

Jurisdiction :

Germany

2013 IMN Survey of National Progress in the Implementation of G20/FSB Recommendations

- I. <u>Refining the regulatory perimeter</u>
- II. <u>Hedge funds</u>
- III. Securitisation
- IV. Enhancing supervision
- V. Building and implementing macroprudential frameworks and tools
- VI. Improving oversight of credit rating agencies (CRAs)
- VII. Enhancing and aligning accounting standards
- VIII. Enhancing risk management
 - IX. Strengthening deposit insurance
 - X. Safeguarding the integrity and efficiency of financial markets
 - XI. Enhancing financial consumer protection
- XII. <u>Reference to source of recommendations</u>
- XIII. List of Abbreviations



1 Ro (2) re in of	ooundaries of the egulatory framework ncluding strengthening of oversight of shadow panking	We will each review and adapt the boundaries of the regulatory framework to keep pace with developments in the financial system and promote good practices and consistent approaches at an international level. (London)	Jurisdictions should indicate the steps taken to expand the domestic regulatory framework to previously unregulated entities, for example, non-bank financial institutions (e.g. finance companies, mortgage insurance companies, credit hedge funds) and conduits/SIVs etc.	Implementation ongoing or completed If "Not applicable " or "Applicable but no action envisaged" has been selected, please provide a brief justification: Issue is being addressed through : ☑ Primary / Secondary legislation ☐ Regulation /Guidelines	Planned actions (if any): Germany aims to implement further measures in line with the proposals currently being developed by the EU Commission .
(2) re in of ba	ooundaries of the egulatory framework ncluding strengthening of oversight of shadow panking	boundaries of the regulatory framework to keep pace with developments in the financial system and promote good practices and consistent approaches at an	taken to expand the domestic regulatory framework to previously unregulated entities, for example, non-bank financial institutions (e.g. finance companies, mortgage insurance companies, credit	If "Not applicable "or "Applicable but no action envisaged …" has been selected, please provide a brief justification: Issue is being addressed through : ∑ Primary / Secondary legislation	Germany aims to implement further measures in line with the proposals currently being developed by the EU
		We agree to strengthen the regulation and oversight of the shadow banking system. ¹ (Cannes)	Jurisdictions should indicate policy measures to strengthen the regulation and oversight of the shadow banking system. See, for reference, the recommendations discussed in section 2 of the October 2011 FSB report: <u>Shadow Banking:</u> <u>Strengthening Oversight and Regulation</u> .	 Notes and the second sec	Expected commencement date: Web-links to relevant documents: http://www.bafin.de/SharedDocs/Veroeff entlichungen/EN/Meldung/2013/meldun g_130722_kapitalanlagegesetzbuch_en.h tml

¹ This recommendation will be retained until the monitoring framework for shadow banking, which is one of the designated priority areas under the CFIM, is established.



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				banking system by Bundesbank and	
				BaFin within their organisations and	
				jointly within the respective structures.	
				The analysis and results are also being	
				shared with the FSB as part of its annual	
				monitoring of the shadow banking	
				system. The quality and granularity of	
				relevant data will be enhanced	
				continuously.	
				Status of progress :	
				Draft in preparation, expected publication by: 2013	
				Short description of the content of the legislation/ regulation/guideline:	
				Web-links to relevant documents:	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
II.	Hedge funds				
2 (3)	Registration, appropriate disclosures and oversight of hedge funds	We also firmly recommitted to work in an internationally consistent and non- discriminatory manner to strengthen regulation and supervision on hedge funds(Seoul) Hedge funds or their managers will be registered and will be required to disclose appropriate information on an ongoing basis to supervisors or regulators, including on their leverage, necessary for assessment of the systemic risks they pose individually or collectively. Where appropriate registration should be subject to a minimum size. They will be subject to oversight to ensure that they have adequate risk management. (London)	Jurisdictions should indicate the progress made in implementing the high level principles contained in IOSCO's <u>Report</u> <u>on Hedge Fund Oversight (Jun 2009)</u> that inter-alia included mandatory registration and on-going regulatory requirements such as disclosure to investors.	Implementation ongoing or completedIf "Not applicable " or "Applicable butno action envisaged" has beenselected, please provide a briefjustification:Issue is being addressed through :□ Primary / Secondary legislation□ Regulation /Guidelines□ Other actions (such as supervisory actions), please specify:Germany has in force a regulatory framework for hedge funds. This framework sets out regulation for managers of hedge funds as well as for hedge funds themselves. According to this regulation, for example, both managers and funds are subject to an approval process. BaFin takes part in IOSCO Survey on Hedge Funds (via Task Force on Unregulated Entities), covering systemically relevant information about hedge funds. For further information in respect to the Alternative Investment Fund Managers Directive (AIFMD), please refer to the EU-COM answer.Status of progress : □ Draft approved and in force/to be in force from/by: 22.07.2013	Planned actions (if any): Expected commencement date: AIFMD is implemented and in force in the German KAGB since July 2013. Web-links to relevant documents: see-above



Progress to date Next steps No Description **G20/FSB Recommendations** Remarks 22.07.2013 Short description of the content of the legislation/ regulation/guideline: seeabove Web-links to relevant documents: seeabove

No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
3	Establishment of	We ask the FSB to develop mechanisms	Jurisdictions should indicate the progress	Implementation ongoing or completed	Planned actions (if any):
3 (4)	Establishment of international information sharing framework	We ask the FSB to develop mechanisms for cooperation and information sharing between relevant authorities in order to ensure effective oversight is maintained when a fund is located in a different jurisdiction from the manager. We will, cooperating through the FSB, develop measures that implement these principles by the end of 2009. (London)	Jurisdictions should indicate the progress made in implementing the high level principles in IOSCO's <u>Report on Hedge</u> <u>Fund Oversight (Jun 2009)</u> on sharing information to facilitate the oversight of globally active fund managers.	If "Not applicable " or "Applicable but no action envisaged …" has been selected, please provide a brief justification: Issue is being addressed through : □ Primary / Secondary legislation □ Regulation /Guidelines ☑ Other actions (such as supervisory actions), please specify: BaFin cooperates and shares information with authorities on the basis of relevant IOSCO and ESMA MoU Besides that, the AIFM Directive demands the closure of cooperation agreements (MoU) in case of existing AIF business with third country NCAs. The content of the MoU is regulated by an ESMA Guideline. The purpose of these agreements is to enable the signatories to exchange information on a regulated basis. It covers all AIFs including hedge finds. So far, the BaFin has entered 18 AIFMD MoU agreements. Status of progress : ☑ Reform effective (completed) as of: 22.07.2013	 Planned actions (if any): BaFin is preparing to share information with other IOSCO members on the basis of the information sharing exercise conducted by the IOSCO Task Force on Unregulated Entities. Expected commencement date: Web-links to relevant documents:
				Short description of the content of the legislation/ regulation/guideline:	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				Guidelines on the model MoU	
				concerning consultation, cooperation and	
				the exchange of information related to	
				the supervision of AIFMD entities	
				Web Balanda and an and a summer for The	
				Web-links to relevant documents: The	
				content of the ESMA AIFMD Model	
				MoU is available at:	
				http://www.esma.europa.eu/system/files/	
				2013-	
				998_guidelines_on_the_model_mous_co	
				-	
				ncerning_aifmd.pdf	

No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
4 (5)	Enhancing counterparty risk management	Supervisors should require that institutions which have hedge funds as their counterparties have effective risk management, including mechanisms to monitor the funds' leverage and set limits	Jurisdictions should indicate specific policy measures taken for enhancing counterparty risk management and strengthening their existing guidance on the management of exposure to leveraged	Implementation ongoing or completedIf "Not applicable " or "Applicable but no action envisaged" has been selected, please provide a brief justification:Issue is being addressed through :	Planned actions (if any): For actions planned, , in particular the implementation of para. 112 Basel III please refer to the EU-COM answer!
(6)		monitor the funds' leverage and set limits for single counterparty exposures. (London) Supervisors will strengthen their existing guidance on the management of exposures to leveraged counterparties. (Rec. II.17,FSF 2008)	 the management of exposure to leveraged counterparties. See, for reference, the following BCBS documents : Sound Practices for Banks' Interactions with Highly Leveraged Institutions (Jan 1999) Banks' Interactions with Highly Leveraged Institutions (Jan 1999) Basel III (June 2011) – relevant references to counterparty credit risk standards 	Issue is being addressed through :□ Primary / Secondary legislation⊠ Regulation /Guidelines⊠ Other actions (such as supervisory actions), please specify:German regulations require financial institutions to have an effective risk management in place, which covers all counterparties. This includescounterparties. This includescounterparty limits and monitoring mechanisms for hedge funds. In addition to these general requirements, the revised Minimum Requirements for Risk Management (Banks) requireexplicitly that institutions have to implement an internal policy regarding credit deals with hedge funds or private equity firms, where applicable. Amongst other things, this comprises a policy regarding gathering financial and nonfinancial information about their counterparties and an analysis of the structure and the purpose of the transactions financed. The investment of	Expected commencement date: Web-links to relevant documents:
				insurance undertakings in hedge funds is regulated in BaFin circular 7/2004 (BaFin – Circular 7/2004 (VA)	



Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
			Investments in Hedge Funds).	
			German regulations require financial	
			_	
			exposures to leveraged counterparties.	
			For further information on CRDIV/CRR,	
			please refer to the EU-COM answer.	
			Status of progress :	
			\square Reform effective (completed) as of:	
			For insurance and only in relation to the	
			above mentioned circulars: 20.08.2004.	
			still ongoing.	
			For further information on CRDIV/CRR,	
			please refer to the EU-COM answer. See	
			link for InvMaRisk below	
			Short description of the content of the	
			legislation/ regulation/guideline:	
			-	
			s_0407_investmenthedge_en_va.html	
			" <u>InvMaRisk</u>	
	Description	Description G20/FSB Recommendations	Description G20/FSB Recommendations Remarks	Investments in Hedge Funds). German regulations require financial institutions to consider every relevant risk which they are exposed to: This includes also the specific risks of exposures to leveraged counterparties. For further information on CRDIV/CRR, please refer to the EU-COM answer. Status of progress : ⊠ Reform effective (completed) as of: For insurance and only in relation to the above mentioned circulars: 20.08,2004. The implementation of Solvency II is still ongoing. For further information on CRDIV/CRR, please refer to the EU-COM answer. See link for InvMaRisk below Short description of the content of the legislation/regulation/guideline: Web-links to relevant documents: http://www.bafin.de/SharedDocs/Ver oeffentlichungen/EN/Rundschreiben/r s_0.0407_investmenthedge_en_va.html



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
III.	Securitisation		-		
		 During 2010, supervisors and regulators will: implement IOSCO's proposals to strengthen practices in securitisation markets. (FSB 2009) The BCBS and authorities should take forward work on improving incentives for risk management of securitisation, including considering due diligence and quantitative retention requirements by 2010. (London) Securitization sponsors or originators should retain a part of the risk of the 	Remarks Jurisdictions should indicate the progress made in implementing the recommendations contained in: IOSCO's Report on Global Developments in Securitisation Regulation (Nov 2012) including justification for any exemptions to IOSCO requirements; and BCBS's Basel 2.5 standards on exposures to securitisations (Jul 2009), http://www.bis.org/publ/bcbs157.pdf and http://www.bis.org/publ/bcbs158.pdf	Implementation ongoing or completed If "Not applicable "or "Applicable but no action envisaged …" has been selected, please provide a brief justification: Issue is being addressed through : ∅ Primary / Secondary legislation □ Regulation /Guidelines □ Other actions (such as supervisory actions), please specify: Status of progress : □ Draft in preparation, expected publication by: □ Draft published as of: □ Draft approved and in force/to be in	Planned actions (if any): Insurance Sector The new EU-Solvency II framework will establish an enhanced risk management. With respect to quantitative retention it is currently planned that insurance and reinsurance undertakings shall only invest in tradable securities and other financial instruments based on repackaged loans if the originator or sponsor has explicitly disclosed to the undertaking in the documentation governing the investment that it will retain, on an ongoing basis a net
		underlying assets, thus encouraging them to act prudently. (Pittsburgh)		 Draft approved and in force/to be in force from/by: Reform effective (completed) as of: 31.12.2010 with respect to the Banking sector and as of 22. 07.2013 with respect to the Alternative Investment Fund Managers. Still in the national implementation phase with respect to Alternative 	economic interest which, in any event shall not be less than 5%. When this Regulation enters into force it is directly applicable in all Member States. (Postponed according to Omnibus II Directive)
				Investment Fund Managers and Insurance Sectors (pls. see below)). Short description of the content of the legislation/ regulation/guideline: The IOSCO recommendation to require originators and or sponsors to retain a long-term economic exposure to the	Expected commencement date: Web-links to relevant documents:



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				securitisation has been implemented in	
				Europe via the inclusion of a new Article	
				122a in the CRD in May 2009. The	
				relevant amendments to the EU-CRD	
				have been transposed into German law.	
				Banking Sector	
				The Minimum Requirements for Risk	
				Management require banks to identify,	
				assess, manage, and report all material	
				risks, including risks from securitisation	
				actions. In addition, they include	
				requirements for stress testing for all	
				relevant risk areas which also covers	
				securitisations. Furthermore, banks must	
				not rely solely on external ratings. They	
				are rather obliged to assess the quality of	
				securitisations positions on their own.	
				Enhanced risk management practices for	
				securitisation portfolios and retention	
				requirements for originators/sponsors of	
				securitisations have been required by	
				EU-law (CRD II) since end 2010. EU-	
				legislation has been transposed into	
				German law by amendments to existing	
				laws (German Banking Act) and the	
				applicable regulations.	
				Relevant regulation is contained in the	
				CRD II (Directive 2009/111/EC. Art-	
				122a, stipulates, in particular, that	
				investors may assume exposures to	
				securitisation risk only if the originator	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				or sponsor (or original lender) has confirmed that it will retain at least 5%	
				of the risk.)	
				Alternative Investment Fund Sector	
				Similar requirements to those of CRD for credit institutions are being developed in	
				EU for investors in other sectors - Alternative Investment Fund Managers	
				(AIFM) Directive imposes general	
				requirements that alternative investment	
				and collective investment vehicle managers conduct thorough due	
				diligence to ensure that originators	
				comply with 5% risk retention	
				requirements when investing in	
				securitisation structures (Art 17a of the Directive) The technicalities of these	
				retention requirements remain to be	
				adopted by the EC.	
				The AIFM Directive entered into force	
				on 21 July 2011. EU Member States have	
				to implement the Directive in local Member State law by 22 July 2013. In	
				Germany an Act Implementing the AIFM	
				Directive has entered into force on	
				22.07.2013. Draft of the necessary local	
				law legislation was published for	
				consultation purpose in Germany in December 2012. (see also answer to #2)	
				For more information on sectoral	
				provisions, please refer to the EU-COM	



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				answer.	
				Web-links to relevant documents:	
				http://eur-	
				lex.europa.eu/LexUriServ/LexUriServ.do	
				<u>?uri=OJ:L:2011:174:0001:0073:EN:PDF</u>	
				Gesetz zur Umsetzung der Richtlinie	
				über die Verwalter alternativer	
				Investmentfonds	
				http://eur-	
				lex.europa.eu/LexUriServ/LexUriServ.do	
				?uri=OJ:L:2009:302:0097:0119:EN:PDF	

No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
6	Strengthening of	Insurance supervisors should strengthen	Jurisdictions should indicate the policy	Not applicable	Planned actions (if any):
(9)	regulatory and capital framework for monolines	the regulatory and capital framework for monoline insurers in relation to structured credit. (Rec II.8 ,FSF 2008)	measures taken for strengthening the regulatory and capital framework for monolines.	If "Not applicable "or "Applicable but no action envisaged …" has been selected, please provide a brief justification: Monoline insurers do not exist/operate in Germany.	
			 See, for reference, the following principles issued by IAIS: <u>ICP 13</u> – Reinsurance and Other Forms of Risk Transfer ICP 15 – Investments, and 	Issue is being addressed through : Primary / Secondary legislation Regulation /Guidelines Other actions (such as supervisory	Expected commencement date: Web-links to relevant documents:
			 <u>ICP 17</u> - Capital Adequacy. Jurisdictions may also refer to the IAIS <u>Guidance paper on enterprise</u> 	actions), please specify: Status of progress : Short description of the content of the legislation/ regulation/guideline:	
			risk management for capital adequacy and solvency purposes (Oct 2008).	Web-links to relevant documents:	

No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
7 (10)	Strengthening of	Regulators of institutional investors	Jurisdictions should indicate the policy	Implementation ongoing or completed	Planned actions (if any):
	supervisory requirements or best practices for investment in structured products	should strengthen the requirements or best practices for firms' processes for investment in structured products. (Rec II.18 ,FSF 2008)	measures taken for strengthening best practices for investment in structured product. See, for reference, the principles contained in IOSCO's report on <i>Good</i>	If "Not applicable "or "Applicable but no action envisaged …" has been selected, please provide a brief justification: Issue is being addressed through :	It is planned to consolidate different existing circulars (among others also the circular to structured products), first draft of the consolidated version probably in 2014.
			Practices in Relation to Investment	Primary / Secondary legislation	2014.
			Managers' Due Diligence When Investing	Regulation /Guidelines	
			in Structured Finance Instruments (Jul 2009) and Suitability Requirements for	Other actions (such as supervisory actions), please specify:	
			Distribution of Complex Financial	Status of progress :	
			<u>Products (Jan 2013).</u> Jurisdictions may also refer to the Joint	Reform effective (completed) as of: 31.12.2010	Expected commencement date:
			Forum report on <u>Credit Risk Transfer</u> Developments from 2005-2007 (Jul	Short description of the content of the legislation/ regulation/guideline:	Web-links to relevant documents:
			<u>2008).</u>	For financial institutions (esp. banks) the requirements in Germany for risk management, including the new product process, have been enhanced. Financial institutions must have a clear understanding of the products and the risk profile of all investments.	
				Investment products have to be examined adequately in the internal risk management processes (risk measurement, limit system, stress testing, etc.) and the internal capital adequacy assessment process. Furthermore, the investment in structured products has to be in line with the strategy of the institution.	
				The respective enhancements of EU	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				legislation (CRD) have been transposed	
				into German law, e.g. the strengthened	
				management requirements for structured	
				investment products and further due	
				diligence requirements, especially for re-	
				securitisations.	
				Web-links to relevant documents:	
				http://www.gesetze-im-	
				internet.de/kredwg/index.html	

No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
No 8 (11)	Description Enhanced disclosure of securitised products	G20/FSB Recommendations Securities market regulators should work with market participants to expand information on securitised products and their underlying assets. (Rec. III.10- III.13, FSF 2008)	RemarksJurisdictions should indicate the policy measures taken for enhancing disclosure of securitised products.See, for reference, IOSCO's <u>Report on Principles for Ongoing Disclosure for Asset-Backed Securities (Nov 2012) that complements IOSCO's <u>Disclosure Principles for Public Offerings and Listings of Asset-Backed Securities (Apr 2010).</u></u>	Progress to dateImplementation ongoing or completedIf " Not applicable " or "Applicable but no action envisaged" has been selected, please provide a brief justification:Issue is being addressed through : 	Next steps Planned actions (if any): Expected commencement date: Web-links to relevant documents:
				management of banks, insurance companies, and asset management companies, to better assess the risk	
				31.12.2010. BaFin requests quarterly specific data on securitised products of systemically relevant banks. Other banks, insurance companies, and asset management companies are queried on a case-by-case basis where necessary. Interviews with senior management at banks and insurance companies with significant risks.	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				Status of progress :	
				Draft approved and in force/to be in force from/by :	
				Amendments to CRA Regulation entered directly into force within EU Member States on 20.06.2013.	
				 States on 20.06.2013. Short description of the content of the legislation/ regulation/guideline: As a response to the financial crisis the European Union introduced the Capital Requirements Directive II (CRD II) (<i>Directive 2009/111/EC of the European Parliament and of the Council of 16</i> September 2009 amending Directives 2006/48/EC, 2006/49/EC and 2007/64/EC as regards banks affiliated to central institutions, certain own funds items, large exposures, supervisory arrangements, and crisis management), which includes, among others, enhanced disclosure rules regarding ABS. Under Article 122a (7) of CRD II each credit institution acting as sponsor or originator of a securitisation is subject to comprehensive disclosure obligations towards prospective investors. In particular such credit institutions need to ensure that prospective investors have readily available access to: all materially relevant data on the credit quality and performance of the 	
				individual underlying exposures, cash	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				flows and collateral supporting a	
				securitisation exposure; and	
				• all information that is necessary to	
				conduct comprehensive and well	
				informed stress tests on the cash	
				flows and collateral values supporting	
				the underlying exposures.	
				The respective regulations of EU CRD II	
				legislation have been transposed into	
				German law.	
				For further information on issuers	
				originators and sponsors of ABS and their	
				enhanced disclosure obligations under	
				and CRA III, please refer to the EU-	
				COM answer.	
				Web-links to relevant documents:	
				http://eur-	
				lex.europa.eu/LexUriServ/LexUriServ.do	
				<u>?uri=OJ:L:2009:302:0097:0119:EN:PDF</u>	
				http://register.consilium.europa.eu/pdf/en/	
				12/st16/st16680.en12.pdf http://eur-	
				lex.europa.eu/LexUriServ/LexUriServ.do	
				<u>?uri=OJ:L:2013:146:0001:0033:EN:PDF</u>	



² The scope of the follow-up to this recommendation will be revised once the monitoring framework on policy measures for G-SIFIs, which is one of the designated priority areas under the CFIM, is established.



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				importance is now more rigorous, with a	Furthermore, there is a consensus that the
				particular emphasis on detailed analyses	international and European directions are
				of the risks and their possible	the minimum of what would be
				repercussions on the institutions' risk-	implemented nationally.
				bearing capacity. In addition, cooperation	
				between BaFin and the Deutsche	
				Bundesbank, as the institutions sharing	
				supervisory functions, has been	Expected commencement date:
				intensified.	Web-links to relevant documents:
				Prudential supervision is carried out with	
				respect to banking and financial holding	
				groups with regard to the group's	
				solvency, its compliance with large	
				exposure limits and its investments	
				outside the financial sector (German	
				Banking Act, sections 10, 13b, 12). The	
				scope of consolidation encompasses all	
				institutions, asset management firms,	
				financial institutions, ancillary services	
				undertakings, e-money- institutions and	
				payment services institutions belonging	
				to the group as well as where applicable	
				the superordinated financial holding	
				company. (German Banking Act, Section	
				10a). In addition, all these groups have to	
				report on risk concentrations and intra-	
				group transactions (German Banking	
				Act, Sections 13b, 13c and 13d).	
				Furthermore, the provisions in the	
				Minimum Requirements for Risk	
				Management are also addressing	
				consolidated risk management for all	



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				material risks and their coverage at the group level for banking and financial holding groups as well as financial conglomerates (MaRisk, Section AT 4.5.)	
				A supplementary supervision applies to financial conglomerates.	
				Insurance sector:	
				Mirroring the banking regulations insurance groups as well have to regularly submit to BaFin the calculation of the group solvency margin and a report about important intragroup transactions. In addition, since September 2009 the groups have to quarterly report on important risk concentrations concerning counterparts outside the group (German Insurance Supervision Act, Sections 104e, 104g and 104i). Moreover, the Minimum Requirements for Risk Management (Insurance Companies), Section 2 no. 1 explicitly addresses group risks.)	
				Within the relevant scope, financial firms have been asked to provide BaFin with a draft contingency and de-risking plan in early 2010. The results were already discussed and further work has been initiated to refine the planning. On January 1, 2011 the "Bank	



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				Restructuring Act" came into effect.	
				It introduces two voluntary proceedings that may be initiated and managed by the troubled bank's management, i.e.,	
				A recovery proceeding;A reorganisation proceeding	
				A recovery proceeding may be initiated by the management of a troubled bank at an early stage of a crisis and notified to the supervisory authority. The notification must include a recovery plan, which may include all measures appropriate for a restructuring of the bank. A general principle of the measures implemented under the recovery plan is that they may not impair any rights of any creditor without its prior consent. In case the recovery proceeding seems insufficient for a bank restructuring the bank's management may apply for the opening of a reorganisation proceeding.	
				Such application has to include a reorganisation plan, which needs to stipulate, inter alia, the individual restructuring actions to be adopted by the creditors. The restructuring plan can directly impair the rights of creditors as well as the rights of shareholders of the bank.	
				Both proceedings are initiated by a	



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				notification from the bank to the	
				supervisory authority (BaFin). The	
				proceedings are conducted under control	
				of a court, to which BaFin submits the	
				necessary applications.	
				Status of progress :	
				Reform effective (completed) as of:	
				1 Jan 2011 (entry into force of Bank	
				Restructuring Act)	
				Short description of the content of the	
				legislation/ regulation/guideline:	
				Web-links to relevant documents:	
				http://www.bundesfinanzministerium.de/	
				Content/DE/Gesetzestexte/Gesetzentwuer	
				fe_Arbeitsfassungen/2012-08-22-	
				crdivpdf?blob=publicationFile&v=3	



No Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
10Establishing(13)supervisory colleges and conducting risk assessments	To establish the remaining supervisory colleges for significant cross-border firms by June 2009. (London)	Reporting in this area should be undertaken solely by home jurisdictions of significant cross-border firms. Relevant jurisdictions should indicate the steps taken and status of establishing	Implementation ongoing or completed If "Not applicable "or "Applicable but no action envisaged …" has been selected, please provide a brief justification:	Planned actions (if any):
	We agreed to conduct rigorous risk assessment on these firms through international supervisory colleges (Seoul)	 remaining supervisory colleges and conducting risk assessments. See, for reference, the following documents: BCBS: <u>Good practice principles on supervisory colleges (Oct 2010)</u> <u>Report and recommendations on crossborder bank resolution (Mar 2010)</u> IOSCO: <u>Principles Regarding Cross-Border Supervisory Cooperation (May 2010)</u> IAIS: ICP 25 and Guidance 25.1.1 – 25.1.6 on establishment of supervisory colleges <u>Guidance 25.6.20 and 25.8.16 on risk assessments by supervisory colleges</u> 	Issue is being addressed through :□ Primary / Secondary legislation□ Regulation /Guidelines□ Other actions (such as supervisory actions), please specify:Status of progress :□ Reform effective (completed) as of: 01.12.2010/01.03.2011Short description of the content of the legislation/ regulation/guideline:The process of setting up supervisory colleges for those German large and complex cross-border banks and insurance undertakings identified by the FSB has been completed and college meetings have taken place.In addition, the banking groups for which EU law (CRD II) requires the establishment of supervisory colleges have also been identified and the process for setting up these colleges has been completed, too. Germany is home supervisor to about 20 colleges.BaFin and Deutsche Bundesbank have jointly developed a template to gather the	Expected commencement date: Web-links to relevant documents:



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				supervisors for the entities of the	
				respective banking group. This template	
				is based on EU guidelines and circulated	
				to all college members. It serves as an	
				input for the consolidated risk assessment	
				to be prepared by BaFin/ Bundesbank as	
				home supervisor to come to a joint risk	
				assessment of the banking groups and to	
				reach a joint decision on the capital	
				adequacy at the individual, sub-	
				consolidated or consolidated level. The	
				annual risk assessment and joint decision	
				is required by EU legislation for all	
				colleges.	
				For more information, please refer to the	
				EU-COM answer.	
1					
				Web-links to relevant documents:	

No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
11	Supervisory exchange	To quicken supervisory responsiveness to	Jurisdictions should include any feedback	Implementation ongoing or completed	Planned actions (if any):
(15)	of information and coordination	developments that have a common effect across a number of institutions, supervisory exchange of information and coordination in the development of best practice benchmarks should be improved at both national and international levels. (Rec V.7, FSF 2008)	received from recent FSAPs/ROSC assessments on the <u>October 2006</u> Basel Core Principle (BCP) 25 (Home-host relationships) or, if more recent, the <u>September 2012</u> BCP 3 (Cooperation and collaboration) and BCP 14 (Home-host relationships). Jurisdictions should also indicate any steps taken since the last assessment in this area, particularly in response to relevant FSAP/ROSC recommendations.	If "Not applicable " or "Applicable but no action envisaged …" has been selected, please provide a brief justification: Issue is being addressed through : □ Primary / Secondary legislation □ Regulation /Guidelines ☑ Other actions (such as supervisory actions), please specify: BaFin has set up a cross-sectoral risk committee, which meets on a quarterly basis. The risk committee analyses and	Insurance Sector BaFin participates at the IAIS Supervisory Forum (chairing the committee), which is mandated to facilitate the exchange of experiences of supervisory practice. It helps i.a. identify existing and potentially emerging trends and risk issues and encourages the participating supervisors to share ideas on the experience and methodologies applied in practice for the qualitative and
New		Enhance the effectiveness of core supervisory colleges. (FSB 2012)	Jurisdictions should describe any regulatory, supervisory or legislative changes that will contribute to the sharing of supervisory information within core colleges (e.g. bilateral or multilateral MoUs).	monitors cross-sectoral as well as major sector-specific risks. Representatives come from Deutsche Bundesbank and each of BaFin's directorates. Within each of these directorates an internal committee identifies and monitors sector- specific risks and transfers the relevant information into the cross-sectoral risk committee.	 quantitative supervision of large insurers and insurance groups. Expected commencement date: Web-links to relevant documents:
				In BaFin's Banking Supervision Directorate the risk-committee deals with the effects of the financial crisis. This body is specifically charged with collecting and analysing information and undertaking best practice studies. Several other bodies exist to facilitate co- ordination with Deutsche Bundesbank (e.g. working group on risk-oriented supervision) and the Ministry of Finance	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				(eg the new – albeit macroprudential – "Financial Stability Commission", cf. para 13). In BaFin's Insurance Supervision Directorate risk identification, risk- analysis and risk-monitoring are carried out by a special section dealing with the risk orientation of insurance supervision. This section also serves as an interface to the cross-sectoral risk committee and is responsible for the information exchange.	
				BaFin's Securities Supervision Directorate has also set up a committee to identify, monitor and address systemic risks resulting from the securities markets. This committee meets frequently and is represented in the quarterly meetings of the BaFin cross- sectoral risk committee.	
				In addition to regular bilateral contacts, supervisory colleges, especially core colleges, are also a major tool for the exchange of information and coordination among competent NSAs regarding individual institutions. Overarching issues in contrast are addressed through many multilateral initiatives, for example the new European Supervisory Authorities (i.e. EBA, EIOPA and ESMA) the BCBS,	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				FSB working groups, IAIS, etc.	
				At the end of 2012, Germany has signed	
				bilateral MoUs with roughly 40 NSAs	
				in the banking sector and approximately	
l .				20 NSAs in the insurance sector and	
				more than 30 in the securities sector.	
				Status of progress :	
				Reform effective (completed) as of: 2011	
				Short description of the content of the legislation/ regulation/guideline:	
				Web-links to relevant documents:	

No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
12	Strengthening resources	We agreed that supervisors should have	Jurisdictions should provide any feedback	Implementation ongoing or completed	Planned actions (if any):
(16)	and effective supervision	strong and unambiguous mandates, sufficient independence to act, appropriate resources, and a full suite of tools and powers to proactively identify and address risks, including regular stress testing and early intervention. (Seoul) Supervisors should see that they have the requisite resources and expertise to oversee the risks associated with financial innovation and to ensure that firms they supervise have the capacity to understand	received from recent FSAPs/ROSC assessments on the <u>October 2006</u> BCPs 1 and 23 or, if more recent, the <u>September</u> <u>2012</u> BCPs 1, 9 and 11. Jurisdictions should also indicate any steps taken since the last assessment in this area, particularly in response to relevant FSAP/ROSC recommendations.	 If "Not applicable " or "Applicable but no action envisaged …" has been selected, please provide a brief justification: Issue is being addressed through : □ Primary / Secondary legislation □ Regulation /Guidelines □ Other actions (such as supervisory actions), please specify: Status of progress : □ Reform effective (completed) as of: 01.01.2011 Short description of the content of the legislation/ regulation/guideline: 	For actions planned, please refer to the EU-COM answer! EU law (Solvency II) will further strengthen supervision and will be transposed in German law. German supervisory authorities will increase the analytical weight for considering business models of banking groups and thus currently adopt the practical supervisory approaches to take these aspects into account.
New		and manage the risks. (FSF 2008) Supervisory authorities should continually re-assess their resource needs; for example, interacting with and assessing Boards require particular skills, experience and adequate level of seniority. (Rec. 3, FSB 2012)	Jurisdictions should describe the outcomes of the most recent assessment of resource needs (e.g. net increase in supervisors, skills acquired and sought). Please indicate when this assessment was most recently conducted and when the next assessment is expected to be conducted.	Regarding the recommendations of the last FSAP conducted in 2011 in Germany some improvements of the clarification of the mandates and increasing resources of BaFin and Bundesbank can be noted: On 1 January 2013 the Act on the Strengthening of German Financial Supervision entered into force. The interface between macro- and microprudential supervision was clearly defined to ensure a clear separation of tasks between Bundesbank and BaFin as well as a smooth exchange of information between the two. As regards cooperation between BaFin and Bundesbank, section 5 of the	Expected commencement date: Web-links to relevant documents:



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				FinStabG stipulates a duty to keep each	
				other informed of any observations,	
				findings and assessments that BaFin and	
				Bundesbank require to perform their	
				respective functions. The regulations	
				pertaining to cooperation between BaFin	
				and Bundesbank under the FinStabG has	
				been complemented with an escalation	
				mechanism in section 4a of the FinDAG	
				in order to adopt a uniform approach to	
				complex issues in ongoing supervisory	
				activities.	
				The amendment of the FinDAG pertains	
				to the payment structure for BaFin staff	
				leading to increased salaries.	
				BaFin and Deutsche Bundesbank obtain	
				the necessary information from the	
				institutions regularly through the	
				regulatory reporting. If needed, BaFin	
				and Bundesbank have the right to request	
				further information according to the	
				German Banking Act (Sections 44, 44a	
				and 44b)	
				Web-links to relevant documents:	
				Act on the Strengthening of German	
				Financial Supervision (available in	
				<u>German only, no official English</u>	
				translation available as yet)	
				<u></u>	



FSB EXAMPLE TO BE AND SURVEY OF National Progress in the Implementation of G20/FSB Recommendations

No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
V.	Building and implement	nting macroprudential frameworks an	d tools		
13	Establishing regulatory	Amend our regulatory systems to ensure	Please describe the systems,	Implementation ongoing or completed	Planned actions (if any):
(18)	framework for macro- prudential oversight	authorities are able to identify and take account of macro-prudential risks across the financial system including in the case of regulated banks, shadow banks ³ and	methodologies and processes that have been put in place to identify macroprudential risks, including the analysis of risk transmission channels.	If "Not applicable "or "Applicable but no action envisaged …" has been selected, please provide a brief justification: Issue is being addressed through :	Macro-prudential analyses and risk identification processes will be further enhanced – also taking account of discussions in international fora.
		private pools of capital to limit the build up of systemic risk. (London)	Please indicate whether an assessment	Primary / Secondary legislation	The joint cross-sectoral risk committee
		up of systemic fisk. (London)	has been conducted with respect to the	Regulation /Guidelines	continues its structured dialogue in its
(19)		Ensure that national regulators possess the powers for gathering relevant information on all material financial institutions, markets and instruments in order to assess the potential for failure or severe stress to contribute to systemic risk. This will be done in close coordination at international level in order to achieve as much consistency as possible across jurisdictions. (London)	powers to collect and share relevant information among different authorities – where this applies – on financial institutions, markets and instruments to assess the potential for systemic risk. Please indicate whether the assessment has indicated any gaps in the powers to collect information, and whether any follow-up actions have been taken.	 Other actions (such as supervisory actions), please specify: Since 1 January 2013, the Act on the Strengthening of German Financial Supervision is in force. It contains the Financial Stability Act (FinStabG): The FinStabG confers a financial stability mandate upon Deutsche Bundesbank. The Financial Stability Commission 	quarterly meetings. The regulatory reporting was under review to take into account the lessons learnt from the financial crisis. The new reporting regime is to be adopted in the coming month and will strengthen data coverage in several fields (e.g. earnings, large exposures).
				has been installed encompassing members of Deutsche Bundesbank,	Expected commencement date:
				BaFin, the Ministry of Finance and the Federal Agency for Financial Market Stabilisation. The commission meets quarterly (had its	Web-links to relevant documents:
				first meeting in March). The commission's tasks resemble those of the ESRB, but with a national focus.	

³ The recommendation as applicable to shadow banks will be retained until the monitoring framework for shadow banking, which is one of the designated priority areas under the CFIM, is established.



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				 The FinStabG establishes reporting requirements and allows information sharing within and between relevant institutions. The FinStabG responds to ESRB Recommendation ESRB/2011/3 	
				At the Bundesbank units for macroprudential analysis, surveillance and policy have been established in 2012 (internal reorganisation; policy unit is new).	
				Bundesbank and BaFin are members of the European Systemic Risk Board.	
				Cf. also #14.	
				For more information on the ESRB, please refer to the EU-COM answer.	
				Status of progress :	
				Reform effective (completed) as of: 1 January 2013	
				Short description of the content of the legislation/ regulation/guideline:	
				Web-links to relevant documents:	
				Act on the Strengthening of German Financial Supervision (available in German only, no official English translation available as yet)	
				Financial Stability Act	
				ESRB Recommendation ESRB/2011/3	

No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
14	Enhancing system-wide	Authorities should use quantitative	Please describe major changes in the	Implementation ongoing or completed	Planned actions (if any):
(20)	monitoring and the use of macro-prudential instruments	 indicators and/or constraints on leverage and margins as macro-prudential tools for supervisory purposes. Authorities should use quantitative indicators of leverage as guides for policy, both at the institution- specific and at the macro-prudential (system-wide) level(Rec. 3.1, FSF 2009) We are developing macro-prudential policy frameworks and tools to limit the build-up of risks in the financial sector, building on the ongoing work of the FSB- BIS-IMF on this subject. (Cannes) 	institutional arrangements for macroprudential policy that have taken place in the past two years, including changes in: i) mandates and objectives; ii) powers and instruments; iii) transparency and accountability arrangements; iv) composition and independence of the decision-making body; and v) mechanisms for domestic policy coordination and consistency. Please indicate the use of macroprudential tools in the past two years, including the objective for their use and the process used to select, calibrate, and apply them. See, for reference, the CGFS document	 If "Not applicable " or "Applicable but no action envisaged …" has been selected, please provide a brief justification: Issue is being addressed through : Primary / Secondary legislation Regulation /Guidelines Other actions (such as supervisory actions), please specify: On the newly established – high-level - Financial Stability Commission, please refer to answer #13 above. Work on macroprudential instruments is ongoing in Deutsche Bundesbank. Monitoring capital market and asset 	 For actions planned, please refer to the EU-COM answer! The national transposition of the CRD IV is under way with a view to entering into force by January 2014. Expected commencement date: 01.01.2014 Web-links to relevant documents: Transposition of EMIR into German law (German only)
(21)		Authorities should monitor substantial changes in asset prices and their implications for the macro economy and the financial system. (Washington)	See, for reference, the CGFS document on <u>Operationalising the selection and</u> <u>application of macroprudential</u> <u>instruments (Dec 2012)</u> . Jurisdictions can also refer to the FSB- IMF-BIS progress report to the G20 on <u>Macroprudential policy tools and</u> <u>frameworks (Oct 2011)</u> , and the IMF paper on <u>Macroprudential policy, an</u> <u>organizing framework (Mar 2011)</u> .	 prices and assessing their implications for the financial system and the macro- economy at large is part of financial macro-prudential analyses in relevant German authorities, in particular Deutsche Bundesbank and BaFin in line with their respective mandates. The BaFin Risk Committee supports macro-prudential supervision as it is tasked to identify macro-prudential risks, to analyse the data and to evaluate it. According to this evaluation, the Risk Committee might decide on further steps and concrete measures (with specific responsibilities and time limits) if 	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				considered necessary.	
				A leverage ratio reporting	
				requirement was introduced into	
				German supervisory law as an indicator	
				under Pillar 2.	
				Status of progress :	
				Reform effective (completed) as of: 2013	
				Short description of the content of the legislation/ regulation/guideline:	
				Web-links to relevant documents:	

No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
No 15 (22)	Description Improved cooperation between supervisors and central banks	G20/FSB Recommendations Supervisors and central banks should improve cooperation and the exchange of information including in the assessment of financial stability risks. The exchange of information should be rapid during periods of market strain. (Rec. V.8 , FSF 2008)	Remarks Jurisdictions can make reference to the following BCBS documents: • Report and recommendations of the Cross-border Bank Resolution Group (Mar 2010) • Good Practice Principles on Supervisory Colleges (Oct 2010) (Principles 2, 3 and 4 in particular)	Progress to dateImplementation ongoing or completedIf "Not applicable " or "Applicable but no action envisaged" has been selected, please provide a brief justification:Issue is being addressed through :□ Primary / Secondary legislation □ Regulation /Guidelines □ Other actions (such as supervisory actions), please specify:Status of progress : □ Reform effective (completed) as of:Short description of the content of the legislation/ regulation/guideline:Ongoing financial stability analysis and banking supervision carried out by theDeutsche Bundesbank greatly benefits from synergies to other central bank functions by combining macro-prudential aspects with micro-prudential supervision.Deutsche Bundesbank and BaFin have fora at different levels to exchange information including on financial stability (cf. # 11, 13)Inter alia, BaFin has established a new section to analyse comparative issues, in collaboration with Deutsche Bundesbank (cross-institutional analysis, thematic work).	Next steps Planned actions (if any): Expected commencement date: Web-links to relevant documents:
				For more information on existing	



	No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
ſ					arrangements, please refer to the EU-	
					COM answer.	
					Web-links to relevant documents:	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
VI.	Improving oversight o	f credit rating agencies (CRAs)			
16 (23) (24) (25)	Enhancing regulation and supervision of CRAs	All CRAs whose ratings are used for regulatory purposes should be subject to a regulatory oversight regime that includes registration. The regulatory oversight regime should be established by end 2009 and should be consistent with the IOSCO Code of Conduct Fundamentals. (London) National authorities will enforce compliance and require changes to a rating agency's practices and procedures for managing conflicts of interest and assuring the transparency and quality of the rating process. CRAs should differentiate ratings for structured products and provide full disclosure of their ratings track record and the information and assumptions that underpin the ratings process. The oversight framework should be consistent across jurisdictions with appropriate sharing of information between national authorities, including through IOSCO. (London) Regulators should work together towards appropriate, globally compatible solutions (to conflicting compliance obligations for CRAs) as early as possible in 2010. (FSB 2009)	 Jurisdictions should indicate the policy measures undertaken for enhancing regulation and supervision of CRAs. They should also indicate its consistency with the following IOSCO document: Code of Conduct Fundamentals for Credit Rating Agencies (May 2008) Jurisdictions may also refer to the following IOSCO documents: Principle 22 of Principles and Objectives of Securities Regulation (Jun 2010) which calls for registration and oversight programs for CRAs; Statement of Principles Regarding the Activities of Credit Rating Agencies: (Sep 2003); and Credit Rating Agencies: Internal Controls Designed to Ensure the Integrity of the Credit Rating Process and Procedures to Manage Conflicts of Interest (Dec 2012). 	Implementation ongoing or completed If "Not applicable " or "Applicable but no action envisaged" has been selected, please provide a brief justification: Issue is being addressed through : □ Primary / Secondary legislation □ Regulation /Guidelines □ Other actions (such as supervisory actions), please specify: Status of progress : □ Reform effective (completed) as of: December 2009 Short description of the content of the legislation/ regulation/guideline:. For information on CRA regulation and supervision, please refer to the EU-COM answer. Web-links to relevant documents: http://eur- lex.europa.eu/LexUriServ/LexUriServ.do ?uri=CELEX:32013R0462:EN:NOT	Planned actions (if any): For actions planned, please refer to the EU-COM answer! Expected commencement date: Web-links to relevant documents:

No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
17	Reducing the reliance	We also endorsed the FSB's principles on	No information on this recommendation		
(26)	on ratings	reducing reliance on external credit	will be collected in the current IMN		
		ratings. Standard setters, market	survey since a thematic peer review is		
		participants, supervisors and central	taking place in this area during 2013.		
		banks should not rely mechanistically on			
		external credit ratings. (Seoul)			
		Authorities should check that the roles			
		that they have assigned to ratings in			
		regulations and supervisory rules are			
		consistent with the objectives of having			
		investors make independent judgment of			
		risks and perform their own due			
		diligence, and that they do not induce			
		uncritical reliance on credit ratings as a			
		substitute for that independent evaluation.			
		(Rec IV. 8, FSF 2008)			
		We reaffirm our commitment to reduce			
		authorities' and financial institutions'			
		reliance on external credit ratings, and			
		call on standard setters, market			
		participants, supervisors and central			
		banks to implement the agreed FSB principles and end practices that rely			
		mechanistically on these ratings.			
		(Cannes)			
l		(Camics)			
l					



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
VII.	Enhancing and alignin	g accounting standards			
18 (27)	Consistent application of high-quality accounting standards	Regulators, supervisors, and accounting standard setters, as appropriate, should work with each other and the private sector on an ongoing basis to ensure consistent application and enforcement of high-quality accounting standards. (Washington)	Jurisdictions should indicate the accounting standards that they follow and whether (and on what basis) they are deemed to be equivalent to IFRSs as published by the IASB. They should also explain the system they have for enforcement of consistent application of those standards.	Implementation ongoing or completed If "Not applicable " or "Applicable but no action envisaged …" has been selected, please provide a brief justification: Issue is being addressed through : Main primary / Secondary legislation Regulation /Guidelines Other actions (such as supervisory actions), please specify: Status of progress : Reform effective (completed) as of: 15.12.2004 ("Accounting Enforcement Act") – Enforcement System in place since 01.07.2005) Short description of the content of the legislation/ regulation/guideline: For more information, please refer to the EU-COM answer! Web-links to relevant documents: http://www.gesmat.bundesgerichtshof.de/ gesetzesmaterialien/15_wp/Bilanzkontrol lgesetz/bgbl104s3408.pdf (in German only).	Planned actions (if any): For actions planned, please refer to the EU-COM answer! Expected commencement date: Web-links to relevant documents:

19 Appropriate ap(28) of Fair ValueAccounting	plication Accounting standard setters and prudential supervisors should examine the use of valuation reserves or	Jurisdictions should indicate the policy measures taken for appropriate	Implementation ongoing or completed	Planned actions (if any):
		measures taken for appropriate		
(29)	Accounting standard setters and prudential supervisors should examine possible changes to relevant standards to dampen adverse dynamics potentially associated with fair value accounting. Possible ways to reduce this potential impact include the following: (1) Enhancing the accounting model so that the use of fair value accounting is carefully examined for financial instruments of credit intermediaries; (ii) Transfers between financial asset categories; (iii) Simplifying hedge	 <u>Basel 2.5 standards on prudent</u> valuation (Jul 2009) <u>Supervisory guidance for assessing</u> banks' financial instrument fair value practices (Apr 2009) 	If "Not applicable " or "Applicable but no action envisaged …" has been selected, please provide a brief justification: Issue is being addressed through :	For actions planned, please refer to the EU-COM answer! Expected commencement date: Web-links to relevant documents:



FSB EXAMPLE TO AND SURVEY OF National Progress in the Implementation of G20/FSB Recommendations

No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
VIII.	Enhancing risk manag	ement			
20	Enhancing guidance to	Regulators should develop enhanced	Jurisdictions should indicate the policy	Implementation ongoing or completed	Planned actions (if any):
(31)	strengthen banks' risk management practices, including on liquidity	guidance to strengthen banks' risk management practices, in line with international best practices, and should encourage financial firms to re-examine	measures taken to enhance guidance to strengthen banks' risk management practices. See, for reference, the Joint Forum's	If "Not applicable "or "Applicable but no action envisaged …" has been selected, please provide a brief justification:	Preparation of enhanced guidance on effective risk data aggregation and risk reporting
	and foreign currency funding risks	their internal controls and implement	Principles for the supervision of financial	Issue is being addressed through :	
	Tunung 115KS	strengthened policies for sound risk	conglomerates (Sep 2012) and the	Primary / Secondary legislation	
		management. (Washington)	following BCBS documents:	Regulation /Guidelines	
(33)		National supervisors should closely check banks' implementation of the updated	• <u>Principles for effective risk data</u> aggregation and risk reporting (Jan	Other actions (such as supervisory actions), please specify:	Expected commencement date:
		guidance on the management and	<u>2013)</u>	Status of progress :	Web-links to relevant documents:
(34)		supervision of liquidity as part of their regular supervision. If banks' implementation of the guidance is inadequate, supervisors will take more prescriptive action to improve practices. (Rec. II.10, FSF 2008) Regulators and supervisors in emerging	 <u>The Liquidity Coverage Ratio (LCR)</u> (Jan 2013) <u>Principles for the sound management</u> of operational risk (Jun 2011) <u>Principles for sound stress testing</u> practices and supervision (May 2009) 	 Reform effective (completed) as of: Dec 2012 (for all topics other then LCR and Principles for effective risk data aggregation) Short description of the content of the legislation/ regulation/guideline: 	
		markets ⁴ will enhance their supervision of banks' operation in foreign currency funding markets. (FSB 2009)	Jurisdictions may also refer to FSB's February 2013 <u>thematic peer review</u> <u>report on risk governance</u> .	Germany has transposed the FSB and BCBS recommendations in the Minimum Requirements for Risk Management ("Mindestanforderungen an das Risikomanagement", MaRisk; revised	
(35)		We commit to conduct robust, transparent stress tests as needed. (Pittsburgh)		version for the banking sector published on 15 December 2010, circular 11/2010 (BA)) for financial institutions. Inter alia, the MaRisk require financial institutions to have sound stress testing practices in place. Stress test results must be taken	

⁴ Only the emerging market jurisdictions may respond to this recommendation.



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				 into account as part of the institutions' internal capital adequacy assessment process. Accordingly, bank's stress testing practices form part of BaFin's and Deutsche Bundesbank's Supervisory Review and Evaluation Process. The updated guidance is implemented in the Minimum Requirements for Risk Management and is subject to on-site inspections. 	
				It is also part of the guidance for the regular compilation of the risk profile of an institution and taken into account when judging an institution's liquidity management. In case of inadequate implementation banks are required to take remedial action. The implementation is then closely supervised.	
				Principles for effective risk data aggregation: "BaFin and Bundesbank formed a task force to discuss possible amendments to our Minimum requirements or the publication of a separate guideline dealing with Risk Data Aggregation and Risk Reporting. Results of this task force will be delivered during 2014.	
				Monitoring of liquidity risk management practices is part of ongoing supervision. Banking sector	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				Robust stress testing for institutions is	
				required by the Minimum requirements	
				for risk management. Supervisory stress	
				tests are conducted on a regular basis.	
				Germany participates in the EU stress	
				tests conducted by EBA.	
				On 14.12.2013 BaFin has published an	
				amended version of the MaRisk (circular	
				15/2012 (BA)). This new version	
				contains additional requirements on the	
				liquidity risk management, in particular	
				with respect to foreign currency funding	
				risk and liquidity cost benefit allocation	
				mechanisms. Furthermore requirements	
				on governance aspects (risk control	
				function, compliance function) are	
				incorporated. By this means existing	
				guidelines of the EBA (Internal	
				Governance) and recommendations of the	
				ESRB (foreign currency funding risk) are	
				implemented in German supervisory	
				practise.	
				Insurance sector	
				Based on the German Insurance	
				Supervision Act (circulars R4/2011 (Va)	
				and 1/2004 (VA)) the insurance	
				undertakings have to conducts a stress	
				test at least quarterly and to submit the	
				stress test annually on national level.	
				BaFin predefines the stress test model	
				and the scenarios in the annual stress	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				tests. Quarterly stress tests have to meet	
				appropriate criteria.	
				Also in 2013 Germany has agreed to	
				participate in the pan-European stress test	
				of EIOPA performed probably in spring	
				2014. A new minimum market coverage	
				requirement concerning the EIOPA stress	
				test has been agreed for in 2013. This shall ensure a minimum national market	
				coverage of at least 50% for life and non-	
				life insurances (based on annual gross	
				premium written).	
				For further information, please refer to	
				the EU-COM answer.	
				Web-links to relevant documents: <u>http://www.bafin.de/SharedDocs/Veroeff</u> <u>entlichungen/EN/Rundschreiben/rs_1104</u>	
				<u>anlage geb vermoegen en va.html</u>	

No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
No 21 (36)	Description Efforts to deal with impaired assets and raise additional capital	G20/FSB Recommendations Our efforts to deal with impaired assets and to encourage the raising of additional capital must continue, where needed. (Pittsburgh)	Remarks Jurisdictions should indicate steps taken to reduce impaired assets and encourage additional capital raising. For example, jurisdictions could include here the amount of new equity raised by banks operating in their jurisdictions during 2012.	Implementation ongoing or completed If "Not applicable "or "Applicable but no action envisaged …" has been selected, please provide a brief justification: Issue is being addressed through : ○ Primary / Secondary legislation ○ Regulation /Guidelines ○ Other actions (such as supervisory actions), please specify: The programs for asset relief and recapitalisation administered by the German Financial Markets Stabilisation Fund have been taken up by banks and have stabilised these banks. Status of progress : Short description of the content of the	Next steps Planned actions (if any): Expected commencement date: Web-links to relevant documents:
				Short description of the content of the legislation/ regulation/guideline: Since 1 January 2011 a new law has been enacted and provides measures to	
				restructure banks if their going-concern risk results in a systemic risk. The programmes for asset relief, recapitalisation, liquidity support and so- called "bad banks" were reopened for new applications due to the coordinated	
				approach of the EU member states until 31 December 2012 to ensure market confidence. In November 2012 the German parliament decided to further extend the availability of these measures	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				until December 31 st 2014, as to	
				additionally strengthen market	
				confidentiality, until a common European	
				mechanism will be enforced.	
				For more information, please refer to the EU-COM answer.	
				Web-links to relevant documents:	

No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
22	Enhanced risk	Financial institutions should provide	Jurisdictions should indicate the status of	Implementation ongoing or completed	Planned actions (if any):
(37)	disclosures by financial institutions	enhanced risk disclosures in their reporting and disclose all losses on an ongoing basis, consistent with	implementation of the disclosures requirements of IFRSs (in particular IFRS7 and 13) or equivalent.	If "Not applicable "or "Applicable but no action envisaged …" has been selected, please provide a brief justification:	
		international best practice, as appropriate. (Washington)	Jurisdictions may also use as reference the recommendations of the October 2012	Issue is being addressed through :	
		(washington)	report by the Enhanced Disclosure Task	Primary / Secondary legislation	Expected commencement date:
			Force on <u>Enhancing the Risk Disclosures</u>	Regulation /Guidelines	Web-links to relevant documents:
			<u>of Banks</u> .	Other actions (such as supervisory actions), please specify:	web-miks to relevant documents.
				German supervisory authorities have	
				strongly advised the relevant international	
				banks and insurance companies to adhere	
				to this recommendation and informed industry about upcoming requirements at	
				an early stage. Information from the main	
				financial institutions shows that important	
				banks have significantly improved their	
				respective disclosure practices.	
				Status of progress :	
				☑ Draft approved and in force/to be in force from/by: 1 January 2013 (Effective date of IFRS 13)	
				Reform effective (completed) as of: 1 January 2007 (Effective date of IFRS 7)	
				Short description of the content of the legislation/ regulation/guideline:	
				Web-links to relevant documents: http://www.bafin.de/SharedDocs/Downlo ads/DE/Protokoll/dl_050901_Anwendun gsbsp.html	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
IX.	Strengthening deposit	insurance		•	
	•		Remarks Jurisdictions should describe any revisions made to national deposit insurance system, including steps taken to address the recommendations of the FSB's February 2012 thematic peer review report on deposit insurance systems.	Progress to date Implementation ongoing or completed If "Not applicable " or "Applicable but no action envisaged" has been selected, please provide a brief justification: Issue is being addressed through : □ Primary / Secondary legislation □ Regulation /Guidelines □ Other actions (such as supervisory actions), please specify: Status of progress : □ Reform effective (completed) as of: Germany enacted an amendment to the Act on Deposit Guarantee and Investor Compensation ("Einlagensicherungs- und Anlegerentschädigungsgesetz") which entered into force in June 2009. Current national deposit insurance arrangements are compliant with the agreed set of international 18 Core Principles by IADI/BCBS. Short description of the content of the legislation/ regulation/guideline: According to the Act on Deposit Guarantee and Investor Compensation supervision of DIS by BaFin is mandatory.	Next stepsPlanned actions (if any):In 2010 the European Commissionprovided a legislative proposal for athorough revision of the Directive onDeposit Guarantee Schemes. It mainlydeals with a further harmonisation ofprotected deposits, a faster payout, and animproved financing of schemes. Theseproposed amendments follow urgentlegislative changes that the Commissionproposed in 2008 and that entered intoforce early 2009. The proposal isaccompanied by a report.Germany will transpose the directive.Expected commencement date:Web-links to relevant documents:http://ec.europa.eu/internal_market/bank/guarantee/index_en.htm
				BaFin is empowered to counteract irregularities which may impair the proper handling of the compensation or	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				jeopardise the assets accumulated for	
				paying compensation.	
				BaFin also monitors whether national	
				regulation complies with international	
				principles. To this end, BaFin and	
				Deutsche Bundesbank regularly receive	
				broad information on the national DISs	
				(such as: on risk oriented contribution	
				systems, monitoring procedures within the	
				guarantee schemes, financial statements,	
				stresses and strains of the funds).	
				The risk orientated contribution system	
				has been improved in 2011.	
				Web-links to relevant documents:	
				http://www.bafin.de/SharedDocs/Aufsicht srecht/EN/Gesetz/eaeg_en_ba.html	
				_	
				http://www.bafin.de/SharedDocs/Aufsicht srecht/EN/Verordnung/EdBBeitvV en.ht	
				<u>ml</u>	
				http://www.bafin.de/SharedDocs/Aufsicht	
				srecht/EN/Verordnung/edvoebbeitrv en.h tml	



	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
Х.	Safeguarding the integ	rity and efficiency of financial markets	5		
X. 24 (39)	-			Progress to date Implementation ongoing or completed If " Not applicable " or "Applicable but no action envisaged" has been selected, please provide a brief justification: Issue is being addressed through : □ Primary / Secondary legislation □ Regulation /Guidelines ☑ Other actions (such as supervisory actions), please specify: Germany adheres to the international recommendations, e.g. suitable trading control mechanisms to deal with volatile market conditions are well known in the German trading landscape, e.g. so called volatility interruptions and appropriate control mechanisms for order flow are in place, e.g. so called "naked sponsored access" would generally not be permitted. The operation of dark pools (trading venues that provide for exceptions of pre- trade transparency requirements) needs a specific permission. This permission, so called "waiver" would only in specific and limited circumstances be granted and would be discussed on EU/ESMA level.	Next steps Planned actions (if any): Expected commencement date: Web-links to relevant documents:



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				please refer to the EU-COM answer.	
				Status of progress :	
				Short description of the content of the legislation/ regulation/guideline:	
				Web-links to relevant documents: <u>http://ec.europa.eu/internal_market/securi</u> <u>ties/isd/mifid_en.htm</u>	
				httP://www.esma.europa.eu/content/Final -report-Dudelines-systems-and-controls- automated-trading-environment-trading- platforms	

No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
25	Enhanced market	We need to ensure enhanced market	Jurisdictions should indicate the policy	Implementation ongoing or completed	Planned actions (if any):
	-	We need to ensure enhanced market transparency, both on cash and financial commodity markets, including OTC, and achieve appropriate regulation and supervision of participants in these markets. Market regulators and authorities should be granted effective intervention powers to address disorderly markets and prevent market abuses. In particular, market regulators should have, and use formal position management powers, including the power to set ex- ante position limits, particularly in the delivery month where appropriate, among other powers of intervention. We call on IOSCO to report on the implementation of its recommendations by the end of		0	
		of its recommendations by the end of 2012. (Cannes)	derivatives market.	8 8 8	



No

FSB EXAMPLE 2013 IMN Survey of National Progress in the Implementation of G20/FSB Recommendations

Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
			For more information on MiFID, please refer to the EU-COM answer.	
			Web-links to relevant documents:	

No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
26	Legal Entity Identifier	We support the creation of a global legal	Jurisdictions should indicate whether they	Implementation ongoing or completed	Planned actions (if any):
New		entity identified (LEI) which uniquely identifies parties to financial transactions. (Cannes)	have joined Regulatory Oversight Committee (ROC) and whether they intend setting up Local Operating Unit	If "Not applicable "or "Applicable but no action envisaged …" has been selected, please provide a brief justification:	
			(LOU) in their jurisdiction.	Issue is being addressed through :	
				Primary / Secondary legislation	Expected commencement date:
		We encourage global adoption of the LEI		Regulation /Guidelines	Web-links to relevant documents:
		to support authorities and market participants in identifying and managing		Other actions (such as supervisory actions), please specify:	web-miks to relevant documents.
		financial risks. (Los Cabos)		Both the BaFin and the Bundesbank are	
				members of the LEI Regulatory	
				Oversight Committee since its creation.	
				With WM-Datenservice, Germany is	
				home to the second "Pre-LOU" globally. It has gone live on 2 April 2013 and is	
				supposed to become LOU once the	
				Global Legal Entity Identifier System is	
				operational.	
				Status of progress :	
				Reform effective (completed) as of: 2013	
				Short description of the content of the legislation/ regulation/guideline:	
				Web-links to relevant documents:	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
XI.	Enhancing financial c	onsumer protection			
27 (41)	Enhancing financial consumer protection	We agree that integration of financial consumer protection policies into regulatory and supervisory frameworks contributes to strengthening financial stability, endorse the FSB report on consumer finance protection and the high level principles on financial consumer protection prepared by the OECD together with the FSB. We will pursue the full application of these principles in our jurisdictions. (Cannes)	Jurisdictions should describe progress toward implementation of the OECD's <u>G-20 high-level principles on financial</u> consumer protection (Oct 2011).	Implementation ongoing or completed:If "Not applicable " or "Applicable but no action envisaged" has been selected, please provide a brief justification:Issue is being addressed through :□ Primary / Secondary legislation□ Regulation /Guidelines□ Other actions (such as supervisory actions), please specify:Status of progress :□ Reform effective (completed) as of:Short description of the content of the legislation/ regulation/guideline:Complaints handling (see Principle 9) is also already done by BaFin:Pursuant to section 4 b Act Establishing the Federal Financial Supervisory Authority(Finanzdienstleistungsaufsichtsgesetz, FinDAG) consumers have the right to complain against any financial institution supervised by BaFin.Section 33, paragraph 1, no.4 Securities Trading Act: Investment services enterprises must have in place effective and transparent procedures for the reasonable and prompt handling of complaints received from retail clients and keep a record of each complaint and	 Planned actions (if any): For more information on MiFID, IMD II and PRIPS-Regulation, please refer to the EU-COM answer. Guidelines/ Opinions on best practices on different issues of consumer protection and financial innovation by the ESAs are expected to be finalised by the end of this year. Transformation of the EIOPA guidelines on complaints handling into national legislation until 3. Quarter 2013. Implementation of the Act on fee based investment advice on financial instruments (Honoraranlageberatungsgesetz), probably by mid 2014. EU legislation on Alternative and Online Dispute Resolution (Directive on alternative dispute resolution (ADR) and a Regulation on online dispute resolution (ODR)) which will make it easier for consumers and businesses to solve problems and disputes have been adopted on 21 May 2013.



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				the measures taken for its resolution.	
				A special regulation for complaints against investment services was introduced in Nov. 2012: Pursuant to section 34 d WpHG (Securities Trading Act), implementing Directive 2006/73/EC of 10 August 2006 implementing Directive 2004/39/EC, the investment services enterprises must report to the Supervisory Authority	Expected commencement date: Web-links to relevant documents:
				1. any complaints;	
				2. the name of the employee on whose activity the complaint is based; and	
				3. where the investment services enterprise has several branches or other organisational units, the branch or organisational unit to which the employee is assigned or for which he predominantly or usually performs his activity to be reported pursuant to sentence 1.	
				Further, according to section 342 para. 1 and 2 German Capital Investment Act, which implements Art. 100 Directive 2009/65/EC, investors and clients may file complaints concerning alleged contraventions of the German Capital Investment Act with the Supervisory Authority at any time. Complaints may be filed in writing or orally for the record	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				should state the facts and the reason for the complaint. Where alleged complaints involve cross-border matters, the Supervisory Authority cooperates with the competent authorities of the other member states of the European Union or other signatories to the Agreement on the European Economic Area.	
				According to section 28 Payment Services Supervision Act (Gesetz über die Beaufsichtigung von Zahlungsdiensten, ZAG) payment service users, too, are entitled to submit to BaFin complaints about payment service providers. Section 28a Payment Services Supervision Act justifies the same entitlement to complain to holders of electronic money against the electronic money issuer.	
				Regarding internal complaints handling procedures, in the securities sector already a high degree level of harmonisation through Directive 2004/39/EC, Directive 2009/65/EC and their Level 2 measures is reached.	
				In 2012 the European Insurance and Occupational Pensions Authority (EIOPA) published "Guidelines on Complaints-Handling by Insurance Undertakings",- The member states of the EU now should comply with these	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				guidelines or explain why they will not	
				apply which will be implemented by	
				BaFin. BaFin will implement the EIOPA	
				guidelines via a circular (Rundschreiben)	
				and a general decree	
				(Allgemeinverfügung), which were	
				published for consultation until 9 August.	
				On Alternative and Online Dispute	
				Resolution (ADR/ODR): Many credit	
				institutions and the majority of insurers in	
				Germany have voluntarily agreed to settle	
				possible disputes with the help of private	
				mediators, so-called ombuds persons.	
				These arbitration boards have been	
				established within the industry	
				associations of the respective companies.	
				The ombuds persons themselves,	
				however, are independent. The ombuds	
				persons are appointed for a specific	
				period and may not, for instance, be	
				dismissed prematurely simply because	
				they have adjudged a case to the	
				company's disadvantage. In most cases,	
				the ombuds persons are highly qualified	
				legal professionals, e.g. former federal	
				judges. The procedural rules to be applied	
				may differ between the respective	
				ombuds persons. The procedure is	
				generally free of charge for the	
				applicants. Some ombuds persons are	
				authorized to adjudge cases up to a	
				specific amount in controversy (usually	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				EUR 5,000); the rulings are binding on	
				the companies concerned. In contrast,	
				some ombuds persons are merely	
				authorized to issue non-binding	
				recommendations.	
				BaFin has also established an arbitration	
				board for consumer disputes in relation to	
				provisions pursuant to the Capital	
				Investment Act (Art. 342	
				(Kapitalanlagegesetzbuch (KAGB)).	
				Finally, a consumer advisory council has	
				been set up by BaFin and the complaints	
				procedure for consumers and other	
				customers of supervised enterprises as	
				well as consumer protection organisations	
				has been incorporated into the FinDAG	
				(sections 8a and 4b) in November 2012 to	
				ensure that consumer issues will play a	
				larger role in BaFin's supervisory	
				approach. The Consumer Advisory	
				Council is responsible for advising BaFin	
				on issues related to its supervisory duties	
				from a consumer's perspective. The	
				Consumer Advisory Council collects,	
				analyses and reports to BaFin data	
				relating to current developments in the	
				banking and insurance businesses and in	
				the areas of financial services and	
				financial instruments ("consumer	
				trends"). The Consumer Advisory Council	
				comprises 12 representatives: three from	
				academia, four from consumer and	



No	Description	G20/FSB Recommendations	Remarks	Progress to date	Next steps
				investor protection organisations, three from extrajudicial dispute resolution schemes, one from the Federal Ministry of Food, Agriculture and Consumer Protection (Bundesministerium für Ernährung, Landwirtschaft und Verbraucherschutz – BMELV) and one from trade unions. Its 1 st meeting took place in Bonn on 20 June.	
				(Remark: Please be aware that this list of consumer protection activities is not final.)	
				Web-links to relevant documents: Guidelines on Complaints-Handling by Insurance Undertakings", see: <u>https://eiopa.europa.eu/fileadmin/tx_dam/</u> <u>files/publications/guidelines/complaints_</u> <u>handling/EIOPA_Complaints_Handling_</u> <u>GL_EN.pdf</u>	

XII. <u>Source of recommendations</u>:

Los Cabos: The G20 Leaders Declaration (18-19 June 2012)

Cannes: The Cannes Summit Final Declaration (3-4 November 2011)

Seoul: The Seoul Summit Document (11-12 November 2010)

Toronto: The G-20 Toronto Summit Declaration (26-27 June 2010)

Pittsburgh: Leaders' Statement at the Pittsburgh Summit (25 September 2009)

London: The London Summit Declaration on Strengthening the Financial System (2 April 2009)

Washington: The Washington Summit Action Plan to Implement Principles for Reform (15 November 2008)

FSF 2008: The FSF Report on Enhancing Market and Institutional Resilience (7 April 2008)

FSF 2009: The FSF Report on Addressing Procyclicality in the Financial System (2 April 2009)

FSB 2009: The FSB Report on Improving Financial Regulation (25 September 2009)

FSB 2012: The FSB Report on Increasing the Intensity and Effectiveness of SIFI Supervision (1 November 2012)

XIII. List of Abbreviations used:

