

**Jurisdiction:** 

Germany

# 2016 IMN Survey of National Progress in the Implementation of G20/FSB Recommendations

- I. Hedge funds
- II. Securitisation
- III. Enhancing supervision
- IV. Building and implementing macroprudential frameworks and tools
- V. Improving oversight of credit rating agencies (CRAs)
- VI. Enhancing and aligning accounting standards
- VII. Enhancing risk management
- VIII. Strengthening deposit insurance
  - IX. Safeguarding the integrity and efficiency of financial markets
  - X. Enhancing financial consumer protection
  - XI. Reference to source of recommendations
- **XII.** List of Abbreviations



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
I.	Hedge funds				
1 (1)	Registration, appropriate disclosures and oversight of hedge funds	We also firmly recommitted to work in an internationally consistent and non- discriminatory manner to strengthen regulation and supervision on hedge funds. (Seoul)	Jurisdictions should indicate the progress made in implementing the high level principles in IOSCO's <i>Report on Hedge Fund Oversight (Jun 2009)</i> , in particular recommendations 1 and 2.	<ul> <li>□ Not applicable</li> <li>□ Applicable but no action envisaged at the moment</li> <li>□ Implementation ongoing:</li> <li>Status of progress [for legislation and regulation/guidelines only]:</li> </ul>	If this recommendation has not yet been fully implemented, please provide reasons for delayed implementation:
		Hedge funds or their managers will be registered and will be required to disclose appropriate information on an ongoing basis to supervisors or regulators, including on their leverage, necessary for assessment of the systemic risks they pose individually or collectively. Where appropriate registration should be subject to a minimum size. They will be subject to oversight to ensure that they have adequate risk management. (London)	<ul> <li>In their response, jurisdictions should specify whether:</li> <li>Hedge Funds (HFs) and/or HF managers are subject to mandatory registration</li> <li>Registered HF managers are subject to appropriate ongoing requirements regarding: <ul> <li>Organisational and operational standards;</li> <li>Conflicts of interest and other conduct of business rules;</li> <li>Disclosure to investors; and</li> <li>Prudential regulation.</li> </ul> </li> <li>Jurisdictions can also refer to Principle 28 of the 2010 IOSCO Objectives and Principles of Securities Regulation, and take into account the outcomes of any recent FSAP/ROSC assessment against those Principles.</li> </ul>	Draft in preparation, expected publication by:  □ Draft published as of: □ Final rule or legislation approved and will come into force on: □ Final rule (for part of the reform) in force since : □ Implementation completed as of: 22.07.2013  Issue is being addressed through : □ Primary / Secondary legislation □ Regulation /Guidelines □ Other actions (such as supervisory actions), please specify: Germany has in force a regulatory framework for hedge funds. This framework sets out regulation for managers of hedge funds as well as for hedge funds themselves. According to this regulation, for example, both managers and funds are subject to an	Planned actions (if any) and expected commencement date:  AIFMD is implemented and in force in the German KAGB since July 2013  Web-links to relevant documents:  http://www.bafin.de/SharedDocs/Veroeff entlichungen/EN/Meldung/2013/meldun g_130722_kapitalanlagegesetzbuch_en.h tml



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				takes part in IOSCO Survey on Hedge	
				Funds (via IOSCO C 5), covering	
				systemically relevant information about	
				hedge funds. For further	
				information in respect to the Alternative	
				Investment Fund Managers Directive	
				(AIFMD), please refer to the EU-COM	
				answer.	
				Short description of the content of the legislation/regulation/guideline:	
				Highlight main developments since last year's survey:	
				Web-links to relevant documents:	
				http://www.bafin.de/SharedDocs/Veroeff	
				entlichungen/EN/Meldung/2013/meldun	
				g_130722_kapitalanlagegesetzbuch_en.h	
				tml	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
2	Establishment of international	We ask the FSB to develop mechanisms for cooperation and information sharing	Jurisdictions should indicate the progress made in implementing the high level	□ Not applicable	If this recommendation has not yet been fully implemented, please provide
(2)	information sharing	between relevant authorities in order to	principles in IOSCO's <u>Report on Hedge</u>	☐ Applicable but no action envisaged at the moment	reasons for delayed implementation:
	framework	ensure effective oversight is maintained when a fund is located in a different	<u>Fund Oversight (Jun 2009)</u> on sharing information to facilitate the oversight of	☐ Implementation ongoing:  Status of progress [for legislation and]	
		jurisdiction from the manager. We will, cooperating through the FSB, develop	globally active fund managers.	regulation/guidelines only]:  □ Draft in preparation, expected	Planned actions (if any) and expected commencement date:
		measures that implement these principles by the end of 2009. (London)	In addition, jurisdictions should state whether they are:	publication by:  □ Draft published as of:	
		ey the ond of 2007. (Bondon)	<ul><li>Signatory to the IOSCO MMoU</li><li>Signatory to bilateral agreements for</li></ul>	☐ Final rule or legislation approved and will come into force on:	Web-links to relevant documents:
			supervisory cooperation that cover hedge funds and are aligned to the	☐ Final rule (for part of the reform) in force since :	
			2010 IOSCO <u>Principles Regarding</u> <u>Cross-border Supervisory</u>	☑ Implementation completed as of: 22.07.2013	
			Cooperation.	Issue is being addressed through:	
				☐ Primary / Secondary legislation	
				☐ Regulation /Guidelines	
				☑ Other actions (such as supervisory actions), please specify:	
				BaFin cooperates and shares information	
				with authorities on the basis of relevant	
				IOSCO and ESMA MoU. Besides that,	
				the AIFM Directive demands the closure	
				of cooperation agreements (MoU) in case	
				of existing AIF business with third	
				country NCAs. The content of the MoU	
				is regulated by an ESMA Guideline. The purpose of these agreements is to enable	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				the signatories to exchange information	
				on a regulated basis. It covers all AIFs	
				including hedge funds. So far, the BaFin	
				has entered 23 AIFMD MoU agreements	
				The full list of all signatories is avaliable	
				on:	
				http://www.bafin.de/SharedDocs/Veroeff	
				entlichungen/EN/Merkblatt/WA/mb_130	
				722_internat_koopvereinbarungen_kagb	
				_en.html	
				Short description of the content of the legislation/regulation/guideline:	
				Guidelines on the model MoU	
				concerning consultation, cooperation and	
				the exchange of information related to	
				the supervision of AIFMD entities	
				Highlight main developments since last	
				year's survey:	
				Web-links to relevant documents:	
				The content of the ESMA AIFMD Model	
				MoU is available at:	
				www.esma.europa.eu/system/files/2013-	
				998_guidelines_on_the_model_mous_co	
				ncerning_aifmd.pdf	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
3	Enhancing counterparty	Supervisors should require that	Jurisdictions should indicate specific	☐ Not applicable	Planned actions (if any) and expected
(3)	risk management	institutions which have hedge funds as their counterparties have effective risk	policy measures taken for enhancing counterparty risk management and	☐ Applicable but no action envisaged at the moment	commencement date:
		management, including mechanisms to	strengthening their existing guidance on	☐ Implementation ongoing:	
		monitor the funds' leverage and set limits for single counterparty exposures.	the management of exposure to leveraged counterparties.	Status of progress [for legislation and regulation/guidelines only]:	Web-links to relevant documents:
		(London)	In particular, jurisdictions should indicate whether they have implemented	☐ Draft in preparation, expected publication by:	
			recommendation 3 of the IOSCO <i>Report</i>	☐ Draft published as of:	
			on Hedge Fund Oversight (Jun 2009).	☐ Final rule or legislation approved and will come into force on:	
			In their responses, jurisdictions should not provide information on the portion of	☐ Final rule (for part of the reform) in force since :	
			this recommendation that pertains to Basel III, since it is monitored separately by the BCBS.	☑ Implementation completed as of: With regard to the banking sector: 14.12.2012 https://www.bafin.de/SharedDocs/Downloads/EN/Rundschreiben/rs 1210	
			Jurisdictions can also refer to Principle 28 of the 2010 IOSCO <i>Objectives and</i>	marisk_ba_en.pdf?blob=publicatio	
			Principles of Securities Regulation, and take into account the outcomes of any	nFile&v=1 For insurance supervision: Starting from 01.01.2016, Solvency II will apply, which has been implemented in German law in 2015.	
			recent FSAP/ROSC assessment against	Issue is being addressed through:	
			those Principles.	☐ Primary / Secondary legislation	
				✓ Regulation / Guidelines	
		Supervisors will strengthen their existing guidance on the management of		☑ Other actions (such as supervisory actions), please specify:	
		exposures to leveraged counterparties.		German regulations require financial	
		(Rec. II.17, FSF 2008)		institutions to have an effective risk	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				management in place, which covers all	
				counterparties. This includes	
				counterparty limits and monitoring	
				mechanisms for hedge funds. In	
				addition to these general requirements,	
				the revised Minimum Requirements for	
				Risk Management (Banks) require	
				explicitly that institutions have to	
				implement an internal policy regarding	
				credit deals with hedge funds or private	
				equity firms, where applicable. Amongst	
				other things, this comprises a policy	
				regarding gathering financial and non-	
				financial information about their	
				counterparties and an analysis of the	
				structure and the purpose of the	
				transactions financed.	
				German regulations require financial	
				institutions to consider every relevant	
				risk which they are exposed to. This	
				includes also the specific risks of	
				exposures to leveraged counterparties.	
				Short description of the content of the legislation/regulation/guideline:	
				Highlight main developments since last year's survey:	
				Implementation of Solvency II into	
				national law has been approved and will	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				come into effect as of 01.01.2016.	
			Web-links to relevant documents:		



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
	II. Securitisation				
4 (4)	Strengthening of regulatory and capital framework for monolines	Insurance supervisors should strengthen the regulatory and capital framework for monoline insurers in relation to structured credit. (Rec II.8, FSF 2008)	Jurisdictions should indicate the policy measures taken for strengthening the regulatory and capital framework for monoline insurers (where these exist).  See, for reference, the following principles issued by IAIS:  • ICP 13 – Reinsurance and Other Forms of Risk Transfer;  • ICP 15 – Investments; and  • ICP 17 - Capital Adequacy.  Jurisdictions may also refer to:  • IAIS Guidance paper on enterprise risk management for capital adequacy and solvency purposes (Oct 2008).  • Joint Forum document on Mortgage insurance: market structure, underwriting cycle and policy implications (Aug2013).	□ Not applicable □ Applicable but no action envisaged at the moment □ Implementation ongoing:  Status of progress [for legislation and regulation/guidelines only]: □ Draft in preparation, expected publication by: □ Draft published as of: □ Final rule or legislation approved and will come into force on: □ Final rule (for part of the reform) in force since: ☑ Implementation completed as of: There are no monoline insurers in Germany, but the European rules for Solvency II were agreed in January 2015, including the detailed calculation of capital requirements and risk management and governance rules (Commission Delegated Regulation 2015/35) and came into effect on 1 January 2016. The Solvency II framework directive introduces a risk-based supervisory regime for all (re)insurance undertakings, including monoline insurers.  Issue is being addressed through: □ Primary / Secondary legislation	Planned actions (if any) and expected commencement date:  Web-links to relevant documents:



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
II	. Securitisation				
				☐ Other actions (such as supervisory actions), please specify:	
				Short description of the content of the legislation/regulation/guideline:	
				Highlight main developments since last year's survey:	
				Web-links to relevant documents:	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
5	Strengthening of	Regulators of institutional investors	Jurisdictions should indicate the due	☐ Not applicable	If this recommendation has not yet
(5)	supervisory requirements or best	should strengthen the requirements or best practices for firms' processes for	diligence policies, procedures and practices applicable for investment	☐ Applicable but no action envisaged at the moment	been fully implemented, please provide reasons for delayed implementation:
	practices for investment	investment in structured products. (Rec	managers when investing in structured	☐ Implementation ongoing:	
	in structured products	II.18, FSF 2008)	finance instruments and other policy measures taken for strengthening best	Status of progress [for legislation and regulation/guidelines only]:	Planned actions (if any) and expected
			practices for investment in structured finance products.	☐ Draft in preparation, expected publication by:	commencement date:
			Jurisdictions may reference IOSCO's	☐ Draft published as of:	
			report on Good Practices in Relation to  Investment Managers' Due Diligence	☐ Final rule or legislation approved and will come into force on:	Web-links to relevant documents:
			When Investing in Structured Finance	☐ Final rule (for part of the reform) in force since :	
			Instruments (Jul 2009).  Jurisdictions may also refer to the Joint	☑ Implementation completed as of: 31.12.2010	
			Forum report on <u>Credit Risk Transfer-</u>	Issue is being addressed through:	
			Developments from 2005-2007 (Jul	☑ Primary / Secondary legislation	
			<u>2008).</u>	☐ Regulation /Guidelines	
				☐ Other actions (such as supervisory actions), please specify:	
				Short description of the content of the legislation/ regulation/guideline:	
				For financial institutions (esp. banks) the	
				requirements in Germany for risk	
				management, including the new product	
				process, have been enhanced. Financial	
				institutions must have a clear	
				understanding of the products and the risk	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				profile of all investments. Investment	
				products have to be examined adequately	
				in the internal risk management processes	
				(risk measurement, limit system, stress	
				testing, etc.) and the internal capital	
				adequacy assessment process.	
				Furthermore, the investment in structured	
				products has to be in line with the	
				strategy of the institution. The respective	
				enhancements of EU legislation (CRD)	
				had been transposed into German law,	
				e.g. the strengthened management	
				requirements for structured investment	
				products and further due diligence	
				requirements, especially for re-	
				securitisations. These due diligence	
				requirements have now been replaced by	
				the almost identical rules of Article 406	
				of Regulation (EU) No 575/2013 (CRR).	
				Highlight main developments since last year's survey:	
				Web-links to relevant documents:	
				http://www.gesetze-im-internet.de/kredwg/index.html http://eur-lex.europa.eu/LexUriServ/LexUriServ.do?uri=OJ:L:2013:321:0006:0342:EN:PDF	



No Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
6 Enhanced disclosure of securitised products	Securities market regulators should work with market participants to expand information on securitised products and	Jurisdictions should indicate the policy measures and other initiatives taken in relation to enhancing disclosure of	☐ Not applicable ☐ Applicable but no action envisaged at the moment	If this recommendation has not yet been fully implemented, please provide reasons for delayed implementation:
	their underlying assets. (Rec. III.10-III.13, FSF 2008)	securitised products, including working with industry and other authorities to continue to standardise disclosure templates and considering measures to improve the type of information that investors receive.  See, for reference, IOSCO's Report on Principles for Ongoing Disclosure for Asset-Backed Securities (Nov 2012), Disclosure Principles for Public Offerings and Listings of Asset-Backed Securities (Apr 2010) and report on Global Developments in Securitisation Regulations (November 2012), in particular recommendations 4 and 5.	<ul> <li>□ Implementation ongoing:</li> <li>Status of progress [for legislation and regulation/guidelines only]:</li> <li>□ Draft in preparation, expected publication by:</li> <li>□ Draft published as of:</li> <li>□ Final rule or legislation approved and will come into force on:</li> <li>□ Final rule (for part of the reform) in force since:</li> <li>☑ Implementation completed as of:         <ul> <li>National implementation of relevant CRD II amendments for credit institutions has been applicable from 31.12.2010 and has been replaced by corresponding CRR requirements for institutions from 01.01.2014.</li> <li>Amendments to CRA Regulation entered directly into force within EU Member States on 20.06.2013. Rules for alternative investment funds (AIFs) and Undertakings for Collective Investment in Transferable Securities (UCITS) in accordance with the Kapitalanlagegesetzbuch (KAGB) are applicable since 22.07.2013. Rules for insurance and reinsurance undertakings are applicable since 01.01.2016.</li> </ul> </li> <li>Issue is being addressed through:</li> </ul>	Planned actions (if any) and expected commencement date:  On 28 August 2013 Germany has adopted a law to implement the CRD IV (which is the European implementation of Basel III into European law. See: http://www.bgbl.de/xaver/bgbl/start.xav?s tartbk=Bundesanzeiger_BGBl&jumpTo=bgbl113s3395.pdf With the CRD IV entering into force, German Banks are obliged to also implement the requirements of Pillar 3 of Basel III. While not all Pillar 3 relevant details were fully developed at this stage, the BCBS in January 2015 has adopted Revised Pillar 3 disclosure requirements. See: http://www.bis.org/bcbs/publ/d309.pdf In Part 6 of the Revised Pillar 3 disclosure requirements, qualitative (subsection I) and quantitative securitisation disclosures (subsection II) are contained. According to this document it is envisaged that "(ie banks will be required to publish





No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				significant risks.	
				Short description of the content of the legislation/ regulation/guideline:	
				A) Regarding credit institutions: As a	
				response to the financial crisis the	
				European Union introduced the Capital	
				Requirements Directive II (CRD II)	
				(Directive 2009/111/EC of the European	
				Parliament and of the Council of 16	
				September 2009 amending Directives	
				2006/48/EC, 2006/49/EC and	
				2007/64/EC as regards banks affiliated to	
				central institutions, certain own funds	
				items, large exposures, supervisory	
				arrangements, and crisis management),	
				which included among others, enhanced	
				disclosure rules regarding ABS. Under	
				Article 122a (7) of CRD II each credit	
				institution acting as sponsor or originator	
				of a securitisation was subject to	
				comprehensive disclosure obligations	
				towards prospective investors. In	
				particular such credit institutions needed	
				to ensure that prospective investors have	
				readily available access to: • all	
				materially relevant data on the credit	
				quality and performance of the individual	
				underlying exposures, cash flows and	
				collateral supporting a securitisation	
				exposure; and • all information that is	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				necessary to conduct comprehensive and	
				well informed stress tests on the cash	
				flows and collateral values supporting the	
				underlying exposures. The respective	
				provisions of EU CRD II legislation had	
				been transposed into German law but	
				have now been replaced by the	
				regulations mentioned above. For further	
				information on issuers originators and	
				sponsors of ABS and their enhanced	
				disclosure obligations under CRR and	
				CRA III, please refer to the EU-COM	
				answer. B) Regarding insurance and	
				reinsurance undertakings: Solvency II	
				entered into force in January 2016 and	
				applies to all insurance and reinsurance	
				undertakings concerned by Directive	
				2009/138/EG of the European Parliament	
				and of the Council of 25 November 2009	
				on the taking-up and pursuit of the	
				business of Insurance and Reinsurance	
				(Solvency II Directive). The	
				Commission has published Delegated	
				Acts in accordance with Article 135 (2)	
				of the Solvency II Directive (Commission	
				Delegated Acts Regulation (EU) 2015/35	
				of 10 October 2014 supplementing	
				Directive 2009/138/EG). These	
				Delegated Acts specify requirements to	
				be met by the originator in order for	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				undertakings to be allowed to invest in	
				such securities or instruments issued after	
				1 January 2011, including requirements	
				that ensure that the originator retains a net	
				economic interest of no less than 5%.	
				Moreover, these Delegated Acts stipulate	
				qualitative requirements that must be met	
				by insurance or reinsurance undertakings	
				that invest in such securities or	
				instruments. Articles 254 to 257 of the	
				Delegated Acts contain these rules	
				regarding the investments in	
				securitisation positions, for example risk	
				retention requirements relating to the	
				originators, sponsors or original lenders,	
				exemptions to risk retention	
				requirements, qualitative requirements	
				relating to insurance and reinsurance	
				undertakings and requirements for	
				investments in securitisation that no	
				longer comply with the risk-retention	
				and qualitative requirements.	
				Furthermore the EIOPA Guideline 30 and	
				the Explanatory Notes on EIOPA	
				Guideline 30 on the system of	
				governance contain measures that the	
				undertaking could implement to ensure	
				that interests are aligned. The measures	
				listed there are not to be considered	
				exhaustive. C) Regarding alternative	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				investment funds (AIFs) and	
				Undertakings for Collective Investment	
				in Transferable Securities (UCITS).	
				The AIFMD (Directive 2011/61/EU of	
				the European Parliament and of the	
				Council of 8 June 2011 on Alternative	
				Investment Fund Managers and amending	
				Directives 2003/41/EC and 2009/65/EC	
				and Regulations (EC) No 1060/2009 and	
				(EU) No 1095/2010) is applicable to	
				alternative investment funds managers	
				(AIFMs). Article 17 AIFMD contains	
				similar risk retention requirements as	
				Solvency II for insurance undertakings	
				(i.e. requirements that need to be met by	
				the originator, the sponsor or the original	
				lender, in order for an AIFM to be	
				allowed to invest in securities or other	
				financial instruments of this type issued	
				after 1 January 2011 on behalf of AIFs,	
				including requirements that ensure that	
				the originator, the sponsor or the original	
				lender retains a net economic interest of	
				not less than 5 %) The AIFMD was	
				transposed into German law by enacting	
				the Kapitalanlagegesetzbuch (KAGB).	
				KAGB entered into force on 22 July	
				2013. Article 17 AIFMD has been	
				transposed by Section 29 paragraph 5	
				Number 6 and 7 KAGB. Section 29 para.	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				5 also refers to Article 50 to 56	
				Commission Delegated Regulation (EU)	
				No. 231/2013. By this, the requirements	
				set out in Article 17 AIFMD and Article	
				50 to 56 Delegated Regulation No.	
				231/2013 have been fully implemented	
				into German law. According to German	
				national law, the requirements set out in	
				Article 50 to 56 of the AIFM Delegated	
				Regulation apply correspondingly for	
				UCITS management companies. This is	
				laid down in a German national	
				regulation (Section 5(1) no. 6 and 7 of the	
				Capital Investment Rules of Conduct and	
				Organisation Regulation). Hence the	
				same risk retention requirements and the	
				same elements of disclosure requirements	
				applying to AIFMs also apply to UCITS	
				management companies.	
				Highlight main developments since last year's survey:	
				Web-links to relevant documents:	
				A) Regarding credit institutions:	
				http://eur-	
				lex.europa.eu/LexUriServ/LexUriServ.do ?uri=OJ:L:2009:302:0097:0119:EN:PDF	
				http://register.consilium.europa.eu/pdf/en/	
				12/st16/st16680.en12.pdf http://eur-lex.europa.eu/LexUriServ/LexUriServ.do	
				?uri=OJ:L:2013:146:0001:0033:EN:PDF	
				http://eur-	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				lex.europa.eu/LexUriServ/LexUriServ.do ?uri=OJ:L:2013:321:0006:0342:EN:PDF http://eur-lex.europa.eu/legal- content/EN/TXT/PDF/?uri=CELEX:3201 4R0602&from=EN http://eur- lex.europa.eu/legal- content/EN/TXT/PDF/?uri=CELEX:3201 4R0625&from=EN B) Regarding insurance and reinsurance undertakings: http://eur-lex.europa.eu/legal- content/EN/TXT/?uri=CELEX:32009L01 38 http://eur-lex.europa.eu/legal- content/En/TXT/PDF/?uri=OJ:JOL_2015 012 R_0001 https://eiopa.europa.eu/Publications/Guid elines/Final_EN_SoG_Clean.pdf http://www.bafin.de/SharedDocs/Veroeff entlichungen/DE/Berichte/vorbereitung_s olvency_II_04_grundsatz_der_unternehm erischen-vorsicht_va.html C) Regarding alternative investment funds (AIFs) and Undertakings for collective Investment in transferable securities (UCITs) http://eur- lex.europa.eu/legal- content/EN/TXT/PDF/?uri=CELEX:3201 1L0061&from=EN http://eur- lex.europa.eu/LexUriServ/LexUriServ.do ?uri=OJ:L:2013:083:0001:0095:en:PDF http://www.gesetze-im- internet.de/kagb/BJNR198110013.html http://www.gesetze-im- internet.de/kaverov/	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
III.	<b>Enhancing supervision</b>				
7	Consistent, consolidated	All firms whose failure could pose a risk to financial stability must be subject to	Jurisdictions should indicate: (1) whether they have identified domestic SIFIs and,	☐ Not applicable	Planned actions (if any) and expected commencement date:
7 (7)	ĺ ,	*		□ Applicable but no action envisaged at the moment □ Implementation ongoing:  Status of progress [for legislation and regulation/guidelines only]: □ Draft in preparation, expected publication by: □ Draft published as of: □ Final rule or legislation approved and will come into force on: □ Final rule (for part of the reform) in force since : ☑ Implementation completed as of: 1  Jan 2011 (entry into force of Bank Restructuring Act)  Issue is being addressed through:	
			See, for reference, the following documents:	<ul><li>□ Primary / Secondary legislation</li><li>□ Regulation /Guidelines</li><li>☑ Other actions (such as supervisory</li></ul>	considering the inclusion of a broader range of insurers than the international discussion currently involves.
			BCBS:  • Framework for G-SIBs (Jul 2013)	actions), please specify:  Banking sector: With the start of the Single Supervisory Mechanism (SSM) on	Furthermore, there is a consensus that the international and European directions are the minimum of what would be
			• Framework for D-SIBs (Oct 2012) IAIS:	4th November 2014 ECB has assumed direct supervisory authority regarding significant institutions. Supervisory	implemented nationally. Banking sector: BaFin together with bundesbank is examining the submitted recovery plans,
			Global Systemically Important     Insurers: Policy Measures (Jul 2013)	strategy and core themes regarding SIFIs therefore will presumably largely be	which are written by the potential systemically important institutions. The



