Securities Services	
				Act No. 36 of 2004 (SSA), came into	
				force. The FMA as enabling legislation	
				provides for the regulation and	
				supervision of the OTC derivatives	
				market and related Market	
				Infrastructures, such as clearing houses	
				and TRs, necessary for the	
				implementation of G20 requirements The	
				proposed ministerial regulations for	
				unlisted over-the-counter derivatives	
				were first published for public comment	
				on 4 July 2014. The draft ministerial	
				regulations together with the	
				accompanying registrar's notices were	
				published for a second round of public	
				consultation on the 5th of June 2015. The	
				deadline for comments is the 6th of July	
				2015.	
				Highlight main developments since last year's survey:	
				The Financial Sector Regulation Bill,	
				2015 will enhance the system-wide	
				monitoring and the use of the macro-	
				prudential instruments. On 3 June 2013,	
				the FMA, which repealed the Securities	
				Services Act No. 36 of 2004 (SSA), came	
				into force. The FMA as enabling	
				legislation provides for the regulation and	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				supervision of the OTC derivatives	
				market and related Market	
				Infrastructures, such as clearing houses	
				and TRs, necessary for the	
				implementation of G20 requirements The	
				proposed ministerial regulations for	
				unlisted over-the-counter derivatives	
				were first published for public comment	
				on 4 July 2014. The draft ministerial	
				regulations together with the	
				accompanying registrar's notices were	
				published for a second round of public	
				consultation on the 5th of June 2015. The	
				deadline for comments is the 6th of July	
				2015.	
				Web-links to relevant documents:	
				Additional questions:	
				1. Please describe, at a high level, the types of methodologies, indicators and reports used in your jurisdiction to identify, analyse, communicate and address systemic risks.	
				The Financial Stability Department of the	
				South African Reserve Bank uses	
				quantitative indicators as part of its	
				macroprudential tools to analyse the	
				financial services sector. Improvement of	
				the existing tools and the development of	
				new ones are ongoing. The South African	
				Reserve Bank has also elevated its	

No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				Financial Stability Committee to a higher	
				level to facilitate the implementation of	
				macroprudential policy tools. The	
				National Treasury and Financial Services	
				Board are currently investigating ways to	
				regulate OTC derivatives. To this end, a	
				number of provisions have been enabled	
				in the Financial Markets Act. Further, a	
				Working Group consisting of SARB,	
				BASA, NT, JSE, FSB has agreed to a	
				phased approach and has drafted a	
				consultative paper for Phase 1 to seek	
				market participants' views in this regard.	
				Phase 1 is at an advance stage at this	
				point. In the meantime the Pensions	
				department at the FSB in consultation	
				with National Treasury has drafted	
				guidelines for retirement funds regarding	
				the use of derivatives under Regulation	
				28. The guideline is in the form of a draft	
				Notice to Regulation 28 that will be	
				issued for public comment.	
				2. Please describe the range of policy tools (prudential and other) currently available to the authorities for macroprudential purposes. <sup>2</sup>	

An indicative list of such tools can be found in "Macroprudential Policy Tools and Frameworks – Progress Report to the G20" by the FSB, IMF and BIS (October 2011, <a href="http://www.financialstabilityboard.org/wp-content/uploads/r 111027b.pdf">http://www.financialstabilityboard.org/wp-content/uploads/r 111027b.pdf</a>); "Staff Guidance on Macroprudential Policy" (December 2014, <a href="http://www.imf.org/external/np/pp/eng/2014/110614.pdf">http://www.imf.org/external/np/pp/eng/2014/110614.pdf</a>) by IMF staff; and "Operationalising the selection and application of macroprudential instruments" (December 2012, <a href="http://www.bis.org/publ/cgfs48.pdf">http://www.bis.org/publ/cgfs48.pdf</a>) by the CGFS.

No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				The Financial Stability Department of the	
				SARB is investigating a list of possible	
				macroprudential instruments. The list of	
				policy instruments and potential	
				indicators are adopted from the BIS	
				report on "Operationalising the Selection	
				and Application of Macroprudential	
				Instruments (December 2012)". The	
				instruments are classified as capital-based	
				instruments, (countercyclical capital	
				buffer, sectoral capital requirements and	
				dynamic provisions); Liquidity-based	
				instruments (countercyclical liquidity	
				requirements, margins and haircuts in the	
				markets) Asset-side instruments (LTVs	
				and DTIs). The Department is also	
				studying a number of indicators using	
				South African data to assess the	
				information content of these indicators in	
				identifying build-ups of imbalances in the	
				financial system.	
				3. Please indicate which tools have been deployed for macroprudential purposes over the	
				past year, including the objective for their use and the process used to select, calibrate, and apply them.	
				4. Please describe whether and, if so, how the relevant authorities assess the <i>ex ante</i> cost and benefits of macroprudential policies and their <i>ex post</i> effectiveness.	







All CRAs whose ratings are used for regulatory purposes should be subject to a regulatory oversight regime that includes registration. The regulatory oversight regime should be established by end 2009 and should be consistent with the IOSCO Code of Conduct Fundamentals. (London)	Jurisdictions should indicate the policy measures undertaken for enhancing regulation and supervision of CRAs including registration, oversight and sharing of information between national authorities. They should also indicate their consistency with the following	<ul> <li>□ Not applicable</li> <li>□ Applicable but no action envisaged at the moment</li> <li>□ Implementation ongoing:</li> <li>Status of progress:</li> <li>□ Draft in preparation, expected</li> </ul>	If this recommendation has not yet been fully implemented, please provide reasons for delayed implementation:  Planned actions (if any) and expected commencement date:
regulatory purposes should be subject to a regulatory oversight regime that includes registration. The regulatory oversight regime should be established by end 2009 and should be consistent with the IOSCO Code of Conduct Fundamentals.	measures undertaken for enhancing regulation and supervision of CRAs including registration, oversight and sharing of information between national authorities. They should also indicate their consistency with the following	☐ Applicable but no action envisaged at the moment ☐ Implementation ongoing:  Status of progress:	been fully implemented, please provide reasons for delayed implementation:  Planned actions (if any) and expected
regime should be established by end 2009 and should be consistent with the IOSCO Code of Conduct Fundamentals.	sharing of information between national authorities. They should also indicate their consistency with the following	Status of progress:	Planned actions (if any) and expected commencement date:
National authorities will enforce compliance and require changes to a rating agency's practices and procedures for managing conflicts of interest and assuring the transparency and quality of the rating process.  CRAs should differentiate ratings for structured products and provide full	<ul> <li>Code of Conduct Fundamentals for Credit Rating Agencies (Mar 2015)</li> <li>Jurisdictions may also refer to the following IOSCO documents:</li> <li>Principle 22 of Principles and Objectives of Securities Regulation (Jun 2010) which calls for registration and oversight programs for CRAs</li> </ul>	publication by:  □ Draft published as of: □ Final rule or legislation approved and will come into force on: □ Final rule (for part of the reform) in force since : ☑ Implementation completed as of: The Credit Rating Services Act, Act No. 24 of 2012, was accepted by Parliament and assented to by the President of The Republic of South Africa on 9 January 2013 and came	Applications for Registration by Credit Rating Agencies commenced on 1 August 2013. The Registration process is expected to be completed by 30 November 2013. The date that credit ratings may be issued by registered credit rating agencies only, the so called section 3(2) of the Act date, coming in to effect is 17December 2013.  Web-links to relevant documents:
disclosure of their ratings track record and the information and assumptions that underpin the ratings process.  The oversight framework should be consistent across jurisdictions with appropriate sharing of information between national authorities, including through IOSCO. (London)  Regulators should work together towards appropriate, globally compatible solutions (to conflicting compliance	Statement of Principles Regarding the Activities of Credit Rating Agencies     (Sep 2003)     Final Report on Supervisory Colleges for Credit Rating Agencies (Jul 2013)	in period, after which no person may perform credit rating services unless such person is registered in terms of the Act, will run to 17 December 2013  Issue is being addressed through:  ☑ Primary / Secondary legislation ☑ Regulation /Guidelines ☑ Other actions (such as supervisory actions), please specify:  Regulatory oversight has commenced and on-going supervision is being instituted	www.fsb.co.za, Credit Rating Services, legislation
	compliance and require changes to a rating agency's practices and procedures for managing conflicts of interest and assuring the transparency and quality of the rating process.  CRAs should differentiate ratings for structured products and provide full disclosure of their ratings track record and the information and assumptions that underpin the ratings process.  The oversight framework should be consistent across jurisdictions with appropriate sharing of information between national authorities, including through IOSCO. (London)  Regulators should work together towards appropriate, globally compatible	compliance and require changes to a rating agency's practices and procedures for managing conflicts of interest and assuring the transparency and quality of the rating process.  CRAs should differentiate ratings for structured products and provide full disclosure of their ratings track record and the information and assumptions that underpin the ratings process.  The oversight framework should be consistent across jurisdictions with appropriate sharing of information between national authorities, including through IOSCO. (London)  Regulators should work together towards appropriate, globally compatible solutions (to conflicting compliance	National authorities will enforce compliance and require changes to a rating agency's practices and procedures for managing conflicts of interest and assuring the transparency and quality of the rating process.  CRAs should differentiate ratings for structured products and provide full disclosure of their ratings track record and the information and assumptions that underpin the ratings process.  The oversight framework should be consistent across jurisdictions with appropriate sharing of information between national authorities, including through IOSCO. (London)  Regulators should work together towards appropriate, globally compatible solutions (to conflicting compliance  • Code of Conduct Fundamentals for Credit Rating Agencies (Mar 2015)  Jurisdictions may also refer to the following IOSCO documents:  • Principle 22 of Principles and Objectives of Securities Regulation (Jun 2010) which calls for registration and oversight programs for CRAs  • Principle 22 of Principles and Objectives of Securities Regulation (Jun 2010) which calls for registration and oversight programs for CRAs  • Statement of Principles Regarding the Activities of Credit Rating Agencies (Jul 2013)  • Final Report on Supervisory Colleges for Credit Rating Agencies (Jul 2013)  • Final Report on Supervisory Colleges for Credit Rating Agencies (Jul 2013)  Issue is being addressed through:  □ Primary / Secondary legislation  □ Regulation /Guidelines  □ Other actions (such as supervisory actions), please specify:  Regulatory oversight has commenced and on-going supervision is being instituted



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
		in 2010. (FSB 2009)		plan	
		We encourage further steps to enhance transparency and competition among		Short description of the content of the legislation/ regulation/guideline:	
		credit rating agencies. (St Petersburg)		Credit rating agencies: The Credit Rating	
				Services Act, Act No. 24 of 2012, was	
				passed by Parliament and assented to by	
				the President of The Republic of South	
				Africa on 9 January 2013 and came into	
				effect on 15 April 2013. A phased in	
				period, after which no person may	
				perform credit rating services unless such	
				person is registered in terms of the Act,	
				will run to 17 December 2013. A new	
				department has been set up in the	
				Financial Services Board. The department	
				was established on 1 April 2013 and is	
				mandated to oversee the implementation	
				of the Credit Rating Services Act, 24 of	
				2012, and to supervise and regulate the	
				registered credit rating agencies going	
				forward. The Credit Rating Services Act	
				is the regulatory framework for credit	
				rating services, providing for: I. the	
				registration of credit rating agencies; II.	
				the control of certain activities of credit	
				rating agencies; III. conditions for the	
				issuance of credit ratings; IV. rules on	
				the organisation and conduct of credit	
				rating agencies, and for matters	
				connected herewith. The Act has taken	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				into account, • Code of Conduct	
				Fundamentals for Credit Rating Agencies	
				(May 2008) • Principle 22 of Principles	
				and Objectives of Securities Regulation	
				(Jun 2010) which calls for registration	
				and oversight programs for CRAs; •	
				Statement of Principles Regarding the	
				Activities of Credit Rating Agencies (Sep	
				2003); and Credit Rating Agencies:	
				Internal Controls Designed to Ensure the	
				Integrity of the Credit Rating Process and	
				Procedures to Manage Conflicts of	
				Interest (Dec 2012). The Bill creates an	
				oversight regime in which all persons	
				performing credit rating services are	
				required to be registered. It does not	
				however create an obligation for all	
				securities or instruments to be rated. The	
				Bill further allows for the suspension or	
				deregistration of CRAs who fall foul of	
				the Bill. The Bill promotes investor	
				protection by: requiring that ratings are	
				defined, reviewed and updated in a timely	
				and non-selective manner; requiring that	
				a CRA establish a function within its	
				organisation to communicate with	
				investors and the public with respect to	
				questions, concerns and complaints;	
				putting in place appropriate requirements	
				for the disclosure of information to	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				regulators and the market regarding	
				ratings, specifically attributes and	
				limitations of the rating and key elements	
				of methodology. In particular, the Bill	
				compels CRAs to differentiate ratings for	
				structured products and provide full	
				disclosure of their ratings track-record	
				and the information and assumptions that	
				underpin the ratings process; requiring	
				the preparation, submission and	
				publication of audited annual financial	
				statements; allowing for the registrar of	
				credit rating agencies to enforce	
				compliance and require changes to a	
				rating agency's practices and procedures	
				for managing conflicts of interest, as well	
				as to take steps considered necessary to	
				protect investors in their dealings with	
				CRAs. The Bill also empowers the	
				registrar to conduct on-site inspections,	
				the details of which are required to be	
				published if in the public interest The Bill	
				also aims at promoting the integrity,	
				transparency and accountability but also	
				the independence of the credit rating	
				industry. Regulations relating to Banks:	
				Eligibility of CRA A CRA that wishes to	
				be recognised as an eligible institution for	
				purposes of the Regulations relating to	
				Banks (that is, CRA's ratings can be used	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				by banks to determine risk weighted	
				assets and ultimately capital requirement)	
				shall obtain prior written approval of the	
				Registrar of Banks. Regulation 51 of the	
				Regulations relating to Banks specifies	
				the relevant requirements that the CRA	
				shall comply with in order to be regarded	
				as an eligible institution. The	
				requirements include criteria in terms of	
				objectivity, independence, international	
				access, disclosure, resources and	
				credibility.	
				Highlight main developments since last year's survey:	
				Web-links to relevant documents:	
				www.fsb.co.za, Credit Rating Services, legislation	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
No 14 (17)	Description  Reducing the reliance on ratings	We also endorsed the FSB's principles on reducing reliance on external credit ratings. Standard setters, market participants, supervisors and central banks should not rely mechanistically on external credit ratings. (Seoul)  Authorities should check that the roles that they have assigned to ratings in regulations and supervisory rules are consistent with the objectives of having investors make independent judgment of risks and perform their own due diligence, and that they do not induce uncritical reliance on credit ratings as a substitute for that independent evaluation. (Rec IV. 8, FSF 2008)  We reaffirm our commitment to reduce authorities' and financial institutions' reliance on external credit ratings, and call on standard setters, market participants, supervisors and central banks to implement the agreed FSB principles and end practices that rely mechanistically on these ratings. (Cannes)	Remarks  Jurisdictions should indicate the steps they are taking to address the recommendations of the May 2014 FSB thematic peer review report on the implementation of the FSB Principles for Reducing Reliance on Credit Ratings, including by implementing their agreed action plans.  Jurisdictions may refer to the following documents:  • FSB Principles for Reducing Reliance on CRA Ratings (Oct 2010)  • FSB Roadmap for Reducing Reliance on CRA Ratings (Nov 2012)  • BCBS Consultative Document Revisions to the Standardised Approach for credit risk (Dec 2014)	Progress to date  □ Not applicable □ Applicable but no action envisaged at the moment □ Implementation ongoing:  Status of progress: □ Draft in preparation, expected publication by: □ Draft published as of: □ Final rule or legislation approved and will come into force on: □ Final rule (for part of the reform) in force since : ☑ Implementation completed as of: also refer to 13 (16)  Issue is being addressed through : ☑ Primary / Secondary legislation ☑ Regulation /Guidelines □ Other actions (such as supervisory actions), please specify:  Short description of the content of the legislation/ regulation/guideline:  The Credit Rating Services Act, Act No. 24 of 2012, was accepted by Parliament and assented to by the President of The Republic of South Africa on 9 January	Next steps  Planned actions (if any) and expected commencement date:  Web-links to relevant documents:
	banks to implement the agreed FSB principles and end practices that rely mechanistically on these ratings.		24 of 2012, was accepted by Parliament and assented to by the President of The		
		We call for accelerated progress by national authorities and standard setting bodies in ending the mechanistic reliance on credit ratings and encourage steps that		2013 and came into effect on 15 April 2013. A phased in period, after which no person may perform credit rating services unless such person is registered in terms of the Act, will run to 17 December 2013	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
		would enhance transparency of and		Credit rating agencies:	
		would enhance transparency of and competition among credit rating agencies. (Los Cabos)  We call on national authorities and standard setting bodies to accelerate progress in reducing reliance on credit rating agencies, in accordance with the FSB roadmap. (St Petersburg)		Credit rating agencies:  The Credit Rating Services Act, Act No. 24 of 2012, was passed by Parliament and assented to by the President of The Republic of South Africa on 9 January 2013 and came into effect on 15 April 2013. A phased in period, after which no person may perform credit rating services unless such person is registered in terms	
				unless such person is registered in terms of the Act, will run to 17 December 2013. A new department has been set up in the Financial Services Board. The department was established on 1 April 2013 and is mandated to oversee the implementation of the Credit Rating Services Act, 24 of 2012, and to supervise and regulate the registered credit rating agencies going forward. The Credit Rating Services Act is the regulatory framework for credit rating services, providing for: I. the registration of credit rating agencies; II.	
				the control of certain activities of credit rating agencies; III. conditions for the issuance of credit ratings; IV. rules on the organisation and conduct of credit rating agencies, and for matters connected herewith. The Act has taken into account, • Code of Conduct Fundamentals for Credit Rating Agencies (May 2008) • Principle 22 of Principles	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				and Objectives of Securities Regulation	
				(Jun 2010) which calls for registration	
				and oversight programs for CRAs; •	
				Statement of Principles Regarding the	
				Activities of Credit Rating Agencies (Sep	
				2003); and Credit Rating Agencies:	
				Internal Controls Designed to Ensure the	
				Integrity of the Credit Rating Process and	
				Procedures to Manage Conflicts of	
				Interest (Dec 2012). The Bill creates an	
				oversight regime in which all persons	
				performing credit rating services are	
				required to be registered. It does not	
				however create an obligation for all	
				securities or instruments to be rated. The	
				Bill further allows for the suspension or	
				deregistration of CRAs who fall foul of	
				the Bill. The Bill promotes investor	
				protection by: requiring that ratings are	
				defined, reviewed and updated in a timely	
				and non-selective manner; requiring that	
				a CRA establish a function within its	
				organisation to communicate with	
				investors and the public with respect to	
				questions, concerns and complaints;	
				putting in place appropriate requirements	
				for the disclosure of information to	
				regulators and the market regarding	
				ratings, specifically attributes and	
				limitations of the rating and key elements	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
No	Description	G20/FSB Recommendations	Remarks	of methodology. In particular, the Bill compels CRAs to differentiate ratings for structured products and provide full disclosure of their ratings track-record and the information and assumptions that underpin the ratings process; requiring the preparation, submission and publication of audited annual financial statements; allowing for the registrar of credit rating agencies to enforce compliance and require changes to a rating agency's practices and procedures for managing conflicts of interest, as well as to take steps considered necessary to protect investors in their dealings with CRAs. The Bill also empowers the registrar to conduct on-site inspections, the details of which are required to be published if in the public interest The Bill also aims at promoting the integrity, transparency and accountability but also the independence of the credit rating	Next steps
				industry.  Regulations relating to Banks: Eligibility of CRA	
				A CRA that wishes to be recognised as an eligible institution for purposes of the Regulations relating to Banks (that is, CRA's ratings can be used by banks to determine risk weighted assets and	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				ultimately capital requirement) shall	
				obtain prior written approval of the	
				Registrar of Banks. Regulation 51 of the	
				Regulations relating to Banks specifies	
				the relevant requirements that the CRA	
				shall comply with in order to be regarded	
				as an eligible institution. The	
				requirements include criteria in terms of	
				objectivity, independence, international	
				access, disclosure, resources and	
				credibility	
				Highlight main developments since last year's survey:	
				The department has made progress with	
				ESMA with regard to their review and	
				assessment of assessing the equivalence	
				of legislation and the finalising of a MoU	
				between the parties. This will facilitate	
				cross-border enforcement and exchange	
				of information in the regulation over	
				international credit rating agencies. The	
				department published it's annual report to	
				the Registrar in April 2015	
				Web-links to relevant documents:	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
VI.	Enhancing and aligning	ng accounting standards			
15 (18)	Consistent application of high-quality accounting standards	Regulators, supervisors, and accounting standard setters, as appropriate, should work with each other and the private sector on an ongoing basis to ensure consistent application and enforcement of high-quality accounting standards. (Washington)	Jurisdictions should indicate the accounting standards that they follow and whether (and on what basis) they are deemed to be equivalent to IFRSs as published by the IASB or are otherwise of a high and internationally acceptable quality, and provide accurate and relevant information on financial performance. They should also explain the system they have for enforcement of consistent application of those standards.  Jurisdictions may want to refer to their jurisdictional profile prepared by the IFRS Foundation, which can be accessed at: <a href="http://www.ifrs.org/Use-around-the-world/Pages/Analysis-of-the-G20-IFRS-profiles.aspx">http://www.ifrs.org/Use-around-the-world/Pages/Analysis-of-the-G20-IFRS-profiles.aspx</a> .	□ Not applicable □ Applicable but no action envisaged at the moment □ Implementation ongoing:  Status of progress: □ Draft in preparation, expected publication by: □ Draft published as of: □ Final rule or legislation approved and will come into force on: □ Final rule (for part of the reform) in force since : ☑ Implementation completed as of: 2013  Issue is being addressed through : □ Primary / Secondary legislation □ Regulation /Guidelines □ Other actions (such as supervisory actions), please specify: These are the compliance requirements applicable in South Africa: 1.In terms of the Companies Act public interest entities must comply with IFRS (as issued by the IASB) 2.There is also an explicit listings Requirement for Listed companies to comply with IFRS (as issued by the IASB) With respect to compliance on explicit listings requirement for listing	Planned actions (if any) and expected commencement date:  Monitoring of compliance is on-going. Collective Investment Scheme: To begin drafting the legislation that will prescribe standards. Draft will be released for public comment in first quarter.  Web-links to relevant documents:  http://www.ifrs.org/Use-around-the-world/Documents/Jurisdiction-profiles/South-Africa-IFRS-Profile.pdf



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				companies to complying with IFRS: 1.	
				The auditor of every listed company must	
				be registered with IRBA and accredited	
				with the JSE 2. All Annual Financial	
				Statement (AFS) must be audited 3.In	
				April 2011 the Johannesburg Stock	
				Exchange (JSE) implemented a system of	
				proactive monitoring of AFS to ensure	
				compliance with IFRS. Through this	
				process the AFS of every listed company	
				will be reviewed at least once every 5	
				years. Therefore through this process we	
				are also checking for the consistent	
				application of IFRS. To date about 40%	
				of the AFS of listed companies have been	
				reviewed. 4. Wherever the JSE finds	
				material problems with the application of	
				IFRS by a listed company they would	
				refer the auditor of that company to the	
				IRBA for their separate consideration of	
				his / her conduct 5.The JSE also issues a	
				report annually of their findings from the	
				proactive monitoring process with a view	
				to that information being used inter alia	
				by other SA regulators in their own	
				activities (i.e. in that it highlights the	
				problems in IFRS they have been	
				finding). The JSE also recently gave a	
				seminar (through South African Institute	
				of Chartered Accountants (SAICA) on	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				these findings 6.As it relates to ensuring	
				consistent application across jurisdictions	
				JSE has established formal links with	
				other IFRS regulators through IOSCO (A	
				process completed by April 2013) The	
				JSE hopes through this process that they	
				will have inter-jurisdictional co-operation	
				/discuss across common issues. 7.As it	
				relates to a consistent understanding of	
				accounting standards, JSE sits on the	
				technical accounting body with SAICA,	
				the Accounting Practices Committee	
				(APC). Through this process JSE	
				comments on proposed changes to IFRS,	
				but would also discuss any issues within	
				the standard that appear to lack clarity.	
				These discussions take place with the	
				view to making requests to the IASB to	
				change the standards/ issue	
				interpretations. As part of that process	
				agenda request items are circulated to the	
				national standard setters for their	
				comments (i.e. to determine if they have a	
				similar concern). If a matter is found to	
				be a local issue only, historically the	
				Accounting Practice Board (APB ) would	
				issue a local interpretation. 8. In terms of	
				regulation 3 of the Regulations relating to	
				Banks, unless expressly otherwise	
				provided by the Banks Act, 1990, or the	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				Regulations, all quantitative statutory	
				returns submitted by banks to the Bank	
				Supervision Department shall be prepared	
				in terms of Financial Reporting Standards	
				as issued from time to time. In the	
				absence of a specific FRS, relevant	
				pronouncements by the International	
				Accounting Standards Board shall be	
				referenced. 9. In instances where pending	
				or proposed FRS and or International	
				Financial Reporting Standards are	
				expected to impact reporting by banks	
				(e.g. IFRS 9), such standards will be	
				discussed with banks to determine the	
				expected impact and the steps taken by	
				banks to ensure compliance. 10. The	
				Head of the Bank Supervision	
				Department also chairs the Accounting	
				Experts Group, a sub-committee of the	
				Basel Committee on Banking	
				Supervision, the mandate of which	
				committee is to promote alignment	
				between international accounting and	
				auditing standards and practices and risk	
				management at banks. 11. Bank	
				Supervision Department is also	
				represented on other accountancy bodies	
				such as the South African Institute of	
				Chartered Accountants and the	
				Independent Regulatory Board for	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				Auditors.	
				Short description of the content of the legislation/ regulation/guideline:	
				Pensions: The regulator has prescribed	
				Regulatory Reporting Requirements for	
				retirement funds in consultation with	
				SAICA and IRBA as retirement funds	
				can currently not comply with all the	
				requirements of IFRS. However it is	
				anticipated that retirement funds will in	
				future be required to comply with IFRS	
				Legislation requires insurers to have	
				audited financial statements and annual	
				returns. Financial statements must	
				comply with IFRS. Insurance	
				Legislation requires insurers to have	
				audited financial statements and annual	
				returns. Financial statements must	
				comply with IFRS. In respect of assets,	
				insurers already are fully IFRS compliant	
				and have been so since 2003. In respect	
				of liabilities, elements are on fair value	
				accounting – all liabilities excluding	
				policy holder liabilities are accounted for	
				on a fair value basis. Policyholder	
				liabilities are currently valued in terms of	
				the Statement of Actuarial Practice (SAP	
				104). IFRS 4 Phase II, when	
				implemented, will address this and bring	
				policyholder liabilities onto a fair value	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				accounting basis Collective Investment	
				Schemes The Collective Investment	
				Schemes Control Act, No 45 of 2002	
				("CISCA") requires a manager to	
				maintain accounting records and prepare	
				annual financial statements in respect of	
				itself and each of its collective investment	
				schemes. The manager uses IFRS for its	
				own financial statements. The Registrar is	
				currently working on determining	
				relevant standards for collective	
				investment schemes and portfolios as	
				IFRS is not practical for collective	
				investment schemes.	
				Highlight main developments since last year's survey:	
				Web-links to relevant documents:	
				http://www.ifrs.org/Use-around-the- world/Documents/Jurisdiction- profiles/South-Africa-IFRS-Profile.pdf	





No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				In terms of the Regulations relating to	Web-links to relevant documents:
				Banks, banks have the option to account	
				at fair value and fair value is defined, i.e.,	
				in regulation 32(6)), fair value shall have	
				the same meaning as specified in relevant	
				Financial Reporting Standards, as issued	
				from time to time. Furthermore, in terms	
				of the Regulations banks are also obliged	
				to disclose to the public certain items at	
				fair value, such as the fair value of all	
				relevant contracts that expose the bank to	
				counterparty credit risk. Retirement	
				Funds: The regulator has prescribed	
				Regulatory Reporting Requirements for	
				retirement funds in consultation with	
				SAICA and IRBA as retirement funds	
				can currently not comply with all the	
				requirements of IFRS. However it is	
				anticipated that retirement funds will in	
				future be required to comply with IFRS	
				In terms of the Reporting Requirements	
				for Retirement Funds, funds are required	
				to report in terms of Fair Value	
				Accounting Insurance: 1. In respect of	
				assets, insurers already are fully IFRS	
				compliant and have been so since 2003.	
				2. In respect of liabilities, elements are on	
				fair value accounting – all liabilities	
				excluding policy holder liabilities are	
				accounted for on a fair value basis.	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				Policyholder liabilities are currently	
				valued in terms of the Statement of	
				Actuarial Practice (SAP 104). IFRS 4	
				Phase II, when implemented, will address	
				this and bring policyholder liabilities onto	
				a fair value accounting basis.	
				As we receive guidance from	
				international standard setters, we will	
				amend guidance for firms on accounting	
				standards. Insurance: The FSB will	
				continue with the initiatives highlighted.	
				South Africa is continuously monitoring	
				any updates to international standards to	
				which it is a signatory and will amend	
				legislation as and when required. South	
				Africa was peer-reviewed by the	
				Financial Stability Board in 2012 and a	
				document was published	
				Highlight main developments since last year's survey:	
				Web-links to relevant documents:	



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No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
VII.	<b>Enhancing risk manag</b>	ement			
17	Enhancing guidance to	Regulators should develop enhanced	Jurisdictions should indicate the policy	☐ Not applicable	Planned actions (if any) and expected
(20)	strengthen banks' risk	guidance to strengthen banks' risk	measures taken to enhance guidance to	☐ Applicable but no action envisaged	commencement date:
	management practices,	management practices, in line with	strengthen banks' risk management	at the moment	As part of the Twin peaks regulatory
	including on liquidity	international best practices, and should	practices.	☐ Implementation ongoing:	reform process, conglomerate supervision
	and foreign currency	encourage financial firms to re-examine	Jurisdictions may also refer to FSB's	Status of progress:	is to be introduced as a financial stability
	funding risks	their internal controls and implement	thematic peer review report on risk	☐ Draft in preparation, expected	function. Additional stress testing
		strengthened policies for sound risk	governance (Feb 2013) and the BCBS	publication by:	simulations will be undertaken during
		management. (Washington)	Peer review of supervisory authorities'	☐ Draft published as of:	2014/15 involving individual institutions
		National supervisors should closely check	implementation of stress testing	☐ Final rule or legislation approved	and systemically important financial
		banks' implementation of the updated	principles (Apr 2012) and Principles for	and will come into force on:	institutions
		guidance on the management and	sound stress testing practices and	☐ Final rule (for part of the reform) in	
		supervision of liquidity as part of their	supervision (May 2009).	force since :	Web-links to relevant documents:
		regular supervision. If banks'		✓ Implementation completed as of:	
		implementation of the guidance is		Regulations relating to Basel III were effective since 1 January 2013	
		inadequate, supervisors will take more			
		prescriptive action to improve practices.		Issue is being addressed through:	
		(Rec. II.10, FSF 2008)		✓ Primary / Secondary legislation	
		Regulators and supervisors in emerging		☑ Regulation /Guidelines	
		markets <sup>3</sup> will enhance their supervision		☐ Other actions (such as supervisory	
		of banks' operation in foreign currency		actions), please specify:	
		funding markets. (FSB 2009)		Short description of the content of the legislation/ regulation/guideline:	
		We commit to conduct robust, transparent		South African authorities engage with	
		stress tests as needed. (Pittsburgh)		banks and other regulated financial	
				institutions on an ongoing basis to ensure	

<sup>&</sup>lt;sup>3</sup> Only the emerging market jurisdictions that are members of the FSB may respond to this recommendation.



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				that their risk management practices are	
				progressive and appropriate. South Africa	
				has implemented the BCBS's 29 Core	
				Principles for Effective Banking	
				Supervision as well as the Basel 2	
				framework and Basel III. In a similar	
				vein, compliance by the non-bank	
				regulator with their respective Core	
				Principles and Principles are at an	
				acceptable level. The South African	
				Reserve Bank (SARB) has introduced a	
				Committed Liquidity Facility to assist	
				banks in meeting the Liquidity Coverage	
				Ratio (LCR). Regular on-site assessments	
				of banks' liquidity management practices,	
				models, appetite, policies, procedures,	
				monitoring and planning take place as	
				frequently as resources permits. A joint	
				task team has between the bank regulator	
				and non-banking regulator has been	
				established to consider the principles of	
				conglomerates supervision. The stress	
				testing exercises were conducted in 2012	
				for the larger banks taking into account	
				the domestic and international economic	
				scenarios. Through exchange control	
				regulations in South Africa currency	
				outflows are limited by specified	
				thresholds, In addition, bank prudential	
				regulations specify punitive limits on	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				banks' foreign currency spot and	
				derivative positions. On a month-to-	
				month basis, through banking data	
				submissions to the central bank, banks'	
				foreign currency funding obligations are	
				monitored on a contractual and on a	
				business-as-usual basis.	
				Highlight main developments since last year's survey:	
				Web-links to relevant documents:	
				www.resbank.co.za	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
18 (22)	Enhanced risk disclosures by financial institutions	Financial institutions should provide enhanced risk disclosures in their reporting and disclose all losses on an ongoing basis, consistent with international best practice, as appropriate. (Washington)  We encourage further efforts by the public and private sector to enhance financial institutions' disclosures of the risks they face, including the ongoing work of the Enhanced Disclosure Task Force. (St. Petersburg)	Jurisdictions should indicate the status of implementation of the disclosures requirements of IFRSs (in particular IFRS7 and 13) or equivalent.  Jurisdictions may also use as reference the recommendations of the October 2012 report by the Enhanced Disclosure Task Force on Enhancing the Risk Disclosures of Banks and Implementation Progress Report by the EDTF (Aug 2013), and set out any steps they have taken to foster adoption of the EDTF Principles and Recommendations.	□ Not applicable □ Applicable but no action envisaged at the moment □ Implementation ongoing:  Status of progress: □ Draft in preparation, expected publication by: □ Draft published as of: □ Final rule or legislation approved and will come into force on: □ Final rule (for part of the reform) in force since : ☑ Implementation completed as of: 07 January 2013 (For banks)  Issue is being addressed through: ☑ Primary / Secondary legislation □ Regulation /Guidelines ☑ Other actions (such as supervisory actions), please specify:  Insurance : As stated above, the FSB is introducing a new risk based capital regime (SAM). Under SAM, the Pillar 3 reporting and disclosure requirements will be enhanced in line with international best practices  Short description of the content of the legislation/regulation/guideline: Currently banks are required to report losses monthly, in line with the	Planned actions (if any) and expected commencement date:  South Africa is continuously monitoring compliance. Insurance: The SA FSB will continue with the initiatives highlighted.  Web-links to relevant documents:  For D8/2013: http://www.resbank.co.za/Lists/News%20 and%20Publications/Attachments/5762/0 1%20D8%20of%202013.pdf.  ForC5/2014:http://www.resbank.co.za/Lists/News%20and%20Publications/Attachments/6198/C5%20of%202014.pdf Attachments/6198/C5%20of%202014.pdf Attachments/6198/C5%20of%202014.pdf http://www.fsb.co.za/Departments/cis/Documents/Board%20Notice%2092%20of%202014.pdf



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				requirements of Basel II pillar 1, which	
				are part of banking legislation. South	
				Africa supports initiatives by the BCBS	
				and elsewhere to improve the reporting	
				standards. South Africa's listed financial	
				institutions are fully compliant with	
				International Financial Reporting	
				Standards (IFRS). Banks are being	
				encouraged to comply with the principles	
				of the EDTF "Enhancing the Risk	
				Disclosure of Banks" document and their	
				progress it being assessed through	
				questionnaires and on-site visits to larger	
				banks. The principles will be	
				implemented in the domestic regulatory	
				framework via guidances until it is fully	
				adopted by the Basel Committee on	
				Banking Supervision (BCBS)	
				Highlight main developments since last year's survey:	
				Banks: A directive (D8/2013) was issued	
				in 2013, specifying templates for	
				enhanced disclosure requirements by	
				banks following the publication by the	
				BCBS of its rules text related to	
				disclosure "Composition of Capital	
				Disclosure Requirements". A further	
				circular was issued in 2014 (C5/2014)	
				clarifying which components of the	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				minimum capital requirements are to be	
				disclosed by banks. For Collective	
				Investment Schemes, Board Notice 92 of	
				2014 came into effect on 1 May 2015 for	
				detailed and strict Advertising, Marketing	
				and Disclosure Requirements. SA is	
				monitoring compliance with disclosure	
				requirements as prescribed by Board	
				Notice 92 of 2014.	
				Web-links to relevant documents:	
				For D8/2013: http://www.resbank.co.za/Lists/News%20 and%20Publications/Attachments/5762/0 1%20D8%20of%202013.pdf. ForC5/2014:http://www.resbank.co.za/Lists/News%20and%20Publications/Attachments/6198/C5%20of%202014.pdf Attachments/6198/C5%20of%202014.pdf http://www.fsb.co.za/Departments/cis/Documents/Board%20Notice%2092%20of%202014.pdf	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
VIII	Strengthening deposit	insurance			
19 (23)	Strengthening of national deposit insurance arrangements	National deposit insurance arrangements should be reviewed against the agreed international principles, and authorities should strengthen arrangements where needed. (Rec. VI.9, FSF 2008)	Jurisdictions should describe any revisions made to national deposit insurance system, including steps taken to address the following recommendations of the FSB's February 2012 thematic peer review report on deposit insurance systems:  • Adoption of an explicit deposit insurance system (for those jurisdictions that do not have one)  • Addressing the weaknesses and gaps to full implementation of the Core Principles for Effective Deposit Insurance Systems issued by IADI in November 2014	□ Not applicable □ Applicable but no action envisaged at the moment ☑ Implementation ongoing:  Status of progress: □ Draft in preparation, expected publication by: ☑ Draft published as of: Discussion paper Discussion paper published for comments 13 August 2015 □ Final rule or legislation approved and will come into force on: □ Final rule (for part of the reform) in force since : □ Implementation completed as of:  Issue is being addressed through: □ Primary / Secondary legislation □ Regulation /Guidelines □ Other actions (such as supervisory actions), please specify:  A formal cross-agency working group was established to develop firm policy proposals to be drafted into legislation. South Africa is working towards strengthening its resolution regime in line with the FSB's Key Attributes. Incorporating a deposit guarantee scheme into this regime is part of the policy considerations. Structure and	Planned actions (if any) and expected commencement date:  National Treasury is currently working on a policy framework and legislation that will enable the establishment of the deposit insurance scheme in South Africa under the crisis resolution framework A Resolution Policy Working group has been established to develop policy proposals on a revised and strengthened resolution framework including depositor protection such as a deposit guarantee/insurance scheme. The expected commencement date is January 2016  Web-links to relevant documents:



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				legislation in preparation for	
				implementing national deposit insurance	
				are under debate.	
				Short description of the content of the legislation/regulation/guideline:	
				Highlight main developments since last year's survey:	
				A discussion paper which sets out the	
				motivation, principles and policy	
				proposals for strengthening the resolution	
				framework for designated financial	
				institutions (or DRIs) in South Africa,	
				was published on 13 August 2015. The	
				objective of this framework is to manage	
				the failure of systemically important	
				financial institutions (SIFIs) in a way that	
				will mitigate any negative impact on	
				South Africa's financial stability and	
				minimise the macroeconomic cost. The	
				final paper will form the basis for drafting	
				the Special Resolution Bill (SRB) which	
				is intended to, among other things,	
				designate the SARB as the resolution	
				authority, specify a scope and resolution	
				objectives, provide an outline of the	
				resolution powers and financial safety	
				nets for vulnerable depositors	
				Web-links to relevant documents:	







Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
Safeguarding the integ	rity and efficiency of financial markets	S		
<u> </u>			Progress to date  □ Not applicable □ Applicable but no action envisaged at the moment ☑ Implementation ongoing:  Status of progress: □ Draft in preparation, expected publication by: ☑ Draft published as of: Financial Sector Regulation Bill introduced into the legislative process during 2015 □ Final rule or legislation approved and will come into force on: □ Final rule (for part of the reform) in force since : □ Implementation completed as of:  Issue is being addressed through : ☑ Primary / Secondary legislation □ Regulation /Guidelines □ Other actions (such as supervisory actions), please specify:  Based on the proposed Twin Peaks regulatory framework, market infrastructures will be subject to dual	Planned actions (if any) and expected commencement date:  Web-links to relevant documents:
	Enhancing market	Enhancing market integrity and efficiency  We must ensure that markets serve efficient allocation of investments and savings in our economies and do not pose risks to financial stability. To this end, we commit to implement initial recommendations by IOSCO on market integrity and efficiency, including measures to address the risks posed by high frequency trading and dark liquidity, and call for further work by mid-2012.	Enhancing market integrity and efficiency  We must ensure that markets serve efficient allocation of investments and savings in our economies and do not pose risks to financial stability. To this end, we commit to implement initial recommendations by IOSCO on market integrity and efficiency, including measures to address the risks posed by high frequency trading and dark liquidity, and call for further work by mid-2012.  (Cannes)  We must ensure that markets serve efficients allocation of investments and savings in our economies and do not pose risks to financial stability. To this end, we commit to implement initial recommendations by IOSCO on market integrity and efficiency, including measures to address the risks posed by high frequency trading and dark pools exist in their national markets.  Jurisdictions should indicate whether high frequency trading and dark pools exist in their national markets.  Jurisdictions should indicate whether high frequency trading and dark pools exist in their national markets.  Jurisdictions should indicate whether high frequency trading and dark pools exist in their national markets.  Jurisdictions should indicate the progress made in implementing the recommendation in the following IOSCO reports in their regulatory issues raised by changes in market structure (Dec 2013)  • Report on Regulatory Issues Raised by the Impact of Technological Changes on Market Integrity and Efficiency (Oct 2011)  • Report on Principles for Dark Liquidity	Enhancing market integrity and efficiency integrity and efficient allocation of investments and savings in our economies and do not pose risks to financial stability. To this end, we commit to implement initial recommendations by IOSCO on market integrity and efficiency, including measures to address the risks posed by high frequency trading and dark liquidity, and call for further work by mid-2012. (Cannes)    Jurisdictions should indicate whether high frequency trading and dark pools exist in their national markets. Jurisdictions should indicate the progress made in implementing the recommendation in the following IOSCO reports in their regulatory framework:    Regulatory issues raised by changes in market structure (Dec 2013)



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				step forward in ensuring that the South	
				African financial markets remain robust.	
				Financial Markets: Through the proposed	
				Twin Peaks regulatory and supervisory	
				framework that is intended to enhancing	
				regulatory oversight and ensuring the	
				efficiency and integrity of the financial	
				system, market infrastructure and	
				financial institutions will be subject to	
				prudential as well as business of conduct	
				regulation. This remains a significant step	
				forward in ensuring that the South	
				African financial markets continue to be	
				robust	
				Short description of the content of the legislation/regulation/guideline:	
				A gap analysis was performed on	
				Regulatory Issues Raised by the Impact	
				of Technological Changes on Market	
				Integrity and Efficiency. The SA FSB	
				discussed the gaps with the JSE. Actions	
				to be taken to close identified gaps were	
				finalised. The JSE introduced on-	
				exchange anonymous trading	
				functionality in 2010 to limit the market	
				impact costs related to large transactions.	
				This feature allows for complete	
				anonymity in the execution of large	
				trades through hidden order functionality	
				in the JSE's existing central order book.	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				While the JSE provides a mechanism for	
				the submission of "hidden" or "dark"	
				orders these orders interact with the	
				central order book (i.e. there is not a	
				separate order book and therefore a	
				separate pool of liquidity) and are	
				restricted to large orders and minimum	
				execution sizes The exchange also has	
				the authority to disconnect users that	
				operate electronic trading programs that	
				behave against its regulations. Trades	
				resulting from hidden orders are	
				immediately published to the market once	
				successfully matched.	
				Highlight main developments since last year's survey:	
				Web-links to relevant documents:	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
21	Regulation and	We need to ensure enhanced market	Jurisdictions should indicate whether	☐ Not applicable	Planned actions (if any) and expected
(25)	commodity markets	transparency, both on cash and financial commodity markets, including OTC, and	their national markets.	☐ Applicable but no action envisaged at the moment	commencement date:
	supervision of	transparency, both on cash and financial commodity markets, including OTC, and achieve appropriate regulation and supervision of participants in these markets. Market regulators and authorities should be granted effective intervention powers to address disorderly markets and prevent market abuses. In particular, market regulators should have, and use formal position management powers, including the power to set exante position limits, particularly in the delivery month where appropriate, among other powers of intervention. We call on IOSCO to report on the implementation of its recommendations by the end of 2012. (Cannes)	commodity markets of any type exist in	☐ Applicable but no action envisaged	Web-links to relevant documents:
		monitor on a regular basis the proper implementation of IOSCO's principles for the regulation and supervision on commodity derivatives markets and encourage broader publishing and unrestricted access to aggregated open interest data. (St. Petersburg)		South Africa has made substantial progress in terms of enhancing its regulation of financial markets with the enactment of the Financial Markets Act which provides the legislative framework to enable South African Regulators to implement the G20 recommendations to reform the OTC derivatives market.	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				These include for securities services that	
				may be provided by an external FMI.	
				The FMA as enabling legislation provides	
				for the regulation and supervision of the	
				OTC derivatives market and related	
				Market Infrastructures, such as clearing	
				houses and TRs, necessary for the	
				implementation of G20 requirements	
				The proposed ministerial regulations	
				were first published for public comment	
				on 4 July 2014. The draft Ministerial	
				regulations together with the	
				accompanying Registrar's notices were	
				published for a second round of public	
				consultation on the 5th of June 2015. The	
				deadline for comments is the 6th of July	
				2015. The cross-border nature of	
				securities markets requires an appropriate	
				regulatory framework that promotes the	
				efficiency and competitiveness of the	
				South African financial markets (as	
				objects of the FMA) without significantly	
				undermining their stability. The	
				proposed regulations therefore also	
				address: • Requirements with which a	
				central securities depository ("CSD")	
				must comply for approval of an external	
				CSD as a participant. • The securities	
				services to be provided by an external	
				CSD and external clearing members. •	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				Functions and duties that may be	
				exercised by an external clearing house,	
				CCP or external trade repository (TR).	
				Central Clearing Central Clearing is	
				currently not mandated reliance will be	
				placed on incentives associated with	
				central clearing of OTC derivatives	
				Reporting to TRs The reporting	
				requirement will apply for all interest rate	
				derivatives once the regulatory	
				framework is in place. We anticipate	
				other asset classes to be phased in over	
				the following 12 months from thereon.	
				Capital Capital requirements became	
				effective for banks from Q1 2013, but	
				with a CVA exemption for ZAR	
				denominated OTC derivatives. Margin	
				Capital requirements are in effect for	
				banks, but not yet finalised for non-	
				banks. Margin requirements will be	
				imposed for OTC Derivatives	
				transactions. These requirements will be	
				scaled to cater for entities for whom a	
				regulatory capital requirements regime is	
				already in place (banks and insurers).	
				Capital Markets: The SA FSB has	
				undertaken a gap analysis in respect of	
				compliance with the IOSCO	
				recommendations as outlined in its report	
				on the Principles for the Regulation and	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				Supervision of Commodity Derivatives	
				Markets (Sep 2011). The SA FSB	
				consulted with the JSE on actions to be	
				taken to close identified gaps. Proposed	
				actions were implemented and the project	
				was finalised.	
				Highlight main developments since last year's survey:	
				South Africa has made substantial	
				progress in terms of enhancing its	
				regulation of financial markets with the	
				enactment of the Financial Markets Act	
				which provides the legislative framework	
				to enable South African Regulators to	
				implement the G20 recommendations to	
				reform the OTC derivatives market.	
				These include for securities services that	
				may be provided by an external FMI.	
				The FMA as enabling legislation provides	
				for the regulation and supervision of the	
				OTC derivatives market and related	
				Market Infrastructures, such as clearing	
				houses and TRs, necessary for the	
				implementation of G20 requirements	
				The proposed ministerial regulations	
				were first published for public comment	
				on 4 July 2014. The draft Ministerial	
				regulations together with the	
				accompanying Registrar's notices were	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				published for a second round of public	
				consultation on the 5th of June 2015. The	
				deadline for comments is the 6th of July	
				2015. The cross-border nature of	
				securities markets requires an appropriate	
				regulatory framework that promotes the	
				efficiency and competitiveness of the	
				South African financial markets (as	
				objects of the FMA) without significantly	
				undermining their stability.	
				Web-links to relevant documents:	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
22	Reform of financial	We support the establishment of the	Collection of information on this		
(26)	benchmarks	FSB's Official Sector Steering Group to	recommendation will continue to be		
		coordinate work on the necessary reforms	deferred given the forthcoming FSB		
		of financial benchmarks. We endorse	progress report on implementation of the		
		IOSCO's Principles for Financial	FSB recommendations in this area, and		
		Benchmarks and look forward to reform	ongoing IOSCO work to review the		
		as necessary of the benchmarks used	implementation of the IOSCO Principles		
		internationally in the banking industry	for Financial Benchmarks.		
		and financial markets, consistent with the			
		IOSCO Principles. (St. Petersburg)			



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps		
X.	X. Enhancing financial consumer protection						
23 (27)	Enhancing financial consumer protection	We agree that integration of financial consumer protection policies into regulatory and supervisory frameworks contributes to strengthening financial stability, endorse the FSB report on consumer finance protection and the high level principles on financial consumer protection prepared by the OECD together with the FSB. We will pursue the full application of these principles in our jurisdictions. (Cannes)	Jurisdictions should describe progress toward implementation of the OECD's G-20 high-level principles on financial consumer protection (Oct 2011).  Jurisdictions may also refer to OECD's September 2013 and September 2014 reports on effective approaches to support the implementation of the High-level Principles.	<ul> <li>□ Not applicable</li> <li>□ Applicable but no action envisaged at the moment</li> <li>☑ Implementation ongoing:</li> <li>Status of progress:</li> <li>□ Draft in preparation, expected publication by:</li> <li>☑ Draft published as of: Financial Sector Regulation Bill introduced into the legislative process during 2015.</li> <li>□ Final rule or legislation approved and will come into force on:</li> <li>□ Final rule (for part of the reform) in force since:</li> <li>□ Implementation completed as of:</li> <li>Issue is being addressed through:</li> <li>☑ Primary / Secondary legislation</li> <li>☑ Regulation /Guidelines</li> <li>☑ Other actions (such as supervisory actions), please specify:</li> <li>Short description of the content of the legislation/ regulation/guideline:</li> <li>South Africa is moving to a "twin peaks" model of financial regulation. A first draft of the "Financial Sector Regulation"</li> <li>Bill was published for industry comment, in December 2013. A second draft of the Bill is being prepared, for introduction</li> </ul>	Planned actions (if any) and expected commencement date:  Financial Sector Regulation Bill introduced into the legislative process during 2015 Financial sector conduct policy discussion document published by July 2014. 2015 Financial Sector Regulation ("Twin Peaks") Bill submitted to Cabinet for Parliament Financial Sector Conduct Policy Discussion Document published with TP Bill) 2015 Financial Sector Conduct Authority established & operational (enhanced powers) Financial Sector Conduct Policy Document, with draft legislation 2016-18 Implement new conduct act (overlapping sectoral law repealed), overhaul subordinate regulation  Web-links to relevant documents:  http://ntintranet/twinpeaks/Financial%20 Sector%20Regulation%20Bill%20tabled%2027%20October%202015.pdf		



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				into the legislative process during 2014.	
				This bill will formally establish a	
				prudential regulator and financial sector	
				conduct regulator. The policy framework	
				within which the new conduct regulator	
				will operate will be set out in a policy	
				discussion document, to be published by	
				the end of July 2014. The policy	
				document is the first step in introducing a	
				single, integrated law for market conduct	
				in the financial sector in South Africa.	
				This will provide for: • The fair	
				treatment of customers by financial	
				institutions • Promoting and enhancing	
				the integrity of the financial system	
				Highlight main developments since last year's survey:	
				Publication of the first draft the Financial	
				Sector Regulation Bill. A second draft of	
				the Bill has been prepared, for	
				introduction into the legislative process	
				during 2015	
				Web-links to relevant documents:	



South Africa

#### **XI.** Source of recommendations:

Brisbane: G20 Leaders' Communique (15-16 November 2014)

St Petersburg: The G20 Leaders' Declaration (5-6 September 2013)

Los Cabos: The G20 Leaders' Declaration (18-19 June 2012)

Cannes: The Cannes Summit Final Declaration (3-4 November 2011)

Seoul: The Seoul Summit Document (11-12 November 2010)

Toronto: The G-20 Toronto Summit Declaration (26-27 June 2010)

Pittsburgh: Leaders' Statement at the Pittsburgh Summit (25 September 2009)

London: The London Summit Declaration on Strengthening the Financial System (2 April 2009)

Washington: The Washington Summit Action Plan to Implement Principles for Reform (15 November 2008)

FSF 2008: The FSF Report on Enhancing Market and Institutional Resilience (7 April 2008)

FSF 2009: The FSF Report on Addressing Procyclicality in the Financial System (2 April 2009)

FSB 2009: The FSB Report on Improving Financial Regulation (25 September 2009)

FSB 2012: The FSB Report on Increasing the Intensity and Effectiveness of SIFI Supervision (1 November 2012)

#### XII. List of Abbreviations used:

AFS: Annual Financial Statements

APB: Accounting Practice Board

APC: Accounting Practice Committee

BASA: Banking Association South Africa

BCBS: Basel Committee on Banking Supervision

BSD: Bank Supervision Department

CIS: Collective Investment Schemes

CISNA: Committee of Insurance, Securities and non banking Financial Authorities

CRA: Credit Rating Agencies

CRS: Credit Ratings Services

FAIS: Financial Advisory and Intermediary Services Act

FATF: Financial Action Task Force

FMB: Financial Markets Bill

FSCF: Financial Sector Contingency Forum

FSOC: Financial Stability Oversight Committee +

FSRB: Financial Sector Regulation Bill

IAIS: International Association of Insurance Supervisors

ICP: Insurance Core Principles IMF: International Monetary Fund

IRBA: Independent Regulatory Board Auditors

JSE: Johannesburg Stock Exchange

MMoUs: Multilateral Memorandum of Understanding

NT: National Treasury

OECD: Organisation for Economic Co-operation and Development

ROSC: Reports on the Observance of standards and codes