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
			and initial assessment methodology	determined by the ECB. Especially, ECB	FMSA, after consulting the supervisory
			• IAIS SRMP guidance - FINAL (Dec	is responsible for supervisory decisions.	authority, will draw up a resolution plan
			2013)	Yet, within the framework of the Joint	for each institution that is not part of a
				Supervisory Teams (JST), composed of	group subject to consolidated supervision.
			Guidance on Liquidity management	ECB but also NCA staff to a large extent,	Therefore, the resolution authority will
			and planning (Oct 2014)	BaFin and Bundesbank strive to	have to agree upon these actions with the
			FSB:	proactively participate in the joint	supervisory authority. The same will
			• Francount for addressing SIEIs (No.	supervisory effort including formal	apply for the assessment of resolvability
			• Framework for addressing SIFIs (Nov	decisions. Moreover, as members of the	carried out by the resolution authority,
			<u>2011)</u>	Supervisory Board which plans and	after consulting the supervisory authority
				carries out the SSM's supervisory tasks	and the resolution authorities of the
				and proposes draft decisions for adoption	jurisdictions in which significant
				by th ECB's Governing Council, NCAs	branches are located.
				are involved into the SSM's decision-	
				making process to a certain extent. The	Web-links to relevant documents:
				following statements should be regarded	
				against this background. For further	
				information on identification / higher loss	
				absorbency, please refer to the EU-COM	
				answer. In order to come into effect, the	
				CRD IV provisions which were finalized	
				in July 2013 required a further	
				transposition into national law. The	
				amendments to the German	
				'Kreditwesengesetz' passed the Federal	
				Council by late June 2013 and enter into	
				force by 1 January 2014. More intensive	
				supervision: Accordingly, pursuant to the	
				Ongoing Monitoring Guideline	
				("Aufsichtsrichtlinie", Article 6) of May	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				2013, the supervision of banking	
				institutions of systemic importance is	
				more rigorous, with a particular emphasis	
				on detailed analyses of the risks and their	
				possible repercussions on the institutions'	
				risk-bearing capacity. Prudential	
				supervision is carried out with respect to	
				banking and financial holding groups	
				with regard to the group's solvency, its	
				compliance with large exposure limits	
				and its investments outside the financial	
				sector (Section 10, German Banking Act,	
				Article 89-91, 387-403 CRR). The scope	
				of consolidation encompasses all	
				institutions, investment firms, financial	
				institutions, ancillary services	
				undertakings, e-money- institutions and	
				payment services institutions belonging	
				to the group as well as where applicable	
				the superordinated financial holding	
				company (Article 11 ff. CRR, Section	
				10a, German Banking Act). In addition,	
				all these groups have to report on risk	
				concentrations and intra-group	
				transactions (Section 13c, German	
				Banking Act, Article 394 CRR ).	
				Furthermore, the provisions in the	
				Minimum Requirements for Risk	
				Management are also addressing	
				consolidated risk management for all	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				material risks and their coverage at the	
				group level for banking and financial	
				holding groups as well as financial	
				conglomerates (MaRisk, Section AT 4.5.)	
				With regard to the global systemically	
				important institutions (G-SII) and other	
				systemically important institution (O-SII)	
				the legal basis for the identification of	
				those institutions and the authorisation for	
				the competent authority to impose a	
				capital buffer is laid down in sections 10f	
				and 10g of the German Banking Act	
				(KWG). The methodology for the	
				identification of G-SIIs is laid down in	
				the delegated regulation (EU) No	
				1222/2014 of the European Commission.	
				In December 2014 the European Banking	
				Authority (EBA) published guidelines on	
				the identification of O-SIIs to ensure a	
				consistent identification of O-SIIs in EU	
				(EBA GL/2014/10). Based on EBA	
				GL/2014/10 BaFin together with	
				Bundesbank designated 16 institions as	
				O-SIIs and imposed capital buffers (CET	
				1) in a range of 0.5% to 2.0% which will	
				be phased in from 2017 to 2019. Under	
				the CRD, in the case that an O-SII might	
				be also designated as G-SII only the	
				higher capital buffer of the O-SII and the	
				G-SII buffer applies.	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				Short description of the content of the legislation/ regulation/guideline:	
				Insurance: Mirroring the banking	
				regulations insurance groups as well have	
				to regularly submit to BaFin the	
				calculation of the group solvency margin	
				(Article 218 sec. of the Sovencay II	
				Directive), the system of governance	
				(Article 246 of the Sovencay II Directive)	
				and a report about risk concentration	
				(Article 244 of the Sovencay II	
				Directive), important intragroup	
				transactions and a report about risk	
				concentration (Article 244 of the	
				Sovencay II Directive). Within the	
				relevant scope, financial firms have been	
				asked to provide BaFin with a draft	
				contingency and de-risking plan in early	
				2010. The results were already discussed	
				and further work has been initiated to	
				refine the planning. Banking sector: On	
				January 1, 2011 the "Bank Restructuring	
				Act" came into effect. The EU Directive	
				2014/59/EU (BRRD) and its	
				implementation in Germany forms an	
				important part of supervision and	
				regulation of SIFIs. The BRRD contains	
				requirements for the recovery and	
				resolution of credit institutions and	
				investment firms. Thereby the directive	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				ensures a harmonisation of the procedures	
				for resolving institutions at Union Level.	
				In Germany the BRRD Implementation	
				Act (Sanierungs- und	
				Abwicklungsgesetz, SAG) has entered	
				into force on 1th January 2015.	
				According to the SAG the resolution	
				authority is the Financial Market	
				Stabilisation Agency (Bundesanstalt für	
				Finanzmarktstabilisierung – FMSA)	
				which will be incorporated into BaFin	
				from 2018. In a nutshell the shared	
				responsibilities in practice can be	
				described as follows: The supervisory	
				authority is responsible for the	
				assessment of recovery plans. The	
				resolution authority, after consulting the	
				supervisory authority, draws up a	
				resolution plan and assesses the	
				resolvability. Moreover, the supervisory	
				authority after hearing the resolution	
				authority and the resolution authority	
				after hearing the supervisory authority are	
				able to decide, whether an institution is	
				failing or likely to fail. Finally, the	
				resolution authority is able to apply the	
				resolution tools to institutions. At the	
				European level, the Single Resolution	
				Mechanism Regulation has entered into	
				force on January 1, 2016. Consequently,	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				the Single Resolution Board (SRB) is the	
				European resolution authority and	
				responsible for the resolution of	
				significant and cross-border institutions	
				in the Eurozone, while the FMSA	
				remains the national resolution authority	
				(unill it is incorporated into BaFin from	
				2018 on). A supplementary supervision	
				applies to financial conglomerates.	
				Financial Conglomerates Directive	
				(2002/87/EC) has been amended by	
				Directive 2011/89/EC which has been	
				transposed into the Financial	
				Conglomerates Supervision Act of 27	
				June 2013 (FKAG). The FKAG	
				comprises the supervision of capital	
				adequacy, risk concentration, intra-group	
				transactions, internal control mechanisms	
				and risk management processes at the	
				level of financial conglomarates.	
				Financial conglomerates are broadly	
				defined as groups with significant cross-	
				sectoral activities.	
				Highlight main developments since last year's survey:	
				Web-links to relevant documents:	
				BRRD Umsetzungsgesetz: http://www.bundesfinanzministerium.de/ Content/DE/Downloads/Gesetze/2014- 12-18-BRRD- Umsetzungsgesetz.pdf?blob=publicatio nFile&v=5	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
8	Establishing	To establish the remaining supervisory	Reporting in this area should be	☐ Not applicable	If this recommendation has not yet
(8)	supervisory colleges and conducting risk	colleges for significant cross-border firms by June 2009. (London)	undertaken solely by home jurisdictions of G-SIBs and G-SIIs.	☐ Applicable but no action envisaged at the moment	been fully implemented, please provide reasons for delayed implementation:
	assessments		Please indicate the progress made in	☐ Implementation ongoing:	
			establishing and strengthening the functioning of supervisory colleges for G-	Status of progress [for legislation and regulation/guidelines only]:	Planned actions (if any) and expected
		We agreed to conduct rigorous risk assessment on these firms [G-SIFIs]	SIBs and G-SIIs, including the development of any joint supervisory	☐ Draft in preparation, expected publication by:	commencement date:
		through international supervisory	plans within core colleges and leveraging	☐ Draft published as of:	
		colleges. (Seoul)	on supervisory activities conducted by host authorities.	☐ Final rule or legislation approved and will come into force on:	Web-links to relevant documents:
			See, for reference, the following	☐ Final rule (for part of the reform) in force since :	
			documents: BCBS:	☑ Implementation completed as of: 01.12.2010/01.03.2011/24.7.2012	
				Issue is being addressed through:	
			• <u>Principles for effective supervisory</u> colleges (Jun 2014)	☑ Primary / Secondary legislation	
				☐ Regulation /Guidelines	
			Progress report on the implementation     of principles for effective supervisory	☐ Other actions (such as supervisory actions), please specify:	
			colleges (Jul 2015)	Short description of the content of the legislation/ regulation/guideline:	
			IAIS:	The process of setting up supervisory	
			• ICPs 24 and 25, especially guidance	colleges for those German large and	
			<u>25.1.1 – 25.1.6,</u> 25.6, 25.7 and 25.8	complex cross-border banks and	
			• <u>Application paper on supervisory</u>	insurance undertakings identified by the	
			colleges (Oct 2014)	FSB has been completed and college	
				meetings are taking place. In addition, the	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				banking groups for which EU law (CRD	
				II) requires the establishment of	
				supervisory colleges have also been	
				identified and the process for setting up	
				these colleges has been completed, too.	
				Germany has been home supervisor to	
				about 20 colleges and host supervisor in	
				more than 50 colleges. With the SSM	
				coming into effect on November 2014,	
				the majority of these colleges ceased to	
				exist or the ECB took over the role as	
				home supervisor. Germany is now home	
				supervisor for only 5 colleges. In June	
				2014 the Commission Implementing	
				Regulation (EU) 710/2014 was published	
				containing the Implementing Technical	
				Standards (ITS) on the joint decision	
				process on institution-specific prudential	
				requirements (joint decision on capital	
				and liquidity) and a series of	
				annexes/templates. In May 2015 the EBA	
				published final instructions to these	
				annexes/templates to facilitate the	
				preparations and communication of	
				individual contributions to the group risk	
				assessment report and the group liquidity	
				risk assessment report based on the	
				methodology of the EBA SREP-	
				Guidelines (EBA/GL2014/13). Germany	
				is using the new templates in preparing	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				the joint decisions on capital and liquidity	
				for 2015 for those colleges for which	
				Germany is the home supervisor.	
				According to the Capital Requirements	
				Directive the consolidating supervisor is	
				responsible for the establishment of the	
				supervisory college. According to (EU)	
				Regulation 575/2013 "consolidating	
				supervisor' means a competent authority	
				responsible for the exercise of	
				supervision on a consolidated basis of EU	
				parent institutions and of institutions	
				controlled by EU parent financial holding	
				companies or EU parent mixed financial	
				holding companies" As supervisory	
				responsibility regarding significant	
				institutions in the Eurozone has shifted	
				from National Competent Authorities	
				(NCAs) to the ECB the ECB is	
				"consolidating supervisor" for significant	
				banking groups in the sense of the CRD	
				IV. Accordingly the SSM Supervisory	
				Manual states: "Regarding colleges the	
				ECB may have the following roles	
				regarding supervisory colleges for	
				significant banking groups: act as a home	
				supervisor for colleges where the ECB is	
				the consolidating supervisor and where	
				there are supervisors from non-	
				participating Member States (European	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				college) or from countries outside EU	
				(International college); act as a host	
				supervisor for colleges where the	
				consolidating supervisor is from a non-	
				participating Member State (or a country	
				outside the EU)." Relevant NCAs may	
				take part in the abovementioned colleges	
				as observers. Concerning colleges	
				established for Less Significant	
				Institutions NCAs shall participate as	
				members whereas the ECB may	
				participate as an observer. Also in the	
				colleges in which the German insurance	
				supervisors are home supervisors,	
				templates to achieve a "shared view on	
				the risks of the group and its major solo	
				entities" have been elaborated. This risk	
				assessment is being performed once a	
				year. The results of the risk assessment	
				are regularly discussed in the college. The	
				information derived is being	
				supplemented by the exchange of data on	
				balance sheet and profit-and-losses for	
				the material insurance entities and by the	
				college discussions of significant	
				intragroup-transactions and risk	
				concentrations.	
				Highlight main developments since last year's survey:	
				From a former home supervisor's	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				perspective the main development was	
				the going live of the SSM in November	
				2014 which changed the major	
				responsibilities, especially in the area of	
				international cooperation within banking	
				supervision. With regards to Deutsche	
				Bank the ECB (the Deutsche Bank JST	
				and its competent SRG IC/RRP) is now	
				the relevant supervisory authority	
				steering the processes and fora of the	
				various colleges which were established	
				and steered by BaFin and Deutsche	
				Bundesbank before November 2014.	
				Supervisory colleges are still appearing in	
				different compositions: The Euro-College	
				consists nowadays of the ECB and the	
				relevant countries of the EEA and follows	
				the legal framework of CRD IV, the	
				BRRD and the relevant BTSs. The	
				college usually meets physically once a	
				year. Besides the EBA-College,	
				additional colleges based on multilateral	
				agreements (MoU) exist. The Trilateral	
				consists of the ECB, UK (PRA and FCA)	
				and US (FRBNY, BoGFRS and NYDFS).	
				The Trilateral meets at least twice a year.	
				The Asia-Pacific-College (APAC) is the	
				third college. It is held on an annual basis	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				and supervisors from the rest of the world	
				are invited (non-EEA supervisors).	
				According to the FSB Principles and as	
				Deutsche Bank is still classified as a G-	
				SIB a CMG was established on the	
				fundament of the former Core College	
				(innver-circle of the EBA	
				college)/Trilateral in October 2009. The	
				group came effectively into force in 2010.	
				Nowadays the CMG which regularly	
				meets twice a year is steered by the ECB	
				and the FMSA. The European Market	
				Infrastructures Regulation (EMIR)	
				requires the establishment of supervisory	
				colleagues for CCPs; there are colleges	
				for the two German CCPs. For Details	
				pls refer to EU-KOM response.	
				Web-links to relevant documents:	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
9	Supervisory exchange	To quicken supervisory responsiveness to	Jurisdictions should include any feedback	☐ Not applicable	Planned actions (if any) and expected
(9)	of information and coordination	developments that have a common effect across a number of institutions,	received from recent FSAPs/ROSC assessments on the <u>September 2012</u> BCP	☐ Applicable but no action envisaged at the moment	commencement date:
		supervisory exchange of information and	3 (Cooperation and collaboration) and	☐ Implementation ongoing:	
		coordination in the development of best practice benchmarks should be improved	BCP 14 (Home-host relationships). Jurisdictions should also indicate any	Status of progress [for legislation and regulation/guidelines only]:	Web-links to relevant documents:
		at both national and international levels. (Rec V.7, FSF 2008)	steps taken since the last assessment in this area, particularly in response to	☐ Draft in preparation, expected publication by:	
			relevant FSAP/ROSC recommendations.	☐ Draft published as of:	
				☐ Final rule or legislation approved and will come into force on:	
				☐ Final rule (for part of the reform) in force since :	
		Enhance the effectiveness of core supervisory colleges. (FSB 2012)	Jurisdictions should describe any recent or planned regulatory, supervisory or	☑ Implementation completed as of: 2011	
			legislative changes that contribute to the	Issue is being addressed through:	
			sharing of supervisory information (e.g.	☐ Primary / Secondary legislation	
			within supervisory colleges or via bilateral or multilateral MoUs).	☐ Regulation /Guidelines	
		bilateral or multilateral MoUs).	offacerar of material violes).	☑ Other actions (such as supervisory actions), please specify:	
				BaFin has established a cross-sectoral	
				risk committee that analyses and monitors	
				cross-sectoral and major sector-specific	
				risks that might pose a threat to financial	
				stability. As well, it constitutes the	
				internal interface between micro- and	
				macroprudential financial supervision.	
				Furthermore, the BaFin risk committee	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				coordinates BaFin-positions on	
				recommendations of the Financial	
				Stability Committee particularly	
				regarding to the usage of macro-	
				prudential instruments. The BaFin risk	
				committee consists of participants of each	
				of BaFin's directorates and high-level	
				representatives from Deutsche	
				Bundesbank. It meets on a quarterly	
				basis. Within each of BaFin's	
				directorates exist structures that monitor	
				sector-specific risks and transfer relevant	
				information into the cross-sectoral risk	
				committee: In BaFin's Banking	
				Supervision Directorate there have been	
				implemented structures that are	
				responsible for collecting and analysing	
				information and undertaking best practice	
				studies. As well, it facilitates co-	
				ordination with the banking section of	
				Deutsche Bundesbank (e.g. GLA,	
				working group on risk-oriented	
				supervision). In BaFin's Insurance	
				Supervision Directorate risk	
				identification, risk-analysis and risk-	
				monitoring are carried out by a special	
				section dealing with the risk orientation	
				of insurance supervision. BaFin's	
				Securities Supervision Directorate has set	
				up a working group to identify, monitor	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				and address systemic risks resulting from	
				the securities markets. The Commission	
				Implementing Regulation 620/2014 and	
				the Commission Delegated Regulation	
				(EU) No. 524/2014 – both coming into	
				effect in the first half of 2014 -	
				contributed to enhanced and more	
				detailed information, communi-cation	
				and cooperation of competent and	
				relevant NCAs with regard to the banking	
				groups foreign activities. In addition to	
				regular bilateral contacts, supervisory	
				colleges, especially core colleges, are also	
				a major tool for the exchange of	
				information and coordination among	
				competent NSAs regarding individual	
				institutions. Overarching issues in	
				contrast are addressed through many	
				multilateral initiatives, for example the	
				new European Supervisory Authorities	
				(i.e. EBA, EIOPA and ESMA) the BCBS,	
				FSB working groups, IAIS, etc. Since the	
				implementation of the SSM in November	
				2014, there is also a steady flow of	
				information between BaFin/Bundesbank	
				and the ECB via the Joint Supervisory	
				Teams and several working groups. At	
				the end of 2014, Germany has signed	
				bilateral MoUs with more than 60 NSAs	
				in the banking sector and some 30 NSAs	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				in the insurance sector and more than 40	
				in the securities sector.	
				Short description of the content of the legislation/ regulation/guideline:	
				Highlight main developments since last year's survey:	
				Web-links to relevant documents:	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
10 (10)	Strengthening resources and effective supervision	We agreed that supervisors should have strong and unambiguous mandates, sufficient independence to act, appropriate resources, and a full suite of	Jurisdictions should indicate any steps taken on recommendations 1, 2, 3, 4 and 7 (i.e. supervisory strategy, engagement with banks, improvements in banks' IT	<ul> <li>☐ Not applicable</li> <li>☐ Applicable but no action envisaged at the moment</li> <li>If "Not applicable " or "Applicable but</li> </ul>	Planned actions (if any) and expected commencement date:
		tools and powers to proactively identify and address risks, including regular stress testing and early intervention. (Seoul)	and MIS, data requests, and talent management strategy respectively) in the FSB thematic peer review report on supervisory frameworks and approaches to SIBs (May 2015).	no action envisaged" has been selected, please provide a brief justification:    Implementation ongoing:  Status of progress [for legislation and regulation/guidelines only]:	Web-links to relevant documents:
		Supervisors should see that they have the requisite resources and expertise to		☐ Draft in preparation, expected publication by:	
		oversee the risks associated with financial innovation and to ensure that firms they supervise have the capacity to understand		☐ Draft published as of: ☐ Final rule or legislation approved and will come into force on:	
		and manage the risks. (FSF 2008) Supervisory authorities should		☐ Final rule (for part of the reform) in force since: ☐ Implementation completed as of:	
		continually re-assess their resource needs; for example, interacting with and assessing Boards require particular skills,		Issue is being addressed through:	
		experience and adequate level of		Primary / Secondary legislation	
		seniority. (Rec. 3, FSB 2012)		Regulation / Guidelines  Other actions (such as supervisory actions), please specify: BaFin is about to publish strategic qualification profiles regularly within the wider framework of its annual control circuit. These profiles are derived from the existing skill set and adapted to projected requirements, objectives and	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				emerging supervisory practices over the short- and medium-term. In order to fill the gap between existing and necessary skills and competencies, BaFin regularly offers relevant trainings and other relevant activities to its employees. These trainings and activities are planned in a regular HR-Process. This HR-Process includes the analysis of competency requirements. In order to secure and further promote skills, BaFin and Bundesbank meet the training needs of its banking supervision staff with various in-house, ESCB-wide and external training opportunities (including ECS and FSI in Basel).	
				Short description of the content of the legislation/regulation/guideline:	
				(cont.)	
				Highlight main developments since last year's survey:	
				Web-links to relevant documents:	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
IV.	<u> </u>	nting macroprudential frameworks an	d tools	9	
11	Establishing regulatory	Amend our regulatory systems to ensure	Please describe major changes in the	☐ Not applicable	Planned actions (if any) and expected
(11)	framework for macro- prudential oversight	authorities are able to identify and take account of macro-prudential risks across the financial system including in the case of regulated banks, shadow banks <sup>1</sup> and	institutional arrangements for macroprudential policy (structures, mandates, powers, reporting etc.) that have taken place since the global	<ul> <li>□ Applicable but no action envisaged at the moment</li> <li>□ Implementation ongoing:</li> </ul>	commencement date:  Macro-prudential analyses, risk identification processes and macroprudential instruments will be further enhanced – also taking account of
		private pools of capital to limit the build	financial crisis, particularly over the past	Status of progress [for legislation and regulation/guidelines only]:	discussions in international fora. The
		up of systemic risk. (London)	year.	☐ Draft in preparation, expected publication by:	joint cross-sectoral risk committee continues its structured dialogue in its quarterly meetings. The regulatory
			N . 1. 4 1 4	☐ Draft published as of:	reporting was under review to take into account the lessons learnt from the
		Ensure that national regulators possess the powers for gathering relevant	Please indicate whether an assessment has been conducted with respect to the	☐ Final rule or legislation approved and will come into force on:	financial crisis. The new reporting regime is to be adopted in the coming month and
		information on all material financial institutions, markets and instruments in	adequacy of powers to collect and share relevant information among different	☐ Final rule (for part of the reform) in force since:	will strengthen data coverage in several fields (e.g. earnings, large exposures).
		order to assess the potential for failure or severe stress to contribute to systemic	authorities on financial institutions, markets and instruments to assess the	☑ Implementation completed as of: 01.01.2013	The creation of legal regulations with respect to the FSC Recommendation on new instruments for regulating loans for
		risk. This will be done in close	potential for systemic risk. If so, please	Issue is being addressed through:	the construction or purchase of residential real estate, AFS/2015/1, is in progress.
		coordination at international level in	describe identified gaps in the powers to	☑ Primary / Secondary legislation	The implementation of new law is
		order to achieve as much consistency as	collect information, and whether any	☐ Regulation /Guidelines	envisaged at the end of 2016.
		possible across jurisdictions. (London)	follow-up actions have been taken.	☑ Other actions (such as supervisory actions), please specify:	Web-links to relevant documents:
				Since 1 January 2013, the Act on the	
				Strengthening of German Financial	
				Supervision is in force. It contains the	

<sup>&</sup>lt;sup>1</sup> The recommendation as applicable to shadow banks will be retained until the monitoring framework for shadow banking, which is one of the designated priority areas under the CFIM, is established.



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				Financial Stability Act (FinStabG): • . •	
				The Financial Stability Committee has	
				been installed encompassing three	
				members of the Ministry of Finance	
				(MOF, Chair), Deutsche Bundesbank,	
				BaFin, the and the Federal Agency for	
				Financial Market Stabilisation (non-	
				voting). The committee meets quarterly	
				(first meeting in March 2013). The	
				committee's tasks resemble those of the	
				ESRB, but with a national focus. • The	
				FinStabG confers a financial stability	
				mandate upon the FSC, with a prominent	
				role for Deutsche Bundesbank (incl. right	
				of veto in decisions on warnings and	
				recommendations). • The FinStabG	
				establishes reporting requirements and	
				fosters information sharing within and	
				between relevant institutions. • The	
				FinStabG responds to experiences	
				gathered in the course of the most recent	
				financial crisis and in particular to	
				Recommendation ESRB/2011/3 Cf.	
				also #12	
				Short description of the content of the	
				legislation/ regulation/guideline:	
				Highlight main developments since last year's survey:	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				Web-links to relevant documents:  Financial Stability Act :http://www.bundesbank.de/Redaktion/E N/Downloads/Bundesbank/Tasks_and_or ganisation/bundesbank_act_monitoring_f inancial_stability.pdf?blob=publication File_ESRB_Recommendation ESRB/2011/3: http://www.esrb.europa.eu/pub/pdf/recommendations/2011/ESRB_2011_3.en.pdf? 38c057b902aaa3e860b27c96df848eb3	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
12 (12)	Enhancing system-wide monitoring and the use	Authorities should use quantitative indicators and/or constraints on leverage	Please describe at a high level (including by making reference to financial stability	☐ Not applicable ☐ Applicable but no action envisaged	Planned actions (if any) and expected commencement date:
	of macro-prudential instruments	and margins as macro-prudential tools for supervisory purposes. Authorities should use quantitative indicators of leverage as guides for policy, both at the institution-specific and at the macro-prudential (system-wide) level(Rec. 3.1, FSF 2009)	or other reports, where available) the types of methodologies, indicators and tools used to assess systemic risks.  Please indicate the use of macroprudential tools in the past year, including the objective for their use and the process used to select, calibrate, and	at the moment  □ Implementation ongoing:  Status of progress [for legislation and regulation/guidelines only]:  □ Draft in preparation, expected publication by:  □ Draft published as of:	For actions planned, please refer to the EU-COM answer! The national transposition of the CRD IV entered into force in January 2014. The FSC reviews its macro-prudential toolbox on an ongoing basis.
		We are developing macro-prudential policy frameworks and tools to limit the build-up of risks in the financial sector, building on the ongoing work of the FSB-BIS-IMF on this subject. (Cannes)  Authorities should monitor substantial changes in asset prices and their implications for the macro economy and the financial system. (Washington)	<ul> <li>apply them.</li> <li>See, for reference, the following documents:</li> <li>CGFS report on Operationalising the selection and application of macroprudential instruments (Dec 2012)</li> <li>FSB-IMF-BIS progress report to the G20 on Macroprudential policy tools and frameworks (Oct 2011)</li> <li>IMF staff papers on Macroprudential policy, an organizing framework (Mar 2011), Key Aspects of Macroprudential policy (Jun 2013), and Staff Guidance on</li> </ul>	<ul> <li>☐ Final rule or legislation approved and will come into force on:</li> <li>☐ Final rule (for part of the reform) in force since:</li> <li>☑ Implementation completed as of: 2013</li> <li>Issue is being addressed through:</li> <li>☑ Primary / Secondary legislation</li> <li>☐ Regulation /Guidelines</li> <li>☑ Other actions (such as supervisory actions), please specify:</li> <li>On the newly established – high-level - Financial Stability Committee, please refer to answer #11 above. Monitoring capital market and asset prices and assessing their implications for the financial system and the macro-economy</li> </ul>	Web-links to relevant documents:  Transposition of EMIR into German law (German only):  http://www.bgbl.de/Xaver/text.xav?bk=B undesanzeiger_BGBl&start=%2F%2F*%5B%40attr_id%3D'bgbl113006.pdf%5D &wc=1&skin=WC#_Bundesanzeiger_BGBl%2F%2F*%5B%40attr_id%3D'bgbl113006.pdf%5D1377103917492
			Macroprudential Policy (Dec 2014)	at large is part of financial macro- prudential analyses in relevant German authorities, in particular Deutsche Bundesbank and BaFin in line with their	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				respective mandates. A leverage ratio	
				reporting requirement was introduced	
				into German supervisory law as an	
				indicator under Pillar 2. In its meeting in	
				June 2015, the Financial Stability	
				Committee (FSC) recommended that the	
				federal government shall initiate the	
				creation of a legal basis which would	
				allow the Federal Financial Supervisory	
				Authority (BaFin) to introduce minimum	
				requirements for the credit-based	
				financing of residential property	
				purchases (including the minimum	
				amount of equity that must be provided	
				and minimum debt repayment rates),	
				should such rules be regarded as	
				necessary in the future. In this way, risks	
				to financial stability arising from	
				excessive debt and price bubbles on the	
				real estate market can be limited (FSC	
				Recommendation on new instru-ments	
				for reg¬u¬lat¬ing loans for the	
				con¬struc¬tion or pur¬chase of	
				res¬i¬den¬tial re¬al es¬tate,	
				AFS/2015/1) Moreover, for the first time	
				BaFin has set a countercyclical capital	
				buffer of 0% for Germany as of 1 January	
				2016. The idea behind the countercyclical	
				capital buffer is that in times of excessive	
				credit growth, banks are required to build	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				up an additional capital buffer. This	
				buffer generally increases the loss-	
				absorbing capacity of banks. The buffer	
				can be used in times of crisis to mitigate	
				losses. As a result, it is intended to avoid	
				the creation of a credit crunch. The	
				decision about setting the buffer is based	
				on an analysis of a variety of indicators.	
				In particular the development of the	
				credit-to-GDP gap, i.e., the deviation in	
				the ratio of lending to gross domestic	
				product from its long-term trend, plays a	
				decisive role. Deutsche Bundesbank	
				provides a detailed description of the	
				methodology for the German CCB and	
				the indicator set in a published analytical	
				paper. In addition, Germany is about to	
				introduce a buffer for other systemically	
				important institutions (OSII buffer). The	
				buffer will be effective from 01 January	
				2017 onwards and is going to affect 16	
				institutions. The decision about setting	
				the buffer is based on an analysis of a	
				variety of factors, which can be separated	
				in the categories size, complexity,	
				importance for economy/substitutability,	
				and interconnectedness with the financial	
				system. Thereby, the specific buffer for	
				the single institution is calibrated in	
				relation to all institutions in Germany.	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				Short description of the content of the legislation/regulation/guideline:	
				Highlight main developments since last year's survey:	
				Web-links to relevant documents:	
				http://www.bundesfinanzministerium.de/	
				Content/EN/Downloads/2015-06-30-	
				FSC-Recommendation.html Decision	
				concerning the countercyclical capital	
				buffer:	
				http://www.bafin.de/EN/Aufsicht/Banken	
				Finanzdienstleister/Eigenmittelanforderu	
				ngen/Kapitalpuffer/ccb_artikel.html	
				Analytical framework of the	
				countercyclical capital buffer: http://www.bundesbank.de/Redaktion/EN	
				/Topics/2015/2015_11_25_more_capital_	
				to_counter_crises.html	
				to_counter_criscs.num	



regulation and supervision of CRAs regulation. The regulation coversight regime that includes registration. The regulatory oversight regime thought of the regulation and supervision of CRAs including registration, oversight and sharing of information between national and should be consistent with the IOSCO Code of Conduct Fundamentals. (I ondon)  National authorities will enforce compliance and require changes to a rating agency's practices and procedures for managing conflicts of interest and assuring the transparency and quality of the rating process.  CRAs should differentiate ratings for structured products and provide full disclosure of their ratings track record and the information and assumptions that underpin the ratings process.  The oversight framework should be consistent across jurisdictions with appropriate sharing of information between national authorities. They should also indicate their consistency with the following IOSCO document:  • Code of Conduct Fundamentals for Credit Rating Agencies (Mar 2015) including governance, training and risk management)  Jurisdictions may also refer to the following IOSCO documents:  • Principle 22 of Principles and Obsectives of Securities Regulation (Implementation ongoing:  Status of progress (for legislation and regulation/gaidelines only):  □ Draft in preparation, expected publicients by:  □ Draft up reparation, expected publicients by:  □ Draft up reparation, expected publicients by:  □ Draft published us of:  □ Final rule for part of the reform) in force since:  □ Implementation ongoing:  Status of progress (for legislation and regulation, expected publicients by:  □ Draft in preparation, expected publicients by	No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
massures undertaken for enhancing regulatory purposes should be subject to a regulatory oversight regime that includes registration, oversight and should be consistent with the IOSCO Code of Conduct Fundamentals. (London)  National authorities will enforce compliance and require changes to a rating agency's practices and procedures for managing conflicts of interest and assuring the transparency and quality of the transparency and quality of the transparency and quality of the information and assumptions that underpin the ratings process.  The oversight framework should be consistent across jurisdictions with appropriate sharing of information between national authorities. The possibility of the programs for CRAs appropriate, globally compatible  measures undertaken for enhancing regulation on gupcytision of CRAs including sejestration, oversight and sundertiken for enhancing regulation and supervision of CRAs including sejestration, oversight and sundentities will enforce their reasons that underpin the ratings for structured products and provide full disclosure of their ratings process.  The oversight framework should be consistent across jurisdictions with appropriate sharing of information between national authorities, including through IOSCO (documents)  **National authorities will enforce compliance and require changes to a their condition of the condition of the continuous authorities. They should be consistent across jurisdictions may also refer to the following IOSCO documents:  **National authorities will the following IOSCO documents:  **Principle 22 of Principles and Objectives of Securities Regulation (June 101) which calls for registration onerging:  **Diriciple 22 of Principles and Objectives of Securities Regulation (June 101) which calls for registration onerging and will come into force on:  **Diriciple 22 of Principles and Objectives of Securities Regulation (June 101) which calls for registration onerging and will come into force on:  **Diriciple 22 of Principles and Objectives of Securities	V.	Improving oversight	of credit rating agencies (CRAs)			
The oversight framework should be consistent across jurisdictions with appropriate sharing of information between national authorities, including through IOSCO. (London)  Regulators should work together towards appropriate, globally compatible  The oversight framework should be consistent across jurisdictions with appropriate sharing of information between national authorities, including through IOSCO. (London)  Regulators should work together towards appropriate, globally compatible  The oversight framework should be activities of Credit Rating Agencies (Sep 2003)  Final Report on Supervisory Colleges for Credit Rating Agencies (Jul 2013)  Jurisdictions should take into account the outcomes of any recent FSAP/ROSC assessment against those principles.  Short description of the content of the legislation/ regulation/ regulation and supervision, please refer to the EU-COM answer.  Highlight main developments since last year's survey:	<b>V.</b> 13	Improving oversight Enhancing regulation and supervision of	All CRAs whose ratings are used for regulatory purposes should be subject to a regulatory oversight regime that includes registration. The regulatory oversight regime should be established by end 2009 and should be consistent with the IOSCO Code of Conduct Fundamentals. (London)  National authorities will enforce compliance and require changes to a rating agency's practices and procedures for managing conflicts of interest and assuring the transparency and quality of the rating process.  CRAs should differentiate ratings for structured products and provide full disclosure of their ratings track record and the information and assumptions that	Jurisdictions should indicate the policy measures undertaken for enhancing regulation and supervision of CRAs including registration, oversight and sharing of information between national authorities. They should also indicate their consistency with the following IOSCO document:  • Code of Conduct Fundamentals for Credit Rating Agencies (Mar 2015) (including governance, training and risk management)  Jurisdictions may also refer to the following IOSCO documents:  • Principle 22 of Principles and Objectives of Securities Regulation (Jun 2010) which calls for registration and oversight programs for CRAs	□ Not applicable □ Applicable but no action envisaged at the moment □ Implementation ongoing:  Status of progress [for legislation and regulation/guidelines only]: □ Draft in preparation, expected publication by: □ Draft published as of: □ Final rule or legislation approved and will come into force on: □ Final rule (for part of the reform) in force since : ☑ Implementation completed as of: December 2009  Issue is being addressed through : □ Primary / Secondary legislation □ Regulation /Guidelines □ Other actions (such as supervisory	If this recommendation has not yet been fully implemented, please provide reasons for delayed implementation:  Planned actions (if any) and expected commencement date:  For actions planned, please refer to the EU-COM answer!
between national authorities, including through IOSCO. (London)  Regulators should work together towards appropriate, globally compatible  Pinal Report on Supervisory Colleges for Credit Rating Agencies (Jul 2013)  Jurisdictions should take into account the outcomes of any recent FSAP/ROSC assessment against those principles.  Pol Information of CRA regulation and supervision, please refer to the EU-COM answer.  Highlight main developments since last year's survey:				Activities of Credit Rating Agencies	Short description of the content of the	
Regulators should work together towards appropriate, globally compatible assessment against those principles.  Highlight main developments since last year's survey:			between national authorities, including	• Final Report on Supervisory Colleges for Credit Rating Agencies (Jul 2013)	supervision, please refer to the EU-COM	
				outcomes of any recent FSAP/ROSC		



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
		obligations for CRAs) as early as possible		the European Commission last	
		in 2010. (FSB 2009)		30.09.2014 have been published on 6	
		We encourage further steps to enhance		January 2015 in the Official Journal,	
		transparency and competition among		setting out Regulatory Technical	
		credit rating agencies. (St Petersburg)		Standards (RTS) needed to implement	
				key provisions of the Regulation on	
				Credit Rating Agencies. These technical	
				standards set out: 1.The disclosure	
				requirements for issuers, originators and	
				sponsors on structured finance	
				instruments; 2.Reporting requirements for	
				credit rating agencies (CRAs) on fees	
				charged by CRAs to their clients;	
				3.Reporting requirements to CRAs for the	
				European Rating Platform.	
				Web-links to relevant documents:	
				CRA III: http://eur-lex.europa.eu/LexUriServ/LexUriServ.do ?uri=CELEX:32013R0462:EN:NOT Consultation Paper on CRA3 implementation (Feb 2014): http://www.esma.europa.eu/content/Cons ultation-Paper-CRA3-Implementation ESMA Draft RTS on CRA transparency requirements: http://www.esma.europa.eu/system/files/2 014- 689_esma_publishes_draft_rts_on_cra_tr ansparency_requirements.pdf ESMA Guidelines on Periodic Reporting: http://www.esma.europa.eu/system/files/2 015- 609_cra_guidelines_on_periodic_reportin g.pdf COM Delegated Regulation on	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				Periodic Reporting: http://eur-lex.europa.eu/legal-content/EN/TXT/?qid=1433338325381& uri=CELEX:32015R0002 COM Delegated Regulation (EU) 2015/1 - RTS on fees: http://eur-lex.europa.eu/legal-content/EN/TXT/?uri=OJ:L:2015:002:TO C COM Delegated Regulation (EU) 2015/2 - RTS on ERP: http://eur-lex.europa.eu/legal-content/EN/TXT/?uri=OJ:L:2015:002:TO C COM Delegated Regulation (EU) 2015/3 - RTS on SFIs: http://eur-lex.europa.eu/legal-content/EN/TXT/?uri=OJ:L:2015:002:TO C COM Delegated Regulation (EU) 2015/3 - RTS on SFIs: http://eur-lex.europa.eu/legal-content/EN/TXT/?uri=OJ:L:2015:002:TO C	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
14	Reducing the reliance	We also endorsed the FSB's principles on	Jurisdictions should indicate the steps	☐ Not applicable	Planned actions (if any) and expected
(14)	on ratings	reducing reliance on external credit ratings. Standard setters, market	they are taking to address the recommendations of the May 2014 FSB	☐ Applicable but no action envisaged at the moment	commencement date:
		participants, supervisors and central	thematic peer review report on the	☐ Implementation ongoing:	
		banks should not rely mechanistically on	implementation of the FSB Principles for	Status of progress [for legislation and	Web-links to relevant documents:
		external credit ratings. (Seoul)	Reducing Reliance on Credit Ratings,	regulation/guidelines only]:	vveb-miks to relevant documents.
		Authorities should check that the roles	including by implementing their agreed	☐ Draft in preparation, expected	
		that they have assigned to ratings in	action plans. Any revised action plans	publication by:	
		regulations and supervisory rules are	should be sent to the FSB Secretariat so	☐ Draft published as of:	
		consistent with the objectives of having	that it can be posted on the FSB website.	☐ Final rule or legislation approved and will come into force on:	
		investors make independent judgment of risks and perform their own due	Jurisdictions may refer to the following documents:	☐ Final rule (for part of the reform) in force since :	
		diligence, and that they do not induce uncritical reliance on credit ratings as a substitute for that independent evaluation.	FSB Principles for Reducing Reliance     on CRA Ratings (Oct 2010)	✓ Implementation completed as of: 21.12.2014 (supplementary national implementation)	
		(Rec IV. 8, FSF 2008)	FSB Roadmap for Reducing Reliance     on CRA Ratings (Nov 2012)	Issue is being addressed through:	
		We reaffirm our commitment to reduce	BCBS Consultative Document	☑ Primary / Secondary legislation	
		authorities' and financial institutions'	Revisions to the Standardised Approach	☐ Regulation /Guidelines	
		reliance on external credit ratings, and call on standard setters, market	for credit risk (Dec 2015)	☐ Other actions (such as supervisory actions), please specify:	
		participants, supervisors and central	• IAIS <u>ICP guidance</u> 16.9 and 17.8.25	Short description of the content of the	
		banks to implement the agreed FSB	• IOSCO <i>Good Practices on Reducing</i>	legislation/ regulation/guideline:	
		principles and end practices that rely mechanistically on these ratings.	Reliance on CRAs in Asset	For information on Art. 5a of CRA	
		(Cannes)	Management (June 2015)	Regulation (Over-reliance on credit	
		(Camics)	IOSCO Sound Practices at Large	ratings by financial institutions), please	
		We call for accelerated progress by	Intermediaries Relating to the	refer to the EU-COM answer. German	
		national authorities and standard setting	Assessment of Creditworthiness and the	Federal Act to Reduce Overreliance on	
		The state of the s	1 22 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	Ratings: (cont.) In Germany the Federal	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
		bodies in ending the mechanistic reliance	Use of External Credit Ratings (Dec	Financial Supervisory Authority	
		on credit ratings and encourage steps that	2015).	(Bundesanstalt für	
		would enhance transparency of and		Finanzdienstleistungsaufsicht – BaFin) is	
		competition among credit rating agencies.		the Sectoral Competent Authority (SCA)	
		(Los Cabos)		within the meaning of Article 25a of	
				Regulation (EC) No 1060/2009 (CRA	
		We call on national authorities and		Regulation). It is set out in Section 29(1)	
		standard setting bodies to accelerate		of the Banking Act (Kreditwesengesetz –	
		progress in reducing reliance on credit		KWG) and as well in Section 57(1) of the	
		rating agencies, in accordance with the		Insurance Supervision Act	
		FSB roadmap. (St Petersburg)		(Versicherungsaufsichtsgesetz – VAG)	
				and Section 36(1) of the Securities	
				Trading Act (Wertpapierhandelsgesetz –	
				WpHG), that external auditors shall	
				determine whether the credit institutions,	
				the insurance undertakings and the	
				investments firms have fulfilled the	
				requirements of Art. 5a of the CRA	
				Regulation. The audit reports have to be	
				submitted to the BaFin.	
				Highlight main developments since last year's survey:	
				Web-links to relevant documents:	
				IOSCO - Good Practices on Reducing Reliance on CRAs in Asset Management: http://www.iosco.org/library/pubdocs/pdf /IOSCOPD488.pdf Joint Committee -	
				Final Report on mechanistic references to credit ratings in the ESAs' guidelines and recommendations: http://www.esma.europa.eu/system/files/j	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				c_2014_004_final_report_mechanistic_re	
				ferences to credit ratings rect.pdf Joint	
				Committee - Discussion Paper on the Use	
				of Credit Ratings by Financial	
				Intermediaries - Article 5(a) of the CRA	
				Regulation:	
				http://www.esma.europa.eu/system/files/j	
				c dp 2014 01 -	
				_discussion_paper_on_use_of_credit_rati	
				ngs_by_financial_intermediaries.pdf	
				German Federal Act to Reduce	
				Overreliance on Ratings, adopted in	
				December 2014:	
				http://www.bgbl.de/xaver/bgbl/start.xav?s	
				tartbk=Bundesanzeiger_BGBl&jumpTo=	
				bgbl114s2085.pdf Technical Advice on	
				Reducing Sole and Mechanistic Reliance	
				on Credit Ratings	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
VI.	Enhancing and alignin	g accounting standards			
VI. 15 (15)	Consistent application of high-quality accounting standards	Regulators, supervisors, and accounting standard setters, as appropriate, should work with each other and the private sector on an ongoing basis to ensure consistent application and enforcement of high-quality accounting standards. (Washington)	Jurisdictions should indicate the accounting standards that they follow and whether (and on what basis) they are of a high and internationally acceptable quality (eg equivalent to IFRSs as published by the IASB), and provide accurate and relevant information on financial performance. They should also explain the system they have for enforcement of consistent application of those standards.  Jurisdictions may want to refer to their jurisdictional profile prepared by the IFRS Foundation, which can be accessed at: <a href="http://www.ifrs.org/Use-around-the-world/Pages/Analysis-of-the-G20-IFRS-profiles.aspx">http://www.ifrs.org/Use-around-the-world/Pages/Analysis-of-the-G20-IFRS-profiles.aspx</a> .  As part of their response on this recommendation, jurisdictions should indicate the policy measures taken for appropriate application of fair value accounting.  In addition, jurisdictions should set out any steps they intend to take (if	□ Not applicable □ Applicable but no action envisaged at the moment □ Implementation ongoing:  Status of progress [for legislation and regulation/guidelines only]: □ Draft in preparation, expected publication by: □ Draft published as of: □ Final rule or legislation approved and will come into force on: □ Final rule (for part of the reform) in force since : ☑ Implementation completed as of: 15.12.2004 ("Accounting Enforcement Act") – Enforcement System in place since 01.07.2005)  Issue is being addressed through : □ Primary / Secondary legislation □ Regulation /Guidelines □ Other actions (such as supervisory actions), please specify:  Short description of the content of the legislation/regulation/guideline: For more information, please refer to the	Planned actions (if any) and expected commencement date:  For actions planned, please refer to the EU-COM answer!  Web-links to relevant documents:
			appropriate) to foster transparent and consistent implementation of the new	EU-COM answer!  Highlight main developments since last	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
			accounting requirements for expected loan loss provisioning for impaired loans that are being introduced by the IASB and are scheduled to be introduced by the FASB.  See, for reference, the following BCBS document:  • Supervisory guidance for assessing banks' financial instrument fair value practices (Apr 2009)		



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
VII.	<u>-</u>		100000	-9	
	Enhancing risk management practices, including on liquidity and foreign currency funding risks		Jurisdictions should indicate the policy measures taken to enhance guidance to strengthen banks' risk management practices.  Jurisdictions may also refer to the following documents:  • FSB's thematic peer review report on risk governance (Feb 2013);  • Joint Forum's Developments in credit risk management across sectors: current practices and recommendations (June 2015); and  • BCBS Peer review of supervisory authorities' implementation of stress testing principles (Apr 2012) and Principles for sound stress testing practices and supervision (May 2009).	□ Not applicable □ Applicable but no action envisaged at the moment ☑ Implementation ongoing:  Status of progress [for legislation and regulation/guidelines only]: □ Draft in preparation, expected publication by: □ Draft published as of: □ Final rule or legislation approved and will come into force on: ☑ Final rule (for part of the reform) in force since: Dec 2012 (for all topics other than the Principles for effective risk data aggregation). By October 1st, 2015 the LCR requirement will be introduced as a binding minimum standard with a 60% phase-in requirement. □ Implementation completed as of:  Issue is being addressed through: □ Primary / Secondary legislation ☑ Regulation /Guidelines	Planned actions (if any) and expected commencement date:  Preparation of enhanced guidance on effective risk data aggregation and risk reporting (amendment of MaRisk in 2016). A draft Implementing Technical Standard on Additional Liquidity Monitoring Tools is currently awaiting its endorsement by the EU-Commission. With its entry into force – by March 2016 – it will allow supervisors to monitor more closely the liquidity risk of banks. Core element is a maturity ladder, supplemented by information on concentration risks and development of market prices.  Web-links to relevant documents:
		We commit to conduct robust, transparent stress tests as needed. (Pittsburgh)		☐ Other actions (such as supervisory actions), please specify:	

<sup>&</sup>lt;sup>1</sup> Only the emerging market jurisdictions that are members of the FSB may respond to this recommendation.



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
	•			Short description of the content of the legislation/ regulation/guideline:	
				Germany has transposed the FSB and	
				BCBS recommendations in the Minimum	
				Requirements for Risk Management	
				("Mindestanforderungen an das	
				Risikomanagement", MaRisk; revised	
				version for the banking sector published	
				on 14.12.2012, circular 10/2012 (BA))	
				for financial institutions. Inter alia, the	
				MaRisk require financial institutions to	
				have sound stress testing practices in	
				place. Stress test results must be taken	
				into account as part of the institutions'	
				internal capital adequacy assessment	
				process and internal liquidity adequacy	
				assessment process. Accordingly, bank's	
				stress testing practices form part of	
				BaFin's, Deutsche Bundesbank's and	
				ECB's Supervisory Review and	
				Evaluation Process (SREP). The SREP	
				assessment is also based on information	
				received through the newly introduced	
				reporting requirements on LCR and	
				NSFR components (as per the Capital	
				Requirements Regulation, Regulation	
				(EU) No. 575/2013) and the ITS	
				(Implementing Technical Standard) on	
				Supervisory Reporting. Additionally, for	
				the systemically important banks, the	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				ECB is receiving supplementary	
				reporting regarding the newly calibrated	
				EU-LCR, the Basel NSFR-ratio, on banks	
				funding plans and additional monitoring	
				metrics. This allows a thorough scrutiny	
				of bank's risk management approaches in	
				the SREP. LCR and NSFR components	
				are also part of the guidance for the	
				regular compilation of the risk profile of	
				an institution and taken into account	
				when judging an institution's liquidity	
				management. In case of inadequate	
				implementation banks are required to take	
				remedial action. The implementation is	
				then closely supervised. Principles for	
				effective risk data aggregation and risk	
				reporting (BCBS 239): BaFin and	
				Bundesbank are currently working on the	
				transposition of the requirements into	
				national requirements and supervisory	
				practice. Transposition takes place via	
				amendment of the Minimum	
				Requirements for Risk Management	
				(other main issus adressed in the	
				amendment are outsourcing, risk culture,	
				credit- and operational risk	
				management,). The final draft of this	
				guideline is currently in the consultation	
				process, and the final MaRisk will be	
				published later this year. With regard to	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				the reporting on Asset Encumbrance, a	
				monitoring framework of the ITS data on	
				Asset Encumbrance covering all German	
				institutions pursuant to Article 100 in	
				conjunction with Article 4 para. 1 no. 1 of	
				Regulation (EU) No 575/2013 and para. 1	
				of Article 1a of the German Banking Act	
				has been implemented in Q1 2015 to	
				assess the level, evolution and types of	
				asset encumbrance and related sources of	
				encumbrance. In this context, in-depth	
				analyses based on the ITS data have been	
				conducted and will be updated on a	
				regular basis. A data collection based on	
				the EBA guidelines on harmonised	
				definitions and templates for funding	
				plans of credit institutions under	
				Recommendation A4 of ESRB/2012/2	
				(EBA/GL/2014/04) has been conducted	
				(first reporting date: 30th June 2015;	
				following reporting date: 30th March	
				2016) and will be repeated on an annual	
				basis in the future (year-end data).	
				Banking sector Robust stress testing for	
				institutions is required by the Minimum	
				requirements for risk management.	
				Supervisory stress tests are conducted on	
				a regular basis. Germany participates in	
				the EU stress tests conducted by EBA and	
				ECB. On 14.12.2012 BaFin has published	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				an amended version of the MaRisk	
				(circular 10/2012 (BA)). This new	
				version contains additional requirements	
				on the liquidity risk management, in	
				particular with respect to foreign currency	
				funding risk and liquidity cost benefit	
				allocation mechanisms. Furthermore	
				requirements on governance aspects (risk	
				control function, compliance function)	
				are incorporated. By this means existing	
				guidelines of the EBA (Internal	
				Governance) and recommendations of the	
				ESRB (foreign currency funding risk) are	
				implemented in German supervisory	
				practise.	
				Insurance sector The insurance	
				undertakings conduct regularly and when	
				circumstances require company specific	
				stress tests. The company specific stress	
				tests have to be appropriate to their	
				individual risk profil. In 2016 125	
				pension funds and 31 death benefit funds	
				submitted the annual BaFin-stress tests.	
				BaFin predefines the stress test model	
				and the scenarios in the annual stress	
				tests. Since 2013 Germany participates in	
				the pan-European stress test of EIOPA. A	
				new minimum market coverage and new	
				selection requirements concerning the	
				EIOPA stress test has been agreed for in	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				2016. According to these criteria, the	
				national market coverage, based on the	
				technical gross provisions for life	
				insurance business, had to be at least	
				75%. Inclusion of unit- and index-linked	
				business was not permitted. EIOPA also	
				determined that in addition to large	
				insurance undertakings, small and	
				medium-sized insurers should also	
				participate in the test. However, insurers	
				with a national market coverage of under	
				1% or technical gross provisions of less	
				than 50 million euros were excluded.	
				Based on these criteria, 20 life insurance	
				undertakings participated in the stress test	
				in Germany. Since the test was carried	
				out at solo level, support measures within	
				groups were not taken into consideration.	
				Highlight main developments since last year's survey:	
				On January 17th, 2015 the EU	
				Commission published the delegated	
				regulation (EU) 2015/61 specifying the	
				liquidity coverage requirement for credit	
				institutions in the EU. This regulation	
				came into force on the 20th day following	
				the publication and applies since October	
				1st, 2015. It is binding in its entirety and	
				directly applicable in all EU Member	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				states. Thus, starting October 1st, 2015,	
				the LCR is a binding minimum	
				requirement in Germany. Germany	
				follows the phase-in provided for in the	
				LCR and has introduced the LCR with a	
				60% rate in 2015. From 1 January 2016 a	
				70% rate has to be maintained.	
				Web-links to relevant documents:	
				http://www.bafin.de/SharedDocs/Veroeff entlichungen/EN/Rundschreiben/rs_1104 _anlage_geb_vermoegen_en_va.html http://www.bafin.de/SharedDocs/Downlo ads/EN/Rundschreiben/dl_rs_1210_ba_m arisk.pdf? blob=publicationFile	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
No 17 (18)	Enhanced risk disclosures by financial institutions	Financial institutions should provide enhanced risk disclosures in their reporting and disclose all losses on an ongoing basis, consistent with international best practice, as appropriate. (Washington)  We encourage further efforts by the public and private sector to enhance financial institutions' disclosures of the risks they face, including the ongoing work of the Enhanced Disclosure Task Force. (St. Petersburg)	Remarks  Jurisdictions should indicate the status of implementation of the disclosures requirements of IFRSs (in particular IFRS 7 and 13) or equivalent. Jurisdictions may also use as reference the recommendations of the October 2012 report by the Enhanced Disclosure Task Force on Enhancing the Risk Disclosures of Banks and Implementation Progress Report by the EDTF (Dec 2015), and set out any steps they have taken to foster adoption of the EDTF Principles and Recommendations.	Progress to date  □ Not applicable □ Applicable but no action envisaged at the moment □ Implementation ongoing:  Status of progress [for legislation and regulation/guidelines only]: □ Draft in preparation, expected publication by: □ Draft published as of: □ Final rule or legislation approved and will come into force on: □ Final rule (for part of the reform) in force since : ☑ Implementation completed as of:     January 2007 (Effective date of IFRS 7). 1 January 2013 (Effective date of IFRS 13)  Issue is being addressed through : □ Primary / Secondary legislation □ Regulation /Guidelines □ Other actions (such as supervisory actions), please specify:  German supervisory authorities have strongly advised the relevant international banks and insurance companies to adhere to this recommendation and informed industry about upcoming requirements at an early stage. Information from the main financial institutions shows that important	Planned actions (if any) and expected commencement date:  On 28 August 2013 Germany has adopted a law to implement the CRD IV (which is the European equivalent to the introduction of Basel III into European law.  See: http://www.bgbl.de/xaver/bgbl/start.xav?s tartbk=Bundesanzeiger_BGBl&jumpTo=bgbl113s3395.pdf With the CRD IV entering into force, German Banks are obliged to also implement the requirements of Pillar 3 of Basel III. While not all Pillar 3 relevant details were fully developed at this stage, the BCBS in January 2015 has adopted Revised Pillar 3 disclosure requirements. See: http://www.bis.org/bcbs/publ/d309.pdf The Revised Pillar 3 disclosure requirements. The Working Group to develop these requirements (WGD) assessed in Phase I the existing recommendations of the Enhanced Disclosure Task Force of 2012. According to The Revised Pillar 3 disclosure requirements it is envisaged



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				banks have significantly improved their	publish their first Pillar 3 report under the
				respective disclosure practices.	revised framework concurrently with
				Short description of the content of the	their year-end 2016 financial report). The
				legislation/ regulation/guideline:	Committee encourages early adoption by
				Highlight main developments since last year's survey:	individual jurisdictions."
				Phase I of the "Revised pillar 3 disclosure	Web-links to relevant documents:
				requirements" /d309.pdf) was discussed	Re: CRD IV implementation (= Basel III
				with banking representatives in March	implementation): CRD IV
				2016. While EDTF work represents non-	Implementation Act: http://www.bgbl.de/xaver/bgbl/start.xav?s
				binding recommendations the standard-	tartbk=Bundesanzeiger BGBl&jumpTo=
				setter BCBS recently published for	bgbl113s3395.pdf Re: Implementation of Basel III Guidelines by Deutsche
				consultation Phase II of the "Enhanced	Bundesbank:
				and Revised Pillar 3 disclosure	http://www.bundesbank.de/Redaktion/DE/Downloads/Veroeffentlichungen/Bericht
				requirements" (until June 10th, 2016).	Studie/bankenaufsicht basel3 leitfaden.
				For Phase I and II to become effective the	pdf?blob=publicationFile Re: Requirements of Pillar 3 of Basel III.
				CRR needs to be amended by the EU.	http://www.bis.org/bcbs/publ/d309.pdf
				The envisaged date for this is 2017. In	
				preparation for the meantime (and before	
				2017) EBA may publish	
				recommendations to allow international	
				active banks to comply with ("enhanced")	
				codified disclosure requirements.	
				Web-links to relevant documents:	
				http://www.bafin.de/SharedDocs/Downlo ads/DE/Protokoll/dl_050901_Anwendun gsbsp.html http://www.bis.org/bcbs/publ/d356.pdf (consultation period ends: June 10, 2016)	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
VIII.	<b>Strengthening deposit</b>	insurance			
18 (19)	Strengthening of national deposit insurance arrangements	National deposit insurance arrangements should be reviewed against the agreed international principles, and authorities should strengthen arrangements where needed. (Rec. VI.9, FSF 2008)	Jurisdictions should describe any revisions made to national deposit insurance system, including steps taken to address the following recommendations of the FSB's February 2012 thematic peer review report on deposit insurance systems:  • Adoption of an explicit deposit insurance system (for those jurisdictions that do not have one)  • Addressing the weaknesses and gaps to full implementation of the Core Principles for Effective Deposit Insurance Systems issued by IADI in November 2014.	□ Not applicable □ Applicable but no action envisaged at the moment □ Implementation ongoing:  Status of progress [for legislation and regulation/guidelines only]: □ Draft in preparation, expected publication by: □ Draft published as of: □ Final rule or legislation approved and will come into force on: □ Final rule (for part of the reform) in force since : ☑ Implementation completed as of: On 3 July 2015 the new German Law on Deposit Guarantee Schemes which transposes European Directive 2014/49/EU on Deposit Guarantee Schemes entered into force. The Act further strengthens depositors rights by implementing a faster payout (reduction from 20 working days to 7 working days) and by implementing clear rules on ex-ante financing of deposit guarantee schemes. Current national deposit insurance arrangements are compliant with the agreed set of international 18 Core Principles by IADI/BCBS.  Issue is being addressed through: □ Primary / Secondary legislation	Planned actions (if any) and expected commencement date:  In 2014 the new Deposit Guarantee Scheme Directive (DGSD – Directive 2014/49/EU) entered into force. It is transposed into German law by 3 July 2015.  Web-links to relevant documents:  http://ec.europa.eu/finance/bank/guarante e/index_en.htm http://www.eba.europa.eu/regulation-and-policy/recovery-and-resolution/guidelines-on-payment-commitments http://www.eba.europa.eu/regulation-and-policy/recovery-and-resolution/guidelines-on-methods-for-calculating-contributions-to-deposit-guarantee-schemes-dgss-http://www.bafin.de/SharedDocs/Veroeff entlichungen/EN/Fachartikel/2014/fa_bj_1409_einlagensicherung_en.html



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				☐ Regulation /Guidelines	
				☐ Other actions (such as supervisory actions), please specify:	
				Short description of the content of the legislation/regulation/guideline:	
				According to the new Act on Deposit	
				Guarantee supervision of deposit	
				guarantee schemes by BaFin is	
				mandatory. BaFin is empowered to	
				counteract irregularities which may	
				impair the proper handling of the	
				compensation or jeopardise the assets	
				accumulated for paying compensation.	
				BaFin also monitors whether national	
				regulation complies with international	
				principles. To this end, BaFin and	
				Deutsche Bundesbank regularly receive	
				broad information on the national deposit	
				guarantee schemes (such as: on risk	
				oriented contribution systems, monitoring	
				procedures within the guarantee schemes,	
				financial statements, stresses and strains	
				of the funds). The risk orientated	
				contribution system has been improved	
				in 2011 and will be revamped according	
				to the new EBA guidelines.	
				Highlight main developments since last year's survey:	
				Implementation of the new Deposit	
				Guarantee Scheme Directive (DGSD –	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				Directive 2014/49/EU); two institutional	
				protection schemes are recognized as a	
				DGS for the members that are associated	
				with the BVR and the DSGV, the	
				associations for German cooperative	
				banks and German savings banks. A new	
				Regulation on contributions to the legal	
				deposit guarantee schemes	
				(Entschädigungseinrichtungs-	
				Finanzierungsverordnung) is currently in	
				progress.	
				Web-links to relevant documents:	
				http://www.gesetze-im-internet.de/einsig/http://www.bafin.de/SharedDocs/Aufsichtsrecht/EN/Verordnung/EdBBeitvV_en.htmlhttp://www.bafin.de/SharedDocs/Aufsichtsrecht/EN/Verordnung/edvoebbeitrv_en.html	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps			
IX.	X. Safeguarding the integrity and efficiency of financial markets							
			Jurisdictions should indicate whether high frequency trading and dark pools exist in their national markets.  Jurisdictions should indicate the progress made in implementing the recommendations:  • in relation to dark liquidity, as set out in the IOSCO Report on Principles for Dark Liquidity (May 2011).  • on the impact of technological change in the IOSCO Report on Regulatory Issues Raised by the Impact of Technological Changes on Market Integrity and Efficiency (Oct 2011).  • on market structure made in the IOSCO Report on Regulatory issues raised by changes in market	□ Not applicable □ Applicable but no action envisaged at the moment ☑ Implementation ongoing:  Status of progress [for legislation and regulation/guidelines only]: □ Draft in preparation, expected publication by: □ Draft published as of: ☑ Final rule or legislation approved and will come into force on: End 2016 (MiFID II level 2) ☑ Final rule (for part of the reform) in force since : May 2013 (German HFT Act) □ Implementation completed as of:  Issue is being addressed through : ☑ Primary / Secondary legislation □ Regulation /Guidelines ☑ Other actions (such as supervisory	Planned actions (if any) and expected commencement date:  Web-links to relevant documents:			
			-	☑ Other actions (such as supervisory actions), please specify:  Germany adheres to the international recommendations, e.g. suitable trading control mechanisms to deal with volatile market conditions are well known in the German trading landscape, e.g. so called volatility interruptions and appropriate control mechanisms for order flow are in				



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				place, e.g. so called "naked sponsored	
				access" would generally not be permitted.	
				The operation of dark pools (trading	
				venues that provide for exceptions of pre-	
				trade transparency requirements) needs a	
				specific permission. This permission, so	
				called "waiver" would only in specific	
				and limited circumstances be granted and	
				would be discussed on EU/ESMA level.	
				There are no exceptions as regards post	
				trade transparency requirements. In	
				addition BaFin supports in principle all	
				respective initiatives on EU level. For	
				more information on these initiatives,	
				please refer to the EU-COM answer.	
				Short description of the content of the legislation/regulation/guideline:	
				German High Frequency Trading Act,	
				published 7 May 2013. The Act	
				introduces an authorisation requirement	
				and special organisational requirements	
				intended to mitigate the potential risks	
				arising from the speed and complexity of	
				algorithmic high-frequency trading	
				methods. High-frequency traders are now	
				subject to an authorisation requirement.	
				In addition, the Act introduces special	
				organisational requirements for	
				investment services enterprises, asset	
				management companies	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				(Kapitalanlagegesellschaften) and self-	
				managed investment stock corporations	
				(Investmentaktiengesellschaften) engaged	
				in algorithmic trading. BaFin has	
				published answers to FAQs	
				(http://www.bafin.de/EN/DataDocuments	
				/FAQ/HFT-Gesetz/hft-gesetz_node.html)	
				relating to the new provisions.	
				Highlight main developments since last year's survey:	
				Since last year's survey there were no	
				significant changes, especially not on a	
				purely national level. However, work has	
				been going on to develop level 2	
				measures (e.g. technical standards) in the	
				context of MiFID II. This work is almost	
				finalised at ESMA level and will	
				subsequently be discussed in European	
				institutions such as the Commission, the	
				Council and the Parliament with the aim	
				of achieving consensus by early 2016.	
				Web-links to relevant documents:	
				http://ec.europa.eu/internal_market/securities/isd/mifiden.htm	
				http://www.esma.europa.eu/system/files/2	
				012-128.pdf http://www.bafin.de/SharedDocs/Veroeff	
				entlichungen/EN/Meldung/2013/meldung	
				130322 hft-gesetz en.html	
				http://www.bafin.de/SharedDocs/Veroeff entlichungen/EN/Meldung/2013/meldung	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				_130322_hft-gesetz_en.html	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
20	Regulation and	We need to ensure enhanced market	Jurisdictions should indicate whether	☐ Not applicable	Planned actions (if any) and expected
(21)	supervision of commodity markets	transparency, both on cash and financial commodity markets, including OTC, and	commodity markets of any type exist in their national markets.	☐ Applicable but no action envisaged at the moment	commencement date:
(21)	•			at the moment  ☐ Implementation ongoing:  Status of progress [for legislation and regulation/guidelines only]:  ☐ Draft in preparation, expected publication by:  ☐ Draft published as of:  ☐ Final rule or legislation approved and will come into force on:  ☐ Final rule (for part of the reform) in force since:  ☑ Implementation completed as of:  March 27th 2012  Issue is being addressed through:  ☐ Primary / Secondary legislation  ☑ Regulation /Guidelines  ☑ Other actions (such as supervisory actions), please specify:  "Markttransparenzstelle Gesetz" adjusts German law to REMIT.  Short description of the content of the legislation/ regulation/guideline:	Web-links to relevant documents:
		encourage broader publishing and		According to current German legislation, market manipulation rules apply both to	
		unrestricted access to aggregated open interest data. (St. Petersburg)		commodities and commodity derivatives	
		\ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \ \		admitted to trading on a regulated market	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				(sec.20a securities trading act-WpHG).	
				Further strengthening of the regulatory	
				framework regarding commodities and	
				commodity derivative and European	
				harmonisation will be achieved by the	
				new EU Market Abuse regulation	
				(Market Abuse Directive, Market Abuse	
				Regulation) and the new Markets in	
				Financial Instruments Directive and	
				Regulation (MiFID II, MiFIR). Germany	
				supports the aforementioned regulatory	
				framework and will adjust national rules	
				in alignment with the MAD/MAR and	
				MiFID II requirements. For more	
				information on MiFID, please refer to the	
				EU-COM answer.	
				Highlight main developments since last year's survey:	
				Web-links to relevant documents:	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
21	Reform of financial	We support the establishment of the	Collection of information on this		
(22)	benchmarks	FSB's Official Sector Steering Group to	recommendation will continue to be		
(22)		coordinate work on the necessary reforms	deferred given the forthcoming FSB		
		of financial benchmarks. We endorse	progress report on implementation of		
		IOSCO's Principles for Financial	FSB recommendations in this area, and		
		Benchmarks and look forward to reform	ongoing IOSCO work to review the		
		as necessary of the benchmarks used	implementation of the IOSCO Principles		
		internationally in the banking industry	for Financial Benchmarks.		
		and financial markets, consistent with the			
		IOSCO Principles. (St. Petersburg)			



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
X.	Enhancing financial c	onsumer protection			
22 (23)	Enhancing financial consumer protection	We agree that integration of financial consumer protection policies into regulatory and supervisory frameworks contributes to strengthening financial stability, endorse the FSB report on consumer finance protection and the high level principles on financial consumer protection prepared by the OECD together with the FSB. We will pursue the full application of these principles in our jurisdictions. (Cannes)	Jurisdictions should describe progress toward implementation of the OECD's G-20 high-level principles on financial consumer protection (Oct 2011).  Jurisdictions may also refer to OECD's September 2013 and September 2014 reports on effective approaches to support the implementation of the High-level Principles. The effective approaches are of interest across all financial services sectors – banking and credit; securities; insurance and pensions – and consideration should be given to their cross-sectoral character when considering implementation.  Jurisdictions should, where necessary, indicate any changes or additions that have been introduced as a way to support the implementation of the High-level Principles, to address particular national terminology, situations or determinations.	□ Not applicable □ Applicable but no action envisaged at the moment □ Implementation ongoing:  Status of progress [for legislation and regulation/guidelines only]: □ Draft in preparation, expected publication by: □ Draft published as of: □ Final rule or legislation approved and will come into force on: □ Final rule (for part of the reform) in force since : ☑ Implementation completed as of: April 2016  Issue is being addressed through: □ Primary / Secondary legislation □ Regulation /Guidelines □ Other actions (such as supervisory actions), please specify: Short description of the content of the legislation/regulation/guideline: In July 2015 a new act to better protect retail investors (Kleinanlegerschutzgesetz) came into force. BaFin now is in charge of protecting the collective interests of	Planned actions (if any) and expected commencement date:  The Implementing of Directive 2016/97/EU on insurance distribution (IDD) is currently in progress. For more information on MiFID, IDD and PRIIPS-Regulation, please refer to the EU-COM answer. The implementation of Directive 2014/92/EU (on rights to a basic bank account, the comparability of fees related to payment accounts, payment account switching) into German law is completed. Important parts (basic bank account) of the new Act (Zahlungskontengesetz) come into force in June 2016. BaFin is competent authoritywithin the meaning of the Directive. The Transformation of the Joint Committee guidelines on complaints handling for the securities (ESMA) and banking (EBA) sectors by BaFin circular envisaged in 2016. The Implementing of EU legislation on Alternative Dispute Resolution (Directive 2013/11/EU on alternative dispute resolution (ADR) is completed and will support the enforcement of the Regulation on online dispute resolution (ODR):  The new



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				consumers and will have the power to	"Verbraucherstreitbeilegungsgesetz"
				ensure compliance of the supervised	(consumer dispute resolution law) shall
				entities. BaFin will be able to ban or	entry into force on 01 April 2016. The
				restrict certain financial products as well	revised Payment Services Directive
				as certain financial practices in case of	(2007/64/EU) was published in the
				significant threats to consumers or to the	official gazette of the EU on 23
				proper functioning of financial markets or	December 2015 and has to be
				to the stability of the financial system.	implemented until 13 January 2018. The
				Implementation of the Act on fee based	directive strengthens the financial
				investment advice on financial	consumer protection by inter alia
				instruments	increasing security requirements in the
				(Honoraranlageberatungsgesetz),	payment system to provide for a better
				1.08.2014 On 31 July 2015 the decree for	abuse and fraud protection. For more
				key information documents on products	information please see also the respective
				for pension provision was issued. It	answer of the EU-COM.
				requires the provision of a KID for such	
				products (as defined by the law on	Web-links to relevant documents:
				certification of products for pension	http://dipbt.bundestag.de/extrakt/ba/WP1
				provision) which makes such products	8/672/67297.htm
				more transparent vis-à-vis the consumer.	
				At the same time, the product-	
				information centre for pension provision	
				was established which fulfils important	
				consumer protection duties regarding	
				pension provision. The law implementing	
				Solvency II came into force on 11 April	
				2015 (part 1) and 1 January 2016 (part 2).	
				The law improves policy-holders claims	
				for contractual services. For more	
				information please see also the respective	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				answer of the EU-COM. On 3 July 2015	
				the implementing law on the Directive on	
				deposit guarantee schemes (2014/49/EU)	
				came into force. For further information	
				on national deposit insurance	
				arrangements please refer to No. 18. The	
				law implementing the amended	
				Transparency Directive (2004/109/EU)	
				came into force on 26 November 2015.	
				The law harmonizes the transparency	
				requirements regarding information about	
				issuers of securities traded on a regulated	
				market and other continuous disclosure	
				obligations. The law has indirect effects	
				on financial consumer protection by	
				keeping a consistent high level of capital	
				markets transparency and by	
				strengthening financial consumer	
				protection in specific additional	
				situations, e.g. a delisting or downlisting.	
				On 9 December 2015 the Regulation on	
				European long-term investment funds	
				(REGULATION (EU) 2015/760) came	
				into force. The regulation aims at	
				increasing the pool of capital available	
				for long-term investment in the EU	
				economy by creating a new form of fund	
				vehicle. The law contains financial	
				consumer protection rules like	
				information provision requirements, e.g.	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				for costs of the investment. The revision	
				of the UCITS Directive (UCITS V -	
				2009/65/EU) was published in the official	
				gazette of the EU on 28 August 2014 and	
				implementation was foreseen until March	
				2016. Consequently, on 18 March 2016	
				the German implementation law came	
				into force. The Directive and the	
				implementation law covers various	
				financial consumer protection areas	
				regarding the funds regime. For more	
				information please see also the respective	
				answer of the EU-COM. The Directive	
				2014/17/EU on credit agreements for	
				consumers relating to residential	
				immovable property was implemented in	
				Germany on 21 March 2016.	
				Complaints handling (see Principle 9) is	
				also already done by BaFin: Pursuant to	
				section 4 b Act Establishing the Federal	
				Financial Supervisory Authority	
				(Finanzdienstleistungsaufsichtsgesetz,	
				FinDAG) consumers have the right to	
				complain against any financial institution	
				supervised by BaFin. Section 33,	
				paragraph 1, no.4 Securities Trading Act:	
				Investment services enterprises must have	
				in place effective and transparent	
				procedures for the reasonable and prompt	
				handling of complaints received from	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				retail clients and keep a record of each	
				complaint and the measures taken for its	
				resolution.	
				A special regulation for complaints	
				against investment services was	
				introduced in Nov. 2012: Pursuant to	
				section 34 d WpHG (Securities Trading	
				Act), implementing Directive	
				2006/73/EC of 10 August 2006	
				implementing Directive 2004/39/EC, the	
				investment services enterprises must	
				report to the Supervisory Authority 1. any	
				complaints; 2. the name of the employee	
				on whose activity the complaint is based;	
				and 3. where the investment services	
				enterprise has several branches or other	
				organisational units, the branch or	
				organisational unit to which the employee	
				is assigned or for which he predominantly	
				or usually performs his activity to be	
				reported pursuant to sentence 1. Further,	
				according to section 342 para. 1 and 2	
				German Capital Investment Act, which	
				implements Art. 100 Directive	
				2009/65/EC, investors and clients may	
				file complaints concerning alleged	
				contraventions of the German Capital	
				Investment Act by managers of collective	
				investment schemes with the Supervisory	
				Authority at any time. Complaints may be	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				filed in writing or orally for the record	
				with the Supervisory Authority and	
				should state the facts and the reason for	
				the complaint. Where alleged complaints	
				involve cross-border matters, the	
				Supervisory Authority cooperates with	
				the competent authorities of the other	
				member states of the European Union or	
				other signatories to the Agreement on the	
				European Economic Area. Furthermore,	
				managers of collective investment	
				schemes are obliged to implement	
				appropriate complaints-handling	
				procedures and provide sufficient	
				information thereof to investors. The	
				German Capital Investment Act also	
				provides for a comprehensive supervisory	
				regime regarding collective investment	
				schemes (cis) and their management	
				companies. These rules are focussed on	
				the protection of all investors in cis	
				setting considerably higher standards for	
				the protection of retail clients including	
				consumers as compared to institutional	
				investors. BaFin has elaborated this	
				regime by several ordinances, guidelines	
				and circulars taking into account the	
				advice of industry and consumer	
				organisations. Cis Managers have to treat	
				all investors equitably, honestly and fairly	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				and provide consumers with key	
				information that informs the consumer of	
				the fundamental benefits, risks and terms	
				of the product. Cis Managers have to	
				work in the best interest of their	
				customers and be responsible for	
				upholding financial consumer protection	
				The remuneration structure for staff of	
				Cis Managers has to be designed to	
				encourage responsible business conduct,	
				fair treatment of consumers and to avoid	
				conflicts of interest. According to section	
				28 Payment Services Supervision Act	
				(Gesetz über die Beaufsichtigung von	
				Zahlungsdiensten, ZAG) payment service	
				users, too, are entitled to submit to BaFin	
				complaints about payment service	
				providers. Section 28a Payment Services	
				Supervision Act justifies the same	
				entitlement to complain to holders of	
				electronic money against the electronic	
				money issuer. Regarding internal	
				complaints handling procedures, in the	
				securities sector already a high degree	
				level of harmonisation through Directive	
				2004/39/EC, Directive 2009/65/EC and	
				their Level 2 measures is reached. In	
				2012 the European Insurance and	
				Occupational Pensions Authority	
				(EIOPA) published "Guidelines on	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				Complaints-Handling by Insurance	
				Undertakings",- The member states of the	
				EU now should comply with these	
				guidelines or explain why they will not	
				apply which will be implemented by	
				BaFin. BaFin implemented the EIOPA	
				guidelines via a circular (Rundschreiben)	
				and a general decree	
				(Allgemeinverfügung), which came into	
				force on 01.01.2014. On Alternative and	
				Online Dispute Resolution (ADR/ODR):	
				(see next box: Highlight main	
				developments)	
				Highlight main developments since last	
				year's survey:	
				Many credit institutions and the majority	
				of insurers in Germany have voluntarily	
				agreed to settle possible disputes with the	
				help of private mediators, so-called	
				ombuds persons. These arbitration boards	
				have been established within the industry	
				associations of the respective companies.	
				The ombuds persons themselves,	
				however, are independent. The ombuds	
				persons are appointed for a specific	
				period and may not, for instance, be	
				dismissed prematurely simply because	
				they have adjudged a case to the	
				company's disadvantage. In most cases,	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				the ombuds persons are highly qualified	
				legal professionals, e.g. former federal	
				judges. The procedural rules to be applied	
				may differ between the respective	
				ombuds persons. The procedure is	
				generally free of charge for the	
				applicants. Some ombuds persons are	
				authorized to adjudge cases up to a	
				specific amount in controversy (usually	
				EUR 5,000); the rulings are binding on	
				the companies concerned. In contrast,	
				some ombuds persons are merely	
				authorized to issue non-binding	
				recommendations. BaFin has also	
				established an arbitration board for	
				consumer disputes in relation to	
				provisions pursuant to the Capital	
				Investment Act (Art. 342	
				(Kapitalanlagegesetzbuch (KAGB)). A	
				consumer advisory council has been set	
				up by BaFin and the complaints	
				procedure for consumers and other	
				customers of supervised enterprises as	
				well as consumer protection organisations	
				has been incorporated into the FinDAG	
				(sections 8a and 4b) to ensure that	
				consumer issues will play a larger role in	
				BaFin's supervisory approach. The	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				Consumer Advisory Council is	
				responsible for advising BaFin on issues	
				related to its supervisory duties from a	
				consumer's perspective. The Consumer	
				Advisory Council collects, analyses and	
				reports to BaFin data relating to current	
				developments in the banking and	
				insurance businesses and in the areas of	
				financial services and financial	
				instruments ("consumer trends"). The	
				Consumer Advisory Council comprises	
				12 representatives: three from academia,	
				four from consumer and investor	
				protection organisations, three from	
				extrajudicial dispute resolution schemes,	
				one from the Federal Ministry of Justice	
				and Consumer Protection	
				(Bundesministerium der Justiz und für	
				Verbraucherschutz – BMJV) and one	
				from trade unions. Its 1st meeting took	
				place in Bonn on 20 June 2013. The	
				Finanzmarktwächter (financial watchdog)	
				has been founded. It observes the German	
				financial market using instruments like	
				mystery shopping. The Federation of	
				German Consumer Organisations (vzbv)	
				is in charge. The vzbv is a non-	
				govermental umbrella organisation for 41	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				consumer associations and represents the	
				interests of consumers in public, the	
				private sector and civil society. The	
				Finanzmarktwächter can address	
				irregularities to BaFin. (Remark: Please	
				be aware that this list of consumer	
				protection activities is not final.)	
				Web-links to relevant documents:	
				Guidelines on Complaints-Handling by Insurance Undertakings", see: https://eiopa.europa.eu/fileadmin/tx_dam/files/publications/guidelines/complaints_handling/EIOPA_Complaints_Handling_GL_EN.pdf	



Germany

#### XI. Source of recommendations:

Brisbane: G20 Leaders' Communique (15-16 November 2014)

St Petersburg: The G20 Leaders' Declaration (5-6 September 2013)

Los Cabos: The G20 Leaders' Declaration (18-19 June 2012)

Cannes: The Cannes Summit Final Declaration (3-4 November 2011)

Seoul: The Seoul Summit Document (11-12 November 2010)

Toronto: The G-20 Toronto Summit Declaration (26-27 June 2010)

Pittsburgh: Leaders' Statement at the Pittsburgh Summit (25 September 2009)

London: The London Summit Declaration on Strengthening the Financial System (2 April 2009)

Washington: The Washington Summit Action Plan to Implement Principles for Reform (15 November 2008)

FSF 2008: The FSF Report on Enhancing Market and Institutional Resilience (7 April 2008)

FSF 2009: The FSF Report on Addressing Procyclicality in the Financial System (2 April 2009)

FSB 2009: The FSB Report on Improving Financial Regulation (25 September 2009)

FSB 2012: The FSB Report on Increasing the Intensity and Effectiveness of SIFI Supervision (1 November 2012)

#### XII. List of Abbreviations used: